

## **FINAL OFFICIAL STATEMENT DATED OCTOBER 19, 2021**

**NEW MONEY / REFUNDING ISSUE: Book-Entry-Only**

**RATINGS: Fitch Ratings: "AA+ / F1+"**

**S&P Global Ratings: "AA+ / SP-1+"**

*In the opinion of Bond Counsel, rendered in reliance upon and assuming the accuracy of and continuing compliance by the City with certain representations and covenants relating to the applicable requirements of the Internal Revenue Code of 1986, as amended (the "Code"), under existing law, interest on the Bonds and Notes is excluded from gross income for federal income tax purposes and is not treated as an item of tax preference for purposes of calculating the federal alternative minimum tax. In the opinion of Bond Counsel, under existing statutes, interest on the Bonds and Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the federal alternative minimum tax. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds and Notes. (See "Tax Matters" herein.)*



### **City of Milford, Connecticut**

**\$25,700,000**

#### **General Obligation Bonds, Issue of 2021, Series A**

**Dated: Date of Delivery**

**Due: Serially on November 1,  
As detailed on the inside cover:**

The \$25,700,000 General Obligation Bonds, Issue of 2021, Series A (the "Series A Bonds") will bear interest payable on May 1, 2022 and semiannually thereafter on November 1 and May 1 in each year until maturity.

The Series A Bonds are subject to redemption prior to maturity as more fully described herein. See "Optional Redemption" herein.

### **BAIRD**

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**\$3,715,000**

#### **General Obligation Refunding Bonds, Issue of 2021, Series B**

**Dated: Date of Delivery**

**Due: November 1,  
As detailed on the inside cover:**

The \$3,715,000 General Obligation Refunding Bonds, Issue of 2021, Series B (the "Series B Bonds") will bear interest payable on May 1, 2022 and semiannually thereafter on November 1 and May 1 in each year until maturity.

The Series B Bonds are NOT subject to redemption prior to maturity as more fully described herein. See "Optional Redemption" herein.

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**\$15,300,000**

#### **General Obligation Bond Anticipation Notes**

**Dated: November 2, 2021**

**Due: November 1, 2022**

Interest on the Notes will be payable at maturity. The Notes, when issued, will be registered in the name of Cede & Co., as Noteowner and nominee for The Depository Trust Company ("DTC"), New York, New York. Ownership of the Notes may be in principal amounts of \$1,000 or integral multiples thereof. So long as Cede & Co. is the Noteowner, as nominee for DTC, reference herein to the Noteowner or owners shall mean Cede & Co., aforesaid, and shall not mean the Beneficial Owners (as described herein) of the Notes. (See "Book-Entry Only Transfer System" herein.)

The Notes are NOT subject to redemption prior to maturity.

### **Piper Sandler & Co.**

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The Series A Bonds and the Series B Bonds (collectively, the "Bonds") will be issued in book-entry-only form whereby the beneficial owners of the Bonds will not receive physical delivery of bond certificates. Principal of, and interest payments on, the Bonds will be made by the City to The Depository Trust Company, New York, New York ("DTC"), or its nominee as registered owner of the Bonds. DTC will credit its participants in accordance with their respective holdings shown in the records of DTC. It is anticipated that the beneficial owners of the Bonds will receive payment or credit from DTC participants and other nominees of the beneficial owners. Ownership of the Bonds may be in principal amounts of \$5,000 or integral multiples thereof. (See "Book-Entry-Only Transfer System" herein.)

The Bonds and the Notes will be issued in book-entry-only form and will bear interest, at such rate or rates per annum as are specified by the successful bidder or bidders, in accordance with the respective Notices of Sale, dated October 12, 2021.

The Bonds and the Notes will be general obligations of the City of Milford, Connecticut (the "City") and the City will pledge its full faith and credit to pay the principal of and interest on the Bonds and the Notes when due. (See "Security and Remedies" herein.)

The Bonds and Notes are offered for delivery when, as and if issued, subject to the approving opinions of Pullman & Comley, LLC, Bond Counsel, of Bridgeport and Hartford, Connecticut and certain other conditions. It is expected that delivery of the Bonds and Notes in book-entry-only form will be made to DTC on or about November 2, 2021. The Registrar, Transfer Agent, Paying Agent, and Certifying Agent will be U.S. Bank National Association.

**City of Milford, Connecticut**  
**\$25,700,000**  
**General Obligation Bonds, Issue of 2021, Series A**

**Dated: Date of Delivery**

**Due: Serially, November 1, 2022 – 2041**  
**As detailed below:**

<b>Year</b>	<b>Principal</b>	<b>Coupon</b>	<b>Yield</b>	<b>CUSIP <sup>1</sup></b>	<b>Year</b>	<b>Principal</b>	<b>Coupon</b>	<b>Yield</b>	<b>CUSIP <sup>1</sup></b>
2022	\$ 1,285,000	5.000%	0.130%	599382JK5	2032*	\$ 1,285,000	2.000%	1.600%	599382JV1
2023	1,285,000	5.000%	0.200%	599382JL3	2033*	1,285,000	2.000%	1.700%	599382JW9
2024	1,285,000	5.000%	0.300%	599382JM1	2034*	1,285,000	2.000%	1.800%	599382JX7
2025	1,285,000	5.000%	0.460%	599382JN9	2035*	1,285,000	2.000%	1.900%	599382JY5
2026	1,285,000	5.000%	0.570%	599382JP4	2036	1,285,000	2.000%	2.000%	599382JZ2
2027	1,285,000	5.000%	0.770%	599382JQ2	2037	1,285,000	2.000%	2.100%	599382KA5
2028	1,285,000	5.000%	0.920%	599382JR0	2038	1,285,000	2.000%	2.150%	599382KB3
2029*	1,285,000	3.000%	1.100%	599382JS8	2039	1,285,000	2.125%	2.200%	599382KC1
2030*	1,285,000	3.000%	1.250%	599382JT6	2040	1,285,000	2.250%	2.250%	599382KD9
2031*	1,285,000	3.000%	1.350%	599382JU3	2041	1,285,000	2.250%	2.300%	599382KE7

\* Yield calculated to the first optional call date of November 1, 2028; however any such redemption is at the option of the City.

**BAIRD**

**\$3,715,000**  
**General Obligation Refunding Bonds, Issue of 2021, Series B**

**Dated: Date of Delivery**

**Due: November 1, 2022 & November 1, 2027 - 2031**  
**As detailed below:**

<b>Year</b>	<b>Principal</b>	<b>Coupon</b>	<b>Yield</b>	<b>CUSIP <sup>1</sup></b>	<b>Year</b>	<b>Principal</b>	<b>Coupon</b>	<b>Yield</b>	<b>CUSIP <sup>1</sup></b>
2022	\$ 130,000	5.000%	0.160%	599382KF4	2029	\$ 715,000	5.000%	1.140%	599382KJ6
2027	700,000	5.000%	0.790%	599382KG2	2030	730,000	5.000%	1.250%	599382KK3
2028	710,000	5.000%	0.980%	599382KH0	2031	730,000	5.000%	1.320%	599382KL1

**\$15,300,000**  
**General Obligation Bond Anticipation Notes (the “Notes”)**

**Dated: November 2, 2021**

**Rate: 1.00%**

**Due: November 1, 2022**

**Yield: 0.18%**

**CUSIP: <sup>1</sup> 599382KM9**

**Piper Sandler & Co.**

<sup>1</sup> CUSIP ® is a registered trademark of the American Bankers Association. CUSIP data herein is provided by CUSIP Global Services (CGS), which is managed on behalf of the American Bankers Association by S&P Global Market Intelligence. This data is not intended to create a database and does not serve in any way as a substitute for the CGS database. CUSIP numbers have been assigned by an independent company not affiliated with the City and are included solely for the convenience of the registered owners of the applicable Bonds and Notes. The City is not responsible for the selection or uses of these CUSIP numbers, and no representation is made as to the correctness on the applicable Bonds and Notes or as included herein. The CUSIP number for a specific maturity is subject to being changed after the issuance of the Bonds or Notes as a result of various subsequent actions including, but not limited to, a refunding in whole or in part or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the Bonds and Notes.

No dealer, broker, salesman or other person has been authorized by the City to give any information or to make any representations not contained in this Official Statement or any supplement, which may be issued hereto, and if given or made, such other information or representations must not be relied upon as having been authorized by the City. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds or the Notes by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. The information set forth herein has been obtained by the City from sources which are believed to be reliable but is not guaranteed as to accuracy or completeness.

This Official Statement has been prepared only in connection with the initial offering and sale of the Bonds and the Notes and may not be reproduced or used in whole or in part for any other purpose. The information, estimates and expressions of opinion in this Official Statement are subject to change without notice. Neither the delivery of this Official Statement nor any sale of the Bonds or Notes shall, under any circumstances, create any implication that there has been no material change in the affairs of the City since the date of this Official Statement.

The Bonds and Notes will not be registered under the Securities Act of 1933, as amended, in reliance upon an exemption contained in such Act. The Bonds and Notes have not been registered or qualified under the securities laws of any state. The Bonds and Notes have not been recommended by any federal or state securities commission or regulatory authority, and the foregoing authorities have neither reviewed nor confirmed the accuracy of this document.

The independent auditors for the City are not passing upon and do not assume responsibility for the accuracy or completeness of the financial information presented in this Official Statement (other than matters expressly set forth in their opinion in Appendix A), and they make no representation that they have independently verified the same.

Other than as to matters expressly set forth herein as the opinion of Bond Counsel, Bond Counsel is not passing on and does not assume any responsibility for the accuracy or adequacy of the statements made in this Official Statement and makes no representation that it has independently verified the same.

This Official Statement may include “forward-looking statements” within the meaning of Section 27A of the Securities Act of 1933, as amended, and Section 21E of the Securities Exchange Act of 1934, as amended. Without limiting the foregoing, the words “may,” “believe,” “could,” “might,” “possible,” “potential,” “project,” “will,” “should,” “expect,” “intend,” “plan,” “predict,” “anticipate,” “estimate,” “approximate,” “contemplate,” “continue,” “target,” “goal” and similar expressions are intended to identify forward-looking statements, although not all forward-looking statements contain these words. All forward-looking statements included in this Official Statement are based on information available to the City up to the date as of which such statements are to be made, or otherwise up to, and including, the date of this document, and the City assumes no obligation to update any such forward-looking statements to reflect events or circumstances that arise after the date hereof or after the date of any report containing such forward-looking statement, as applicable. Actual results could differ materially from those anticipated in these forward-looking statements as a result of certain important factors, including, but not limited to (i) the effect of and from, future municipal, state and federal budgetary matters, including state and federal grants and other forms of financial aid to the City; (ii) federal tax policy, including the deductibility of state and local taxes for federal tax purposes; (iii) macroeconomic economic and business developments, both for the country as a whole and particularly affecting the City; (iv) financial services industry developments; (v) litigation or arbitration; (vi) climate and weather related developments, natural disasters and other acts of God; (vii) factors used in estimating future obligations of the City; (viii) the effects of epidemics and pandemics, including economic effects; and (ix) other factors contained in this Official Statement.

Morgan Stanley & Co. LLC., an underwriter of the Series B Bonds, has entered into a distribution agreement with its affiliate, Morgan Stanley Smith Barney LLC. As part of the distribution arrangement, Morgan Stanley & Co. LLC may distribute municipal securities to retail investors through the financial advisor network of Morgan Stanley Smith Barney LLC. As part of this arrangement, Morgan Stanley & Co. LLC may compensate Morgan Stanley Smith Barney LLC for its selling efforts with respect to the Series B Bonds.

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## **Issue Summary – The Series A Bonds**

*The information in this Series A Bond Issue Summary and the inside cover page is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. This Official Statement speaks only as of its date and the information herein is subject to change.*

<b>Date of Sale:</b>	Tuesday, October 19, 2021 at 11:30 A.M. (Eastern Time).
<b>Location of Sale:</b>	Office of the Mayor, City Hall, 110 River Street, Milford, Connecticut, 06460.
<b>Issuer:</b>	City of Milford, Connecticut (the "City").
<b>Issue:</b>	\$25,700,000 General Obligation Bonds, Issue of 2021, Series A (the "Series A Bonds").
<b>Dated Date:</b>	Date of delivery.
<b>Interest Due:</b>	Interest due May 1, 2022 and semiannually thereafter on November 1 and May 1 in each year until maturity.
<b>Principal Due:</b>	Principal due serially November 1, 2022 through November 1, 2041 as detailed in this Official Statement.
<b>Authorization and Purpose:</b>	The Series A Bonds are being issued to permanently finance a portion of bond anticipation notes of the City maturing on November 2, 2021 and to provide new money to finance various public improvement, school and sewer projects authorized by certain bond ordinances adopted by the City.
<b>Redemption:</b>	The Series A Bonds are subject to redemption prior to maturity as herein provided.
<b>Security and Remedies:</b>	The Series A Bonds will be general obligations of the City, and the City will pledge its full faith and credit to the payment of principal and interest on the Series A Bonds when due.
<b>Credit Rating:</b>	The City received a "AA+" and "AA+" from Fitch Ratings and S&P Global Ratings, respectively, on the Series A Bonds.
<b>Bond Insurance:</b>	The City does not expect to purchase a credit enhancement facility.
<b>Basis of Award:</b>	Lowest True Interest Cost (TIC), as of the dated date.
<b>Tax Exemption:</b>	See "Tax Matters" herein.
<b>Bank Qualification:</b>	The Series A Bonds shall NOT be designated as qualified tax-exempt obligations by the City under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for certain interest expense allocable to the Series A Bonds.
<b>Continuing Disclosure:</b>	In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, the City will agree to provide, or cause to be provided, annual financial information and operating data and notices of certain events with respect to the Series A Bonds pursuant to a Continuing Disclosure Agreement to be executed by the City substantially in the form set forth in Appendix C-1 to this Official Statement.
<b>Registrar, Transfer Agent, Certifying Agent, &amp; Paying Agent:</b>	U.S. Bank National Association, CityPlace I, 185 Asylum Street, 27th Floor, Hartford, Connecticut 06107.
<b>Legal Opinion:</b>	Pullman & Comley, LLC, of Bridgeport and Hartford, Connecticut will act as Bond Counsel.
<b>Municipal Advisor:</b>	Phoenix Advisors, LLC of Milford, Connecticut will act as Municipal Advisor. Telephone (203) 878-4945.
<b>Delivery and Payment:</b>	It is expected that delivery of the Series A Bonds in book-entry-only form will be made to The Depository Trust Company on or about November 2, 2021 against payment in Federal Funds.
<b>Issuer Official:</b>	Questions concerning the City or this Official Statement should be addressed to Mr. Peter A. Erodi Jr., Director of Finance, City of Milford, 70 West River Street, Milford, Connecticut 06460. Telephone (203) 783-3220.

## **Issue Summary – The Series B Bonds**

*The information in this Series B Bond Issue Summary and the inside cover page is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. This Official Statement speaks only as of its date and the information herein is subject to change.*

<b>Date of Sale:</b>	Tuesday, October 19, 2021 at 12:00 Noon (Eastern Time).
<b>Location of Sale:</b>	Office of the Mayor, City Hall, 110 River Street, Milford, Connecticut, 06460.
<b>Issuer:</b>	City of Milford, Connecticut (the "City").
<b>Issue:</b>	\$3,715,000 General Obligation Refunding Bonds, Issue of 2021, Series B (the "Series B Bonds").
<b>Dated Date:</b>	Date of delivery.
<b>Interest Due:</b>	Interest due May 1, 2022 and semiannually thereafter on November 1 and May 1 in each year until maturity.
<b>Principal Due:</b>	Principal due November 1, 2022 and November 1, 2027 through November 1, 2031 as detailed in this Official Statement.
<b>Authorization and Purpose:</b>	The Series B Bond proceeds will be used refinance bonds and obligations originally issued to fund various general purpose, school and sewer projects. (See "Plan of Refunding – Series B Bonds" herein.)
<b>Redemption:</b>	The Series B Bonds are NOT subject to redemption prior to maturity as herein provided.
<b>Security and Remedies:</b>	The Series B Bonds will be general obligations of the City, and the City will pledge its full faith and credit to the payment of principal and interest on the Series B Bonds when due.
<b>Credit Rating:</b>	The City received a "AA+" and "AA+" from Fitch Ratings and S&P Global Ratings, respectively, on the Series B Bonds.
<b>Bond Insurance:</b>	The City does not expect to purchase a credit enhancement facility.
<b>Basis of Award:</b>	Lowest True Interest Cost (TIC), as of the dated date.
<b>Tax Exemption:</b>	See "Tax Matters" herein.
<b>Bank Qualification:</b>	The Series B Bonds shall NOT be designated as qualified tax-exempt obligations by the City under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for certain interest expense allocable to the Series B Bonds.
<b>Continuing Disclosure:</b>	In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, the City will agree to provide, or cause to be provided, annual financial information and operating data and notices of certain events with respect to the Series B Bonds pursuant to a Continuing Disclosure Agreement to be executed by the City substantially in the form set forth in Appendix C-2 to this Official Statement.
<b>Registrar, Transfer Agent, Certifying Agent &amp; Paying Agent:</b>	U.S. Bank National Association, CityPlace I, 185 Asylum Street, 27th Floor, Hartford, Connecticut 06107.
<b>Legal Opinion:</b>	Pullman & Comley, LLC, of Bridgeport and Hartford, Connecticut will act as Bond Counsel.
<b>Municipal Advisor:</b>	Phoenix Advisors, LLC of Milford, Connecticut will act as Municipal Advisor. Telephone (203) 878-4945.
<b>Delivery and Payment:</b>	It is expected that delivery of the Series B Bonds in book-entry-only form will be made to The Depository Trust Company on or about November 2, 2021 against payment in Federal Funds.
<b>Issuer Official:</b>	Questions concerning the City or this Official Statement should be addressed to Mr. Peter A. Erodici Jr., Director of Finance, City of Milford, 70 West River Street, Milford, Connecticut 06460. Telephone (203) 783-3220.



## ***Issue Summary – The Notes***

*The information in this Note Issue Summary and the inside cover page is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. This Official Statement speaks only as of its date and the information herein is subject to change.*

<b>Date of Sale:</b>	Tuesday, October 19, 2021 at 11:00 A.M. (Eastern Time).
<b>Location of Sale:</b>	Office of the Mayor, City Hall, 110 River Street, Milford, Connecticut, 06460.
<b>Issuer:</b>	City of Milford, Connecticut (the "City").
<b>Issue:</b>	\$15,300,000 General Obligation Bond Anticipation Notes (the "Notes").
<b>Dated Date:</b>	November 2, 2021.
<b>Interest Due:</b>	At maturity: November 1, 2022.
<b>Principal Due:</b>	At maturity: November 1, 2022.
<b>Authorization and Purpose:</b>	The Notes are being issued to finance various public improvement, school and sewer projects authorized by certain bond ordinances adopted by the City.
<b>Redemption:</b>	The Notes are not subject to redemption prior to maturity.
<b>Security and Remedies:</b>	The Notes will be general obligations of the City, and the City will pledge its full faith and credit to the payment of principal and interest on the Notes when due.
<b>Credit Rating:</b>	The City received a "F1+" and "SP-1+" from Fitch Ratings and S&P Global Ratings, respectively, on the Notes.
<b>Bond Insurance:</b>	The City does not expect to purchase a credit enhancement facility.
<b>Basis of Award:</b>	Lowest Net Interest Cost (NIC), as of the dated date.
<b>Tax Exemption:</b>	See "Tax Matters" herein.
<b>Bank Qualification:</b>	The Notes shall NOT be designated as qualified tax-exempt obligations by the City under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for certain interest expense allocable to the Notes.
<b>Continuing Disclosure:</b>	In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, the City will agree to provide, or cause to be provided, notices of certain events with respect to the Notes pursuant to a Continuing Disclosure Agreement to be executed by the City substantially in the form set forth in Appendix C-3 to this Official Statement.
<b>Registrar, Transfer Agent, Certifying Agent &amp; Paying Agent:</b>	U.S. Bank National Association, CityPlace I, 185 Asylum Street, 27th Floor, Hartford, Connecticut 06107.
<b>Legal Opinion:</b>	Pullman & Comley, LLC, of Bridgeport and Hartford, Connecticut will act as Bond Counsel.
<b>Municipal Advisor:</b>	Phoenix Advisors, LLC of Milford, Connecticut will act as Municipal Advisor. Telephone (203) 878-4945.
<b>Delivery and Payment:</b>	It is expected that delivery of the Notes in book-entry-only form will be made to The Depository Trust Company on or about November 2, 2021 against payment in Federal Funds.
<b>Issuer Official:</b>	Questions concerning the City and this Official Statement should be addressed to Mr. Peter A. Erodici Jr., Director of Finance, City of Milford, 70 West River Street, Milford, Connecticut 06460. Telephone (203) 783-3220.

## ***I. Bond and Note Information***

### ***Introduction***

This Official Statement, including the inside cover page and appendices, is provided for the purpose of presenting certain information relating to the City of Milford, Connecticut (the "City"), in connection with the original issuance and sale of the City's \$25,700,000 General Obligation Bonds, Issue of 2021, Series A (the "Series A Bonds"), \$3,715,000 General Obligation Refunding Bonds, Issue of 2021, Series B (the "Series B Bonds" and collectively with the Series A Bonds, the "Bonds") and \$15,300,000 General Obligation Bond Anticipation Notes (the "Notes").

This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or holders of any of the Bonds or the Notes. Any statement made in this Official Statement involving matters of opinion or estimates are not intended to be representations of fact, and no representation is made that any such opinion or estimate will be realized. No representation is made that past experience, as might be shown by financial or other information herein, will necessarily continue or be repeated in the future. Neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof. References to statutes, charters, or other laws herein may not be complete and such provisions of law are subject to repeal or amendment.

All quotations from and summaries and explanations of provisions of statutes, charters, or other laws and acts and proceedings of the City contained herein do not purport to be complete and are qualified in their entirety by reference to the original official documents; and all references to the Bonds and the Notes and the proceedings of the City relating thereto are qualified in their entirety by reference to the definitive forms of the Bonds and the Notes and such proceedings.

The City deems this Official Statement to be "final" for purposes of Securities and Exchange Commission Rule 15c2-12(b)(1), but it is subject to revision or amendment.

In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, the City will agree to provide, or cause to be provided, annual financial information and operating data and timely notice of the occurrence of certain events with respect to the Bonds and the Notes pursuant to Continuing Disclosure Agreements to be executed substantially in the forms set forth in Appendices C-1, C-2 and C-3 to this Official Statement. The successful bidder's obligation to purchase the Bonds and the Notes shall be conditioned upon its receiving, at or prior to the delivery of the Bonds and the Notes, executed copies of the Continuing Disclosure Agreements.

U.S. Bank National Association will certify and act as the Registrar, Transfer Agent, Paying Agent and Certifying Agent for the Bonds and the Notes.

### ***Municipal Advisor***

Phoenix Advisors, LLC, of Milford, Connecticut has served as Municipal Advisor to the City with respect to the issuance of the Bonds and the Notes (the "Municipal Advisor"). The Municipal Advisor is not obligated to undertake, and has not undertaken, either to make an independent verification of or to assume responsibility for the accuracy, completeness, or fairness of the information contained in the Official Statement and the appendices hereto.

The Municipal Advisor is an independent firm and is not engaged in the business of underwriting, trading or distributing municipal securities or other public securities.

## ***Global Health Emergency Risk***

### ***The COVID-19 Outbreak***

The outbreak of COVID-19 was declared a Public Health Emergency of International Concern by the World Health Organization. On March 13, 2020, the President of the United States declared a national emergency as a result of the COVID-19 outbreak. The outbreak of the virus has affected travel, commerce and financial markets globally. There can be no assurances that the continuing prevalence of COVID-19 will not materially affect local, state, national, and global activity; increase public health emergency response costs; and materially adversely impact the financial condition of the City.

### ***State and Local Efforts to Mitigate the Ongoing Impact of COVID-19***

On March 10, 2020, Governor Lamont declared a state of emergency throughout the State of Connecticut (the “State”) and took and continues to take steps designed to mitigate the spread and impacts of COVID-19. Public schools began to operate remotely immediately following the outbreak and continued remotely through the 2019-2020 school year. For the 2020-2021 school year, schools were permitted to reopen and school districts were given the discretion to choose in-person learning, virtual learning or a hybrid model. For the 2021-2022 year, the City’s public schools have returned to full time, in-person learning.

Connecticut’s COVID-19 vaccination plan commenced on December 14, 2020. The State is currently making vaccinations available to all individuals aged 12 and over, and reports that it is preparing to make booster shots available in accordance with CDC guidelines.

The Governor regularly reviews conditions and, accordingly, expands or reduces restrictions. In response to the Spring 2021 decline in the number of positive COVID-19 cases and hospitalizations, effective May 19, 2021, all capacity restrictions related to establishments and social/recreational gatherings were eliminated. Given the increase in positive COVID-19 cases since July 2021, face-covering requirements remain in effect at this time for unvaccinated individuals. Businesses and state and local government offices have the option to require masks be worn by everyone in their establishments. Effective August 5, 2021, municipal leaders have the option of requiring that masks be worn by everyone, regardless of vaccination status, in indoor public places within their respective towns and cities. The City has not enacted such a mandate.

The potential long-term impact of the COVID-19 pandemic on the City cannot be predicted at this time. The continued efforts to mitigate the spread of the outbreak and any prolonged effects on the national, State and local economy could have a materially adverse effect on the City’s finances.

### ***COVID-19 Outbreak – Municipal Tax Relief Programs***

On April 1, 2020, in response to the COVID-19 emergency, Governor Ned Lamont issued Executive Order No. 7S (“Order 7S”), as amended by Executive Order No. 7W on April 9, 2020 (“Order 7W”), which creates two short-term tax relief programs and requires all towns, cities, and boroughs as well as their water pollution control authorities to adopt either or both of them by a vote of the legislative body. One program defers tax payments by three months for taxpayers based on a showing of need, while the other reduces the interest chargeable for all taxpayers in the municipality for three months.

All municipalities were directed to notify the Secretary of the Office of Policy and Management (“OPM”) no later than April 25, 2020 which program or programs it intended to elect. On April 6, 2020, the City adopted the “Deferment Program” for eligible taxpayers and landlords. real estate, motor vehicles, and personal property as well as unescrowed municipal utility charges (the “Taxes and Charges”) if taxpayers, businesses, nonprofits and residents demonstrate significant economic impact caused by COVID-19 and/or demonstrate that they are assisting people who are experiencing significant economic impact caused by COVID-19.

On December 16, 2020, the Governor issued Executive Order 9R (“Order 9R”), which applies the two tax relief programs to tax deadlines for Taxes and Charges that become due and payable on January 1, 2021. As of December 30, 2020, the City was deemed to have adopted the Deferment Program. The Deferment Program deferred any Taxes and Charges that were due on January 1, 2021 through and to April 1, 2021 without penalty.

For Fiscal Year 2021, the City did not experience a material negative financial impact as a result of the Deferment Program. As of June 30, 2021, the City had collected approximately 101.9% of Fiscal Year 2021 budgeted taxes, with 101.7% having been collected at the same time last year for Fiscal Year 2020 and 101.4% having been collected at the same time in Fiscal Year 2019.

### ***Government Response to COVID-19's Impact on the Economy***

On March 27, 2020, Congress enacted the Coronavirus Aid, Relief, and Economic Stabilization Act (the "CARES Act") that provided in excess \$2 trillion of relief to industries and entities throughout the country, including state and local governments. Under the CARES Act, \$150 billion was appropriated to states and other units of government for activities that are directly related to COVID-19. The State received approximately \$1.4 billion in such funding, and it was given the discretion to provide those funds to local governments.

On June 4, 2020, Governor Lamont established the Connecticut Municipal Coronavirus Relief Fund Program (the "Program") which established a process by which Connecticut municipalities can receive funds from the State to offset non-budgeted COVID-19 related expenditures that were incurred between March 1, 2020 and December 30, 2020. In Fiscal Year 2020, the City did not receive a reimbursement from the Program and FEMA for pandemic-related costs. The City received \$1,047,917 in reimbursement from the two programs in Fiscal Year 2021.

On December 27, 2020, President Trump signed into law the Coronavirus Response and Relief Supplemental Appropriations Act of 2021, which extends certain programs and benefits first authorized by the CARES Act. The relief package includes, among other items, over \$900 billion in stimulus for various COVID-19 relief programs, \$8.75 billion for vaccine distribution, \$54.3 billion of Elementary and Secondary School Emergency Relief Funds, \$4.1 billion for the Governors Emergency Education Relief Fund, and an allocation of \$284 billion of Paycheck Protection Program funds to support eligible small businesses and non-profits, and the legislation expands and modifies the program by allowing second draw loans for certain borrowers.

On March 11, 2021, President Biden signed into law the \$1.9 trillion American Rescue Plan Act of 2021 (the "Rescue Plan"). The Rescue Plan relief package includes, amongst other provisions, \$350 billion in state and local government aid. Of the \$350 billion, the State and its local governments are expected to receive approximately \$4.2 billion as a result of this legislation, with \$2.6 billion in State relief and another \$1.6 billion in relief for local governments.

The Rescue Plan relief package also includes approximately \$123 billion to allow for a return to full-time, in-person teaching at elementary and high schools, which funds may be used for numerous purposes, including but not limited to expanding testing, modifying classrooms, improving ventilation, and hiring more custodial staff. The State's K-12 schools are expected to receive approximately \$1.1 billion.

The Rescue Plan relief package includes another \$160 billion dedicated to COVID-19 vaccination development and distribution.

Over the next two years, the City expects to receive \$29.2 million in federal funding as a result of the Rescue Plan with additional funding passed through the Board of Education. The City received its first installment of \$14.6 million in funding from this program. The City is developing a plan for the use of such funds that comply with the program eligibility criteria.

### ***Cybersecurity***

The City, like many other public and private entities, relies on technology to conduct its operations. The City and its departments face cyber threats from time to time, including but not limited to hacking, viruses, malware, phishing, and other attacks on computers and other sensitive digital networks and systems. To mitigate the risk of business operations impact and/or damage from cyber incidents or cyber-attacks, the City invests in various forms of cybersecurity and operational controls, including a comprehensive policy relating to the security of the City's government networks. In the past year, email security patches and updates were installed and other malware prevention software was enhanced. Phishing, testing and training were also conducted. No assurances can be given, however, that such security and operational control measures will be completely successful to guard against cyber threats and attacks. The results of any such attack could impact business operations and/or damage City digital networks and systems and the costs of remedying any such damage could be substantial.

## ***Climate Change***

Numerous scientific studies have detailed changing global weather patterns and the potential for increasing extreme weather events across the world. The City's location in southern Connecticut on the Long Island Sound increases its vulnerability to flooding, including storm water flooding. In addition to flooding, the City faces other threats due to climate change, including damaging wind that could become more severe and frequent. The City cannot predict the timing, extent or severity of climate change and its impact on its operations and finances.

In an effort to mitigate any damage from future storms and water damage, the City has various flood and erosion control projects planned or in progress including the Bayview Beach Flood Mitigation project which was substantially completed in Fiscal Year 2021.

## ***The Bonds***

The Bonds will mature on November 1 in each of the years as set forth on the front cover of this Official Statement. The Bonds will be dated the date of delivery and will bear interest at the rate or rates per annum specified by the successful bidder, payable on May 1, 2022 and semiannually thereafter on November 1 and May 1 in each year until maturity, as set forth on the cover of this Official Statement. Interest will be calculated on the basis of twelve 30-day months and a 360-day year. Interest is payable to the registered owner as of the close of business on the fifteenth day of April and October in each year, or the preceding business day if such fifteenth day is not a business day, by check, mailed to the registered owner at the address as shown on the registration books of the City kept for such purpose, or so long as the Bonds are registered in the name of Cede & Co., as nominee of DTC, by such other means as DTC, the Paying Agent and the City shall agree.

## ***Optional Redemption for the Bonds***

### ***Series A Bonds***

Series A Bonds maturing on or before November 1, 2028 are not subject to redemption prior to maturity. The Series A Bonds maturing on November 1, 2029 and thereafter are subject to redemption prior to maturity, at the election of the City, on or after November 1, 2028 at any time, in whole or in part and by lot within a maturity, in such amounts and in such order of maturity as the City may determine, at the following redemption price (expressed as a percentage of the principal amount of Series A Bonds to be redeemed) plus interest accrued and unpaid to the redemption date:

<b><i>Period During Which Redeemed</i></b>	<b><i>Redemption Prices</i></b>
November 1, 2028 and thereafter .....	100%

Notice of redemption shall be given by the City or its agent by mailing a copy of the redemption notice by first-class mail at least thirty (30) days prior to the date fixed for redemption to the registered owner as the same shall last appear on the registration books for the Series A Bonds. Failure to give such notice by mailing to any registered owner, or any defect therein, shall not affect the validity of the redemption of any other Series A Bonds. Upon the giving of such notice, if sufficient funds available solely for redemption are on deposit with the Paying Agent, the Series A Bonds or portions thereof so called for redemption will cease to bear interest after the specified redemption date.

If less than all of the Series A Bonds of any one maturity shall be called for redemption, the particular Series A Bonds or portions of Series A Bonds of such maturity to be redeemed shall be selected by lot in such manner as the City in its discretion may determine; provided, however, that the portion of any Series A Bond to be redeemed shall be in the principal amount of \$5,000 or a multiple thereof and that, in selecting Series A Bonds for redemption, each Series A Bond shall be considered as representing that number of Series A Bonds which is obtained by dividing the principal amount of such Series A Bond by \$5,000.

The City, so long as a book-entry system is used for the Series A Bonds, will send any notice of redemption only to DTC (or successor securities depository) or its nominee. Any failure of DTC to advise any DTC Participant, or of any DTC Participant or Indirect Participant to notify any Indirect Participant or Beneficial Owner, of any such notice and its content or effect will not affect the validity of the redemption of such Series A Bonds called for redemption. Redemption of portions of the Series A Bonds of any maturity by the City will reduce the outstanding principal amounts of such maturity held by DTC. In such event it is the current practice of DTC to allocate by lot, through its book-entry system, among the interest held by DTC Participants in the Series A Bonds to be redeemed, the interest to be reduced by such redemption in accordance with its own rules or other agreements with DTC Participants. The DTC Participants and Indirect Participants may allocate reductions of the interests in the Series A Bonds to be redeemed held by the Beneficial Owners. Any such allocations of reductions of interests in the Series A Bonds to be redeemed will not be governed by the determination of the City authorizing the issuance of the Series A Bonds and will not be conducted by the City, the Registrar or Paying Agent.

### *Series B Bonds*

The Series B Bonds are NOT subject to redemption prior to maturity.

### **The Notes**

The Notes will be dated November 2, 2021 and will be due and payable as to both principal and interest at maturity, November 1, 2022. The Notes will bear interest calculated on the basis of twelve 30-day months and a 360-day year at such rate or rates per annum as are specified by the successful bidder or bidders. A book-entry system will be employed evidencing ownership of the Notes in principal amounts of \$1,000 or integral multiples thereof, with transfers of ownership effected on the records of DTC, and its participants pursuant to rules and procedures established by DTC and its participants. See “Book-Entry Only Transfer System”. The Notes are not subject to redemption prior to maturity.

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## Authorization and Purpose

The Series A Bonds and the Notes are authorized and are being issued pursuant to Title 7 of the General Statutes of Connecticut, as amended, the Charter of the City, and certain bond ordinances adopted by the Board of Aldermen of the City.

The Series B Bonds are being issued pursuant to Section 7-370c of the General Statutes of the State of Connecticut, as amended, and a resolution adopted at a meeting of the Board of Aldermen on September 13, 2021 which authorized the issuance of refunding bonds in an amount not to exceed \$6,000,000 to refund all or any portion

## Use of Proceeds – Series A Bonds and Notes

The proceeds of the Series A Bonds and Notes are anticipated to be used for the purposes set forth below:

<b>Project</b>	<b>Total Amount of Authorization</b>	<b>This Issue:</b>	
		<b>The Notes Due: 11/1/2022</b>	<b>The Series A Bonds</b>
Various Public Improvements (Feb. 2013).....	\$ 7,533,000	\$ -	\$ 20,000
Various Public Improvements (Feb. 2014).....	8,317,500	100,000	350,000
Various Public Improvements (Feb. 2015).....	10,707,230	1,465,000	175,000
Various Public Improvements (Feb. 2016).....	12,889,500	-	10,000
Various Public Improvements (Jan. 2017).....	9,671,200	-	5,000
April 2017 Gulf Street Road Construction.....	3,300,000	-	55,000
Various Public Improvements (Feb. 2018).....	6,875,000	140,000	445,000
Various Public Improvements (Feb. 2019).....	10,065,000	600,000	815,000
Various Public Improvements (Feb. 2020).....	14,698,562	1,545,000	7,730,000
Various Public Improvements (Feb. 2021).....	12,715,196	950,000	7,405,000
<b>Subtotal General Improvement.....</b>	<b>96,772,188</b>	<b>4,800,000</b>	<b>17,010,000</b>
Various School Improvements (Feb. 2015).....	10,302,554	-	10,000
Various School Improvements (Jan. 2017).....	23,062,859	1,000,000	4,000,000
Various School Improvements (Feb. 2018).....	4,051,421	1,350,000	640,000
Various School Improvements (Feb. 2019).....	3,164,985	484,000	820,000
Various School Improvements (Feb. 2020).....	5,331,764	2,391,000	1,760,000
Various School Improvements (Feb. 2021).....	2,725,000	650,000	-
Pumpkin Delight School Improvements (May 2021).....	13,985,750	4,000,000	-
<b>Subtotal Schools.....</b>	<b>62,624,333</b>	<b>9,875,000</b>	<b>7,230,000</b>
Viscount Drive Sanitary Sewer (Feb. 2018) .....	2,278,267	-	10,000
Housatonic Wastewater Facility (Feb. 2019).....	1,238,440	-	1,010,000
Sewer Force Main-Repair -Various (Feb. 2019).....	1,525,342	265,000	215,000
Gulf Pond Sanitary Pump Station Repairs (Feb. 2020).....	665,000	360,000	95,000
Lower Wepawaug Pond Sewer/Manhole Lining (Feb 2020).....	157,000	-	130,000
<b>Subtotal Sewers.....</b>	<b>5,864,049</b>	<b>625,000</b>	<b>1,460,000</b>
<b>Totals.....</b>	<b>\$ 165,260,570</b>	<b>\$ 15,300,000</b>	<b>\$ 25,700,000</b>

## **Plan of Refunding – Series B Bonds**

The Series B Bonds are being issued to refund at or prior to maturity all or any portion of any one or more series of the City's outstanding general obligation bonds as set forth below (the "Refunded Bonds"). The Refunding is contingent upon delivery of the Series B Bonds.

<b>Issue</b>	<b>Dated Date</b>	<b>Maturity Date</b>	<b>Interest Rate</b>	<b>Par Amount</b>	<b>Redemption Date</b>	<b>Redemption Price</b>
2013	11/12/2013	11/1/2022	3.000%	\$ 690,000	11/2/2021	100.00
		11/1/2027	3.125%	800,000	11/2/2021	100.00
		11/1/2028	3.375%	800,000	11/2/2021	100.00
		11/1/2029	3.500%	800,000	11/2/2021	100.00
		11/1/2030	3.750%	800,000	11/2/2021	100.00
		11/1/2031	3.625%	800,000	11/2/2021	100.00
<b>Total .....</b>				<u>\$ 4,690,000</u>		

A Notice of Conditional Optional Redemption was filed on or before October 1, 2021 pursuant to the terms of the Refunded Bonds, whereby the redemption of any of the Refunded Bonds is conditioned upon the issuance and delivery of the Series B Bonds and the availability of the proceeds of a portion of the Series B Bonds to pay the principal and premium, if any, of and accrued interest on such Refunded Bonds on the date of delivery of the Series B Bonds (the "Redemption Date").

## **Sources and Uses of Series B Proceeds**

<b>Sources:</b>	<b>Series B Bonds</b>
Par Amount of the Series B Bonds .....	\$ 3,715,000.00
Net Original Issue Premium .....	1,064,568.35
<b>Total Sources .....</b>	<u><u>\$ 4,779,568.35</u></u>
 <b>Uses:</b>	
Prior Bond Redemption .....	\$ 4,690,443.61
Costs of Issuance .....	76,741.16
Underwriter's Discount .....	12,383.58
<b>Total Uses .....</b>	<u><u>\$ 4,779,568.35</u></u>



## ***Book-Entry-Only Transfer System***

The Depository Trust Company (“DTC”), New York, NY, will act as securities depository for the Bonds and the Notes. The Bonds and the Notes will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. For the Bonds, one fully-registered Bond certificate will be issued for each maturity of the Bonds in the aggregate principal amount of such maturity and will be deposited with DTC. For the Notes, one fully-registered Note certificate will be issued for each interest rate on the Notes.

DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a S&P Global Ratings rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds and Notes under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds and the Notes on DTC’s records. The ownership interest of each actual purchaser of each Bond or Note (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds and the Notes are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds and the Notes, except in the event that use of the book-entry system for the Bonds and the Notes is discontinued.

To facilitate subsequent transfers, all the Bonds and the Notes deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of the Bonds and the Notes with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds or the Notes; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Bonds and Notes are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC’s practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds and the Notes unless authorized by a Direct Participant in accordance with DTC’s MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.’s consenting or voting rights to those Direct Participants to whose accounts the Bonds and the Notes are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal, Interest and redemption payments with respect to the Bonds and the Notes will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or Agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC nor its nominee, the Paying Agent, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds and the Notes at any time by giving reasonable notice to the City or the Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, Bond and Note certificates are required to be printed and delivered.

The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond and Note certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

### ***DTC Practices***

The City can make no assurances that DTC, Direct Participants, Indirect Participants or other nominees of the Beneficial Owners of the Bonds or Notes act in a manner described in this Official Statement. DTC is required to act according to rules and procedures established by DTC and its participants which are on file with the Securities and Exchange Commission.

### ***Replacement Bonds and Notes***

In the event that: (a) DTC determines not to continue to act as securities depository for the Bonds or the Notes, and the City fails to identify another qualified securities depository for the Bonds or the Notes to replace DTC; or (b) the City determines to discontinue the book-entry system of evidence and transfer of ownership of the Bonds or the Notes, the City will issue fully registered Bond or Note certificates directly to the Beneficial Owner. A Beneficial Owner of the Bonds or the Notes, upon registration of certificates held in such Beneficial Owner's name, will become the registered owner of the Bonds or Notes.

### ***Security and Remedies***

The Bonds and the Notes will be general obligations of the City and the City will pledge its full faith and credit to pay the principal of and interest on the Bonds and the Notes when due.

Unless paid from other sources, the Bonds and the Notes are payable from general property tax revenues of the City. The City has the power under Connecticut statutes to levy ad valorem taxes on all property subject to taxation by the City without limit as to rate or amount, except as to certain classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income and of qualified disabled persons taxable at limited amounts. There was, however, no such certified forest land on the last completed grand list of the City, and, under existing statutes, the State of Connecticut is obligated to pay the City the amount of tax revenue which the City would have received except for the limitation on its power to tax such dwelling houses.

Payment of the Bonds and the Notes is not limited to property tax revenues or any other revenue source, but certain revenues of the City may be restricted as to use and therefore may not be available to pay debt service on the Bonds and the Notes.

There are no statutory provisions for priorities in the payment of general obligations of the City. There are no statutory provisions for a lien on any portion of the tax levy or other revenues to secure the Bonds and the Notes, or judgments thereon, in priority to other claims.

The City is subject to suit on its general obligation debt and a court of competent jurisdiction has power in appropriate proceedings to render a judgment against the City. A Court of competent jurisdiction also has the power in appropriate proceedings to order a payment of a judgment on such Bonds and Notes from funds lawfully available therefor or, in the absence thereof, to order the City to take all lawful action to obtain the same, including the raising of the required amount in the next annual tax levy. In exercising their discretion as to whether to enter such an order, the courts may take into account all relevant factors, including the current operating needs of the City and the availability and adequacy of other remedies.

Enforcement of a claim for payment of principal of or interest on the Bonds and the Notes would also be subject to the applicable provisions of Federal bankruptcy laws, as well as other bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights and to provisions of other statutes, if any, heretofore or hereafter enacted by the Congress or the Connecticut General Assembly extending the time for payment or imposing other constraints upon enforcement insofar as the same may be constitutionally applied.

Under the Federal Bankruptcy Code, the City may seek relief only, among other requirements, if it is specifically authorized, in its capacity as a municipality or by name, to be a debtor under Chapter 9 thereof, or by State law or a governmental officer or organization empowered by State law to authorize such entity to become a debtor under such chapter. Section 7-566 of the Connecticut General Statutes, as amended, provides that no Connecticut municipality shall file a petition in bankruptcy under Chapter 9 of Title 11 of the United States Code without the express prior written consent of the Governor. This prohibition applies to any town, city, borough, metropolitan district and any other political subdivision of the State of Connecticut having the power to levy taxes and issue bonds or other obligations.

### ***THE CITY OF MILFORD HAS NEVER DEFAULTED IN THE PAYMENT OF PRINCIPAL OR INTEREST ON ITS BONDS OR NOTES***

#### ***Qualification for Financial Institutions***

The Bonds and the Notes shall NOT be designated by the City as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for certain interest expense allocable to the Bonds or the Notes.

#### ***Availability of Continuing Disclosure Information***

The City prepares, in accordance with State law, annual independent audited financial statements and files such annual report with the State Office of Policy and Management.

In accordance with the requirements of Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, the City will agree to provide, or cause to be provided, annual financial information and operating data with respect to the Bonds and notices of the occurrence of certain events with respect to the Bonds and Notes pursuant to a Continuing Disclosure Agreements to be executed by the City substantially in the forms set forth in Appendices C-1, C-2 and C-3, to this Official Statement.

The City has previously undertaken in continuing disclosure agreements entered into for the benefit of holders of certain of its general obligation bonds and notes to provide certain annual financial information, operating data, and event notices pursuant to Rule 15c2-12(b)(5). In the last five years, the City has complied, in all material respects, with its undertakings under such agreements.

## ***Ratings***

The City received ratings of “AA+” and “AA+” from Fitch Ratings and S&P Global Ratings, respectively, on the Bonds. Fitch’s rating reflects a downgrade from “AAA”. Simultaneously, Fitch’s outlook on the City was revised to “Stable” from “Negative”. The Notes received ratings of “F1+” and “SP-1+” from Fitch Ratings and S&P Global Ratings, respectively. The City furnished to the Rating Agencies certain information and materials, some of which may not have been included in this Official Statement. Such ratings reflect only the views of the Rating Agencies and will be subject to revision or withdrawal, which could affect the market price of the Bonds and the Notes. The Rating Agencies should be contacted directly for their rating on the Bonds and the Notes and the explanation of such rating.

The City expects to furnish to the Rating Agencies information and materials that they may request. However, the City may issue short-term or other debt for which a rating is not required. The City’s Municipal Advisor, Phoenix Advisors, LLC, recommends that all bonded debt be submitted for a credit rating.

## ***Bond Insurance***

The City does not expect to purchase a credit enhancement facility for the Bonds or the Notes.

## ***Tax Matters***

**Federal Taxes.** In the opinion of Bond Counsel, under existing law, (i) interest the Bonds and Notes is excluded from gross income for federal income tax purposes, and (ii) such interest is not an item of tax preference for purposes of the federal alternative minimum tax.

Bond Counsel’s opinion with respect to the Bonds and Notes will be rendered in reliance upon and assuming the accuracy of and continuing compliance by the City with its representations and covenants relating to certain requirements of the Internal Revenue Code of 1986, as amended (the “Code”). The Code and regulations promulgated thereunder establish certain requirements which must be satisfied at and subsequent to the issuance of the Bonds and Notes in order that interest on the Bonds and Notes be and remain excluded from gross income for federal income tax purposes. Failure to comply with such requirements may cause interest on the Bonds and Notes to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds and Notes irrespective of the date on which such noncompliance occurs. In the Tax Regulatory Agreement, which will be delivered concurrently with the issuance of the Bonds and Notes, the City will covenant to comply with certain provisions of the Code and will make certain representations designed to assure compliance with such requirements of the Code including, but not limited to, investment restrictions, periodic payments of arbitrage profits to the United States, requirements regarding the proper use of the Bonds and Notes proceeds and certain other matters. The opinion of Bond Counsel delivered on the date of issuance of the Bonds and Notes is conditioned upon compliance by the City with such requirements.

No other opinion is expressed by Bond Counsel regarding the federal tax consequences of the ownership of, or the receipt or accrual of interest on, the Bonds and Notes.

**Original Issue Discount.** The initial public offering prices of certain maturities of the Bonds may be less than the stated principal amount (the “OID Bonds”). Under existing law, the difference between the stated principal amount and the initial offering price of each maturity of the OID Bonds will constitute original issue discount. The offering prices relating to the yields set forth on the cover page of this Official Statement for such OID Bonds are expected to be the initial offering prices to the public (excluding bond houses and brokers) at which a substantial amount of the OID Bonds are sold. Under existing law, original issue discount on the OID Bonds accrued and properly allocable to the owners thereof under the Code is excludable from gross income for federal income tax purposes if interest on the OID Bonds is excludable from gross income for federal income tax purposes.

Under the Code, for purposes of determining an owner’s adjusted basis in an OID Bond purchased at an original issue discount, original issue discount is treated as having accrued while the owner holds such OID Bond and will be added to the owner’s basis. The owner’s adjusted basis will be used to determine taxable gain or loss upon the sale or other disposition (including redemption or payment at maturity) of such an OID Bond.

Prospective purchasers of OID Bonds should consult their own tax advisors as to the calculation of accrued original issue discount, the accrual of original issue discount in the case of owners of OID Bonds purchasing such OID Bonds after the initial offering and sale, and the state and local tax consequences of owning or disposing of such OID Bonds.

**Original Issue Premium.** The initial public offering prices of certain maturities of the Bonds and Notes may be more than their stated principal amounts payable at maturity (the “OIP Bonds and Notes”). In general, an owner who purchases an OIP Bonds and Notes must amortize the original issue premium as provided in the applicable Treasury Regulations, and amortized premium reduces the owner’s basis in the OIP Bonds and Notes for federal income tax purposes. Prospective purchasers of OIP Bonds and Notes at a premium to its principal amount should consult their tax advisors regarding the amortization of premium and its effect upon basis.

**Other Federal Tax Matters.** Prospective purchasers of the Bonds and Notes should be aware that ownership of the Bonds and Notes may result in collateral federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, certain insurance companies, recipients of Social Security or Railroad Retirement benefits, certain S corporations, foreign corporations subject to the branch profits tax, taxpayers eligible for the earned income credit, and taxpayers who may be deemed to have incurred or continued indebtedness to purchase or carry tax-exempt obligations. Bond Counsel does not express any opinion regarding such collateral tax consequences. Prospective purchasers of the Bonds and Notes should consult their tax advisors regarding collateral federal income tax consequences. Prospective purchasers of the Bonds may also wish to consult with their tax advisors with respect to the need to furnish certain taxpayer information in order to avoid backup withholding.

**State Taxes.** In the opinion of Bond Counsel, under existing statutes, interest on the Bonds and Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based for individuals, trusts and estates required to pay the federal alternative minimum tax.

Interest on the Bonds and Notes is included in gross income for purposes of the Connecticut corporation business tax.

Accrued original issue discount on an OID Bond is also excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based for individuals, trusts and estates required to pay the federal alternative minimum tax.

Owners of the Bonds and Notes should consult their own tax advisors with respect to the determination for state and local income tax purposes of original issue discount or original issue premium accrued upon sale or redemption thereof, and with respect to the state and local tax consequences of owning or disposing of such Bonds and Notes.

**Changes in Federal and State Tax Law.** Legislation affecting tax-exempt obligations is regularly considered by the United States Congress. Court proceedings may also be filed, the outcome of which could modify the tax treatment of obligations such as the Bonds and Notes. There can be no assurance that legislation enacted or proposed, or actions by a court, after the issuance of the Bonds and Notes will not have an adverse effect on the tax status of interest on the Bonds and Notes or the market value or marketability of the Bonds and Notes. These adverse effects could result, for example, from changes to federal or state income tax rates, changes in the structure of federal or state income taxes (including replacement with another type of tax), or repeal (or reduction in the benefit) of the exclusion of interest on the Bonds and Notes from gross income for federal or state income tax purposes for all or certain taxpayers.

Investors in the Bonds and Notes should be aware that future legislative actions may increase, reduce or otherwise change (including retroactively) the financial benefits and the treatment of all or a portion of the interest on the Bonds and Notes for federal income tax purposes for all or certain taxpayers. In all such events, the market value of the Bonds and Notes may be adversely affected and the ability of holders to sell their Bonds and Notes in the secondary market may be reduced. The Bonds and Notes are not subject to special mandatory redemption, and the interest rates on the Bonds and Notes are not subject to adjustment, in the event of any such change in the tax treatment of interest on the Bonds and Notes.

**General.** The opinion of Bond Counsel is rendered as of its date, and Bond Counsel assumes no obligation to update or supplement its opinion to reflect any facts or circumstances that may come to its attention or any changes in law that may occur after the date of its opinion. Bond Counsel's opinion is based on existing law, which is subject to change. Such opinion is further based on factual representations made to Bond Counsel as of the date of issuance. Moreover, Bond Counsel's opinion is not a guarantee of a particular result, and is not binding on the Internal Revenue Service or the courts; rather, such opinion represents Bond Counsel's professional judgment based on its review of existing law, and in reliance on the representations and covenants that it deems relevant to such opinion.

The discussion above does not purport to deal with all aspects of federal or state or local taxation that may be relevant to a particular owner of the Bonds and Notes. Prospective owners of the Bonds and Notes, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the federal, state and local tax consequences of owning and disposing of the Bonds and Notes.

### ***Legal Opinion***

The legal opinions for the Bonds and the Notes will be rendered by Pullman & Comley, LLC in substantially the forms set forth in Appendices B-1, B-2 and B-3 to this Official Statement.

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## II. The Issuer



### **Description of the Municipality**

The City of Milford, covering 23.5 square miles (15,104 acres) on Long Island Sound at the mouth of the Housatonic River, lies almost equidistant between New Haven and Bridgeport. Contiguous to the Towns of Stratford, Shelton, Orange, and West Haven, Milford is the fifth largest community by population in New Haven County and eighteenth by population of the State's one hundred and sixty-nine cities and towns.

Primarily a residential community, Milford's population has essentially stabilized (52,759 by the 2010 Census). Residences in Milford are mainly single family units and condominiums. Roughly fifty-eight percent of the land (8,810 acres) is developed residential with another twenty-five percent (3,783 acres) undeveloped residential. New single family construction has averaged about 150 units a year for the last ten years in an area where 33% of the housing stock has been built since 1970, 45% between 1940 and 1970, and 22% prior to 1940.

Milford is served by many transportation facilities. Interstate 95 has seven Milford entrances/exits and Connecticut 15 (Merritt/Wilbur Cross Parkway -- cars only) has two entrances/exits. U.S. 1 (open access throughout the City) plus Connecticut Routes 121, 162, and numerous local roads and streets are also available. Fifteen motor freight companies maintain Milford Terminals. Inter-city passenger bus service is provided by Connecticut Transit and interstate service by Greyhound. The New Haven Line, Amtrak, and Metro North (Conrail) provide four east/west passenger/freight rails and two north/south freight rails. Industrial sidings, with one available for general use, provide storage capacity for more than one hundred cars. Passenger trains stop daily going to and coming from New York City's Grand Central Station. Two airports serve Milford: Sikorsky Memorial Airport and Tweed-New Haven Airport. Sikorsky (seven miles east in Stratford) provides domestic passenger, airmail and airfreight service with two 4,700 foot runways as well as charter and complete fuel services. Tweed-New Haven's single 5,600 foot runway furnishes similar services. International air service is available at Bradley International (Windsor Locks) or the New York airports, all approximately one and one-half hours driving time.

The Milford Transit District (the “District”) provides intra-city bus service over four fixed routes in Milford covering more than fifty-two miles. Special commuter buses run during peak hours serving the City's major office and industrial parks to the rail station and from commuter lots to the station. The District also operates a Federal Transit Administration Jobs Access bus service providing seamless transportation from Milford to Norwalk, a demand responsive door to door service offers transportation to the elderly and disabled with a fleet of twelve vehicles. In addition to public transportation, the District operates two train stations at the Metro-North commuter stop in Milford along with 500 parking spaces for commuter use. Since 1979, the publicly funded District has received annual City support in excess of \$9,000,000, federal grants in excess of \$43,000,000 and State grants in the amount of \$27,500,000.

Media choices in Milford are extensive and varied. Two morning and two weekly newspapers cover the City. Three radio stations are located in Milford, and over 50 AM and FM signals are received including those from New York City. Television stations in Connecticut that cover Milford include WTNH, WFSB, WVIT, and Channel 12. Cablevision and satellite services provide access to hundreds of channels. “Milford Living”, a quarterly magazine, features positive aspects of the community.

Milford Hospital, acquired by Yale New Haven Health in 2019, is a full-service medical center with state-of-the-art technology. The hospital is a regional leader in many areas, including emergency walk-in services, outpatient surgery, health education and home care services. An off-site walk-in center was completed in early 2007. A staff of approximately 800, including 150 physicians representing all major medical specialties, provides a valued community service at this 106-bed facility.

## Form of Government

Milford has a Mayor-Board of Aldermen form of government. The Mayor and fifteen (15) Aldermen are elected biennially each odd numbered year. The City's Charter guarantees representation by more than one political party, with no more than ten (10) Aldermen from the same party. The Board of Aldermen acts as the legislative body of the City. The budgetary process involves sequential recommendations by Department Heads and Boards and Commissions, the Mayor, and the five (5) member Board of Finance, with the final budget set by the Board of Aldermen. A Director of Finance, whose position is included under Civil Service, administers fiscal matters.

## Principal Municipal Officials

<b>Office</b>	<b>Name</b>	<b>Manner of Selection</b>	<b>Current Term</b>	<b>Length of Service</b>	<b>Principal Employment Last Five Years</b>
Mayor.....	Benjamin G. Blake	Elected	11/19-11/21	5th term	Attorney
Chairman, Board of Aldermen.....	Philip J. Vetro	Elected	11/19-11/21	5th term	Home Imp. Contractor
Town/City Clerk.....	Karen Fortunati	Elected	11/19-11/21	1st term	Public Programs Manager/Author
Director of Finance.....	Peter A. Erodici, Jr.	Appointed	Indefinite	11 Years	Director of Finance
Treasurer .....	Marianne Klinga <sup>1</sup>	Appointed	Indefinite	4 years	Tax Collector, City of Milford
Superintendent of Schools .....	Dr. Anna Cutaia	Appointed	Indefinite	4 years	Superintendent, RSD 14 (CT)
Deputy Superintendent of Ops.....	James Richetelli	Appointed	Indefinite	11 Years	Mayor, City of Milford
Director of Public Health.....	Deepa D. Joseph, MPH	Appointed	Contract	7 Years	Community Health Coordinator / Deputy Director of Health
City Attorney.....	Jonathan D. Berchem	Appointed	N/A	11 Years	Attorney
Chairman, Board of Education.....	Susan Glennon	Elected	11/19-11/21	5th term	Early Childhood Practioner

<sup>1</sup> Ms. Klinga worked in the Health Department with the City for 2 years prior to being appointed Tax Collector in February 2017. She began as Acting Treasurer in January 2019.

Sources: Finance Director's Office, City of Milford



### **Benjamin G. Blake, Mayor**

In November 2011, at age 33, Ben was elected the 10<sup>th</sup> Mayor of Milford, CT. He previously served eight years as a member of the Board of Aldermen, including terms as Minority Leader and as Chairman.

Ben was born in Milford and his parents, grandparents, and even a generation before that, made Milford their home. He attended the University of Richmond in Virginia where he studied History and Government. He attended law school at Quinnipiac University, and from 2004 through 2011 practiced law in downtown Milford.

As Mayor, Ben has enacted a series of cost cutting initiatives and streamlined City operations to make Milford government more effective and efficient. He has implemented comprehensive conservation improvements within City buildings and infrastructure that have yielded significant energy savings for taxpayers. Most notably, Ben has led Milford through Storm Sandy and Blizzard Nemo, and has received widespread praise and appreciation for his management during two of the worst natural disasters in the City's history.

### **Dr. Anna Cutaia, Superintendent of Schools**

Dr. Anna Cutaia holds the position of Superintendent of Schools in Milford. She began her appointment in Milford on August 1, 2018. She received her Bachelor of Arts degree from Mount St. Mary College in 1991, followed by a Master's degree in education from the University of Southern Mississippi in 1997. While working as an educator for several years, Dr. Cutaia continued her post-graduate studies and received her certificate in the Executive Leadership Program (2007) followed by a Doctorate in Education (2013), both from the University of Connecticut.

Dr. Cutaia's career path has touched every segment of the educational leadership spectrum. She started her career in Myrtle Beach, SC, where she served as a teacher (1991-1998), an assistant principal (1998-2000), and principal (2000-2003). In 2003, Dr. Cutaia moved to Connecticut and served as principal of Casimir Pulaski Elementary School in Meriden. During her early years in Connecticut, Dr. Cutaia also worked with the Connecticut State Department of Education (CSDE) as an educational consultant and as an adjunct professor at the University of Connecticut and Southern Connecticut State University. Dr. Cutaia served for six years as the Director of Elementary Education in the Fairfield Public School District. Prior to coming to Milford, she served as the Superintendent of Schools for Regional District 14 for four years, encompassing the communities of Bethlehem and Woodbury.

### **Peter A. Erodici Jr., CPA, CGMA, Director of Finance**

Peter A. Erodici Jr., Director of Finance, attended Harvard University, and earned a Bachelor of Business Administration, summa cum laude, from Iona College in New Rochelle, New York, with a major in public accounting. He has passed all four parts of the Uniform Certified Public Accountant (CPA) Examination and is a licensed CPA in New York. Mr. Erodici has worked for the City of Milford since August 2008, when he was hired as City Accountant. In April 2011, he was promoted to Acting Director of Finance, and was permanently appointed as Director of Finance in July 2011. Prior to entering the public sector, Mr. Erodici was employed by Oxford Health Plans/United Healthcare, sequentially as a Senior Broker Commissions Analyst, a Team Leader, the Manager of Commissions and Broker Licensing in the Finance Department, and as Senior Accountant in General Accounting/Finance. Before his eleven year career with Oxford, he worked for five years in the mortgage banking industry with the former East River Savings Bank in New Rochelle, New York as a Loan Counselor, as well as The Bank of New York Mortgage Company, in Tarrytown, New York, where he rose to the level of Assistant Branch Manager.

Mr. Erodici is a member of the American Institute of Certified Public Accountants (AICPA), a member of the Government Finance Officers Association (GFOA) of Connecticut, and a member of the New York State Society of Certified Public Accountants. He is also a member of the Government Finance Officers Association of the United States and Canada. In addition, Mr. Erodici is a member of the Board of Directors and Secretary for the Harvard Club of Southern Connecticut; and serves as the Chairman of the Harvard Book Prize, which is awarded to approximately 100 outstanding local area high school juniors within the Club's region in Connecticut each year.

After serving as Chairman of the audit committee for the GFOA of Connecticut for 3 years, Mr. Erodici became an officer, and was elected Second Vice President for the 2016-2017 term. For the 2017-2018 term, he was elected First Vice President and served as Chairman of the Program Committee. He was President of the GFOA of Connecticut for the 2018-2019 term, and served as Assistant Treasurer 2017 to 2020.

**James Richetelli, Chief Operations Officer, Board of Education**

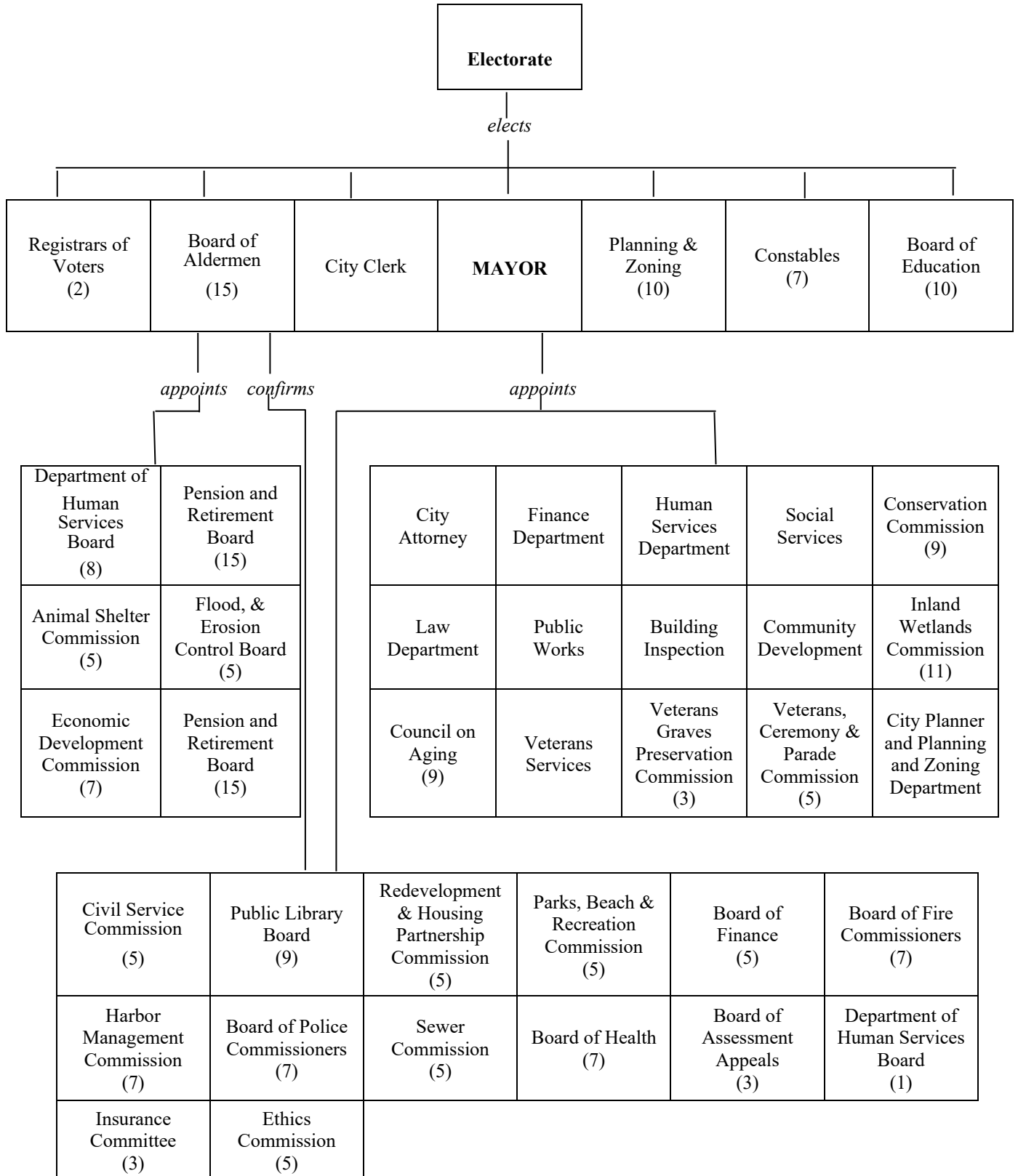
Mr. Richetelli graduated from Fordham University in 1983 with a Bachelor of Arts Degree. Prior to being appointed Chief Operations Officer in November 2011, he served as Mayor of the City of Milford for 10 years. Before that, Mr. Richetelli was employed in senior management positions in the manufacturing industry for eighteen years. His last position was that of Production Manager at Precision Metal Products in Milford, a high technology company with over 150 employees specializing in intricate medical instruments. He had overall responsibility for all day-to-day operations of the company including budget, personnel, quality and operations.

Mr. Richetelli was elected to the Board of Aldermen in 1985 at the age of twenty-four. He was a five-term member of the Board of Aldermen, including one term as Majority Leader and three terms as Chairman. He has served as Chairman of the following Aldermanic Committees: Rules, Personnel, Public Safety and Welfare as well as being a member of the Ordinance and Claims Committees. He was a member of the Central Office Complex Building Committee and Chairman of the West Shore Fire Station Building Committee.

Mr. Richetelli is a Justice of the Peace and is very active in the community, having served as President of the Milford National Little League as well as volunteering in many civic, school, and church organizations. He has received numerous awards including: *Boy Scouts of America Good Scout Award*, *Boys and Girls Village Distinguished Service Award*, *Milford Columbus Committee Italian/American of the Year Award*, *Milford Chamber of Commerce Public Sector Award*, *Easter Seals National Outstanding Advocate Award*, *Central Connecticut Coast Milford/Orange YMCA Strong Kids Builder*, *Concerned Citizens for People with Disabilities Achievement Award*, *Bridges...a Community Support System Public Service Award*, *"Kids Day America/International" Children's Empowerment Award*, and was inducted into the *"Knights of Honor"* for Notre Dame High School, West Haven. Under his administration, Milford was named one of the *"Top 100 Communities in America for Young People"* for all four years of the competition (Milford is the only city or town in Connecticut to win that designation). Mr. Richetelli served as a *national panelist at the "100 Best Communities"* Washington D.C. meeting. He has also served as Secretary and Chairman of the South Central Regional Council of Governments and was Chairman of the Connecticut Conference of Municipalities Statewide Task Force on Children, Youth and Families.

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## ORGANIZATION CHART



## ***Municipal Services***

### **Police**

The Milford Police Department (the “Milford PD”) is housed in a facility built in 1979. There are currently 106 sworn officers, 8 police recruits attending the Milford Regional Police Academy, and 20 civilian personnel employed by the police department. The police department offers services provided by three divisions: Patrol, Detective, and Administrative. Specialized units in the Milford PD consist of a Special Response Team (SRT), Marine/Scuba Team, Training Unit, K-9 Unit, Crime Prevention Unit, Motorcycle Unit, Bicycle Patrol, Computer Crimes Unit, Special Investigations Unit, Traffic Unit and a Community Action Team. The police department maintains a fleet of sixty-five vehicles including marked patrol vehicles, unmarked vehicles, a prisoner van, scuba van, motorcycles, mobile command vehicle, crime scene van and an SRT vehicle.

On an annual basis, the Milford PD receives nearly 60,000 calls for service and/or complaints that are logged and tracked via a computer-aided dispatch system. These calls are received by dispatchers in a combined public safety dispatch center, wherein they are categorized and dispatched based upon need (police, fire and/or emergency medical services). The center is state of the art and is located in police headquarters.

The Milford PD maintains and manages its own State (P.O.S.T.) Certified Regional Police Academy, training police officers for other municipalities in the state, as well as its own. The regional facility is located at the former Simon Lake School. It houses a state of the art simulator that trains officers to de-escalate tense situations and apply force only when necessary. It is one of only two of its kind to be utilized in the northeast. Additionally, the training staff maintains the certifications of all of the sworn personnel through tracking and scheduling mandatory and elective in-service training.

The newest representation of the police department’s efforts to connect with the community and engage in modern policing strategies is the Community Action Team (C.A.T.). The team consists of a Sergeant and an Officer dedicated to solving quality of life and crime issues around the city. The team’s goal is to work in partnership with city residents, business owners, and the Crime Prevention Unit to address on-going quality of life issues in the different areas of the city. These goals can be accomplished through community policing practices and proactive enforcement of state law and municipal code.

The Community Oriented Police Sub Station (COPSS) Unit continues to be an integral part of the Milford PD’s community outreach efforts and has been very successful in addressing quality of life issues both downtown and at the city’s very popular beaches.

### **Fire**

The Milford Fire Department (the “Milford FD”) is made up of 112 fire personnel and four civilian staff. The Milford FD is led by Fire Chief Douglas A. Edo and two Assistant Chiefs, Assistant Chief of Operations Bernard L. Begley and Assistant Chief of Administration / Fire Marshal Anthony P. Fabrizi. Assistant Chief Fabrizi oversees the fire investigation and code enforcement division as well as plan review and permitting. Assistant Chief Begley provides oversight to the 911 emergency operations center for fire and EMS communications as well as the daily operations of the Milford FD, such as emergency responses, training and readiness.

Administrative staff, which includes two Battalion Chiefs and two Captains, have responsibilities that include planning for all the logistical situations for the Milford FD, formulating and executing long-term goals, and forecasting future budgeting to satisfy the needs of the Milford FD. They also help maintain the sustainable operations of the department by maintaining inventories of supplies, equipment, updating policies and procedures and coordinate training.

The Milford FD remains a Class 1 fire department though the Insurance Services Office (ISO). There are only three Class 1 departments in Connecticut and a total nationwide of under 400. All of its personnel are trained in not only fire suppression, but a multitude of skills, (including but not limited to) hazardous materials, confined space, rope rescues, all water emergency responses, scuba divers, high angle, trench collapse, vehicle and machinery extrication and much more.

The Marine Division is one of the Milford FD's busiest and most successful ventures. Especially in the summer months, the Marine Division is responsible for several rescues in the local waters. The marine division consists of a 30-foot vessel docked in the harbor all season long, a rigid hull inflatable boat which we launch from the boat ramp, and a rapid response jet ski which gets launched right at Walnut Beach.

One of the most important components of the Milford FD is the fire prevention and investigation division. Commonly known as the "Fire Marshal's Office", it is under the direction of Assistant Chief / Fire Marshal Fabrizi. Additionally, Anthony W. Fino is the Deputy Fire Marshal. A new fee structure was recently implemented more inline with the typical fees throughout the surrounding communities. It cannot be understated the importance of inspection and code enforcement in this office and the tremendous workload involved to permit and inspect the many commercial and multi-family residential occupancies in our community.

The Emergency Medical Service (EMS) division of the Milford Fire Department believes that its number one focus is patient care, whether the patient is a resident or a visitor to Milford. EMS provides the best possible care from the point of the 911 call until transfer of care at the emergency room. The Milford FD is providing ambulance service to the City. This service gives the Milford FD oversight over the EMS system as well as a revenue stream to offset some of the cost to provide emergency service. The Milford FD currently added a third full time ambulance, 24/7. Nelson ambulance continues to provide a back-up ambulance in the city as well.

The City is covered by four zones, or what we call First Due areas. The North, Central, East and West stations provide the City with an optimal response plan. Each station backs up the others, providing a tiered response to get the right response at the right time for the best outcome possible. Each First Due area is poised to provide a first responder to the scene of an emergency within 4 minutes, with the back up being no further than 6 minutes. As an example, a 911 call for a heart attack will get the closest fire engine to the scene with oxygen and an AED within just a couple of minutes of the call. Then, Milford FD paramedics will be right behind them equipped and trained like a mobile emergency room.

The East and West stations each have two response units. A fire engine, which is a rescue-pumper with water supply and attack hoses, is equipped to arrive first and get to work. The other unit is a Quint, which is a fire engine with a rescue ladder and specialized rescue equipment, designed to bring that equipment into the tighter neighborhoods by the beaches. The North and Central stations each have a rescue pumper as well. These stations have paramedic units, specialized medical responders with advanced skills and equipment, capable of caring for patients all the way to the hospital. All response units are equipped with the emergency medical equipment including oxygen, defibrillators, and first aid gear.

The Milford Fire Department is a system of procedures, equipment, and technology. This system is completed only by the dedicated men and women of the Milford FD, who work, train and prepare tirelessly to keep our community safe from the effects of all kinds of fires, disasters - manmade or natural, accidents and medical emergencies. All the men and women of the Milford FD are initially trained at the Connecticut State Fire Academy or similar program and receive thorough ongoing training in all disciplines of public safety response and preparedness every day on duty. All personnel are certified EMT's while some have advanced training as paramedics.

### **Public Works**

The Public Works Department is comprised of seven divisions, has 138 positions, and currently employs 113 people. The department operates with an annual budget in excess of 18 million dollars, making it the largest personnel and budgetary agency with the exception of the Board of Education. The Office Division performs customer service, dispatch, clerical, reporting, accounting, payroll, and a number of other administrative duties. The remaining divisions are as follows:

#### ***Highway/Parks Division***

The Highway/Parks Division is responsible for the repair and maintenance of all city streets, stormwater drainage, sidewalks, trees, parks/playgrounds, municipal buildings' grounds, beaches, tennis courts, ball fields, and greens. The division assists numerous civic organizations with various functions held throughout the year. The division is also tasked with responding to requests from the residents of Milford and assists the Fire and Police Departments as needed. The division was also instrumental in the construction and completion of the improvements at Walnut Beach and the City's dog park.

### ***Building Maintenance Division***

This division maintains all City buildings through a preventive maintenance program which runs the gamut from floor care to managing all of the heating, cooling, plumbing and electrical systems. The division handles all of the security, repairs, renovations and maintenance for 28 municipal buildings as well as all City parks, greens and recreational areas. Additionally, they maintain 32 traffic lights, 9 flashing lights, and pedestrian walk lights located throughout the City. The division is relied upon for operational support by most City departments for tasks such as the delivery and set up of chairs and/or tables for events.

### ***Engineering Division***

The division oversaw the Cherry Street and Gulf Street Pavement Restoration Project (a DOT LOTCIP Project). The project approached substantial completion in October 2020. The division prepared plans for improvements to the traffic island at North Street, Boston Post Road, and Orange Avenue and improvements to Eisenhower Park (North Street frontage), both of which have been approved by CT DOT. The division coordinated with CT DOT on the replacement of the Flax Mill Lane Bridge with construction substantially completed in November 2020. The division provides engineering plan reviews and routinely interacts with local surveyors assisting them in properly completing (FEMA) elevation certificates (as required by FEMA to retain the City's participation in the CRS program).

### ***Garage Division***

The Garage Division utilizes the knowledge and experience of its employees to help keep the fleet running safely. The Garage Division is responsible for the repair and maintenance of 350-plus vehicles and pieces of equipment in the following departments: Police, Council on Aging, Highway, Parks, Solid Waste, Building Maintenance, Wastewater, and municipal office vehicles. The Garage Division is responsible for various types of vehicles and equipment such as: cars, light duty vans and trucks, trailers, dump trucks, backhoes, loaders, mowers and tractors. The division is also responsible for various types of specialty equipment including: street sweepers, bucket trucks, paving rollers, the asphalt recycling machine, wood chippers, stump grinders, the beach rake machine, catch basin vacuum truck, solid waste trucks and various snow fighting equipment. This highly skilled team also manages the fueling station and its DEEP compliance.

### ***Solid Waste Division***

The Solid Waste Division manages the Transfer Station and is responsible for the curbside collection of garbage, single stream recyclables, and bulky waste from residences. Additionally, the division is responsible for the removal of garbage and recyclables from public buildings and schools. It also is responsible for collecting garbage from our many beaches and recreational areas. The division continues to promote Milford's green initiative by providing a mattress recycling program at the Transfer Station. The Solid Waste Division also sponsors the annual RWA Household hazardous waste drop-off for Milford residents at 83 Ford Street in September. The division partners with Milford Academy collecting cans and bottles to provide funds for field trips and classroom experiences for their young adult programs. This division promotes recycling information throughout the year including at the Oyster Festival. The division began a new partnership with Simple Recycling which will be collecting textiles and other items from residents' homes in the next fiscal year. Those who live in condos and apartment buildings will be able to drop off their textiles and other items (listed on the [www.simplerecycling.com](http://www.simplerecycling.com) website) at the Transfer Station.

### **Service Contract - Solid Waste Disposal**

In 2014, Milford joined the Greater Bridgeport Regional Solid Waste Interlocal Committee (“GBRSW”). The GBRSW is comprised of several municipalities which bundle their solid waste tonnage in an effort to obtain the most economical disposal agreement. GBRSW has a long-term disposal agreement with Wheelabrator Bridgeport, L.P. Milford’s tipping fee per ton for fiscal year 2021 is \$64.69. When the City took over the direct transport of City trash to the Wheelabrator Plant in 2020, it eliminated the monthly flat fee that had been paid to an outside vendor.

Recent year’s fee structures are listed below:

<b><i>Current Contract</i></b>			
<b><i>Fiscal Year</i></b>	<b><i>Monthly Flat Fee</i></b>	<b><i>Hauling Fee (Per Ton)</i></b>	<b><i>Tipping Fee (Per Ton)</i></b>
2022	<i>run by City</i>	\$279 per haul	\$ 65.75
2021	<i>run by City</i>	\$279 per haul	64.69
2020	<i>run by City</i>	17.50	63.58
2019	\$ 32,079.00	15.48	62.71
2018	32,079.00	15.48	62.71
2017	32,882.00	15.69	62.10
2016	31,736.00	15.14	61.32

Private firms have direct contracts with condominiums for the collection of commercial and residential solid waste.

### **Sewers**

#### ***Wastewater Division***

The Wastewater Division consists of two treatment plants, the Housatonic Treatment Plant and the Beaverbrook Treatment Plant. The Housatonic Plant treats approximately 2 billion gallons of wastewater per year while the Beaverbrook Plant treats approximately 730 million gallons per year. Additionally, there are 43 pump stations and 260 miles of sewer lines, all maintained and operated by the division’s employees. The Rock Street and Welch’s Point Road pump stations have undergone major upgrades. The Sailors Lane generator replacement project and the Viscount Drive Force Main Replacement have been substantially completed.

The Wastewater Division has the ability to televise sewers for new acceptance and troubleshoot old ones. Approximately 3,000 feet of sewer line are treated for root control each year. Additionally, several hundred feet of sewer line are treated at the property lines each year.

### **Milford Redevelopment & Housing Partnership**

The Milford Redevelopment & Housing Partnership located in the City was created in November of 1948. There are currently 465 units of public housing, 403 elderly and mixed population (elderly and nonelderly-disabled), and 62 family units. Of the 465 public housing units, 330 are federally-funded units (HUD), and 135 are state-sponsored units (DECD) of which forty-nine (49) units have project-based vouchers. Budget permitting, the Milford Redevelopment Housing Partnership is authorized to issue up to 266 federal Section 8 Housing Choice Vouchers to support safe, decent and sanitary housing opportunities in the City.

### **Milford Council on Aging**

The Milford Council on Aging/Milford Senior Center was founded in 1970 and is in its 49th year of operation. During 1977 and 1978, a Senior Citizen Center was built on the corner of High Street and Jepson Drive with Community Development Block Grant funds. A five thousand square foot addition was constructed in 1991 with funding provided by the State of Connecticut Department of Human Resources and Community Development Block Grant funds. A 15,872 square foot addition was completed in July of 2004, with funding provided by the City of Milford. Membership is approximately 2,500, and the agency provides a wide range of services and programs for Milford residents aged 55 or better, including transportation, lunch programs, the Milford Food Bank, the Ahrens Respite Program, social services, a Meals-on-Wheels Program, insurance assistance and three notary publics. The Senior Center provides Sunday afternoon activities and many exercise classes including several yoga classes, an art class, meditation, and educational presentations. Several unique programs and classes offered are: Qi Gong, two choir groups, health fairs, a flu shot clinic, a low vision support group, travel, entertainment, a model train group, Wii bowling, pickle ball, book clubs, The Note-Ables band and other activities.

### **Milford Department of Human Services / Milford Youth & Family Services**

The Milford Department of Human Services ("Human Services"), along with The Milford Youth and Family Services Department, has been providing services to the Milford Community since July of 1976. Human Services is responsible for providing all aspects of human and social services, community outreach, assessment and referral, and positive focused prevention-oriented programming for youth and their families. Samples of services include assessment and evaluation, case management, food insecurity evaluations and referrals, outreach evaluations, fuel assistance, program development, and youth and family programming.

### **Utilities**

Water service is provided to virtually all of Milford by the South Central Connecticut Regional Water Authority, a regional quasi-municipal water company serving the southern New Haven county area. Total storage capacity is in excess of nineteen billion gallons and annual consumption is about twenty billion gallons.

Electricity is available from The United Illuminating Company. Natural gas is provided by Southern Connecticut Gas Company which maintains a 1.2 billion cubic foot LNG facility in Milford.

### **Recreational Facilities**

The Milford Recreation Department provides "Fun for Generations", with a combination of active and passive programs and activities meeting the needs of all population groups. Milford maintains five public beaches on Long Island Sound, two boat launching ramps for fishing and recreational boating, as well as two public fishing piers. Milford Lisman Landing at the Head of the Harbor welcomes recreational boaters visiting Milford and serves as the centerpiece to the waterfront community. The Walnut Beach boardwalk joins the Silver Sands State Park boardwalk with the Burt Monroe Pier at Walnut Beach. The community playground, Bodies' Place, at Eisenhower Park and the Sandy Ground Project playground, in honor of James Mattioli, both support child development and is barrier free allowing all children, including those with disabilities, to play together. The City provides one state-of-the-art splash pad, eight open space public parks, twenty-one playgrounds, twenty-five ball fields, two lighted multipurpose synthetic turf fields, two newly built synthetic turf fields, ten multipurpose soccer/football facilities, twenty-five tennis courts, including twelve lighted courts, twelve pickle ball courts, including eight lighted courts, five indoor recreation facilities, and sixteen outdoor basketball courts. In addition, residents and non-residents alike enjoy golf at Milford's municipal nine-hole, par 3 executive golf course known as "The Orchards" and the City also showcases "Great River" a championship 18-hole golf course. Two outdoor handball courts, a private ice-skating rink, as well as a state-of-the-art public outdoor skate/bike park to provide alternative recreation needs. Bocce ball courts are available at Walnut Beach and the Milford Academy campus. Swimming lessons, public swimming, and water-based exercise classes are offered at the Joseph Foran High School Swimming Pool and the McCann Natatorium. Outdoor enthusiasts enjoy approximately 15 miles of trails and 700 acres of recreation open space. Additional facilities include the multi-service YMCA including an indoor swimming pool and a weight room for fitness and conditioning. Other recreational opportunities in the city include a variety of youth sports through Little League Baseball & Softball, Junior Major League Baseball, Babe Ruth Baseball, the Milford United Soccer Club, the Milford Eagles Football program, Milford Indians Wrestling Club, Milford Youth Lacrosse program and the Southern CT Stars Youth Hockey program. Milford is home to five yacht clubs and marinas, an indoor tennis facility, and a Bowlero bowling alley.



## **Business and Industry**

### **Economic Development**

The City of Milford's Department of Economic and Community Development (ECD) takes an integrative and holistic approach to positioning Milford as a place to live, work, and play combining efforts with several departments and encompassing strategies through housing, community development, tourism, and business development. With the arrival of COVID-19, the economy is in flux, however Milford continues to weather the storm with sustainable growth even through the pandemic. The 2020 year brought challenges to business, arts, entertainment, homeownership, and infrastructure projects with much of 2020 focusing on keeping doors open and people safe. Regular daily functions and activities cease to exist with a strict focus on funding and industry expertise to navigate the financial challenges and business shutdowns.

The City quickly developed a communication system through Constant Contact to release information about resources or newly developed guidelines quickly and efficiently. They established educational web seminars, assisted businesses in pivoting to online platforms, organized a Reopen Milford Advisory group with industry experts, and advised on numerous grant and loan opportunities.

The City's Economic Development Commission continues to support new business by recommendation through permitting process or testifying on their behalf in public hearings. In addition, the City supports Micro Enterprise Assistance program (MEAP) by offering small business grants of up to \$5,000 to support small business efforts in various ways such as relocation, marketing, and equipment purchase. The City created a Small Business COVID Response Grant of up to \$5,000 to assist businesses effected by the pandemic and continues to work with owners at prime development locations to induce appropriate development and assist in the city permitting process.

### **Economic Development Data**

Through the pandemic, the City of Milford maintained its business growth in 2020 with the highest recorded registration of businesses in over a decade with a modest increase in business starts from 2019. The businesses range from small home businesses, to doctor's offices and construction. This data is most notable for its indicator of economic growth. Considering that general partnerships and sole proprietorship are not required to file, this number is likely larger.

Milford's grand list continues to swell. Out of 169 municipalities, Milford is ranked ninth in the State of Connecticut and first in New Haven County. This growth has allowed Milford to cut taxes for five consecutive years furthering small business growth and lessening the burden on its households. This is an increase from 2019 growing from \$6.658 billion to \$6.751 billion in 2020.

Retail, manufacturing and health care remain the top industries of employment in Milford. Of the top industry employers, health care had the largest workforce growth. The latest unemployment figures from May 2020, show that Milford had a 11.3% unemployment rate compared to 11.6% in the State of Connecticut. This is a result of pandemic business closures.

Housing and construction permits are additional signs of economic strength. In 2019-2020, Milford added 478 new units from single family to commercial additions. The latest numbers for the 2020-2021 year show growth with 808 units built. Most notably, new commercial building is up from \$5,454,000 in 2019-2020 to \$6,686,900.

## Business Growth

Over the last year, Milford's downtown saw a number of new businesses open. Static Era Records, record label and album retail, opened at 43 River Street. On the historic Milford Green Flipside Bar & Burger at 1 Schooner Lane opened along with, My Bar & Grille at 12 Broad Street and Founder's House Pub & Patio at 117 Broad Street adding additional eateries to the vibrant downtown. Other new ventures include the re-opening of Café Atlantique at 33 Broad Street under new ownership, Watership Down Enterprises, publishing house at 266 Broad Street, & Trugo Group, healthcare recruiters at 167 Cherry Street. The City continues to offer events and work on marketing with the downtown business community and owners. Harbor Walk continues to attract a wide variety of shoppers to the boutique strip enhancing that area as a shopping destination. There are several micro apartments under construction on River Street as demand grows for transit-oriented living and a new mixed-use development planned for the former Smith Funeral Home property at 135 Broad Street.

Walnut Beach continues to enhance and attract new business and tourists. Beach Shore Village, condominiums, and office/retail space, continues to match streetscape improvements on Naugatuck Avenue and has completed new construction of several new units as well as over 3,000 sq. ft of new commercial space. Several new businesses have opened in the last couple years infusing life to this vibrant arts and beach community. Bee's Knees, a beachside café, opened at 17 Broadway Street next to the popular destination, Walnut Beach Creamery. Seaside Fit, a sister business to the popular Seaside Nutrition, opened at 50 Naugatuck Avenue and Lavender Nails at 51 Naugatuck Avenue.

The Devon section of the City is headed in the right direction with new restaurants, retail and a waterfront brewery, Dockside Brewery.. The brewery is the third to join Milford, also landing a spot on the CT Brew Trail for visitors far and wide. Hair of the Dog, a restaurant, opened at 128 Bridgeport Avenue, Thrifty Q's Antiques & More opened at 219 Bridgeport Avenue, and Buick-GMC of Milford opened at 750 Bridgeport Avenue.

On Boston Post Road, The Connecticut Post Mall welcomed Soko Toys and Gordon's Jewelers. Also joining Boston Post Road are Crabtree Family Realty at 470 Boston Post Road, Real Estate Capital 415 Boston Post Road and The Success Corner at 415 Boston Post Road. Tropical Smoothie opened at 1590 Boston Post Road, the former Smashburger, filling an empty space at a very busy intersection. Wren Kitchens, a UK kitchen retailer, opened at 1522 Boston Post Road taking over the Babies R Us building with a 31,000 sq. ft. kitchen showroom.

The office sectors continue to lag behind in growth due to shift in space needs but the City has welcomed a number of new businesses to Milford. A Stamford-based real estate investment firm, Stone Harbour Capital, has acquired the former Merritt Crossing office complex at 440 Wheelers Farms Road and plans a major investment for the space. The group plans to add both fitness centers and restaurants open to employees and the public. Plans to recruit regional organizations to Milford office space are underway.

The industrial sectors of Milford continue to be well occupied. CT Eats, subsidiary of GoNation, and Maryland Interiors are located on Old Gate Lane. On Pepe's Farm Road, Second Love Boutique and Huelsman Homes join a very busy industrial area. Many restaurants had trouble getting quality supplies. Kraft Green, created by a husband-and-wife team and owners of The Corner Restaurant in the City, opened in the height of the pandemic. They made the decision to acquire large inventory and machinery from partners to make the boxes in Milford. Kraft Green has been very successful from its inception. Eventually, they plan to expand to more sizes and products. Who's Your Doggie Too, boarding and dog training, opened at 65 Woodmont Road. USA Sports Marketing leased over 11,000 sq. ft. of property to distribute sports products and memorabilia.

In 2019, Milford Hospital was acquired by Yale-New Haven Health System ("YNHHS"). The location is now referred to as Bridgeport Hospital Milford Campus. Through the integration, YNHHS has developed the Milford campus into a center for gerontologic health, care for the aging population. YNHHS has made and continues to make major investments in Milford Hospital infrastructure, including capital improvements and expansion of clinical service lines. In other medical news, Center Rehabilitation and Sports Therapy underwent a 2,000+ sq. ft. commercial expansion. Additional 2020 new business include: Beachside Smoothie & Energy Bar, 232 Melba Street, Life by the Board, 22 Oljay Terrace, New Beginnings Hair Studio, 125 Gulf Street, Natural Flow Medical Acupuncture, 204 Cherry Street, Nora Realty, 185 Plains Road, Bayview Catering, 252 Melba Street, and Dogtopia, 40 Quirk Road.

Workforce development remains imperative, and the City continues to support small business by offering workshops from the Small Business Association and the Small Business Development Center as well as coordinating visits with representatives from the State Department of Economic and Community Development. The Small Business Development Council offers office hours the second and fourth Tuesday of the month at Community Development. Small business owners and entrepreneurs can meet with professional business advisors to learn more about everything from startup planning and marketing, to assisting with access to capital, global growth, market research, disaster preparedness and more.

The Economic and Community Development coordinates the efforts of the Economic Development Commission, CDBG, as well as special events and projects. This department collaborates with and serves on Milford Chamber of Commerce Board of Directors, Milford Progress Inc, Downtown Milford Business Association, REX, Connecticut Economic Development Association, Connecticut Main Street, CEDAS, CT Convention and Sports Bureau, SCRCOG, and the Connecticut Conference of Municipalities. In addition, the City actively works with realtors, owners and developers to fill existing vacant commercial and industrial space or develop new projects.

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## **Employee Relations and Collective Bargaining Municipal Employees**

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
General Government.....	527.00	526.00	534.00	539.00	538.00
Board of Education <sup>1</sup> .....	1,025.35	1,017.16	1,033.16	1,038.13	1,039.70
<b>Total.....</b>	<b>1,552.35</b>	<b>1,543.16</b>	<b>1,567.16</b>	<b>1,577.13</b>	<b>1,577.70</b>

<sup>1</sup> Includes employees funded by grants.

Source: City Attorney's Office, City of Milford

Director of Personnel, City of Milford Public Schools

## **Employee Bargaining Groups**

<b>General Government Unions</b>	<b>Positions Covered</b>	<b>Current Contract Expiration Date</b>
Police Local 899, AFSCME.....	114.00	6/30/2020 <sup>1</sup>
International Firefighters Association, IAFF.....	109.00	6/30/2023
Milford Supervisors Association, NAGE.....	30.00	6/30/2023
Milford Employees Association.....	63.00	6/30/2019 <sup>1</sup>
Registered Professional Nurses Association.....	20.00	6/30/2020 <sup>1</sup>
Public Works Local 424, UPSEU.....	121.00	6/30/2019 <sup>1</sup>
Police Dispatchers Local 1303-454 AFSCME .....	6.00	6/30/2019 <sup>1</sup>
Dispatchers Local 4260 Prof Telecommunication Assoc., IAFF.....	7.00	6/30/2019 <sup>1</sup>
Milford City Hall Employees Association (3322 AFSCME).....	12.00	6/30/2019 <sup>1</sup>
Organized.....	482.00	
Non-Union.....	45.00	
<b>Sub-Total.....</b>	<b>527.00</b>	
<b>Board of Education Unions</b>		
Milford Education Association (Teachers).....	615.60	8/31/2023
Local 2018 Maintenance Workers, AFSCME.....	74.50	6/30/2022
Milford Association of Education Secretaries.....	61.70	6/30/2023
Milford Administrators Association (Principals/Administrators).....	35.50	6/30/2022
Local 217, Cafeteria Workers, Hotel and Bartenders Association.....	47.00	6/30/2022
Milford Federation of Paraprofessionals (Teacher's Aides).....	131.50	8/31/2023
Local 1303-453 Security Guards, AFSCME.....	5.00	6/30/2022
Organized.....	970.80	
Non-Union.....	54.55	
<b>Sub-Total.....</b>	<b>1,025.35</b>	
<b>Total.....</b>	<b>1,552.35</b>	

<sup>1</sup> In negotiation.

Source: City Attorney's Office, City of Milford

Director of Human Resources, City of Milford Public Schools

Connecticut General Statutes sections 7-473c, 7-474 and 10-153a to 10-153n provide a procedure for binding arbitration of collective bargaining agreements between municipal employers and organizations representing municipal employees, including certificated teachers and certain other employees. The legislative body of an affected municipality may reject the arbitration panel's decision by a two-thirds majority vote. The State and the employee organization must be advised in writing of the reasons for rejection. The State will then appoint a new panel of either one or three arbitrators to review the decisions on each of the rejected issues. The panel must accept the last best offer of either party. In reaching its determination, the arbitration panel shall give priority to the public interest and the financial capability of the municipal employer, including consideration of other demands on the financial capability of the municipal employer. For binding arbitration of teachers' contracts, in assessing the financial capability of a municipality, there is an irrefutable presumption that a budget reserve of 5% or less is not available for payment of the cost of any item subject to arbitration. In the light of the employer's financial capability, the panel shall consider prior negotiations between the parties, the interests and welfare of the employee group, changes in the cost of living, existing employment conditions, and the wages, salaries, fringe benefits, and other conditions of employment prevailing in the labor market, including developments in private sector wages and benefits.

## Educational System

The Milford Board of Education is comprised of ten members, two representatives from each of Milford's five voting districts. They are elected for a two-year term and are responsible for maintaining eight public elementary schools grades PreK-5, three middle schools grades 6-8, and two high schools grades 9-12, as well as The Academy, an alternative education high school.

Milford is home to two private educational institutions. Lauralton Hall is a parochial girl's preparatory high school, grades 9-12, and St. Mary's R.C. elementary school, serving grades PreK-8.

The Platt Vocational Technical School, a state facility, serves grades 9-12 in addition to post-graduate. Training is provided in skilled occupations geared to area industrial job opportunities.

## School Facilities

<b>School</b>	<b>Grades</b>	<b>Date of Construction (Remodeling)</b>	<b>Type of Construction</b>	<b>Number of Classrooms <sup>1</sup></b>	<b>10/1/2021 Enrollment</b>	<b>Rated Capacity</b>
Calf Pen Meadow.....	K-5	1955 (61)(96)	Brick & Cinder	29	260	460
J.F. Kennedy.....	PreK-5	1967 (97)	Brick & Cinder	29	319	460
Live Oaks.....	PreK-5	1961 (68)(92)	Brick & Cinder	26	286	450
Mathewson.....	K-5	1961 (69)(95)(97)(01)	Brick & Cinder	26	325	610
Meadowside.....	K-5	1955 (93)(20)	Brick & Cinder	29	298	460
Orange Avenue.....	PreK-5	1955 (61)(69)(92)(03)	Brick & Cinder	32	399	550
Orchard Hills.....	PreK-5	1961 (68)(92)(04)(20)	Brick & Cinder	32	347	500
Pumpkin Delight.....	PreK-5	1950 (56)(92)	Brick & Cinder	22	253	380
Harborside.....	6-8	1969 (92)(94)(98)(99)(20)	Brick & Cinder	36	414	620
West Shore.....	6-8	1950 (56)(72)(91)(94)(99)(17)	Brick & Cinder	40	418	600
East Shore.....	6-8	1952 (56)(68)(93)(94)(95)(99)(14)	Brick & Cinder	38	413	620
Joseph A. Foran.....	9-12	1973 (91)(99)(05)(10)	Brick & Cinder	76	849	1,300
Jonathan Law.....	9-12	1962 (91)(92)(99)(05)(10)	Brick & Cinder	67	792	1,200
The Academy (Alt.)... 9-12		1973 (06)(20)	Brick & Cinder	12	42	150
<b>Sub-Total.....</b>				494	5,415	8,360
Off-site: New Haven, Bridgeport and other Magnet Schools.....					166	
<b>Total.....</b>					5,581	

<sup>1</sup> Classroom space used for media centers is not included in the number of classrooms.

Source: Superintendent's Office, City of Milford Public Schools.

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## School Projects

Pursuant to Section 10-287i of the Connecticut General Statutes, as amended, the State of Connecticut will provide proportional progress payments for eligible school construction expenses on projects approved on or after July 1, 1996.

Under the new program, the State of Connecticut will make proportional progress payments for eligible construction costs during construction. The following projects will be reimbursed at the estimated reimbursement rates shown below:

<b>Projects approved on or after July 1, 1996</b>	<b>Authorized Amount <sup>1</sup></b>	<b>Approximate Reimbursement Rate</b>	<b>Estimated Grant Amount</b>	<b>City's Estimated Share of Project Cost</b>
School Improvements 2007.....	\$ 18,489,511	33.00%	\$ 5,327,250	\$ 13,162,261
School Improvements 2008.....	1,440,000	33.00%	232,883	1,207,117
J. Law Phase III Construction 2009.....	4,050,000	33.00%	1,332,513	2,717,487
School Improvements 2010.....	9,640,000	33.00%	2,976,430	6,663,570
School Improvements 2011.....	5,630,000	33.00%	1,990,194	3,639,806
School Improvements 2012.....	12,002,883	55.00%	5,298,629	6,704,254
School Improvements 2013.....	9,449,948	55.00%	4,218,629	5,231,319
School Improvements 2014.....	3,456,229	41.00%	828,379	2,627,850
School Improvements 2015.....	10,308,000	41.00%	3,913,450	6,394,550
School Improvements 2016.....	6,599,500	41.00%	2,459,795	4,139,705
School Improvements 2017.....	23,779,989	41.00%	9,716,175	14,063,814
School Improvements 2018.....	3,828,000	41.00%	1,412,450	2,415,550
School Improvements 2019.....	4,785,000	41.00%	1,765,665	3,019,335
School Improvements 2020.....	5,005,000	41.00%	1,343,100	3,661,900
School Improvements 2021.....	2,750,000	41.00%	1,127,500	1,622,500
Pumpkin Delight School 2021.....	13,560,750	35.71%	4,842,544	8,718,206
<b>Total.....</b>	<b>\$ 134,774,810</b>		<b>\$ 48,785,586</b>	<b>\$ 85,989,224</b>

<sup>1</sup> The authorized amount for each project listed is the original amount authorized by the Board of Aldermen prior to any grant payments received by the City.

## School Enrollment

<b>School Year</b>	<b>K-5</b>	<b>6-8</b>	<b>Senior High 9-12</b>	<b>Pre-School</b>	<b>Total</b>
<b><u>Historical</u></b>					
2012-13	2,846	1,680	2,006	127	6,659
2013-14	2,823	1,554	2,079	146	6,602
2014-15	2,651	1,517	1,896	181	6,245
2015-16	2,580	1,442	1,908	195	6,125
2016-17	2,457	1,417	1,825	193	5,892
2017-18	2,404	1,343	1,790	212	5,749
2018-19	2,299	1,322	1,776	226	5,623
2019-20	2,302	1,304	1,743	219	5,568
2020-21	2,280	1,279	1,718	225	5,502
2021-22	2,283	1,245	1,683	204	5,415
<b><u>Projected<sup>1</sup></u></b>					
2022-23	2,179	1,185	1,642	204	5,210
2023-24	2,145	1,169	1,600	204	5,118
2024-25	2,173	1,117	1,557	204	5,051
2025-26	2,150	1,132	1,502	204	4,988
2026-27	2,167	1,085	1,482	204	4,938

<sup>1</sup> Projected enrollment from the New England School Development Council.

Note: Special Education students allocated to individual grades.

Source: Superintendent's Office, City of Milford Public Schools.

### III. Economic and Demographic Information Population and Density

<b>Year</b>	<b>Actual Population<sup>1</sup></b>	<b>% Increase</b>	<b>Density<sup>3</sup></b>
1950	26,870	-	1,143
1960	41,662	55.1%	1,773
1970	50,858	22.1%	2,164
1980	50,898	0.1%	2,166
1990	49,938	(1.9%)	2,125
2000	52,305	4.7%	2,226
2010	52,759	0.9%	2,245
2019 <sup>2</sup>	54,328	3.0%	2,312

<sup>1</sup> U.S. Department of Commerce, Bureau of Census.

<sup>2</sup> U.S. Department of Commerce, Bureau of Census, American Community Survey, 2015-2019

<sup>3</sup> Per square mile: 23.5 square miles.

#### Age Distribution of the Population

<b>Age</b>	<b>City of Milford</b>		<b>State of Connecticut</b>	
	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>
Under 5 years .....	2,724	5.0%	184,983	5.2%
5 to 9 years .....	2,163	4.0	201,006	5.6
10 to 14 years .....	2,768	5.1	224,135	6.3
15 to 19 years .....	2,869	5.3	247,182	6.9
20 to 24 years .....	2,483	4.6	245,490	6.9
25 to 34 years .....	7,290	13.5	439,848	12.3
35 to 44 years .....	6,486	12.0	427,023	11.9
45 to 54 years .....	8,280	15.3	522,138	14.6
55 to 59 years .....	4,841	9.0	266,170	7.4
60 to 64 years .....	4,153	7.7	235,949	6.6
65 to 74 years .....	5,812	10.8	327,414	9.1
75 to 84 years .....	2,784	5.2	170,979	4.8
85 years and over .....	1,394	2.6	89,187	2.5
<b>Total.....</b>	<b>54,047</b>	<b>100.0%</b>	<b>3,581,504</b>	<b>100.0%</b>
Median Age (Years).....	45.4		40.8	

Source: American Community Survey, 2015-2019

#### Income Distribution

<b>Income</b>	<b>City of Milford</b>		<b>State of Connecticut</b>	
	<b>Families</b>	<b>Percent</b>	<b>Families</b>	<b>Percent</b>
Less than \$10,000.....	210	1.5%	24,799	2.8%
\$10,000 to \$14,999.....	113	0.8	16,037	1.8
\$15,000 to \$24,999.....	427	3.0	38,364	4.3
\$25,000 to \$34,999.....	354	2.5	48,110	5.4
\$35,000 to \$49,999.....	1,058	7.4	77,010	8.6
\$50,000 to \$74,999.....	1,857	13.1	123,980	13.9
\$75,000 to \$99,999.....	2,017	14.2	116,676	13.1
\$100,000 to \$149,999.....	3,634	25.6	186,246	20.8
\$150,000 to \$199,999.....	2,105	14.8	109,258	12.2
\$200,000 or more.....	2,439	17.2	152,958	17.1
<b>Total.....</b>	<b>14,214</b>	<b>100.0%</b>	<b>893,438</b>	<b>100.0%</b>

Source: American Community Survey, 2015-2019

### Income Levels

	<b>City of Milford</b>	<b>State of Connecticut</b>
Per Capita Income, 2019 <sup>1</sup> .....	\$ 50,164	\$ 44,496
Per Capita Income, 2010.....	\$ 38,351	\$ 35,078
Median Family Income, 2019 <sup>1</sup> .....	\$ 115,557	\$ 100,418
Percent Below Poverty, 2010.....	3.1%	6.9%

<sup>1</sup> American Community Survey, 2015-2019

Source: U.S. Department of Commerce, Bureau of Census, 2010

### Educational Attainment Persons 25 Years and Older

	<b>City of Milford</b>		<b>State of Connecticut</b>	
	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>
Less than 9th grade.....	679	1.6%	99,837	4.0%
9th to 12th grade.....	1,580	3.8	132,826	5.3
High School graduate.....	10,505	25.3	666,828	26.9
Some college, no degree.....	7,734	18.6	416,175	16.8
Associate's degree .....	3,183	7.7	191,964	7.7
Bachelor's degree.....	10,195	24.5	541,380	21.8
Graduate or professional degree.....	7,670	18.5	434,085	17.5
<b>Total.....</b>	<b>41,546</b>	<b>100.0%</b>	<b>2,483,095</b>	<b>100.0%</b>
Total high school graduate or higher (%).....	94.6%		90.6%	
Total bachelor's degree or higher (%).....	43.0%		39.3%	

Source: American Community Survey, 2015-2019

### Employment by Industry

	<b>City of Milford</b>		<b>State of Connecticut</b>	
<b>Sector</b>	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>
Agriculture, forestry, fishing/hunting, & mining ....	51	0.2%	7,057	0.4%
Construction .....	1,532	5.2	109,467	6.0
Manufacturing .....	3,909	13.1	189,162	10.4
Wholesale trade .....	1,017	3.4	44,344	2.4
Retail trade .....	3,079	10.4	191,756	10.6
Transportation and warehousing, and utilities .....	1,055	3.5	76,439	4.2
Information .....	675	2.3	39,585	2.2
Finance, insurance, real estate, rental & leasing ....	2,244	7.5	162,153	8.9
Professional, scientific, management, administrative, and waste mgmt services .....	3,833	12.9	208,379	11.5
Education, health and social services .....	8,178	27.5	484,166	26.7
Arts, entertainment, recreation, accommodation and food services .....	1,688	5.7	152,041	8.4
Other services (except public administration) .....	1,327	4.5	84,915	4.7
Public Administration .....	1,146	3.9	66,172	3.6
<b>Total Labor Force, Employed .....</b>	<b>29,734</b>	<b>100.0%</b>	<b>1,815,636</b>	<b>100.0%</b>

Source: American Community Survey, 2015-2019



**Employment Data  
By Place of Residence**

<b>Period</b>	<b>City of Milford</b>		<b>Percentage Unemployed</b>		
	<b>Employed</b>	<b>Unemployed</b>	<b>City of Milford</b>	<b>Bridgeport Labor Market</b>	<b>State of Connecticut</b>
August 2021	27,325	1,646	5.7	6.2	6.1
<b>Annual Average</b>					
2020 .....	27,554	2,058	7.0	7.5	7.3
2019 .....	29,614	1,035	3.4	3.7	3.7
2018 .....	29,314	1,145	3.8	4.1	4.1
2017 .....	29,036	1,301	4.3	4.7	4.7
2016 .....	28,562	1,402	4.7	5.2	5.3
2015 .....	28,557	1,478	4.9	5.5	5.6
2014 .....	28,506	1,760	5.8	6.2	6.7
2013 .....	27,643	2,083	7.0	7.2	7.8
2012 .....	28,324	2,275	7.4	7.8	8.3
2011 .....	30,310	2,571	7.8	8.2	8.3

*Note: Not seasonally adjusted.*

*Source: State of Connecticut, Department of Labor.*

**Major Employers  
As of October 2021**

<b>Name</b>	<b>Business</b>	<b>Number of Employees</b>
City of Milford Board of Education.....	Municipal School System	1,050
Schick (Edgewell Personal Care).....	Manufacturer-Razors	740
Subway World Headquarters.....	Corporate Headquarters - Food Franchiser	700
City of Milford.....	Municipal Government	519
Bridgeport Hospital Milford Campus.....	Healthcare	518
Inline Plastics Corp.....	Manufacturer-Healthcare	300
Walmart.....	Retail Department Store	270
Alinabal Holdings Corp.....	Manufacturer	250
Quadient, Inc.....	U.S. Corporate Headquarters - Manufacturer	250
West River Rehab Center.....	Healthcare	220

*Source: Office of Community Development, City of Milford and CT Department of Labor.*

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### Building Permits

<b>FYE</b>	<b>Residential</b>		<b>Commercial</b>		<b>Multi-Family</b>		<b>Miscellaneous</b>		<b>Totals</b>	
<b>6/30</b>	<b>No.</b>	<b>Value</b>	<b>No.</b>	<b>Value</b>	<b>No.</b>	<b>Value</b>	<b>No.</b>	<b>Value</b>	<b>No.</b>	<b>Value</b>
2021	40	\$ 8,053,500	10	\$ 6,686,900	3	\$ 2,226,300	1,281	\$ 32,125,943	1,334	\$ 49,092,643
2020	59	10,651,100	15	5,454,000	2	2,032,900	1,118	34,135,250	1,194	52,273,250
2019	60	9,721,200	11	8,981,600	21	20,677,700	1,264	32,699,931	1,356	72,080,431
2018	75	11,814,000	7	4,228,022	8	5,470,000	1,395	43,349,359	1,485	64,861,381
2017	54	11,165,324	8	8,316,386	1	45,000	1,244	47,456,715	1,307	66,983,425
2016	65	11,851,900	6	17,344,000	-	-	1,246	37,482,449	1,317	66,678,349
2015	54	7,886,500	6	6,705,500	-	-	1,019	31,674,852	1,079	46,266,852
2014	59	11,471,300	8	1,015,300	4	750,000	994	27,817,927	1,065	41,054,527
2013	48	6,120,300	19	4,520,285	-	-	1,179	37,972,718	1,246	48,613,303
2012	33	5,614,000	2	2,835,000	-	-	3,377	54,638,009	3,412	63,087,009

Source: Chief Building Inspector, City of Milford.

### Age Distribution of Housing

<b>Year Built</b>	<b>City of Milford</b>		<b>State of Connecticut</b>	
	<b>Units</b>	<b>Percent</b>	<b>Units</b>	<b>Percent</b>
1939 or earlier.....	4,921	20.2%	334,845	22.1%
1940 to 1969.....	9,586	39.3	532,280	35.1
1970 to 1979.....	3,067	12.6	203,700	13.4
1980 to 1989.....	2,177	8.9	188,655	12.4
1990 to 1999.....	2,335	9.6	116,028	7.7
2000 or 2009.....	1,608	6.6	103,075	6.8
2010 or later.....	723	3.0	38,046	2.5
<b>Total Housing Units.....</b>	<b>24,417</b>	<b>100.0%</b>	<b>1,516,629</b>	<b>100.0%</b>
Percent Owner Occupied .....	74.5%		66.1%	

Source: American Community Survey, 2015-2019

### Housing Inventory

<b>Type</b>	<b>City of Milford</b>		<b>State of Connecticut</b>	
	<b>Units</b>	<b>Percent</b>	<b>Units</b>	<b>Percent</b>
1-unit, detached.....	16,660	68.2%	893,531	58.9%
1-unit, attached.....	1,474	6.0	81,832	5.4
2 units.....	1,081	4.4	124,082	8.2
3 or 4 units.....	1,197	4.9	130,863	8.6
5 to 9 units.....	931	3.8	82,695	5.5
10 to 19 units.....	1,146	4.7	57,281	3.8
20 or more units.....	1,681	6.9	134,093	8.8
Mobile home.....	247	1.0	11,826	0.8
Boat, RV, van, etc.....	-	-	426	0.0
<b>Total Inventory.....</b>	<b>24,417</b>	<b>100.0%</b>	<b>1,516,629</b>	<b>100.0%</b>

Source: American Community Survey, 2015-2019

### Owner-Occupied Housing Values

<b>Specified Owner-Occupied Units</b>	<b>City of Milford</b>		<b>State of Connecticut</b>	
	<b>Number</b>	<b>Percent</b>	<b>Number</b>	<b>Percent</b>
Less than \$50,000.....	283	1.7%	17,522	1.9%
\$50,000 to \$99,999.....	136	0.8	28,440	3.1
\$100,000 to \$149,999.....	446	2.7	78,467	8.7
\$150,000 to \$199,999.....	1,113	6.7	137,944	15.2
\$200,000 to \$299,999.....	5,718	34.2	248,431	27.4
\$300,000 to \$499,999.....	7,012	41.9	244,855	27.0
\$500,000 to \$999,999.....	1,650	9.9	107,504	11.9
\$1,000,000 or more.....	362	2.2	42,518	4.7
<b>Total.....</b>	<b>16,720</b>	<b>100.0%</b>	<b>905,681</b>	<b>100.0%</b>
<b>Median Sales Price.....</b>	<b>\$313,400</b>		<b>\$275,400</b>	

Source: American Community Survey, 2015-2019

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## **IV. Tax Base Data**

### **Property Tax**

#### **Assessments**

The City revalued all real property as of October 1, 2016 and will revalue all real property every five years thereafter. The maintenance of an accurate tax base and the location and appraisal of all real and personal property within the City for inclusion in the Grand List are the responsibilities of the Assessor. The Grand List represents the total of assessed value for all taxable real property, motor vehicles and personal property located within the City as of October 1. A Board of Assessment Appeals determines whether adjustments to the Assessor's list on assessments under appeal are warranted. Assessments are computed at seventy percent (70%) of market value at the time of the last completed revaluation (Grand List 10/1/16).

When a new structure or modification to an existing structure is undertaken, the Assessor's Office receives a copy of the permit issued by the Building Inspector. A physical appraisal is then completed and the structure classified and priced from a schedule developed as of the revaluation. Property depreciation and obsolescence factors are also considered when arriving at an equitable value.

Motor vehicle lists are furnished to the City by the State of Connecticut and appraisals of motor vehicles are accomplished in accordance with an automobile price schedule developed by the Connecticut Association of Assessing Officials and as recommended by the State Office of Policy and Management ("OPM"). Section 12-71b of the Connecticut General Statutes provides that motor vehicles which are registered with the Commissioner of Motor Vehicles after the October 1 assessment date but before the next August 1 are subject to a property tax as if the motor vehicle had been included on the October 1 Grand List. The tax is prorated, and the proration is based on the number of months of ownership between October 1 and the following July 31. Cars purchased in August and September are not taxed until the next October 1 Grand List. If the motor vehicle replaces a motor vehicle that was taxed on the October Grand List, the taxpayer is entitled to certain credits.

Connecticut General Statutes Section 12-71e, as amended, allows municipalities to tax motor vehicles at a different rate than other taxable property and creates a cap on the local property tax mill rate for motor vehicles. The State of Connecticut's 2017-2019 biennium budget legislation amended that statute to provide that (1) for the assessment year October 1, 2016 (the Fiscal Year ending June 1, 2018), the mill rate for motor vehicles shall not exceed 39 mills, and (2) for the assessment year October 1, 2017 (the Fiscal Year ending June 30, 2019), and each assessment year thereafter, the mill rate for motor vehicles shall not exceed 45 mills. No district or borough may set a motor vehicle mill rate that if combined with the motor vehicle mill rate of the municipality in which such district or borough is located would result in a combined motor vehicle mill rate in excess of these mill rate caps. The City's mill rate for motor vehicles for the assessment year commencing October 1, 2019 (the Fiscal Year ending June 30, 2021) is 27.68 mills.

All business personal property (furniture, fixtures, equipment, machinery and leased equipment) is assessed annually. An assessor's check and audit is completed periodically. Assessments for both personal property and motor vehicles are computed at seventy percent (70%) of present market value.

Section 12-124a of the Connecticut General Statutes permits a municipality, upon approval by its legislative body, to abate property taxes on owner-occupied residences to the extent that the taxes exceed eight percent of the owner's total income, from any source, adjusted for self-employed persons to reflect expenses allowed in determining adjusted gross income. The owner must agree to pay the amount of taxes abated with interest at 6% per annum, or at such rate approved by the legislative body, at such time that the residence is sold or transferred or on the death of the last surviving owner. A lien for such amounts is recorded in the land records but does not take precedence over any mortgage recorded before the lien. The City has approved the use of this abatement provision.

## Levy

Property taxes are levied on all assessed property on the Grand List of October 1 prior to the beginning of the Fiscal Year. All property taxes except motor vehicle taxes of \$200 or less are payable in two installments on July 1 and January 1. Motor vehicle taxes of \$200 or less are due in one installment in July. Supplemental motor vehicle taxes (those vehicles registered between October 2 and July 31) are due in one installment in January. An estimate for delinquent taxes and outstanding interest and lien fees anticipated to be collected during the Fiscal Year is normally included as a revenue item in the budget. Delinquent taxes are billed at least two times a year, with interest charged at the rate of one and one-half percent per month with a minimum charge of \$2. In accordance with State law, the oldest outstanding tax is collected first. Outstanding real estate tax accounts are automatically liened each year prior to June 30 with legal demands and alias tax warrants used in the collection of personal property and motor vehicle tax bills.

The City has implemented an Elderly Tax Relief program. Elderly persons meeting the State elderly tax relief guidelines may also receive a tax credit from the City against real estate taxes due. No individual's tax credit may exceed \$600, and total tax credits for the year are limited to 5% of the prior year's total real estate tax assessed in the City of Milford. For Fiscal Year 2021-22 this limit is \$8,223,679. In Fiscal Year 2020-21, a total of \$675,723 tax credits were issued in connection with the Elderly Tax Relief program.

### COVID-19 Outbreak – Municipal Tax Relief Programs

In compliance with Governor Lamont's Executive Order No. 7S, which was issued in response to the COVID-19 outbreak, the City adopted the "Deferment Program" which defers the interest on tax payments for three (3) months. [See "COVID-19 OUTBREAK - MUNICIPAL TAX RELIEF PROGRAMS"]

### Comparative Assessed Valuations

Grand List of 10/1	Residential	Commercial/ Industrial	Personal	Motor	Gross	Less	Net Taxable	Percent
	Real Property (%)	Real Property (%)	Property (%)	Vehicle (%)	Taxable Grand List	Exemption <sup>1</sup>	Grand List <sup>2</sup>	Growth
2020	67.5	19.2	6.4	6.9	\$ 6,896,672,704	\$ 145,453,184	\$ 6,751,219,520	1.39
2019	67.6	19.3	7.0	6.1	6,814,627,566	156,084,503	6,658,543,063	1.24
2018	65.7	21.6	6.7	6.0	6,726,695,807	150,012,932	6,576,682,875	0.14
2017	67.3	20.0	6.8	5.9	6,724,998,449	157,830,070	6,567,168,379	0.42
2016 <sup>3</sup>	67.1	20.1	7.0	5.8	6,711,964,828	172,233,139	6,539,731,689	1.84
2015	66.4	20.8	7.0	5.8	6,592,814,594	171,196,683	6,421,617,911	0.53
2014	66.6	20.8	6.9	5.7	6,554,584,086	166,978,078	6,387,606,008	0.05
2013	66.3	21.0	7.0	5.7	6,550,986,290	166,748,505	6,384,237,785	(0.53)
2012	66.6	21.0	6.8	5.6	6,583,930,018	165,694,492	6,418,235,526	0.29
2011 <sup>3</sup>	65.6	22.1	6.8	5.5	6,562,433,934	162,698,656	6,399,745,278	18.29

<sup>1</sup> Beginning with the Grand List of October 1, 1991, Connecticut General Statutes Section 12-81 (72) exempts new manufacturing equipment from property taxation by municipalities. The State of Connecticut directly reimbursed the City for 60% of the foregone taxes for Grand List 2008; the reimbursement was 80% for Grand List Year 2009; the reimbursement 100% for the Grand List Year 2010 and the Grand List Year 2011. The program was phased out for the Grand List Year 2012.

<sup>2</sup> See description of Property Tax Payment Agreements in "Ten Largest Taxpayers" below.

<sup>3</sup> Revaluation.

Source: Assessor's Office, City of Milford.

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## **Exempt Property**

The following categories of exempt properties are not included in the net taxable Grand List:

<b>Public</b>	<b>Assessed Value (10/1/20) <sup>1</sup></b>
State of Connecticut.....	\$ 110,349,980
City of Milford.....	283,610,160
United States of America.....	14,532,380
<b>Sub-Total Public</b> .....	<b>\$ 408,492,520</b>
<b>Private</b>	
Private Hospitals and Colleges.....	\$ 52,844,580
Scientific, Educational, Historical & Charitable.....	17,600,300
Cemeteries.....	3,081,430
Churches.....	44,459,440
Recreation Facilities.....	5,355,410
Veteran's Organizations.....	1,261,610
Volunteer Fire Companies and Miscellaneous.....	17,251,120
<b>Sub-Total Private</b> .....	<b>\$ 141,853,890</b>
<b>Total Exempt Property</b> .....	<b>\$ 550,346,410</b>
Percent Compared to Net Taxable Grand List.....	8.15%

<sup>1</sup> Based on the October 1, 2020 Net Taxable Grand List of \$6,751,219,520.

Source: Assessor's Office, City of Milford.

The South Central Connecticut Regional Water Authority (SCCRWA) is required by State statute (SA 77-98) to "make annual payments to the City equivalent to the taxes which would otherwise be due for the property of the authority in such municipality excluding improvements to or construction on any such real property by the authority." The exempt assessment for SCCRWA amounts to \$18,144,927. PILOTs (payments in lieu of taxes) have been (or will be) as noted below:

<b>Year</b>	<b>Payments</b>
2021-2022	\$ 501,707
2020-2021	500,547
2019-2020	491,961
2018-2019	477,477
2017-2018	464,129
2016-2017	461,243
2015-2016	441,679
2014-2015	426,985
2013-2014	414,281
2012-2013	399,901
2011-2012	436,182

## Property Tax Levies and Collections

(in thousands)

<b>Grand List of 10/1</b>	<b>Fiscal Year Ending 6/30</b>	<b>Net Taxable Grand List</b>	<b>Mill Rate</b>	<b>Adjusted Annual Levy</b>	<b>Percent of Annual Levy Collected at End of Fiscal Year</b>	<b>Percent of Annual Levy Uncollected at End of Fiscal Year</b>	<b>Percent of Annual Levy Uncollected as of 6/30/2021 <sup>2</sup></b>
2020	2022 <sup>2</sup>	\$ 6,751,220	27.65	\$ 185,121	IN PROCESS		
2019	2021 <sup>2</sup>	6,658,543	27.68	183,043	99.1%	0.9%	0.9%
2018	2020	6,576,683	27.71	182,934	98.8%	1.2%	0.3%
2017	2019	6,567,168	27.74	181,884	98.7%	1.3%	0.2%
2016 <sup>1</sup>	2018	6,539,732	27.79	181,702	98.8%	1.2%	0.1%
2015	2017	6,421,618	27.84	178,755	98.4%	1.6%	0.1%
2014	2016	6,387,606	27.88	178,307	98.0%	2.0%	0.1%
2013	2015	6,384,238	27.22	173,728	97.8%	2.2%	0.1%
2012	2014	6,418,236	26.28	168,390	97.7%	2.3%	0.1%
2011 <sup>1</sup>	2013	6,399,745	25.60	163,674	98.1%	1.9%	0.1%

<sup>1</sup> Revaluation.

<sup>2</sup> Subject to audit.

Sources: Assessor's Office and Tax Collector's Office, City of Milford

## Property Tax Receivable

<b>Fiscal Year Ending 6/30</b>	<b>Total Uncollected</b>	<b>Uncollected for Current Year of Levy</b>
2021 <sup>1</sup>	\$ 4,312,323	\$ 1,682,334
2020	5,228,541	2,260,772
2019	6,354,000	2,385,111
2018	6,521,000	2,133,056
2017	7,927,317	2,897,321
2016	9,175,828	3,553,899

<sup>1</sup> Subject to audit.

Source: Tax Collector's Report, City of Milford Annual Audited Financial Statements, 2016-2020. Finance Department, 2021.

## Ten Largest Taxpayers

<b>Name</b>	<b>Nature of Business</b>	<b>Taxable Valuation</b>	<b>Percent of Net Taxable Grand List <sup>1</sup></b>
Connecticut Post Mall.....	Connecticut Post Shopping Center	\$ 140,575,476	2.08%
Eversource.....	Utility	109,259,857	1.62%
PAR LLC.....	Office/Retail/Apartment	48,521,860	0.72%
Milford Crossing Investors LLC.....	Retail	41,671,511	0.62%
Metro Star.....	Office/Retail/Apartment	35,426,532	0.52%
Woodmont Road Owner LLC.....	Apartments	26,044,297	0.39%
Devon Power LLC.....	Utility	22,548,057	0.33%
Crown Milford LLC.....	Office Park	22,066,054	0.33%
Schick Manufacturing Inc.....	Manufacturing	21,367,257	0.32%
BLR Realty Company.....	Retail	20,650,000	0.31%
<b>Total.....</b>		<b>\$ 488,130,901</b>	<b>7.23%</b>

<sup>1</sup> Based on the October 1, 2020 Net Taxable Grand List of \$6,751,219,520.

Source: Assessor's Office, City of Milford

On December 2, 2014, the City and Milford Power Company, LLC (the “MPC”) agreed to extend their existing Property Tax Payment Agreement for a term of 10 years. The initial agreement was the result of an assessment appeal of the Grand Lists of 2001, 2002, 2003, and 2004. Originally, the assessment had been \$183,073,530 generating over \$5,000,000 in taxes. (The assessment and the taxes would have significantly decreased in future years due to depreciation of the personal property.) In return, the City accepted scheduled payments in lieu of taxes for the Fiscal Years of 2006 through 2015. The original agreement called for payments to be made in July and January of each Fiscal Year. The payment schedule was \$1,687,500 for each six month period from July 2005 through January 2009. Payments were \$1,875,000 for each six month period from July 2009 through January 2011 and were \$1,750,000 for each six month period from July 2011 through January 2015. The new agreement calls for annual payments of \$4,700,000. Payments of \$2,350,000 are to be made in January and July of each year starting on July of 2015 and running through January of 2025. The payments are based on an assessment of \$172,667,000 and a stabilized mill rate of 27.22 mills.

On June 28, 2010, the City entered into a Property Tax Payment Agreement with GenConn Devon LLC (the “Property Tax Agreement”). The City accepted a 30 year payment schedule calling for annual payments in lieu of taxes to be made to the City through May 1, 2040. Payment amounts are as follows: 06/30/2010 - \$ 500,000; 05/01/2011 - \$2,500,000; 05/01/2012 – \$3,000,000; 05/01/2013 through 05/01/2040 - \$2,025,000. GenConn is up to date with all of its payments. As a result of the Property Tax Agreement, the Assessor issued a certificate of correction in July 2010 removing \$2,380,320 from the Grand List of 2009. Since this occurred after the October 1, 2009 Grand List was signed, the reduction does not appear in any of the Grand List 2009 figures, including the Net Taxable Grand List (shown as \$5,430,922,921) in the Comparative Assessed Valuations and the Property Tax Levies and Collections. The Adjusted Annual Levy of \$154,259,000 does reflect the reduction.

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**V. Debt Summary**  
**Principal Amount of Bonded Indebtedness <sup>1</sup>**  
**As of November 2, 2021**  
**(Pro-Forma)**

<b>Long-Term Debt</b>			<b>Amount of</b>	<b>Outstanding</b>	<b>Fiscal Year</b>
<b>Date</b>	<b>Purpose</b>	<b>Rate %</b>	<b>Original Issue</b>	<b>After This Issue</b>	<b>of Final Maturity</b>
11/10/14	General Purpose.....	2.00 - 5.00	\$ 3,740,000	\$ 2,410,000	2035
11/10/14	Schools.....	2.00 - 5.00	6,475,000	4,220,000	2035
11/10/14	Sewer.....	2.00 - 5.00	3,980,000	2,600,000	2035
12/17/14	General Purpose Refunding.....	2.00 - 5.00	3,416,000	1,975,000	2028
12/17/14	Schools Refunding.....	2.00 - 5.00	6,083,000	3,382,000	2028
12/17/14	Sewer Refunding.....	2.00 - 5.00	5,436,000	2,918,000	2028
11/09/15	General Purpose.....	2.00 - 5.00	2,555,000	1,770,000	2036
11/09/15	Schools.....	2.00 - 5.00	1,725,000	1,190,000	2036
11/09/15	Sewer.....	2.00 - 5.00	4,070,000	2,870,000	2036
03/03/16	General Purpose Refunding.....	3.00 - 5.00	3,822,000	2,451,000	2030
03/03/16	Schools Refunding.....	3.00 - 5.00	4,847,000	3,442,000	2030
03/03/16	Sewer Refunding.....	3.00 - 5.00	7,346,000	4,672,000	2030
11/07/16	General Purpose.....	2.00 - 5.00	6,497,000	4,875,000	2037
11/07/16	Schools.....	2.00 - 5.00	6,788,000	5,090,000	2037
11/07/16	Sewer.....	2.00 - 5.00	3,155,000	2,355,000	2037
11/06/17	General Purpose.....	3.00 - 5.00	9,345,000	7,465,000	2038
11/06/17	Schools.....	3.00 - 5.00	6,285,000	5,025,000	2038
11/06/17	Sewer.....	3.00 - 5.00	3,105,000	2,480,000	2038
12/22/17	General Purpose Refunding.....	3.00 - 5.00	3,186,000	3,186,000	2034
12/22/17	Schools Refunding.....	3.00 - 5.00	4,533,000	4,533,000	2034
12/22/17	Sewer Refunding.....	3.00 - 5.00	5,411,000	5,411,000	2034
11/05/18	General Purpose.....	3.00 - 5.00	13,065,000	11,100,000	2039
11/05/18	Schools .....	3.00 - 5.00	4,600,000	3,910,000	2039
11/05/18	Sewer .....	3.00 - 5.00	3,380,000	2,885,000	2039
11/04/19	General Purpose.....	2.00 - 5.00	6,690,000	6,030,000	2040
11/04/19	Schools .....	2.00 - 5.00	650,000	594,000	2040
11/04/19	Sewer .....	2.00 - 5.00	2,340,000	2,106,000	2040
11/02/20	General Purpose Refunding .....	3.00 - 5.00	7,884,000	7,609,000	2033
11/02/20	Schools Refunding .....	3.00 - 5.00	3,084,000	2,916,000	2033
11/02/20	Sewer Refunding .....	3.00 - 5.00	5,492,000	5,465,000	2033
11/03/20	General Purpose.....	2.00 - 5.00	9,755,000	9,270,000	2041
11/03/20	Schools .....	2.00 - 5.00	9,690,000	9,205,000	2041
11/03/20	Sewer .....	2.00 - 5.00	3,115,000	2,955,000	2041
12/11/20	Sewer - CWF Refunding .....	5.00	17,560,000	15,705,000	2029
<b>Sub-Total.....</b>			<b>\$ 189,105,000</b>	<b>\$ 154,070,000</b>	
<b><u>This Issue</u></b>					
<b><u>The Series A Bonds</u></b>					
11/02/21	General Purpose.....	2.00 - 5.00	\$ 17,010,000	\$ 17,010,000	2042
11/02/21	Schools .....	2.00 - 5.00	7,230,000	7,230,000	2042
11/02/21	Sewer .....	2.00 - 5.00	1,460,000	1,460,000	2042
<b>Sub-Total - Series A.....</b>			<b>25,700,000</b>	<b>25,700,000</b>	
<b><u>The Series B Bonds</u></b>					
11/02/21	General Purpose Refunding.....	5.00	\$ 719,000	\$ 719,000	2032
11/02/21	Schools Refunding.....	5.00	1,486,000	1,486,000	2032
11/02/21	Sewer Refunding.....	5.00	1,510,000	1,510,000	2032
<b>Sub-Total - Series B.....</b>			<b>3,715,000</b>	<b>3,715,000</b>	
<b>Total Long Term Debt.....</b>			<b>\$ 218,520,000</b>	<b>\$ 183,485,000</b>	

<sup>1</sup> Excludes bonds previously refunded or bonds being refunded with this issue.

**Short-Term Debt**  
**As of November 2, 2021**  
**(Pro-Forma)**

<b>Project</b>	<b>Total Amount of Authorization</b>	<b>Maturing Notes Due: 11/2/2021</b>	<b>The Notes Due: 11/1/2022</b>
Various Public Improvements (Feb. 2013).....	\$ 7,533,000	\$ 20,000	\$ -
Various Public Improvements (Feb. 2014).....	8,317,500	550,000	100,000
Various Public Improvements (Feb. 2015).....	10,707,230	1,390,000	1,465,000
Various Public Improvements (Feb. 2016).....	12,889,500	730,000	-
Various Public Improvements (Jan. 2017).....	9,671,200	11,000	-
Various Public Improvements (Feb. 2018).....	6,875,000	320,000	140,000
Various Public Improvements (Feb. 2019).....	10,065,000	2,453,000	600,000
Various Public Improvements (Feb. 2020).....	14,698,562	7,831,000	1,545,000
Various Public Improvements (Feb. 2021).....	12,715,196	-	950,000
<b>Subtotal General Improvement.....</b>	<b>93,472,188</b>	<b>13,305,000</b>	<b>4,800,000</b>
Various School Improvements (Feb. 2015).....	10,302,554	10,000	-
Various School Improvements (Jan. 2017).....	23,062,859	4,960,000	1,000,000
Various School Improvements (Feb. 2018).....	4,051,421	1,985,000	1,350,000
Various School Improvements (Feb. 2019).....	3,164,985	1,555,000	484,000
Various School Improvements (Feb. 2020).....	5,331,764	1,590,000	2,391,000
Various School Improvements (Feb. 2021).....	2,725,000	-	650,000
Pumpkin Delight School Improvements (May 2021).....	13,985,750	-	4,000,000
<b>Subtotal Schools.....</b>	<b>62,624,333</b>	<b>10,100,000</b>	<b>9,875,000</b>
Viscount Drive Sanitary Sewer (Feb. 2018) .....	2,278,267	5,000	-
Housatonic Wastewater Facility (Feb. 2019).....	1,238,440	905,000	-
Sewer Force Main-Repair -Various (Feb. 2019).....	1,525,342	680,000	265,000
Gulf Pond Sanitary Pump Station Repairs (Feb. 2020).....	665,000	455,000	360,000
Lower Wepawaug Pond Sewer/Manhole Lining (Feb 2020)...	157,000	75,000	-
<b>Subtotal Sewers.....</b>	<b>5,864,049</b>	<b>2,120,000</b>	<b>625,000</b>
<b>Totals.....</b>	<b>\$ 161,960,570</b>	<b>\$ 25,525,000</b>	<b>\$ 15,300,000</b>

**Capital Leases**

On November 15, 2017, the City entered into a tax-exempt lease purchase agreement in the amount of \$1,603,515 for a microgrid generator. The maturity date of the lease is November 15, 2033.

**Other Obligations**

The City has no other obligations.

**Annual Bonded Debt Maturity Schedule <sup>1</sup>**  
**As of November 2, 2021**  
**(Pro-Forma)**

<b>Year Ended</b>				<b>This Issue - Pro-Forma</b>				<b>Cumulative</b>	
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	<b>The Series A Bonds</b>	<b>The Series B Bonds</b>	<b>Total</b>	<b>Total</b>	<b>Principal Retired</b>	
2022 <sup>2</sup>	\$ -	\$ 2,999,841	\$ 2,999,841	\$ -	\$ -	\$ -	\$ -	-	0.0%
2023	13,420,000	5,672,431	19,092,431	1,285,000	130,000	14,835,000	14,835,000	8.1%	
2024	13,930,000	5,010,588	18,940,588	1,285,000	-	15,215,000	15,215,000	16.4%	
2025	13,700,000	4,353,681	18,053,681	1,285,000	-	14,985,000	14,985,000	24.5%	
2026	13,535,000	3,743,475	17,278,475	1,285,000	-	14,820,000	14,820,000	32.6%	
2027	13,265,000	3,179,938	16,444,938	1,285,000	-	14,550,000	14,550,000	40.6%	
2028	12,215,000	2,654,369	14,869,369	1,285,000	700,000	14,200,000	14,200,000	48.3%	
2029	11,820,000	2,183,938	14,003,938	1,285,000	710,000	13,815,000	13,815,000	55.8%	
2030	8,865,000	1,804,456	10,669,456	1,285,000	715,000	10,865,000	10,865,000	61.7%	
2031	8,150,000	1,502,706	9,652,706	1,285,000	730,000	10,165,000	10,165,000	67.3%	
2032	7,495,000	1,239,678	8,734,678	1,285,000	730,000	9,510,000	9,510,000	72.5%	
2033	7,515,000	998,125	8,513,125	1,285,000	-	8,800,000	8,800,000	77.3%	
2034	6,350,000	783,022	7,133,022	1,285,000	-	7,635,000	7,635,000	81.4%	
2035	5,550,000	606,669	6,156,669	1,285,000	-	6,835,000	6,835,000	85.1%	
2036	4,830,000	452,997	5,282,997	1,285,000	-	6,115,000	6,115,000	88.5%	
2037	4,415,000	316,228	4,731,228	1,285,000	-	5,700,000	5,700,000	91.6%	
2038	3,600,000	197,159	3,797,159	1,285,000	-	4,885,000	4,885,000	94.2%	
2039	2,670,000	103,963	2,773,963	1,285,000	-	3,955,000	3,955,000	96.4%	
2040	1,615,000	44,806	1,659,806	1,285,000	-	2,900,000	2,900,000	98.0%	
2041	1,130,000	12,713	1,142,713	1,285,000	-	2,415,000	2,415,000	99.3%	
2042	-	-	-	1,285,000	-	1,285,000	1,285,000	100.0%	
<b>Total.....</b>	<b>\$ 154,070,000</b>	<b>\$ 37,860,782</b>	<b>\$ 191,930,782</b>	<b>\$ 25,700,000</b>	<b>\$ 3,715,000</b>	<b>\$ 183,485,000</b>			

<sup>1</sup> Excludes outstanding Notes, long-term capital leases and Refunded Bonds.

<sup>2</sup> Excludes \$11,495,000 in principal payments and \$3,649,254 in interest payments from July 1, 2021 through November 2, 2021.

**Overlapping/Underlying Debt**

The following table of jurisdictions with boundaries overlapping or underlying City boundaries is based upon information received by the City from sources specified below. The table does not reflect authorized but unissued indebtedness of those jurisdictions. The City has not assumed responsibility to verify the information in the schedule below.

**Overlapping Debt**

The City has no overlapping debt.

**Underlying Debt**

The following municipal subdivisions or special tax districts have the authority to issue tax-exempt debt that constitutes underlying debt of the City:

<b>Debt Outstanding</b>	
<b>Jurisdiction</b>	<b>As of 11/2/21</b>
Borough of Woodmont	None
Laurel Beach Association	None

Source: Treasurers of the above listed organizations.

**Debt Statement <sup>1</sup>**  
**As of November 2, 2021**  
**(Pro-Forma)**

**Long-Term Debt Outstanding:**

General Purpose (Includes this issue).....	\$ 75,870,000
Schools (Includes this issue).....	52,223,000
Sewers (Includes this issue).....	55,392,000
<b>Total Long-Term Debt .....</b>	<b>183,485,000</b>

**Short-Term Debt:**

Bond Anticipation Notes (Due 11/01/22).....	25,525,000
<b>Total Short-Term Debt .....</b>	<b>25,525,000</b>

**Total Overall Debt .....** 209,010,000

Less: School Construction Grants Receivable (As of June 30, 2021) ..... -

**Total Overall Net Debt .....** **\$ 209,010,000**

<sup>1</sup> Excludes capital leases.

**Current Debt Ratios**  
**As of November 2, 2021**  
**(Pro-Forma)**

Population (2019) <sup>1</sup> .....	54,328
Net Taxable Grand List (10/1/20) .....	\$ 6,751,219,520
Estimated Full Value .....	\$ 9,644,599,314
Equalized Grand List (10/1/19) <sup>2</sup> .....	\$ 10,378,646,160
Money Income per Capita (2019) <sup>1</sup> .....	\$ 50,164

	<b>Total Overall Debt \$209,010,000</b>	<b>Total Overall Net Debt \$209,010,000</b>
Per Capita.....	\$3,847.19	\$3,847.19
Ratio to Net Taxable Grand List.....	3.10%	3.10%
Ratio to Estimated Full Value.....	2.17%	2.17%
Ratio to Equalized Grand List.....	2.01%	2.01%
Debt per Capita to Money Income per Capita.....	7.67%	7.67%

<sup>1</sup> U.S. Department of Commerce, Bureau of Census, American Community Survey, 2015-2019.

<sup>2</sup> Office of Policy and Management, State of Connecticut.

## ***Bond Authorization***

Capital projects and cost estimates are submitted annually to the Mayor for review and inclusion in the City's Capital Improvement Program (CIP). The Mayor submits a proposed CIP describing the capital projects proposed for the upcoming five-year period, and the method of financing the same, to the Planning and Zoning Board for approval. Upon consideration and approval by the Planning and Zoning Board, the CIP is submitted by the Mayor to the Board of Aldermen.

When a specific project to be funded by bonds is about to be undertaken, the Mayor recommends to the Board of Finance that bonding for such project be approved. The action of the Board of Finance is submitted to the Board of Aldermen's Ordinance Committee. The Ordinance Committee submits the bond ordinance to the full Board of Aldermen with its recommendation. Adoption of the bond ordinance by the Board of Aldermen constitutes authorization to issue bonds for the designated capital project.

Refunding bonds may be issued upon resolution of the Board of Aldermen (CGS Sec. 7-370c).

## ***Emergency Appropriations***

Article III, Section 7(b) of the City Charter (last amended November 3, 1983) provides that upon declaration of a public emergency by the Chairman or acting Chairman of the Board of Aldermen, an emergency ordinance may be passed without public notification by at least a two-thirds majority of the Board of Aldermen. Emergency ordinances and any amendments automatically expire sixty-one days after passage, except for those which involve an appropriation of funds.

## ***Maturities***

General obligation bonds, with the exception of refunding bonds, are required to be payable in maturities wherein a succeeding maturity may not exceed any prior maturity by more than 50% or aggregate annual principal and interest payments must be substantially equal. Subject to the provisions of Public Act No. 17-147, the term of an issue may not exceed twenty years except in the case of school and sewer bonds which may mature in up to thirty years.

## ***Temporary Financing***

When general obligation bonds have been authorized, bond anticipation notes may be issued maturing no later than two years after the original date of issue (CGS Sec. 7-378). Temporary notes may be renewed up to ten years from their original date of issue as long as all project grant payments are applied toward payment of temporary notes when they become due and payable and the legislative body schedules principal reductions by the end of the third and each subsequent year during which such temporary notes remain outstanding in an amount equal to a minimum of 1/20th (1/30th for certain sewer and school projects) of the estimated net project cost (CGS Sec. 7-378a). The term of the bond issue is reduced by the amount of time temporary financing exceeds two years, or, for sewer and school projects, by the amount of time temporary financing has been outstanding.

Temporary notes must be permanently funded no later than ten years from the initial borrowing date, except for sewer or school notes issued in anticipation of state and/or federal grants. If a written commitment exists, the municipality may renew the sewer or school notes from time to time in terms not to exceed six months until such time that the final grant payments are received (CGS Sec. 7-378b).

Temporary notes may also be issued for up to 15 years for certain capital projects associated with the operation of a waterworks system (CGS Sec. 7-244a) or a sewage system (CGS Sec. 7-264a). In the first year following the completion of the project(s), or in the sixth year following the issuance of such notes (whichever is sooner), and in each year thereafter, the notes must be reduced by at least 1/15 of the total amount of the notes issued by funds derived from certain sources of payment. Temporary notes may be issued in one year maturities for up to 15 years in anticipation of sewer assessments receivable, such notes to be reduced annually by the amount of assessments received during the preceding year (CGS Sec. 7-269a).

## ***Clean Water Fund Program***

The City of Milford is a participant in the State of Connecticut's Clean Water Fund Program (General Statutes Sections 22a-475 et seq., as amended) which provides financial assistance through a combination of grants and loans bearing interest at a rate of 2% per annum. All participating municipalities receive a grant of 20% and a loan of 80% of total eligible costs (with the exception of combined sewer overflow correction projects which are financed with a 50% grant and a 50% loan).

Loans to a participating municipality are made pursuant to a Project Grant and Project Loan Agreement. Each municipality is obligated to repay only that amount which it draws down for the payment of project costs. Municipalities must permanently finance draws under the Interim Funding Obligations ("IFO") through the issuance of a Project Loan Obligation ("PLO").

Amortization of each loan is required to begin one year from the earlier of the project completion date specified in the PLO, or the actual project completion date. The final maturity of each loan is twenty years from the scheduled completion date. Principal and interest payments are payable 1) in equal monthly installments commencing one month after the scheduled completion date, or 2) in a single annual installment representing 1/20 of total principal not later than one year from the project completion date specified in the PLO, and thereafter in monthly installments. Borrowers may elect to make level debt service payments or level principal payments. Borrowers may prepay their loans at any time prior to maturity without penalty. Each municipality must deliver to the State an obligation secured by the full faith and credit of the municipality and/or a dedicated source of revenue of such municipality.

The City has completed a \$92,712,000 program to upgrade its wastewater facilities. The project was permanently financed in part by 2% loans of approximately \$47 million and grants of approximately \$12.9 million under the State of Connecticut Clean Water Fund Program. As of this issue, the authorized but unissued amount has been reduced to \$2,460,740 reflecting the Clean Water Fund grant and loan proceeds received. In December 2020, the loans were paid off and replaced with refunding bonds.

## ***Limitation of Indebtedness***

Municipalities shall not incur indebtedness through the issuance of bonds which will cause aggregate indebtedness by class to exceed the following:

General Purposes:	2.25 times annual receipts from taxation
School Purposes:	4.50 times annual receipts from taxation
Sewer Purposes:	3.75 times annual receipts from taxation
Urban Renewal Purposes:	3.25 times annual receipts from taxation
Unfunded Past Pension Purposes:	3.00 times annual receipts from taxation

In no case however, shall total indebtedness exceed seven times the annual receipts from taxation. Annual receipts from taxation (the "base,") are defined as total tax collections (including interest and penalties) and state payments for revenue loss under the Connecticut General Statutes Sections 12-129d and 7-528.

The statutes also provide for exclusion from the debt limit calculation debt issued in anticipation of taxes; for the supply of water, gas, electricity; for the construction of subways for cables, wires and pipes; for the construction of underground conduits for cables, wires and pipes; and for two or more of such purposes. There are additional exclusions for indebtedness issued in anticipation of the receipt of proceeds from assessments levied upon property benefited by any public improvement and for indebtedness issued in anticipation of the receipt of proceeds from State or Federal grants evidenced by a written commitment or contract but only to the extent such indebtedness can be paid from such proceeds. The statutes also provide for exclusion from the debt limitation any debt to be paid from a funded sinking fund.

**Statement of Statutory Debt Limitation <sup>1</sup>**  
**As of November 2, 2021**  
**(Pro Forma)**

**Total Tax Collections** (including interest and lien fees)

Received by the Treasurer for the year ended June 30, 2021 (unaudited)..... \$ 186,023,500

**Reimbursement For Revenue Loss:**

Tax relief for elderly ..... -

**Base for Debt Limitation Computation**..... \$ 186,023,500

	<b>General Purpose</b>	<b>Schools</b>	<b>Sewers</b>	<b>Urban Renewal</b>	<b>Unfunded Pension</b>
<b>Debt Limitation:</b>					
2 1/4 times base.....	\$ 418,552,875	-	-	-	-
4 1/2 times base.....	-	\$ 837,105,750	-	-	-
3 3/4 times base.....	-	-	\$ 697,588,125	-	-
3 1/4 times base.....	-	-	-	\$ 604,576,375	-
3 times base.....	-	-	-	-	\$ 558,070,500
<b>Total Debt Limitation</b> .....	\$ 418,552,875	\$ 837,105,750	\$ 697,588,125	\$ 604,576,375	\$ 558,070,500

**Indebtedness:**

Bonds Outstanding.....	\$ 58,141,000	\$ 43,507,000	\$ 52,422,000	\$ -	\$ -
Bonds – This Issue - Series A.....	17,010,000	7,230,000	1,460,000	-	-
Bonds – This Issue - Series B.....	719,000	1,486,000	1,510,000	-	-
Notes - This Issue.....	13,305,000	10,100,000	2,120,000	-	-
Debt Authorized But Unissued.....	25,902,108	22,796,256	8,969,323	-	-
<b>Total Indebtedness</b> .....	115,077,108	85,119,256	66,481,323	-	-

Less:

State School Grants Receivable .....	-	-	-	-	-
<b>Total Net Indebtedness</b> .....	115,077,108	85,119,256	66,481,323	-	-

**DEBT LIMITATION IN EXCESS**

**OF OUTSTANDING INDEBTEDNESS..** \$ 303,475,767 \$ 751,986,494 \$ 631,106,802 \$ 604,576,375 \$ 558,070,500

*Note: In no case shall total indebtedness exceed seven times annual receipts from taxation or \$1,302,164,500.*

**THE CITY OF MILFORD HAS NEVER DEFAULTED IN THE PAYMENT OF PRINCIPAL  
OR INTEREST ON ITS BONDS OR NOTES.**

**Authorized but Unissued Debt  
As of November 2, 2021  
(Pro Forma)**

Project	Total Amount of Authorization	Bonds Issued	Paydowns	Grants	Maturing Notes Due: 11/2/2021 <sup>1</sup>	This Issue:			Authorized But Unissued		
						The Notes Due: 11/1/2022	The Series A Bonds		General Purpose	Schools	Sewers
Recreation Facilities Improvements.....	\$ 1,310,000	\$ 1,304,700	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,300	\$ -	\$ -
Pepe's Farm Rd & Woodmont Rd.....	1,370,000	1,202,000	-	-	-	-	-	-	168,000	-	-
Stowe Property.....	895,000	802,000	-	-	-	-	-	-	93,000	-	-
Milford Academy Renovations.....	2,650,000	2,593,500	2,250	-	-	-	-	-	54,250	-	-
Various Public Improvements (Feb. 2004).....	2,483,065	2,406,765	-	-	-	-	-	-	76,300	-	-
Various Public Improvements (Nov. 2004).....	3,347,500	3,175,200	-	68,053	-	-	-	-	104,247	-	-
Various Public Improvements (Mar. 2005).....	1,134,500	1,112,200	150	-	-	-	-	-	22,150	-	-
Road Resurfacing.....	715,000	704,000	-	-	-	-	-	-	11,000	-	-
Various Public Improvements (Feb. 2007).....	4,620,300	3,984,185	-	361,092	-	-	-	-	275,023	-	-
Various Public Improvements (Apr. 2008).....	3,715,559	3,343,450	-	-	-	-	-	-	372,109	-	-
Various Public Improvements (Feb. 2010).....	6,292,000	5,843,600	-	12,725	-	-	-	-	435,675	-	-
Various Public Improvements (Feb. 2011).....	6,588,000	5,712,500	-	-	-	-	-	-	875,500	-	-
Various Public Improvements (Apr. 2011).....	1,685,000	1,432,000	-	-	-	-	-	-	253,000	-	-
Eastside Firehouse.....	4,950,000	4,398,000	-	-	-	-	-	-	552,000	-	-
Woodmont Beach FEMA (Mar. 2012).....	534,000	123,000	-	402,112	-	-	-	-	8,888	-	-
Various Public Improvements (Feb. 2012).....	6,088,600	2,696,000	-	614,291	-	-	-	-	2,778,309	-	-
Various Public Improvements (Feb. 2013).....	7,533,000	6,651,000	-	-	20,000	-	20,000	-	862,000	-	-
Various Public Improvements (Feb. 2014).....	8,317,500	5,252,000	100,000	209,050	550,000	100,000	350,000	2,306,450	-	-	-
Various Public Improvements (Feb. 2015).....	10,707,230	4,891,000	280,000	1,168,849	1,390,000	1,465,000	175,000	2,727,381	-	-	-
Various Public Improvements (Feb. 2016).....	12,889,500	7,656,000	720,000	772,013	730,000	-	10,000	3,731,487	-	-	-
Various Public Improvements (Jan. 2017).....	9,671,200	8,838,000	6,000	-	11,000	-	5,000	822,200	-	-	-
April 2017 Gulf Street Road Construction.....	3,300,000	-	-	2,488,920	-	-	55,000	756,080	-	-	-
Naugatuck Ave Drainage Imp Phase 2 (Sep. 2015).....	3,759,266	1,168,039	-	2,591,228	-	-	-	-	-	-	-
Various Public Improvements (Feb. 2018).....	6,875,000	5,552,500	-	-	320,000	140,000	445,000	737,500	-	-	-
Various Public Improvements (Feb. 2019).....	10,065,000	6,272,000	70,000	1,303,235	2,453,000	600,000	815,000	1,004,765	-	-	-
Various Public Improvements (Feb. 2020).....	14,698,562	2,938,000	-	-	7,831,000	1,545,000	7,730,000	2,485,562	-	-	-
Various Public Improvements (Feb. 2021).....	12,715,196	-	-	-	-	950,000	7,405,000	4,360,196	-	-	-
General Public Improvements.....	1,775,538	1,751,800	-	-	-	-	-	23,738	-	-	-
<b>Subtotal General Improvement.....</b>	<b>\$ 150,685,516</b>	<b>\$ 91,803,439</b>	<b>\$ 1,178,400</b>	<b>\$ 9,991,570</b>	<b>\$ 13,305,000</b>	<b>\$ 4,800,000</b>	<b>\$ 17,010,000</b>	<b>\$ 25,902,108</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Various School Improvements (Feb. 2007).....	18,489,511	12,591,600	-	5,327,250	-	-	-	-	570,661	-	-
Various School Improvements (Apr. 2008).....	1,440,000	1,197,300	-	232,883	-	-	-	-	9,817	-	-
J. Law Phase III Construction (Aug. 2009).....	4,050,000	2,500,000	-	1,332,513	-	-	-	-	217,487	-	-
Various School Improvements (Feb. 2010).....	9,640,000	6,121,400	-	2,976,430	-	-	-	-	542,170	-	-
Various School Improvements (Feb. 2012).....	12,002,883	5,770,000	-	5,298,629	-	-	-	-	934,254	-	-
Various School Improvements (Feb. 2013).....	9,449,948	4,552,000	-	4,218,629	-	-	-	-	679,319	-	-
Various School Improvements (Jan. 2017).....	3,456,229	2,367,000	-	828,379	-	-	-	-	260,850	-	-
Various School Improvements (Feb. 2015).....	10,302,554	5,561,200	-	1,761,771	10,000	-	10,000	-	2,969,583	-	-
Various School Improvements (Feb. 2016).....	5,124,644	2,358,000	-	1,666,327	-	-	-	-	1,100,317	-	-
Various School Improvements (Feb. 2017).....	23,062,859	15,645,500	-	1,244,294	4,960,000	1,000,000	4,000,000	-	1,173,065	-	-
Various School Improvements (Feb. 2018).....	4,051,421	1,625,000	-	7,162	1,985,000	1,350,000	640,000	-	429,259	-	-
Various School Improvements (Feb. 2019).....	3,164,985	815,000	-	363,026	1,555,000	484,000	820,000	-	682,959	-	-
Various School Improvements (Feb. 2020).....	5,331,764	-	15,000	-	1,590,000	2,391,000	1,760,000	-	1,165,764	-	-
Various School Improvements (Feb. 2021).....	2,725,000	-	-	-	-	650,000	-	-	2,075,000	-	-
Pumpkin Delight School Improvements (May 2021).....	13,985,750	-	-	-	-	4,000,000	-	-	9,985,750	-	-
<b>Subtotal Schools.....</b>	<b>\$ 126,277,548</b>	<b>\$ 61,104,000</b>	<b>\$ 15,000</b>	<b>\$ 25,257,292</b>	<b>\$ 10,100,000</b>	<b>\$ 9,875,000</b>	<b>\$ 7,230,000</b>	<b>\$ -</b>	<b>\$ 22,796,256</b>	<b>\$ -</b>	<b>\$ -</b>
Wastewater Facilities Upgrade <sup>2</sup> .....	33,150,940	30,690,200	-	-	-	-	-	-	-	2,460,740	-
Sewers XIII.....	2,555,000	2,092,400	-	-	-	-	-	-	-	462,600	-
Sewers XIV Design Phase.....	930,000	589,400	-	-	-	-	-	-	-	340,600	-
East/West Interceptor.....	4,250,000	4,065,000	-	-	-	-	-	-	-	185,000	-
Buckingham Ave Force Main.....	4,650,000	4,030,000	-	-	-	-	-	-	-	620,000	-
Roger Ave Pump & High St Sewer.....	2,623,500	1,500,000	-	-	-	-	-	-	-	1,123,500	-
Sewers XV.....	4,625,000	3,230,800	-	-	-	-	-	-	-	1,394,200	-
Sewers XVI.....	275,000	253,000	-	-	-	-	-	-	-	22,000	-
Sewers XVII.....	2,319,155	2,232,000	-	-	-	-	-	-	-	87,155	-
Sewers XVIII.....	4,034,679	3,680,000	-	-	-	-	-	-	-	354,679	-
Sewers XIX.....	187,000	172,000	-	-	-	-	-	-	-	15,000	-
Rock St & Welches Pt. Pump Stations (Feb 2015).....	6,911,061	6,635,000	-	-	-	-	-	-	-	276,061	-
Sewer Darina Place (Feb. 2015).....	550,000	431,000	-	-	-	-	-	-	-	119,000	-
Indian River Interceptor Phase 3 (Feb. 2015).....	1,869,321	1,668,000	-	-	-	-	-	-	-	201,321	-
Edgefield and Seabreeze Ave. Reconstruction (Feb. 2016).....	1,302,610	1,058,000	-	-	-	-	-	-	-	244,610	-
Beaver Brook Wastewater Plant (Feb. 2016).....	653,150	594,000	-	-	-	-	-	-	-	59,150	-
Edgefield Ave - Seabreeze Ave Sewer (Feb. 2016).....	455,000	296,000	-	-	-	-	-	-	-	159,000	-
Viscount Drive Sanitary Sewer (Feb. 2018).....	2,278,267	1,978,000	-	-	5,000	-	10,000	-	-	290,267	-
Housatonic Wastewater Facility (Feb. 2019).....	1,238,440	55,000	-	-	905,000	-	1,010,000	-	-	173,440	-
Sewer Force Main-Repair -Various (Feb. 2019).....	1,525,342	845,342	200,000	-	680,000	265,000	215,000	-	-	-	-
Gulf Pond Sanitary Pump Station Repairs (Feb. 2020).....	665,000	25,000	-	-	455,000	360,000	95,000	-	-	185,000	-
Lower Wepawaug Pond Sewer/Manhole Lining (Feb 2020).....	157,000	11,000	-	-	75,000	-	130,000	-	-	16,000	-
Sanitary Sewer Pump Station Upgrades No. 1-Various.....	180,000	-	-	-	-	-	-	-	-	180,000	-
<b>Subtotal Sewers.....</b>	<b>\$ 77,385,465</b>	<b>\$ 66,131,142</b>	<b>\$ 200,000</b>	<b>\$ -</b>	<b>\$ 2,120,000</b>	<b>\$ 625,000</b>	<b>\$ 1,460,000</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 8,969,323</b>
<b>Totals.....</b>	<b>\$ 354,348,529</b>	<b>\$ 219,038,581</b>	<b>\$ 1,393,400</b>	<b>\$ 35,248,862</b>	<b>\$ 25,525,000</b>	<b>\$ 15,300,000</b>	<b>\$ 25,700,000</b>	<b>\$ 25,902,108</b>	<b>\$ 22,796,256</b>	<b>\$ 8,969,323</b>	<b>\$ -</b>

<sup>1</sup> A portion of the maturing notes is to be paid from grant money received by the City.

<sup>2</sup> The City has completed a \$92,712,000 program to upgrade its wastewater facilities. The project has been financed in part by 2% loans of approximately \$48 million and grants of approximately \$12.9 million under the State of Connecticut Clean Water Fund Program. As of this issue, the authorization has been reduced to \$33,150,940 reflecting Clean Water Fund grant and loan proceeds received.



**Principal Amount of Outstanding General Fund Debt  
Last Five Fiscal Years Ending June 30**

<b>Long-Term Debt</b>	<b>2021 <sup>1</sup></b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>
Bonds.....	\$171,540,000	\$145,760,000	\$147,570,000	\$136,695,000	\$129,150,000
Clean Water Fund.....	-	22,106,500	24,456,000	26,707,715	28,940,274
<b>Sub-Total.....</b>	<b>171,540,000</b>	<b>167,866,500</b>	<b>172,026,000</b>	<b>163,402,715</b>	<b>158,090,274</b>
<b>Short-Term Debt</b>					
Bond Anticipation Notes.....	25,525,000	23,635,000	23,280,000	23,795,000	24,875,000
<b>Grand Total.....</b>	<b>\$197,065,000</b>	<b>\$191,501,500</b>	<b>\$195,306,000</b>	<b>\$187,197,715</b>	<b>\$182,965,274</b>

<sup>1</sup> Subject to audit.

**Ratios of Net Long-Term Debt to Valuation, Population, and Income**

<b>Fiscal Year Ended 6/30</b>	<b>Net Assessed Value (000s)</b>	<b>Estimated Full Value <sup>1</sup> (000s)</b>	<b>Net Long-Term Debt <sup>1</sup> (000s)</b>	<b>Ratio of Net Long-Term Debt to Assessed Value (%)</b>	<b>Ratio of Net Long-Term Debt to Estimated Full Value (%)</b>	<b>Population <sup>2</sup></b>	<b>Net Long-Term Debt per Capita</b>	<b>Ratio of Net Long-Term Debt per Capita to Per Capita Income <sup>3</sup> (%)</b>
2021 <sup>4</sup>	\$ 6,658,543	\$ 9,512,204	\$ 171,540	2.58%	1.80%	54,328	\$ 3,157.49	6.29%
2020	6,576,683	9,395,261	167,866	2.55%	1.79%	54,328	3,089.87	6.16%
2019	6,567,168	9,381,669	172,026	2.62%	1.83%	54,328	3,166.43	6.31%
2018	6,539,732	9,342,474	163,403	2.50%	1.75%	54,328	3,007.71	6.00%
2017	6,421,618	9,173,740	158,090	2.46%	1.72%	54,328	2,909.92	5.80%

<sup>1</sup> Reflects deductions for contractual state school building construction grants receivable over the life of the respective issues. Includes long-term notes payable; does not include outstanding BANs, or authorized but unissued debt.

<sup>2</sup> U.S. Department of Commerce, Bureau of Census (2010).

<sup>3</sup> Money Income per Capita: Census 2015-19 ACS data: \$50,164 used for all calculations.

<sup>4</sup> Subject to audit.

Note: Excludes capital leases.

**Ratios of Annual Long-Term General Fund Debt Service Expenditures  
To Total General Fund Expenditures  
(in thousands)**

<b>Fiscal Year Ended 6/30</b>	<b>Total Debt Service</b>	<b>Total General Fund Expenditures <sup>1</sup></b>	<b>Ratio of General Fund Debt Service To Total General Fund Expenditures (%)</b>
2021 <sup>2</sup>	\$ 17,423	\$ 229,833	7.58%
2020	17,563	231,928	7.57%
2019	15,937	217,159	7.34%
2018	15,342	224,418	6.84%
2017	14,153	220,783	6.41%
2016	13,466	210,587	6.39%
2015	13,839	204,729	6.76%
2014	12,648	205,380	6.16%
2013	11,939	198,431	6.02%
2012	12,013	195,785	6.14%

<sup>1</sup> GAAP basis of accounting. Includes Transfers out.

<sup>2</sup> Budgetary basis of accounting; subject to audit

**Capital Improvement Program**  
(in thousands)

<b><u>Proposed Projects</u></b>	<b><i>Fiscal</i> 2020-21</b>	<b><i>Fiscal</i> 2021-22</b>	<b><i>Fiscal</i> 2022-23</b>	<b><i>Fiscal</i> 2023-24</b>	<b><i>Fiscal</i> 2024-25</b>	<b><i>Total</i></b>
Education.....	\$ 19,200	\$ 13,251	\$ 13,000	\$ 6,050	\$ 27,800	\$ 79,301
Sewers .....	775	5,445	4,085	9,742	7,563	27,610
Fire .....	675	600	45	-	-	1,320
Police.....	-	30,000 <sup>1</sup>	-	-	-	30,000
Roads/Drainage.....	3,220	3,220	3,120	3,120	3,120	15,800
Bridges.....	-	655	-	-	-	655
Buildings.....	3,220	1,130	-	-	1,671	6,021
Erosion/Flood Control....	500	500	400	400	400	2,200
Recreation.....	225	225	200	400	10,150	11,200
<b><i>Total.....</i></b>	<b>\$ 27,815</b>	<b>\$ 55,026</b>	<b>\$ 20,850</b>	<b>\$ 19,712</b>	<b>\$ 50,704</b>	<b>\$ 174,107</b>
<b><u>Proposed Funding</u></b>						
Pay-As-You-Go.....	\$ 3,895	\$ 3,820	\$ 3,165	\$ 3,120	\$ 3,120	\$ 17,120
Bonds.....	16,039	46,170	13,414	15,478	38,670	129,771
Grants.....	7,881	5,036	4,271	1,114	8,914	27,216
<b><i>Total.....</i></b>	<b>\$ 27,815</b>	<b>\$ 55,026</b>	<b>\$ 20,850</b>	<b>\$ 19,712</b>	<b>\$ 50,704</b>	<b>\$ 174,107</b>

<sup>1</sup> New Police Station is on hold.

*Note: The proposed projects reflect what is being submitted for approval for each fiscal year. The proposed funding does not reflect the amount of bonds that will be issued in each fiscal year.*

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## ***VI. Financial Administration***

### ***Fiscal Year***

The City's fiscal year begins July 1 and ends June 30.

### ***Basis of Accounting***

The City's accounting policies are summarized in Note 1 of the auditor's report, attached hereto as Appendix A.

### ***Budget Procedure***

It is the duty and responsibility of the Board of Finance to present the annual budget to the Board of Aldermen, to recommend to the Board of Aldermen all transfers of appropriations in budget accounts, and to recommend all issues of bonds or notes required for the management of the City's business.

The budget making process is as follows:

- |               |   |
|---------------|---|
| By December 6 | Departments, Offices, Boards, Commissions, Committees, and Agencies except the Board of Education submit estimates of receipts and expenditures to the Mayor.<br><br>The Mayor reviews the budget request together with estimates of receipts and expenditures for the current year with the Director of Finance.   |
| By January 31 | The Mayor submits to the Board of Finance estimated revenue and expenditures (excluding Education) for the ensuing Fiscal Year. The Board of Education requested budget is forwarded directly to the Board of Finance from the Chairman of the Board of Education.<br><br>The Board of Finance conducts one or more public hearings to review the requested budgets and holds several meetings with all department heads during the month of March. |
| By April 1    | The Board of Finance recommends a proposed total budget (City and Board of Education) and submits it to the Board of Aldermen.  |
| In April      | The Board of Aldermen holds a public hearing on the entire City budget as proposed by the Board of Finance.<br><br>Following the public hearing, several meetings are held with department heads, commissions, chairmen, and agency representatives.  |
| In May        | The Board of Aldermen adopts the budget for the Fiscal Year beginning July 1.<br><br>The Board of Aldermen sets the tax rate for the Fiscal Year beginning July 1.  |

Connecticut General Statutes Section 4-66l, as amended ("Section 4-66l"), creates certain disincentives on increasing adopted budget expenditures for municipalities in Connecticut. Beginning in Fiscal Year 2018, the Office of Policy and Management ("OPM") must reduce the municipal revenue sharing grant amount for those municipalities whose increase in its adopted budget expenditures, with certain exceptions, exceeds the previous fiscal year by 2.5% or more of the rate of inflation, whichever is greater (the "expenditure cap"). The reduction to the municipal revenue sharing grant will generally equal 50 cents for every dollar by which the municipality's adopted budget exceeds the expenditure cap. A municipality whose population increased from the previous fiscal year, as determined by OPM, may increase its adopted budget expenditures over the expenditure cap by an amount proportionate to its population growth. Section 4-66l requires each municipality to annually certify to the Secretary of OPM whether the municipality has exceeded the expenditure cap, and if so, the amount by which the expenditure cap was exceeded.

Under Section 4-661, municipal spending does not include expenditures: (i) for debt service, special education, or costs to implement court orders or arbitration awards; (ii) associated with a major disaster or emergency declaration by the President or disaster emergency declaration issued by the Governor under the civil preparedness law; (iii) for any municipal revenue sharing grant the municipality disburses to a district; or (iv) budgeting for an audited deficit, nonrecurring grants, capital expenditures or payments on unfunded pension liabilities.

## **Annual Audit**

The City, pursuant to local ordinance and provisions of Chapter 111 of the Connecticut General Statutes (Sec. 7-391 through 397), is required to undergo an annual audit by an independent public accountant. The auditor is required to conduct the audit under the guidelines outlined by the OPM, which also receives a copy of the audit report. For the Fiscal Year ended June 30, 2020, the general purpose financial statements of the various funds of the City were audited by Blum Shapiro.

## **Property and Liability Insurance**

The City and the Board of Education Property, General Liability, Auto Liability, Public Officials' Liability, Police Professional Liability, and Educators' Liability are insured by Connecticut Interlocal Risk Management Agency (CIRMA) with deductibles of \$1,000 for auto physical damage and \$0 for other liability coverage. Law Enforcement/Public Officials/School Leaders has a \$25,000 deductible and Employee Benefits has a deductible of \$1,000. The Board of Education insures its Workers' Compensation with CIRMA.

The Property/Inland Marine Insurance and Boiler and Machinery Insurance are with CIRMA Insurance. The policy has a deductible of \$50,000. There is \$20,000,000 of coverage for flood damage under this policy. Flood Zones A and V have a deductible of \$1,000,000. The City has purchased coverage from the National Flood Program to cover this deductible. The National Flood Program has a maximum deductible of \$25,000.

All City deductibles and premiums for the City portion of insurance are paid from the City's Property and Casualty Self Insurance Fund. The Board of Education pays for its premiums and deductibles from its operations budget.

The Property and Casualty Self Insurance Fund is an internal service fund that was established by the Board of Aldermen in April 2003 along with a self insurance program for property and casualty insurance. This fund pays for claims that occurred between April 23, 2003 and June 30, 2008. The General Liability, Auto Liability, Public Officials' Liability, Police Professional Liability, and Educator's Liability were self insured for the first \$250 thousand dollars of each claim. As of the date of issue, there is one claim open from this period.

## **Workers' Compensation Insurance**

The City is self-insured for Workers' Compensation. In Fiscal Year 2020-21, the self-insured retention was \$600,000. The coverage in excess of the self-insured retention was provided by Safety National Casualty Corporation. For Fiscal Year 2020-21, all coverages and the excess insurance remained the same compared to 2019-20. The Board of Education Workers' Compensation insurance is carried through Connecticut Interlocal Risk Management Agency (CIRMA).

## **Pensions**

The City administers a single-employer public employee retirement system (PERS) established and administered by the City to provide pension benefits for its full-time employees other than teachers who are covered by the Retirement System - State Teachers Retirement Board. The Retirement System is considered to be part of the City's financial reporting entity and is included in the City's financial reports as a pension trust fund. The City does not issue stand-alone financial statements for the Pension Trust Fund.

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The City has actuarial reports prepared annually. The most recent actuarial report was prepared as of July 1, 2020. Based upon that report, the actuarial value of assets and actuarial accrued liabilities (in thousands) is below.

<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets (a)</b>	<b>Actuarial Accrued Liability (AAL) (b)</b>	<b>Funded (Unfunded) AAL (UAAL) (a-b)</b>	<b>Percentage Funded (a/b)</b>	<b>Covered Payroll (c)</b>	<b>UAAL as a % of Covered Payroll ((a-b)/c)</b>
7/1/2020	\$ 355,688	\$ 436,112	\$ (80,424)	81.6%	\$ 46,396	173.3%
7/1/2019	352,897	426,525	(73,628)	82.7%	47,644	154.5%
7/1/2018	353,021	412,230	(59,209)	85.6%	49,449	119.7%
7/1/2017	348,934	400,007	(51,073)	87.2%	47,748	107.0%
7/1/2016	350,067	391,583	(41,516)	89.4%	45,923	90.4%

### **Schedule of Employer Contributions**

<b>Schedule of Employer Contributions</b>			
<b>Fiscal Year Ended</b>	<b>Actuarially Determined Contribution</b>	<b>Amount Contributed</b>	<b>Percentage Contributed</b>
6/30/2022 <sup>1</sup>	\$ 13,961,426	\$ 11,365,800	81.4%
6/30/2021 <sup>1</sup>	12,787,000	9,101,000	71.2%
6/30/2020	11,395,000	7,914,000	69.5%
6/30/2019	10,554,000	6,881,000	65.2%
6/30/2018	9,519,000	5,984,000	62.9%
6/30/2017	7,351,000	5,203,000	70.8%
6/30/2016	6,348,000	4,525,000	71.3%
6/30/2015	5,871,000	3,925,000	66.9%
6/30/2014	2,225,000	2,225,000	100.0%
6/30/2013	324,000	324,000	100.0%

<sup>1</sup> Subject to audit.

For valuation purposes, the City's actuary calculates an actuarial value of assets that smooths fluctuations of value over a five year period. As of March 31, 2021, the City's Pension Plan held assets with an estimated fair market value totaling \$410,848,665. For a description of the City's Pension Plan, see Note No. 9 to the City's audited general purpose financial statements at Appendix A.

### **GASB Statement No. 68**

The City implemented the provisions of Governmental Accounting Standards Board (GASB) Statement and No. 68, *Accounting and Financial Reporting for Pensions*. Statement No. 68 requires governments providing defined benefit pensions to recognize their unfunded pension benefit obligations as a liability for the first time, and to more comprehensively and comparably measure the annual costs of pension benefits. The Statement also enhances accountability and transparency through revised note disclosures and required supplementary information (RSI). In accordance with the statement, the City has reported the Net Pension Liability is \$72,163,000 as of June 30, 2019.

For a description of the City's Pension Plan, see Note No. 9 to the City's audited general purpose financial statements at Appendix A.

## ***Other Post-Employment Benefits (OPEB)***

The City and Board of Education have had actuarial valuations of their OPEB liabilities.

### **City**

- The City has an actuarial accrued liability as of its last valuation on July 1, 2020 of \$124.7 million.
- The Actuarially Determined Employer Contribution (ADEC) for Fiscal Year ending 2016 was \$12.1 million, for Fiscal Year ending 2017 was \$12.3 million, for Fiscal Year ending 2018 was \$15.7 million, for Fiscal Year ending 2019 was \$16.0 million, for Fiscal Year ending 2020 was \$12.0 million, and for Fiscal Year 2021 was \$12.6 million.
- The Fiscal Year ending 2020 estimated “Pay as you go” cost that is an offset to the cash cost of funding the ADEC was \$9 million.
- The net OPEB Liability for the City for the Fiscal Year ending 2020 increased by \$31.2 million, after adjustments.
- The City has made annual contributions from Fiscal Year 2007-2020. For Fiscal Year ending 2020, the contribution was \$500,000. These contributions have been deposited in an OPEB Trust which had a value of \$12 million as of August 31, 2021. For Fiscal Years ending 2021 and 2022, the City budgeted an OPEB contribution of \$500,000 and has made payment to the Trust.
- Since the plan is not fully funded, the Net OPEB Liability as of June 30, 2020 is \$191.08 million.

### **Board of Education (BOE)**

- The BOE has an actuarial accrued liability as of its last valuation on July 1, 2020 of \$215.6 million.
- The Actuarially Determined Employer Contribution (ADEC) for Fiscal Year ending 2015 was \$14.8 million, for Fiscal Year ending 2016 was \$13.7 million, for Fiscal Year ending 2017 was \$13.9 million, for Fiscal Year ending 2018 was \$15.9 million, for Fiscal Year ending 2019 was \$16.2 million, for Fiscal Year ending 2020 was \$12.9 million and for Fiscal Year ending 2021 was \$13 million.
- The Fiscal Year ending 2020 “Pay as you go” cost that is an offset to the cash cost of funding the ADEC was \$6.5 million.
- The total OPEB Liability for delete the BOE for the Fiscal Year ending 2020 increased by \$41.8 million, after adjustments.
- The BOE made a contribution of \$50,000 in Fiscal Year ending 2008. This contribution has been deposited in a CT STIF account, which had a value of \$53,950 as of June 30, 2021. To date, the BOE has yet to create an OPEB Trust. Without the creation of an OPEB Trust Fund, the investment options under State statute are the same as those for the deposit of public funds as described in note 4 of the financial statements.
- Since the plan is not fully funded, the Total OPEB Liability as of June 30, 2020 is \$218.7 million.

For a description of the City’s and BOE’s Other Post-Employment Benefits, see Note No. 10 to the City’s audited general purpose financial statements at Appendix A.

## ***Investment Practices***

The operating and working capital funds of the City are invested at the discretion of the Director of Finance in the following short-term investments: (1) various certificates of deposit with Connecticut or U.S. banks; (2) money market accounts with various banks and (3) Connecticut Short Term Investment Fund (STIF).

By City ordinance, the Milford Pension and Retirement Board is responsible for investment of pension and retirement system monies. The Board has adopted an investment policy to allocate a maximum of 65% of fund assets to equities and 35% to fixed income securities. The City’s portfolio is managed by several investment advisors. For a description of the City’s Pension Plan, see Note No. 9 to the City’s audited general purpose financial statements at Appendix A.

**General Fund Balance Sheet**  
**Five Year Summary of Assets, Liabilities, and General Fund Equity**  
(in thousands)

	<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Actual</b>	<b>Actual</b>
	<b>6/30/2020</b>	<b>6/30/2019</b>	<b>6/30/2018</b>	<b>6/30/2017</b>	<b>6/30/2016</b>
<b>Assets:</b>					
Cash and cash equivalents .....	\$ 47,484	\$ 52,959	\$ 44,415	\$ 47,829	\$ 44,218
Investments .....	3,151	3,102	3,061	3,118	118
Receivables, net.....	7,419	11,439	11,953	12,246	13,613
Due from other funds .....	-	1	8,930	827	2,397
Prepaid items and other assets .....	21	21	21	21	21
Advances to other funds .....	-	-	-	-	-
<b>Total Assets .....</b>	<b>58,075</b>	<b>67,522</b>	<b>68,380</b>	<b>64,041</b>	<b>60,367</b>
<b>Liabilities, Equity, &amp; Other Credits:</b>					
<b><u>Current Liabilities</u></b>					
Accounts and other payables.....	12,030	12,301	11,587	11,287	12,463
Other Liabilities .....	-	-	-	-	-
Due to other governments .....	1,080	899	808	931	826
Due to other funds .....	-	-	630	1,602	2,932
Unearned Revenues .....	60	70	113	86	93
<b>Total Liabilities .....</b>	<b>13,170</b>	<b>13,270</b>	<b>13,138</b>	<b>13,906</b>	<b>16,314</b>
<b><u>Deferred Inflow of Resources</u></b>					
Unavailable Revenue .....	6,659	10,633	11,419	10,997	12,410
Advance Property Tax Collections .....	1,039	1,051	-	-	-
Advance Sewer Collections .....	-	-	494	2,381	1,770
<b>Total Deferred Inflow of Resources .....</b>	<b>7,698</b>	<b>11,684</b>	<b>11,913</b>	<b>13,378</b>	<b>14,180</b>
<b><u>Equity &amp; Other Credits</u></b>					
Nonspendable .....	21	21	21	21	21
Committed .....	1,359	1,283	1,368	1,383	1,090
Assigned .....	12,350	14,262	11,700	9,748	8,094
Unassigned.....	23,477	27,002	30,240	25,605	20,668
<b>Total Equity &amp; Other Credits .....</b>	<b>37,207</b>	<b>42,568</b>	<b>43,329</b>	<b>36,757</b>	<b>29,873</b>
<b>Total Liabilities, Equity &amp; Other Credits ....</b>	<b>\$ 58,075</b>	<b>\$ 67,522</b>	<b>\$ 68,380</b>	<b>\$ 64,041</b>	<b>\$ 60,367</b>

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**General Fund Revenues and Expenditures**  
**Four Year Summary of Audited Revenues and Expenditures (GAAP Basis) and**  
**Estimated Actuals and Current Year Budget (Budgetary Basis)**  
*(in thousands)*

	<b>Adopted Budget <sup>1</sup> 6/30/2022</b>	<b>Estimated Actual <sup>1</sup> 6/30/2021</b>	<b>Actual 6/30/2020</b>	<b>Actual 6/30/2019</b>	<b>Actual 6/30/2018</b>	<b>Actual 6/30/2017</b>
<b>Revenues:</b>						
Property Taxes & Assessments.....	\$ 184,379	\$ 184,700	\$ 182,570	\$ 180,714	\$ 181,284	\$ 179,444
Fines, Forfeitures, Penalties & Interest.....	1,900	1,324	1,634	1,244	1,732	1,624
Intergovernmental.....	12,028	12,322	28,856	20,345	33,542	34,484
Charges for Services.....	-	-	4,410	4,709	4,444	3,566
Investment Income.....	70	90	1,282	1,263	806	356
Other.....	23,523	21,625	7,408	7,267	7,259	7,413
<b>Total.....</b>	<b>\$ 221,900</b>	<b>\$ 220,061</b>	<b>\$ 226,160</b>	<b>\$ 215,542</b>	<b>\$ 229,067</b>	<b>\$ 226,887</b>
<b>Expenditures:</b>						
General Government.....	\$ 4,527	\$ 4,034	\$ 3,941	\$ 4,222	\$ 4,147	\$ 4,212
Administration.....	3,418	3,153	3,023	3,102	2,747	2,772
Public Safety.....	28,685	26,976	27,529	27,688	26,464	25,662
Public Services.....	11,954	11,312	11,472	11,887	11,621	11,742
Education.....	118,811	117,651	134,276	122,831	133,893	131,763
Health & Welfare.....	1,905	1,584	1,645	1,713	1,573	1,725
General Charges.....	31,575	27,887	26,801	25,997	25,112	24,697
Grants to Agencies.....	3,135	3,118	2,659	2,651	2,628	2,611
Debt Service.....	17,890	17,423	17,563	15,937	15,342	14,153
<b>Total.....</b>	<b>\$ 221,900</b>	<b>\$ 213,138</b>	<b>\$ 228,909</b>	<b>\$ 216,028</b>	<b>\$ 223,527</b>	<b>\$ 219,337</b>
<b>Excess (Deficiency) of Revenues</b>						
<b>Over Expenditures.....</b>	<b>\$ -</b>	<b>\$ 6,923</b>	<b>\$ (2,749)</b>	<b>\$ (486)</b>	<b>\$ 5,540</b>	<b>\$ 7,550</b>
<b>Other Financing Sources (Uses):</b>						
Premium on Bond Issuance.....	N/A	1,949	350	806	1,802	736
Premium on Bond Anticipation Notes .....	N/A	-	-	-	-	-
Proceeds from Advanced Refunding.....	N/A	-	-	-	13,130	-
Premium on Refunding Bonds.....	N/A	-	-	-	1,939	-
Payment to Refunding bond escrow agent.....	N/A	-	-	-	(14,948)	-
Sale of Capital Assets.....	N/A	-	-	-	-	-
Operating transfers in.....	N/A	-	57	50	-	44
Operating transfers out.....	N/A	(495)	(3,019)	(1,131)	(891)	(1,446)
<b>Net Other Financing Sources (Uses).....</b>	<b>\$ -</b>	<b>\$ 1,454</b>	<b>\$ (2,612)</b>	<b>\$ (275)</b>	<b>\$ 1,032</b>	<b>\$ (666)</b>
<b>Excess (Deficiency) Of Revenues And Other</b>						
<b>Financing Sources Over Expenditures and</b>						
<b>Other Financing Uses.....</b>	<b>-</b>	<b>N/A</b>	<b>(5,361)</b>	<b>(761)</b>	<b>6,572</b>	<b>6,884</b>
<b>Fund Equity, Beginning of Year.....</b>	<b>N/A</b>	<b>37,207</b>	<b>42,568</b>	<b>43,329</b>	<b>36,757</b>	<b>29,873</b>
<b>Residual Equity Transfer.....</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund Equity, End of Year.....</b>	<b>N/A</b>	<b>N/A</b>	<b>\$ 37,207</b>	<b>\$ 42,568</b>	<b>\$ 43,329</b>	<b>\$ 36,757</b>

<sup>1</sup> Budgetary basis of accounting; subject to audit.

**Analysis of General Fund Equity**

	<b>Adopted Budget <sup>1</sup> 6/30/2022</b>	<b>Estimated Actual <sup>1</sup> 6/30/2021</b>	<b>Actual 6/30/2020</b>	<b>Actual 6/30/2019</b>	<b>Actual 6/30/2018</b>	<b>Actual 6/30/2017</b>
Nonspendable.....	N/A	\$ 21	\$ 21	\$ 21	\$ 21	\$ 21
Committed.....	N/A	1,487	1,359	1,283	1,368	1,383
Assigned for Encumbrances.....	N/A	2,881	3,009	4,176	4,643	4,031
Assigned for Subsequent Year's Budget.....	N/A	11,000	9,000	9,300	5,300	5,000
Assigned for Debt Service.....	N/A	-	341	786	1,757	717
Assigned for Other Purposes.....	N/A	-	-	-	-	-
Unassigned.....	N/A	19,984	23,477	27,002	30,240	25,605
<b>Total Fund Equity.....</b>	<b>N/A</b>	<b>\$ 35,373</b>	<b>\$ 37,207</b>	<b>\$ 42,568</b>	<b>\$ 43,329</b>	<b>\$ 36,757</b>

<sup>1</sup> Budgetary Basis of accounting. Subject to audit. No assurances can be given that subsequent projections & the final result of operations will not change.



## ***VII. Legal and Other Information***

### ***Legal Matters***

Pullman & Comley, LLC is serving as Bond Counsel with respect to the authorization and issuance of the Bonds and Notes and will render its opinions in substantially the forms attached hereto as Appendices B-1, B-2 and B-3.

### ***Litigation***

The City Attorney has advised that the City of Milford, its officers, employees, boards and commissions, are defendants in a number of lawsuits. It is the opinion of the City Attorney that such pending litigation will not be finally determined so as to result individually or in the aggregate in a final judgment against the City which would materially adversely affect its financial position.

### ***Transcript and Closing Documents***

Upon delivery of the Bonds and the Notes, the winning purchasers will be furnished with the following documents:

1. A Signature and No Litigation Certificate stating that at the time of delivery no litigation is pending or threatened affecting the validity of the Bonds or the Notes or the levy or collection of taxes to pay them.
2. A Certificate on behalf of the City, signed by the Mayor, the Director of Finance, and the City Treasurer which will be dated the date of delivery, and which will certify, to the best of said officials' knowledge and belief, that at the time bids were accepted on the Bonds and the Notes, the descriptions and statements in the Official Statement relating to the City and its finances were true and correct in all material respects and did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading, and that there has been no material adverse change in the financial condition of the City from that set forth in or contemplated by the Official Statement.
3. A receipt for the purchase prices of the Bonds and the Notes.
4. Executed continuing disclosure agreements for the Bonds and the Notes substantially in the forms attached hereto as Appendices C-1, C-2 and C-3.
5. The approving opinions of Pullman & Comley, LLC, Bond Counsel, of Bridgeport and Hartford, Connecticut.
6. The City has prepared an Official Statement for the Bonds and the Notes which is dated October 19, 2021. The City deems such Official Statement final as of its date for purposes of SEC Rule 15c2-12(b)(1), but is subject to revision or amendment. The City will make available to the winning purchaser of the Bonds twenty five (25) copies and to each winning purchaser of the Notes ten (10) copies of the final Official Statement at the City's expense. The copies of the Official Statement will be made available to the winning purchasers within seven business days of the bid opening. If the City's Municipal Advisor is provided with the necessary information from the winning purchasers by noon of the day following the day bids on the Bonds and the Notes are received, the copies of the Official Statement will include an additional cover page and other pages indicating the interest rates, ratings, yields or re-offering prices, the name of the managing underwriter, and the name of the insurer, if any, on the Bonds and the Notes. The winning purchasers shall arrange with the Municipal Advisor the method of delivery of the copies of the Official Statement. Additional copies of the Official Statement may be obtained by the winning purchasers at their own expense by arrangement with the printer.

A transcript of the proceedings taken by the City in authorizing the Bonds and Notes will be kept on file at the offices of U.S. Bank, National Association, CityPlace I, 185 Asylum Street, 27<sup>th</sup> Floor, Hartford, Connecticut 06103 and may be examined upon reasonable request.

### ***Concluding Statement***

To the extent that any statements made in this Official Statement involve matters of opinion or estimates such statements are made as such and not as representations of fact or certainty, and no representation is made that any of such statements will be realized. Information herein has been derived by the City from official and other sources and is believed by the City to be reliable, but such information other than that obtained from official records of the City has not been independently confirmed or verified by the City and its accuracy is not guaranteed.

Any questions concerning this Official Statement should be directed to Mr. Peter A. Erodici, Jr., Director of Finance, City of Milford, 70 West River Street, Milford, Connecticut 06460, telephone number (203) 783-3220. This Official Statement has been duly prepared and delivered by the City, and executed for and on behalf of the City by the following officials:

### ***CITY OF MILFORD, CONNECTICUT***

By: /s/ *Benjamin G. Blake*

Benjamin G. Blake, *Mayor*

By: /s/ *Peter A. Erodici, Jr.*

Peter A. Erodici, Jr., *Director of Finance*

By: /s/ *Marianne Klinga*

Marianne Klinga, *City Treasurer*

Dated as of October 19, 2021

## ***Appendix A***

### ***2020 General Purpose Financial Statements***

The following includes excerpts from the Comprehensive Annual Financial Report of the City of Milford, Connecticut for the fiscal year ended June 30, 2020. The supplemental data which was a part of that report has not been reproduced herein. A copy of the complete report is available upon request from Matthew A. Spoerndle, Senior Managing Director, Phoenix Advisors, LLC, 53 River Street, Milford, Connecticut 06460. Telephone (203) 878-4945.

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## **Independent Auditors' Report**

To the Board of Finance  
City of Milford, Connecticut

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Milford, Connecticut, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City of Milford, Connecticut's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Milford, Connecticut, as of June 30, 2020 and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information and the pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Milford, Connecticut's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we do not express an opinion or provide any assurance on them.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the City of Milford, Connecticut, as of and for the year ended June 30, 2019 (not presented herein), and have issued our report thereon dated December 21, 2019, which contained unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information. The accompanying General Fund balance sheet as of June 30, 2019 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the 2019 financial statements. The accompanying General Fund balance sheet has been subjected to the auditing procedures applied in the audit of the 2019 basic financial statements and certain additional procedures including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the General Fund balance sheet is fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended June 30, 2019.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 8, 2020 on our consideration of the City of Milford, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Milford, Connecticut's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Milford, Connecticut's internal control over financial reporting and compliance.

*Blum, Shapiro & Company, P.C.*

West Hartford, Connecticut  
December 8, 2020

**CITY OF MILFORD, CONNECTICUT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2020**

This discussion and analysis of the City of Milford, Connecticut's (the City) financial performance is provided by management to provide an overview of the City's financial activities for the fiscal year ended June 30, 2020. This is the eighteenth year of reporting in accordance with Statement No. 34 of the Governmental Accounting Standards Board. Please read this MD&A in conjunction with the transmittal letter and the City's financial statements, Exhibits I to IX.

**Financial Highlights**

- The City's net position decreased \$22 million as a result of this year's operations. The operating net position decrease was attributable to a combination of higher educational and general government expenses and use of fund balance of \$9.3 million to balance the budget.
- During the year, the City had expenses that were \$22 million more than the \$257 million generated in tax and other revenues for governmental programs.
- Total cost of all the City's programs was \$279 million with no new programs added this year.
- The General Fund reported a total fund balance this year of \$37 million and unassigned fund balance of \$23 million.
- The general fund ended the year with a budgetary surplus of approximately \$5.6 million. This was attributable to actual expenditures lower than the budgeted amount and higher than expected tax collections and other revenues.

**Overview of the Financial Statements**

This annual report consists of a series of financial statements. The statement of net position and the statement of activities (Exhibits I and II, respectively) provide information about the activities of the City as a whole and present a long-term view of the City's finances. Fund financial statements are presented in Exhibits III to IX. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. The remaining statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

**Government-Wide Financial Statements**

The analysis of the City as a whole begins on Exhibits I and II. The statement of net position and the statement of activities report information about the City as a whole and about its activities for the current period. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.



These two statements report the City's net position, along with the changes in net position. The City's net position, the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources, is one way to measure the City's financial health, or financial position. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or deteriorating. The reader needs to consider other non-financial factors, however, such as changes in the City's property tax base and the condition of the City's capital assets, to assess the overall health of the City.

In the statement of net position and the statement of activities, we divide the City into two types of activities:

- *Governmental activities* - Most of the City's basic services are reported here, including education, public safety, public services, health and welfare, and general administration. Property taxes, charges for services, and state and federal grants finance most of these activities.
- *Business-type activities* - The City charges a fee to customers to help it cover all or most of the cost of certain services it provides. The City's Golf Course and Harbor Management Fund are reported here.

### **Fund Financial Statements**

The fund financial statements begin with Exhibit III and provide detailed information about the most significant funds - not the City as a whole. Some funds are required to be established by Charter. However, the City Board of Aldermen establishes many other funds to help control and manage financial activities for particular purposes (like the Capital Project Funds) or to show that it is meeting legal responsibilities for using grants and other money (like grants received from the State Department of Education). The City's funds are divided into three categories: governmental, proprietary and fiduciary.

- *Governmental funds (Exhibits III and IV)* - Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is described in a reconciliation included with the fund financial statements.
- *Proprietary funds (Exhibits V, VI and VII)* - When the City charges customers for the services it provides, whether to outside customers or to other units of the City, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net position and the statement of activities. In fact, the City's enterprise funds (a component of proprietary funds) are the same as the business-type activities reported in the government-wide statements, but provide more detail and additional information, such as cash flows, for proprietary funds. Internal service funds (the other component of proprietary funds) are used to report activities that provide supplies and services for the City's other programs and activities - such as the City's Health, Workers' Compensation, and Property and Casualty Internal Service Funds.

- *Fiduciary funds (Exhibits VIII and IX)* - The City is the trustee, or fiduciary, for its employees' pension and other postemployment benefit plans. It is also responsible for other assets that, because of a trust arrangement, can be used only for the trust beneficiaries. All of the City's fiduciary activities are reported in separate statements of fiduciary net position and changes in fiduciary net position. These activities are excluded from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

### **Government-Wide Financial Analysis**

The City's combined net position decreased from \$(239) million to \$(260) million. The analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the City's governmental and business-type activities.

**Table 1**  
**NET POSITION**  
(In Thousands)

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total</b>	
	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>
Current and other assets	\$ 112,740	\$ 120,572	\$ 557	\$ 575	\$ 113,297	\$ 121,147
Capital assets	361,779	360,156	2,226	2,247	364,005	362,403
Total assets	<u>474,519</u>	<u>480,728</u>	<u>2,783</u>	<u>2,822</u>	<u>477,302</u>	<u>483,550</u>
Deferred outflows of resources	<u>70,924</u>	<u>7,608</u>			<u>70,924</u>	<u>7,608</u>
Long-term debt outstanding	704,674	615,876			704,674	615,876
Other liabilities	48,630	47,344	22	34	48,652	47,378
Total liabilities	<u>753,304</u>	<u>663,220</u>	<u>22</u>	<u>34</u>	<u>753,326</u>	<u>663,254</u>
Deferred inflows of resources	<u>55,143</u>	<u>66,537</u>			<u>55,143</u>	<u>66,537</u>
Net position:						
Net investments in capital assets	167,039	164,069	2,226	2,247	169,265	166,316
Unrestricted	<u>(430,043)</u>	<u>(405,490)</u>	<u>535</u>	<u>541</u>	<u>(429,508)</u>	<u>(404,949)</u>
Total Net Position	<u>\$ (263,004)</u>	<u>\$ (241,421)</u>	<u>\$ 2,761</u>	<u>\$ 2,788</u>	<u>\$ (260,243)</u>	<u>\$ (238,633)</u>

Net position of the City's governmental activities decreased 9% (\$(241) million compared to \$(263) million). Unrestricted net position - the part of net position that can be used to finance daily operations without constraints established by debt covenants, enabling legislation, or other legal requirements - increased to a deficit of \$432 million at the end of this year. Key reasons for this change in net position are the increase in the OPEB obligation for the City and Board of Education as well as pension obligations for the City.

There was a 1% decrease (\$2.79 million compared to \$2.76 million in the net position of business-type activities from 2019 to 2020.

**Table 2**  
**CHANGES IN NET POSITION**  
(In Thousands)

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total</b>	
	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>
Revenues:						
Program revenues:						
Charges for services	\$ 10,763	\$ 11,629	\$ 322	\$ 331	\$ 11,085	\$ 11,960
Operating grants and contributions	39,781	23,621			39,781	23,621
Capital grants and contributions	5,893	4,568			5,893	4,568
General revenues:						
Property taxes	188,145	189,182			188,145	189,182
Grants and contributions not restricted to specific purposes	2,220	2,247			2,220	2,247
Unrestricted investment earnings	1,626	1,692	4	4	1,630	1,696
Other general revenues	8,480	8,435			8,480	8,435
Total revenues	<u>256,908</u>	<u>241,374</u>	<u>326</u>	<u>335</u>	<u>257,234</u>	<u>241,709</u>
Expenses:						
General government	25,812	19,328			25,812	19,328
Administration	3,619	3,814			3,619	3,814
Public safety	39,632	44,567			39,632	44,567
Public services	18,467	18,639			18,467	18,639
Education	176,024	157,377			176,024	157,377
Health and welfare	3,431	3,319			3,431	3,319
Sewer	6,315	6,285			6,315	6,285
Interest on long-term debt	5,241	5,230			5,241	5,230
Milford Golf Course			72	67	72	67
Harbor management			231	240	231	240
Total program expenses	<u>278,541</u>	<u>258,559</u>	<u>303</u>	<u>307</u>	<u>278,844</u>	<u>258,866</u>
Change in net position before transfers	(21,633)	(17,185)	23	28	(21,610)	(17,157)
Transfers in (out)	<u>50</u>	<u>24</u>	<u>(50)</u>	<u>(24)</u>	<u>-</u>	<u>-</u>
Special item - write down of capital assets		(47,213)		(1,082)	-	(48,295)
Change in Net Position	(21,583)	(64,374)	(27)	(1,078)	(21,610)	(65,452)
Beginning Net Position	<u>(241,421)</u>	<u>(177,047)</u>	<u>2,788</u>	<u>3,866</u>	<u>(238,633)</u>	<u>(173,181)</u>
Ending Net Position	<u>\$ (263,004)</u>	<u>\$ (241,421)</u>	<u>\$ 2,761</u>	<u>\$ 2,788</u>	<u>\$ (260,243)</u>	<u>\$ (238,633)</u>

The City's total revenues were \$257 million. The total cost of all programs and services was \$279 million. Our analysis below separately considers the operations of governmental and business-type activities.

## **Governmental Activities**

The City's revenues increased by \$16 million from 2019. Most of the increase is attributable to higher operating grants and contributions. In particular, the State's teacher's pension contribution was \$9 million higher than last year. In addition, the City received a Local Transportation Capital Improvement Program grant of \$1.8 million for the Gulf Street and Cherry Street Pavement Restoration Project.

Table 3 presents the cost of each of the City's three largest programs - public safety, public services, and education - as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the City's taxpayers by each of these functions.

**Table 3**  
**GOVERNMENTAL ACTIVITIES**  
(In Thousands)

	<b>Total Cost of Services</b>		<b>Net Cost of Services</b>	
	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>
Public safety	\$ 39,632	\$ 44,567	\$ 33,791	\$ 38,599
Public services	18,467	18,639	15,168	16,022
Education	176,024	157,377	134,699	131,636
All others	44,418	37,976	38,446	32,484
Totals	\$ <u>278,541</u>	\$ <u>258,559</u>	\$ <u>222,104</u>	\$ <u>218,741</u>

## **Business-Type Activities**

Revenues of the City's business-type activities (see Table 2) decreased by 3% (\$326 thousand in 2020 compared to \$335 thousand in 2019) and expenses decreased by 1% (\$303 thousand in 2020 versus \$307 thousand in 2019). This was primarily due to a decline of \$10 thousand in golf course fee revenue in the Golf Course fund and reflects the impact of the COVID-19 pandemic on golf course usage.

## **City Funds Financial Analysis**

### **Governmental Funds**

As the City completed the year, its major governmental funds (as presented in the balance sheet - Exhibit III) reported a combined fund balance of \$22 million, which is a decrease of \$6.5 million over last year's major fund balance of \$28.5 million. The general fund's fund balance decreased by \$5 million compared to the prior year since the City used \$9.3 million of fund balance, offset by a budgetary surplus of \$5.6 million, to maintain a stable and slightly lower mill rate. The City kept expenses at a moderate level which led to savings; and building inspection fee, conveyance fee, and EMS fee revenue continued to grow or remain stable reflecting the City's growing economy and grand list. Further, the City issued \$10 million less in bonds in FY20 compared to FY19 in anticipation of future grant revenue. Also, expenses were \$6 million less in the capital nonrecurring fund. The nonmajor governmental funds ended the year with a total fund balance of \$15 million as the City continues to earn sufficient special revenues primarily in the form of grants and program revenues to cover expenditures in those funds.

## **Proprietary Funds**

The Internal Service Funds' net position increased by \$155 thousand primarily due to lower than expected health insurance costs. The Enterprise Funds' net position decreased from last year by \$27 thousand mainly due to use of fund balance for capital or maintenance projects at the Golf Course and Marina.

## ***General Fund Budgetary Highlights***

- General Property Taxes and Assessments - property tax and assessment revenue was greater than budgeted by \$2.3 million due to a higher collection rate than was used in the budget and collection of delinquent taxes.
- State aid revenue was less than budgeted by \$107 thousand. This was mainly due to Special Education grant revenue coming in less than budget. Investment income - revenues from the investment of idle funds were more than budgeted by \$412 thousand due to slightly higher interest rates and more money on deposit in the Connecticut Short Term Investment Fund.
- Other Revenue was \$311 thousand greater than budget due to an increase in miscellaneous other revenues.
- Licenses, Permits and Other Charges were \$397 thousand below budget mainly due to sale of City property that did not materialize yet. These income categories are directly related to the economy and population and can fluctuate.
- Department Expenditures - Expenditure controls were put into place throughout the fiscal year, including continued monitoring of new hiring, overtime, and purchase requisitions, which resulted in an overall budget surplus of \$3.3 million on the expenditure side.

## **Capital Asset and Debt Administration**

### **Capital Assets**

At June 30, 2020 the City's governmental activities had \$362 million invested in a broad range of capital assets, including land, buildings, park and recreation facilities, vehicles and equipment, roads, and water and sewer lines - Table 4. This amount represents a net increase (including additions and deductions) of \$1.6 million over last year.

**Table 4**  
**CAPITAL ASSETS AT YEAR-END (Net of Depreciation)**  
(In Millions)

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total</b>	
	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>	<b>2020</b>	<b>2019</b>
Land	\$ 47.7	\$ 47.8	\$ 1.7	\$ 1.7	\$ 49.4	\$ 49.5
Construction in progress	49.3	46.5			49.3	46.5
Buildings and improvements	187.4	193.1	0.5	0.6	187.9	193.7
Machinery and equipment	11.3	11.2			11.3	11.2
Infrastructure	66.1	61.5			66.1	61.5
Totals	<u>\$ 361.8</u>	<u>\$ 360.2</u>	<u>\$ 2.2</u>	<u>\$ 2.2</u>	<u>\$ 364.0</u>	<u>\$ 362.4</u>

This year's major additions included (in thousands):

Police Department Equipment and Vehicles	\$	437
Fire Department Equipment and Vehicles		367
Public Works Department Equipment and Vehicles		790
Citywide Computer Replacement and Virtualization Project		549
Gulf Street and Cherry Street Pavement Restoration - CIP		1,922
Flax Mill Lane Bridge Replacement Project - CIP		705
Library Facility Upgrade - CIP		560
Bayview Beach Flood Mitigation and Drainage Project - CIP		524
Athletic Facilities Upgrade - CIP		1,083
West Shore Middle School Additions - CIP		536
Viscount Drive Sanitary Sewer Project - CIP		1,901
Boston Post Road Sewer Replacement Project - CIP		789
Various Schools Security Upgrades - CIP		380
	\$	<u>10,543</u>

The City's fiscal-year 2020-2021 capital plan has \$54 million of capital projects planned. School building renovations are estimated at \$14 million, and public service projects at \$38 million and Sewer projects at \$3 million. However, an estimated \$30 million new police station is still in the planning stages and will not be completed in FY21. Of the total estimated \$54 million, it is expected to finance \$45 million with bonds and \$5 million with grants. It is likely that not all projects will be implemented - resulting in a lower level of cost. More detailed information about the City's capital assets is presented in Note 5 to the financial statements.

### Long-Term Debt

At June 30, 2020, the City had \$193 million in bonds and notes outstanding versus \$195 million last year - a decrease of 1% - as shown in Table 5. Additional detail on the City's long-term debt can be found in Note 7.

**Table 5**  
**OUTSTANDING DEBT**  
(In Thousands)

	<b>Governmental Activities</b>	
	<b>2020</b>	<b>2019</b>
General obligation bonds (backed by the City)	\$ 145,760	\$ 147,570
Bond anticipation notes (backed by the City)	23,635	23,280
Long-term notes payable	22,213	24,614
Capital lease payable	1,563	
Totals	\$ <u>193,171</u>	\$ <u>195,464</u>

### Economic Factors and Next Year's Budgets and Rates

The City's elected and appointed officials considered many factors when setting the fiscal year 2020 budget tax rates and fees that will be charged for the business-type activities. One of those factors is the economy. The City's unemployment rate has increased from 3.2% to 5.8%. In comparison, the figures for the State of Connecticut also have increased from 3.6% to 5.8%.

These indicators were considered when adopting the General Fund budget for 2020-2021. The adopted budget for FY2021 is \$217.7 million, an increase of 0.5% over the final 2020 budget of \$216.5 million. No new programs or initiatives were added to the 2021 budget. State grants were assumed to fund 5% of the 2021 budget compared to 6% of the 2020 budget.

If estimates are realized, the City's June 30, 2021 budgetary General Fund balance is expected to be \$9 million lower than the June 30, 2020 budgetary General Fund balance because of the use of that amount to balance the budget. An expected budgetary surplus will offset this decrease. As for the City's business-type activities, we expect that the 2020-2021 results will improve due to increased usage of the golf course and marina.

### **Contacting the City's Financial Management**

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Finance Department, City of Milford, 70 West River Street, Milford, Connecticut 06460.

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# **Basic Financial Statements**

**CITY OF MILFORD, CONNECTICUT**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2020**  
(In Thousands)

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
<b>Assets:</b>			
Cash and cash equivalents	\$ 100,232	\$ 529	\$ 100,761
Investments	3,151		3,151
Receivables, net	9,290	28	9,318
Inventory	46		46
Prepaid items and other assets	21		21
<b>Capital assets:</b>			
Capital assets not being depreciated	96,974	1,681	98,655
Capital assets being depreciated, net	264,805	545	265,350
<b>Total assets</b>	<b>474,519</b>	<b>2,783</b>	<b>477,302</b>
<b>Deferred Outflows of Resources:</b>			
Deferred charge on refunding	3,237		3,237
Deferred outflows related to pensions	12,344		12,344
Deferred outflows related to OPEB	55,343		55,343
<b>Total deferred outflows of resources</b>	<b>70,924</b>	<b>-</b>	<b>70,924</b>
<b>Liabilities:</b>			
Accounts and other payables	18,822	22	18,844
Unearned revenue	5,075		5,075
Due to other governments	1,098		1,098
Bond anticipation notes payable	23,635		23,635
<b>Noncurrent liabilities:</b>			
Due within one year	15,671		15,671
Due in more than one year	689,003		689,003
<b>Total liabilities</b>	<b>753,304</b>	<b>22</b>	<b>753,326</b>
<b>Deferred Inflows of Resources:</b>			
Advance property tax collection	1,039		1,039
Advance sewer collections	32		32
Deferred inflows related to pensions	3,235		3,235
Deferred inflows related to OPEB	50,837		50,837
<b>Total deferred inflows of resources</b>	<b>55,143</b>	<b>-</b>	<b>55,143</b>
<b>Net Position:</b>			
Net investments in capital assets	167,039	2,226	169,265
Unrestricted	(430,043)	535	(429,508)
<b>Total Net Position</b>	<b>\$ (263,004)</b>	<b>\$ 2,761</b>	<b>\$ (260,243)</b>

The accompanying notes are an integral part of the financial statements

**CITY OF MILFORD, CONNECTICUT  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2020  
(In Thousands)**

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental activities:							
General government	\$ 25,812	\$ 2,365	\$ 2,191	\$ (21,256)	\$ (21,256)	\$ (21,256)	
Administration	3,619			(3,619)	(3,619)	(3,619)	
Public safety	39,632	5,466	44	331	(33,791)	(33,791)	
Public services	18,467	484		2,815	(15,168)	(15,168)	
Education	176,024	1,688	39,081	556	(134,699)	(134,699)	
Health and welfare	3,431	658	594		(2,179)	(2,179)	
Sewer	6,315	102	62		(6,151)	(6,151)	
Interest on long-term debt	5,241				(5,241)	(5,241)	
Total governmental activities	278,541	10,763	39,781	5,893	(222,104)	-	(222,104)
Business-type activities:							
Nonmajor Enterprise Funds:							
Milford Golf Course	72	80				8	8
Harbor Management	231	242				11	11
Total business-type activities	303	322	-	-	-	19	19
Total	\$ 278,844	\$ 11,085	\$ 39,781	\$ 5,893	(222,104)	19	(222,085)
General revenues:							
Property taxes					188,145		188,145
Grants and contributions not restricted to specific programs					2,220		2,220
Unrestricted investment earnings					1,626	4	1,630
Other general revenues					8,480		8,480
Transfers					50	(50)	-
Total general revenues and transfers					200,521	(46)	200,475
Change in Net Position					(21,583)	(27)	(21,610)
Net Position at Beginning of Year					(241,421)	2,788	(238,633)
Net Position at End of Year					\$(263,004)	\$ 2,761	\$(260,243)

The accompanying notes are an integral part of the financial statements

**CITY OF MILFORD, CONNECTICUT**  
**BALANCE SHEET - GOVERNMENTAL FUNDS**  
**JUNE 30, 2020**  
(In Thousands)

	<u>General</u>	<u>Capital Nonrecurring Fund</u>	<u>School Facilities Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>					
Cash and cash equivalents	\$ 47,484	\$ 12,183	\$ 1,465	\$ 19,650	\$ 80,782
Investments	3,151				3,151
Receivables, net	7,419	695		890	9,004
Inventories				46	46
Prepaid items and other assets	21				21
Total Assets	<u>\$ 58,075</u>	<u>\$ 12,878</u>	<u>\$ 1,465</u>	<u>\$ 20,586</u>	<u>\$ 93,004</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
Liabilities:					
Accounts and other payables	\$ 12,030	\$ 2,393	\$ 103	\$ 2,391	\$ 16,917
Other liabilities		243	422	252	917
Due to other governments	1,080	18			1,098
Unearned revenue	60	4,976		39	5,075
Bond anticipation notes payable		8,015	13,145	2,475	23,635
Total liabilities	<u>13,170</u>	<u>15,645</u>	<u>13,670</u>	<u>5,157</u>	<u>47,642</u>
Deferred inflows of resources:					
Unavailable revenue - property taxes	3,772				3,772
Unavailable revenue - property taxes interest	2,868				2,868
Unavailable revenue - special assessments	19			149	168
Advance sewer collections				32	32
Advance property tax collections	1,039				1,039
Total deferred inflows of resources	<u>7,698</u>	<u>-</u>	<u>-</u>	<u>181</u>	<u>7,879</u>
Fund balances:					
Nonspendable	21			46	67
Restricted		3,182	1,038	1,182	5,402
Committed	1,359	4,805	223	17,816	24,203
Assigned	12,350				12,350
Unassigned	23,477	(10,754)	(13,466)	(3,796)	(4,539)
Total fund balances	<u>37,207</u>	<u>(2,767)</u>	<u>(12,205)</u>	<u>15,248</u>	<u>37,483</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 58,075</u>	<u>\$ 12,878</u>	<u>\$ 1,465</u>	<u>\$ 20,586</u>	<u>\$ 93,004</u>

(Continued on next page)

**CITY OF MILFORD, CONNECTICUT**  
**BALANCE SHEET - GOVERNMENTAL FUNDS (CONTINUED)**  
**JUNE 30, 2020**  
(In Thousands)

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Reconciliation of the Balance Sheet - Governmental Funds  
to the Statement of Net Position:

Amounts reported for governmental activities in the statement of net position (Exhibit I) are  
different because of the following:

Fund balances - total governmental funds	\$ 37,483
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Capital assets used in governmental activities are not financial  
resources and, therefore, are not reported in the funds:

Governmental capital assets	\$ 588,804	
Less accumulated depreciation	<u>(227,025)</u>	
Net capital assets		361,779

Other long-term assets and deferred outflows of resources are not available to pay  
for current-period expenditures and, therefore, are not recorded in the funds:

Property tax receivables greater than 60 days	3,772
Interest receivable on property taxes	2,868
Assessments receivable	168
Interest receivable on assessments	115
Deferred outflows related to pensions	12,344
Deferred outflows related to OPEB	55,343

Internal service funds are used by management to charge the costs of  
risk management to individual funds. The assets and liabilities of  
the internal service funds are reported with governmental activities  
in the statement of net position.

13,184

Long-term liabilities, including bonds payable and deferred inflows or resources, are  
not due and payable in the current period and, therefore, are not reported in the funds:

Bonds and notes payable	(167,973)
Capital lease	(1,563)
Accrued interest payable	(940)
Compensated absences	(17,611)
Bond premium	(9,718)
Net pension liability	(91,637)
Total/Net OPEB liability	(409,783)
Deferred inflows related to pensions	(3,235)
Deferred inflows related to OPEB	(50,837)
Deferred charges on refunding	<u>3,237</u>

Net Position of Governmental Activities (Exhibit I)	<u>\$ (263,004)</u>
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The accompanying notes are an integral part of the financial statements

**CITY OF MILFORD, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2020**  
(In Thousands)

	<u>General</u>	<u>Capital Nonrecurring Fund</u>	<u>School Facilities Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:					
Property taxes and assessments	\$ 182,570	\$	\$	7,868	\$ 190,438
Fines, forfeitures, penalties and interest	1,634			49	1,683
Intergovernmental	28,856	4,214	556	7,039	40,665
Charges for services	4,410	514		5,821	10,745
Investment income	1,282	152		192	1,626
Other	7,408			1,134	8,542
Total revenues	<u>226,160</u>	<u>4,880</u>	<u>556</u>	<u>22,103</u>	<u>253,699</u>
Expenditures:					
Current:					
General government	3,941			308	4,249
Administration	3,023				3,023
Public safety	27,529			2,796	30,325
Public services	11,472			790	12,262
Education	134,276			7,653	141,929
Health and welfare	1,645			1,576	3,221
Sewer				6,315	6,315
General charges	26,801				26,801
Grants to agencies	2,659				2,659
Capital outlay		14,894	2,155	3,138	20,187
Debt service	17,563			2,055	19,618
Total expenditures	<u>228,909</u>	<u>14,894</u>	<u>2,155</u>	<u>24,631</u>	<u>270,589</u>
Deficiency of revenues over expenditures	<u>(2,749)</u>	<u>(10,014)</u>	<u>(1,599)</u>	<u>(2,528)</u>	<u>(16,890)</u>
Other financing sources (uses):					
Issuance of bonds		6,690	650	2,340	9,680
Premium on bond issuance	350				350
Capital lease financing		1,604			1,604
Transfers in	57	1,734		1,450	3,241
Transfers out	(3,019)			(172)	(3,191)
Total other financing sources (uses)	<u>(2,612)</u>	<u>10,028</u>	<u>650</u>	<u>3,618</u>	<u>11,684</u>
Net Change in Fund Balances	(5,361)	14	(949)	1,090	(5,206)
Fund Balances at Beginning of Year	<u>42,568</u>	<u>(2,781)</u>	<u>(11,256)</u>	<u>14,158</u>	<u>42,689</u>
Fund Balances at End of Year	<u>\$ 37,207</u>	<u>\$ (2,767)</u>	<u>\$ (12,205)</u>	<u>\$ 15,248</u>	<u>\$ 37,483</u>

(Continued on next page)

**CITY OF MILFORD, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (CONTINUED)**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2020**

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**(In Thousands)**

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities:

Amounts reported for governmental activities in the statement of activities (Exhibit II) are different because:

Net change in fund balances - total governmental funds (Exhibit IV)	\$ (5,206)
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Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Capital outlay	13,380
Depreciation expense	(11,519)

The statement of activities reports losses arising from the trade-in of existing capital assets to acquire new capital assets. Conversely, governmental funds do not report any gain or loss on a trade-in of capital assets.	(238)
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, and revenues recognized in the funds are not reported in the statement of activities:

Property tax receivable - accrual basis change	(1,112)
Property tax interest and lien revenue - accrual basis change	(2,864)
Sewer assessment receivable and interest - accrual basis change	(10)
Sewer assessment interest receivable - accrual change	(1)
Deferred outflows related to pension	8,468
Deferred outflows related to OPEB	55,252

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are amortized and deferred in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows:

Bond and note principal payments	13,891
Premium on bonds issued	(350)
Issuance of bonds and notes	(9,680)
Capital lease financing	(1,604)
Capital lease principal payment	41

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

Compensated absences	(12)
Accrued interest	(10)
Amortization of bond premium	859
Total/Net OPEB liability	(72,510)
Net pension liability	(19,474)
Deferred inflows related to pension	617
Deferred inflows related to OPEB	10,748
Deferred charges on refunding	(404)

Internal service funds are used by management to charge costs to individual funds. The net revenue of certain activities of internal services funds is reported with governmental activities.

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Change in Net Position of Governmental Activities (Exhibit II)	<u>\$ (21,583)</u>
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The accompanying notes are an integral part of the financial statements

**CITY OF MILFORD, CONNECTICUT**  
**STATEMENT OF NET POSITION - PROPRIETARY FUNDS**  
**JUNE 30, 2020**  
(In Thousands)

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Nonmajor Enterprise Funds</b>	<b>Internal Service</b>
<b>Assets:</b>		
Current:		
Cash and cash equivalents	\$ 529	\$ 19,450
Receivables, net	28	171
Total current assets	<u>557</u>	<u>19,621</u>
Noncurrent assets:		
Capital assets:		
Not being depreciated	1,681	
Being depreciated, net	545	
Total noncurrent assets	<u>2,226</u>	<u>-</u>
Total assets	<u>2,783</u>	<u>19,621</u>
<b>Liabilities:</b>		
Current:		
Accounts payable and accrued liabilities	22	48
Risk management claims		416
Total current liabilities	<u>22</u>	<u>464</u>
Noncurrent:		
Risk management claims		5,973
Total liabilities	<u>22</u>	<u>6,437</u>
<b>Net Position:</b>		
Invested in capital assets	2,226	
Unrestricted	<u>535</u>	<u>13,184</u>
<b>Total Net Position</b>	<u>\$ 2,761</u>	<u>\$ 13,184</u>

The accompanying notes are an integral part of the financial statements



**CITY OF MILFORD, CONNECTICUT**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2020**  
(In Thousands)

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Nonmajor Enterprise Funds</b>	<b>Internal Service</b>
Operating revenues:		
Employer contributions	\$ 322	\$ 32,996
Charges for services	322	5,939
Other		1,973
Total operating revenues	<u>322</u>	<u>40,908</u>
Operating expenses:		
Salaries	124	
Operations and supplies	105	
Insurance	53	
Depreciation	21	
Insurance premiums and claims expense		40,753
Total operating expenses	<u>303</u>	<u>40,753</u>
Operating income (loss)	19	155
Nonoperating revenue:		
Interest income	<u>4</u>	
Income (loss) before capital contributions and transfers	<u>23</u>	<u>155</u>
Capital contributions and transfers:		
Transfers out	<u>(50)</u>	
Change in Net Position	(27)	155
Total Net Position at Beginning of Year	<u>2,788</u>	<u>13,029</u>
Total Net Position at End of Year	<u>\$ 2,761</u>	<u>\$ 13,184</u>

The accompanying notes are an integral part of the financial statements

**CITY OF MILFORD, CONNECTICUT**  
**STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2020**  
(In Thousands)

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Nonmajor Enterprise Funds</b>	<b>Internal Service</b>
Cash flows from operating activities:		
Cash received from contributions and charges for services	\$ 326	\$ 40,779
Cash paid to employees	(124)	
Cash paid to vendors	(178)	
Cash payments for claims paid		(40,831)
Net cash provided by (used in) operating activities	<u>24</u>	<u>(52)</u>
Cash flows to/from noncapital financing activities:		
Transfers to/from other funds	<u>(50)</u>	
Cash flows from investing activities:		
Interest and dividends received	<u>4</u>	
Net increase (decrease) in cash and cash equivalents	(22)	(52)
Cash and Cash Equivalents at Beginning of Year	<u>551</u>	<u>19,502</u>
Cash and Cash Equivalents at End of Year	<u>\$ 529</u>	<u>\$ 19,450</u>
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:		
Operating income (loss)	\$ 19	\$ 155
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:		
Depreciation expense	21	
(Increase) decrease in accounts receivable	(4)	(129)
Increase (decrease) in accounts payable and accrued liabilities	<u>(12)</u>	<u>(78)</u>
Net Cash Provided by (Used in) Operating Activities	<u>\$ 24</u>	<u>\$ (52)</u>

The accompanying notes are an integral part of the financial statements

**CITY OF MILFORD, CONNECTICUT**  
**STATEMENT OF FIDUCIARY NET POSITION - FIDUCIARY FUNDS**  
**JUNE 30, 2020**  
(In Thousands)

	<b>Pension and Other Employee Benefit Trust Funds</b>	<b>Agency Funds</b>
<b>Assets:</b>		
Cash and cash equivalents	\$ <u>21,258</u>	\$ <u>1,502</u>
<b>Investments:</b>		
Certificate of deposits		66
Corporate bonds	6,614	
U.S. government securities	4,141	
U.S. government agencies	4,549	
Marketable equity securities	145,486	
Alternative investments	131,217	
Mutual funds	41,814	
Total investments	<u>333,821</u>	<u>66</u>
Total assets	<u>355,079</u>	\$ <u><u>1,568</u></u>
<b>Liabilities:</b>		
Accounts and other payables	146	\$
Due to employees and students	<u>        </u>	<u>1,568</u>
Total liabilities	<u>146</u>	\$ <u><u>1,568</u></u>
<b>Net Position:</b>		
Restricted for Pension Benefits	346,454	
Restricted for OPEB Benefits	<u>8,479</u>	
Total net position	\$ <u><u>354,933</u></u>	

The accompanying notes are an integral part of the financial statements

**CITY OF MILFORD, CONNECTICUT**  
**STATEMENT OF CHANGES IN PLAN NET POSITION - FIDUCIARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2020**

(In Thousands)

	<b>Pension and Other Employee Benefit Trust Funds</b>
Additions:	
Contributions:	
Plan members	\$ 2,923
Employer-current year	<u>16,905</u>
Total contributions	<u>19,828</u>
Investment income:	
Net change in fair value of investments	18,814
Interest and dividends	4,377
Net loss on sale of investments	<u>(9,046)</u>
Total investment income	14,145
Less investment expense	<u>2,206</u>
Net investment income	<u>11,939</u>
Total additions	<u>31,767</u>
Deductions:	
Benefit payments and withdrawals	36,524
Administration	<u>82</u>
Total deductions	<u>36,606</u>
Change in Net Position	(4,839)
Net Position at Beginning of Year	<u>359,772</u>
Net Position at End of Year	<u>\$ 354,933</u>

The accompanying notes are an integral part of the financial statements

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2020**

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(In Thousands)

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Milford (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the City are described below.

**A. Reporting Entity**

The government is a municipal corporation governed by an elected mayor and 15-member Board of Aldermen. A 10-member Board of Education oversees all education activities. As required by GAAP, these financial statements present all of the governmental functions for which it is financially accountable.

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2020**

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**(In Thousands)**

this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received. If expenditures are the prime factor for determining eligibility, revenues from federal and state grants are accrued when the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, other post-employment benefit obligations, pension obligations and certain claims payable are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

The Capital Nonrecurring Fund is used to account for those projects of the City, except for those of the school buildings or sewers, which are capital nonrecurring in nature. The major sources of revenue for this fund are intergovernmental revenues and bond proceeds.

The School Facilities Fund is used to account for construction of school buildings and additions. The major sources of revenue for this fund are State revenues and proceeds from the sale of bonds.

Additionally, the City reports the following fund types:

The Enterprise Funds account for the operations that are financed through user charges. The nonmajor Enterprise Funds include the Milford Golf Course and the Harbor Management.

The Internal Service Funds account for the City's and Board of Education's health insurance, the City's workers' compensation insurance and the City's and Board of Education's property and casualty insurance.

The Pension and Other Employee Benefit Trust Funds account for the activities of the Milford Retirement System, which accumulates resources for pension benefit payments to qualified City employees, and account for and accumulate resources for other post-employment benefits due to City's retirees.

The Agency Funds account for monies from various self-funding school activity programs, inland/wetland bonds and planning and zoning bonds.

The pension and other employee benefit trust funds use the economic resources measurement focus and the accrual basis of accounting. The agency funds have no measurement focus but utilize the accrual basis of accounting for reporting its assets and liabilities.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2020**

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**(In Thousands)**

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and other charges between certain City's functions because the elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include property taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Municipal Golf Course enterprise fund, the Harbor Management enterprise fund, and the City's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service fund include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed. Unrestricted resources are used in the following order: committed, assigned then unassigned.

#### **D. Deposits and Investments**

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the City to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and certain other investments as described in Note 3.

Investments for the City are reported at fair value.

#### **E. Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." All trade and property tax receivables are shown net of an allowance for uncollectibles.

Property taxes are levied each June on the assessed value listed on the prior October 1 grand list for all taxable property located in the City. Although taxes are levied in June, the legal right to attach the property does not exist until July 1, and, as such, taxes are due and payable in equal installments on July 1 and January 1 following the date of the grand list. Taxes become overdue one month after the installment date. Interest accrues at the rate of 1.5% per month. Additional property taxes are assessed for motor vehicles registered subsequent to the grand list date and are payable in one installment due January 1.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2020**

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**(In Thousands)**

In accordance with State law, the oldest outstanding tax is collected first. Prior to June 30 of each year, liens are automatically placed on outstanding real estate tax accounts, with legal demands and alias tax warrants used in the collection of personal property and motor vehicle tax bills.

Real estate, motor vehicle and personal property accounts are no longer collectible 15 years after the due date in accordance with State Statutes. A total of \$1,196 has been established as an allowance for uncollectible taxes and interest.

**F. Inventories and Prepaid Items**

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method in both government-wide and fund financial statements.

**G. Capital Assets**

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

<u><b>Assets</b></u>	<u><b>Years</b></u>
Buildings	40
Infrastructure	15-50
Motor vehicles	5-15
Office and other equipment	5-10



**(In Thousands)**

#### **H. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position or fund balance that applies to a future period or periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports a deferred charge on refunding and deferred outflows related to pension and OPEB in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. A deferred outflow of resources related to pension and OPEB results from differences between expected and actual experience, changes in assumptions or other inputs. These amounts are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plans (active employees and inactive employees).

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period or periods and so will not be recognized as an inflow of resources (revenue) until that time. The City reports advance property tax collections and sewer collections in the government-wide statement of net position and in the governmental funds balance sheet as deferred inflows of resources. Advance property tax and sewer collections represent tax and sewer fees inherently associated with a future period. This amount is recognized during the period in which the revenue is associated. In addition, the City reports a deferred inflow of resources related to pensions and OPEB in the government-wide statement of net position. A deferred inflow of resources related to pension and OPEB results from differences between expected and actual experience, changes in assumptions or other inputs. These amounts are deferred and included in pension and OPEB expense in a systematic and rational manner over a period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plans (active employees and inactive employees). Also, for governmental funds, the City reports unavailable revenue, which arises only under the modified accrual basis of accounting. The governmental funds report unavailable revenues from property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources (revenue) in the period in which the amounts become available.

#### **I. Compensated Absences**

Under the terms of its various union contracts, City and Board of Education employees are granted vacation in varying amounts based on length of service. Certain employees may carry over a limited number of unused vacation days to subsequent years and, in the event of termination, these employees are reimbursed for accumulated vacation.

Under the terms of its various contracts, City and Board of Education employees are granted sick leave in varying amounts. Certain employees may carry over a limited number of unused sick days to subsequent years and, in the event of termination, these employees are reimbursed for accumulated sick time. Accumulated vacation and sick time are recognized as a liability of the City in the government-wide statement of net position.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2020**

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**(In Thousands)**

**J. Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of any significant applicable bond premium or discount. Bond issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are also reported as other financing uses.

**K. Net Pension Liability**

The net pension liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service (total pension liability), net of the pension plan's fiduciary net position. The pension plan's fiduciary net position is determined using the same valuation methods that are used by the pension plan for purposes of preparing its statement of fiduciary net position. The net pension liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

**L. Total Other Postemployment Benefits Other than Pensions (OPEB) Liability**

The total OPEB liability is measured as the portion of the actuarial present value of projected benefits that is attributed to past periods of employee service. The total OPEB liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year and no later than the end of the current fiscal year, consistently applied from period to period.

**M. Net OPEB Liability**

The net OPEB liability is measured as the portion of the present value of projected benefit payments to be provided to current active and inactive employees that is attributed to those employees' past periods of service (total OPEB liability), less the amount of the OPEB plan's fiduciary net position. The OPEB plan's fiduciary net position is determined using the same valuation methods that are used by the OPEB plan for purposes of preparing its statement of fiduciary net position. The net OPEB liability is measured as of a date (measurement date) no earlier than the end of the employer's prior fiscal year, consistently applied from period to period.

**N. Fund Equity**

Equity in the government-wide financial statements is defined as "net position" and is classified in the following categories:

**Net Investments in Capital Assets**

This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2020**

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**(In Thousands)**

**Restricted Net Position**

Net position is restricted when there are externally imposed restrictions by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

**Unrestricted Net Position**

This component of net position includes anything that does not meet the definition of “restricted” or “net investments in capital assets.”

The equity of the fund financial statements is defined as “fund balance” and is classified in the following categories:

**Nonspendable Fund Balance**

This represents amounts that cannot be spent due to form (e.g., inventories and prepaid amounts).

**Restricted Fund Balance**

This represents amounts constrained for a specific purpose by external parties, such as grantors, creditors, contributors or laws and regulations of their governments.

**Committed Fund Balance**

This represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority. The Board of Aldermen has the highest level of decision-making authority for the City of Milford. In order for the City to establish, modify or rescind a fund balance commitment, the Mayor must make a recommendation to the Board of Aldermen, which has final authority. The Board of Aldermen is required to vote upon and approve a resolution to establish, modify or rescind a fund balance commitment.

**Assigned Fund Balance**

This balance represents amounts constrained for the intent to be used for a specific purpose by a governing board (Board of Alderman) or a body or official (Director of Finance) that has been delegated authority to assign amounts by the City Charter.

**Unassigned Fund Balance**

This represents fund balance in the General Fund in excess of nonspendable, restricted, committed and assigned fund balance. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

**O. Accounting Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, including disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

**P. Subsequent Events Evaluation by Management**

Management has evaluated subsequent events for disclosure and/or recognition in the financial statements through the date that the financial statements were available to be issued, which date is December 8, 2020.

(In Thousands)

## **2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

### **A. Budgetary Information**

Prior to February 1, the Mayor and the Board of Education submit proposed budgets for their respective shares of the General Fund to the Board of Finance. Prior to April 1, the Board of Finance submits to the Board of Aldermen the proposed fiscal budget. The Board of Aldermen then holds hearings on the Board of Finance's proposed budget. The Board of Aldermen may reduce or delete any item contained in the Board of Finance's budget by a simple majority. The Board of Aldermen may increase or add to any item in the Board of Finance budget by a two-thirds vote. The Board of Aldermen adopts the budget for the following fiscal year and sets the mill rate. This budget, at the department level, becomes the legal level of control. For management purposes, the Mayor is authorized to transfer budgeted amounts between like categories of line items within individual budgeted departments. All other transfers, as well as additional appropriations, must first be approved by the Board of Finance and then by the Board of Aldermen. Additional appropriations of \$1,290 were approved during the fiscal year.

All unencumbered appropriations lapse at year end, except those for Capital Projects and Special Revenue Funds. Appropriations for these funds are continued until completion of applicable projects, which generally extend more than one fiscal year.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded as assigned or committed fund balance, in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in all governmental fund types. For GAAP purposes, encumbrances outstanding at the year-end are reported as an assignment or commitment of fund balance since they do not constitute expenditures or liabilities.

The major difference between the budgetary and GAAP basis of accounting is:

- Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order is issued and, accordingly, encumbrances outstanding at year end are reflected in budgetary reports as expenditures in the current year whereas they are shown as an assigned fund balance on a GAAP basis of accounting.
- The City reports on-behalf contributions made by the State of Connecticut to the Connecticut State Teachers' Retirement System and OPEB system as revenue and expenditures for GAAP purposes.
- At the end of each fiscal year, the Board of Education's summer payroll is charged to the subsequent year's budget. As these expenditures should be accrued, this adjustment is necessary to properly record expenditures on a GAAP basis.
- Nonbudgetary items and eliminations related to the Compensated Absences Fund.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2020**

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**(In Thousands)**

**B. Deficit Fund Equity**

The following funds had a deficit fund balance at June 30, 2020:

	<u><b>Amount</b></u>
Major:	
Capital Nonrecurring Fund	\$ 2,767
School Facilities Fund	12,205
Nonmajor:	
Sanitary Sewer Fund	2,909
School Renovations Fund	195

These deficits will be reduced or eliminated through the receipt of grant funds, permanent financing or future transfers from the General Fund.

**3. CASH, CASH EQUIVALENTS AND INVESTMENTS**

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a “qualified public depository” as defined by Statute or, in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit, in an “out of state bank” as defined by the Statutes, which is not a “qualified public depository.”

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: 1) obligations of the United States and its agencies, 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof, and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open-end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds does not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

The Statutes also provide for investment in shares of the State Short-Term Investment Fund (STIF). This investment pool is under the control of the State Treasurer, with oversight provided by the Treasurer’s Cash Management Advisory Board and is regulated under the State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain a market-average rate of return throughout budgetary and economic cycles. Investors accrue interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
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(In Thousands)

**Deposits**

**Deposit Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of a bank failure, the City's deposit will not be returned. The City does not have a deposit policy for custodial credit risk. The deposit of public funds is controlled by the Connecticut General Statutes. Deposits may be placed with any qualified public depository that has its main place of business in the State of Connecticut. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository's risk-based capital ratio.

Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, \$24,733 of the City's bank balance of \$26,778 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 22,184
Uninsured and collateral held by the pledging bank's trust department, not in the City's name	<u>2,548</u>
Total Amount Subject to Custodial Credit Risk	<u>\$ 24,733</u>

**Cash Equivalents**

At June 30, 2020, the City's cash equivalents amounted to \$99,544. The following table provides a summary of the City's cash equivalents (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations. The pools all have maturities of less than one year.

	<u>Standard &amp; Poor's</u>
State Short-Term Investment Fund (STIF)	AAA/m
Fidelity-Boyd Watterson	Not Rated
Wells Fargo	Not Rated

**CITY OF MILFORD, CONNECTICUT  
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(In Thousands)

**Investments**

As of June 30, 2020, the City had the following investments:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (Years)</u>		
		<u>Less Than 1</u>	<u>1 - 10</u>	<u>More Than 10</u>
Interest-bearing investments:				
U.S. Government Agencies	\$ 4,549	\$ 4,533	\$ 16	\$
U.S. Government Securities	4,757	3,009	1,748	
Corporate bonds	6,614	3,004	3,610	
Certificates of deposit *	<u>1,254</u>	<u>1,254</u>		
Total	17,174	\$ <u>11,800</u>	\$ <u>5,374</u>	\$ <u>-</u>
Other investments:				
Equities	145,486			
Alternative investments	131,217			
Mutual funds	<u>43,161</u>			
Total Investments	\$ <u>337,038</u>			

\*Subject to coverage by Federal Depository Insurance and collateralization.

**Interest Rate Risk**

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The City limits their maximum final stated maturities to 15 years, unless specific authority is given to exceed. To the extent possible, the City will attempt to match its investments with anticipated cash flow requirements.

**CITY OF MILFORD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
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(In Thousands)

**Credit Risk - Investments**

As indicated above, State Statutes limit the investment options of cities and towns. The City has no formal investment policy that would further limit its investment choices. Presented below is the average rating of investments in debt securities.

<u>Average Rating</u>	<u>Corporate Bonds</u>	<u>U.S. Government Securities</u>	<u>U.S. Government Agencies</u>	<u>Certificate of Deposit</u>
Aaa	\$	\$ 4,142	\$	\$
Aa2	222			
Aa3	343			
A1	143			
A2	925			
A3	549			
Baa1	855			
Baa2	871			
Baa3	965			
Ba1	573			
Ba2	61			
Ba3	933			
B1	51			
B2	123			
Unrated		615	4,549	1,254
	\$ 6,614	\$ 4,757	\$ 4,549	\$ 1,254

**Concentration of Credit Risk**

The City has no policy limiting an investment in any one issuer that is in excess of 5% of the City's total investments.

**Custodial Credit Risk**

Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the City or that sells investments to or buys them for the City), the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City does not have a policy for custodial credit risk. At June 30, 2020, the City did not have any uninsured and unregistered securities held by the counterparty, or by its trust department or agent that were not in the City's name.



**CITY OF MILFORD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2020**

(In Thousands)

**Fair Value**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements); followed by quoted prices in inactive markets or for similar assets or with observable inputs (Level 2 measurements); and the lowest priority to unobservable inputs (Level 3 measurements). The City has the following recurring fair value measurements as of June 30, 2020:

	<b>June 30, 2020</b>	<b>Fair Value Measurement</b>		
		<b>Level 1</b>	<b>Level 2</b>	<b>Level 3</b>
Investments by fair value level:				
U.S. Government agencies	\$ 4,549	\$ 4,549		\$
U.S. Government securities	4,757	4,757		
Corporate bonds	6,614	6,614		
Equity securities	145,486	145,486		
Alternative investments	51,194	93	51,101	
Mutual funds	43,161	43,161		
Total investments by fair value level	255,761	\$ 204,660	\$ 51,101	\$ -
Investments measured at net asset value (NAV):				
Alternative Investments	80,023			
Certificates of deposit	1,254			
Total Investments	\$ 337,038			

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Alternative investments classified in Level 2 do not have prices quoted in active markets, however a fair value can be determined based on other data values or market prices. Alternative investments primarily represent investments in Limited Partnerships.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
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(In Thousands)

The valuation method for investments measured at the net asset value (NAV) per share (or its equivalent) is presented on the following table.

	<u>Fair Value</u>	<u>Unfunded Commitments</u>	<u>Redemption Frequency (If Currently Eligible)</u>	<u>Redemption Notice Period</u>
Equity Hedge Funds	\$ 10,865		Annually	60 days
Equity Hedge Funds	30,178		Quarterly	60 days
Equity Hedge Funds	24,655		Quarterly	90 days
Equity Hedge Funds	10,418		Various	Various
Equity Hedge Funds	<u>3,907</u>	1,425	N/A	
Total Investments Valued at NAV \$	<u>80,023</u>			

**Equity Hedge Funds**

This type includes investments in hedge funds that invest both long and short primarily in U.S. common stocks. Management of each hedge fund has the ability to shift investments from value to growth strategies, from small to large capitalization stocks, and from a net long position to a net short position. The fair values of the investments in this type have been determined using the NAV per share of the investments.

**4. RECEIVABLES**

Receivables as of year-end for the City's individual major funds and nonmajor, internal service and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<u>General</u>	<u>Capital Nonrecurring Fund</u>	<u>Nonmajor and Aggregate Remaining Funds</u>	<u>Total</u>
Receivables:				
Taxes and interest	\$ 8,416	\$	\$	\$ 8,416
Accounts	179		816	995
Special assessments	20			20
Intergovernmental		695	273	968
Gross receivables	<u>8,615</u>	<u>695</u>	<u>1,089</u>	<u>10,399</u>
Less allowance for uncollectibles:	<u>(1,196)</u>			<u>(1,196)</u>
Net Total Receivables	<u>\$ 7,419</u>	<u>\$ 695</u>	<u>\$ 1,089</u>	<u>\$ 9,203</u>

The above table does not include interest on sewer assessments of \$115.

**CITY OF MILFORD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2020**

(In Thousands)

**5. CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2020 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Transfers</u>	<u>Ending Balance</u>
Governmental activities:					
Capital assets not being depreciated:					
Land	\$ 47,824	\$	\$ (153)	\$	\$ 47,671
Construction in progress	46,526	10,806		(8,029)	49,303
Total capital assets not being depreciated	<u>94,350</u>	<u>10,806</u>	<u>(153)</u>	<u>(8,029)</u>	<u>96,974</u>
Capital assets being depreciated:					
Buildings and improvements	285,089		(85)	723	285,727
Improvements other than buildings	14,393	409		813	15,615
Machinery and equipment	46,881	2,165	(119)		48,927
Infrastructure	135,068			6,493	141,561
Total capital assets being depreciated	<u>481,431</u>	<u>2,574</u>	<u>(204)</u>	<u>8,029</u>	<u>491,830</u>
Less accumulated depreciation for:					
Buildings and improvements	(100,475)	(6,721)	3		(107,193)
Improvements other than buildings	(5,866)	(918)			(6,784)
Machinery and equipment	(35,708)	(1,992)	116		(37,584)
Infrastructure	(73,576)	(1,888)			(75,464)
Total accumulated depreciation	<u>(215,625)</u>	<u>(11,519)</u>	<u>119</u>	<u>-</u>	<u>(227,025)</u>
Total capital assets being depreciated, net	<u>265,806</u>	<u>(8,945)</u>	<u>(85)</u>	<u>8,029</u>	<u>264,805</u>
Governmental Activities Capital Assets, Net	<u>\$ 360,156</u>	<u>\$ 1,861</u>	<u>\$ (238)</u>	<u>\$ -</u>	<u>\$ 361,779</u>
Business-type activities:					
Capital assets not being depreciated:					
Land	\$ 1,681	\$	\$	\$	\$ 1,681
Capital assets being depreciated:					
Buildings and system	847				847
Improvements other than buildings	1,234				1,234
Machinery and equipment	688				688
Total capital assets being depreciated	<u>2,769</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,769</u>
Less accumulated depreciation for:					
Buildings and system	(311)	(17)			(328)
Improvements other than buildings	(1,204)	(4)			(1,208)
Machinery and equipment	(688)				(688)
Total accumulated depreciation	<u>(2,203)</u>	<u>(21)</u>	<u>-</u>	<u>-</u>	<u>(2,224)</u>
Total capital assets being depreciated, net	<u>566</u>	<u>(21)</u>	<u>-</u>	<u>-</u>	<u>545</u>
Business-Type Activities Capital Assets, Net	<u>\$ 2,247</u>	<u>\$ (21)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,226</u>

**CITY OF MILFORD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
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(In Thousands)

Depreciation expense was charged to functions/programs as follows:

Governmental activities:	
General government	\$ 497
Public safety	1,221
Public service	4,892
Education	3,893
Health and welfare	<u>1016</u>
Total Depreciation Expense - Governmental Activities	\$ <u>11,519</u>
Business-type activities:	
Milford Golf Course	\$ 20
Harbor Management	<u>1</u>
Total Depreciation Expense - Business-Type Activities	\$ <u>21</u>

**Construction Commitments**

The City has active construction projects as of June 30, 2020. At year end, the projects' unexpended authorization available to fund commitments with contractors is as follows:

<u>Program</u>	<u>Project Authorization</u>	<u>Cumulative Expenditures</u>	<u>Encumbered</u>	<u>Balance June 30, 2020</u>
General Capital Improvement	\$ 137,161	\$ 100,811	\$ 4,805	\$ 31,545
Education Capital Improvement	116,401	95,875	223	20,303
Sanitary Sewers and Wastewater Facilities	<u>136,766</u>	<u>125,744</u>	<u>171</u>	<u>10,851</u>
Total	\$ <u>390,328</u>	\$ <u>322,430</u>	\$ <u>5,199</u>	\$ <u>62,699</u>

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2020**

(In Thousands)

**6. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

During the course of operations, transactions are processed through a fund on behalf of another fund. Additionally, revenues received in one fund are transferred to another fund. Interfund receivables and payables generally represent temporary balances arising from reimbursement type transactions. There were no interfund receivables and payables as of June 30, 2020. Interfund transfers as of June 30, 2020 are as follows:

	<b>Transfers In</b>			
	<b>General Fund</b>	<b>Capital Nonrecurring</b>	<b>Nonmajor Governmental</b>	<b>Total Transfers Out</b>
Transfers out:				
General Fund	\$	\$ 1,569	\$ 1,450	\$ 3,019
Nonmajor Enterprise		50		50
Nonmajor Governmental	57	115		172
Total	\$ <u>57</u>	\$ <u>1,734</u>	\$ <u>1,450</u>	\$ <u>3,241</u>

General Fund transfers are made in accordance with budget appropriations and authorized allocation transfers. The General Fund transfers to other funds are primarily for the purpose of establishing local funding for capital projects to reduce bonding. Transfers are used to move unrestricted general fund revenues to fund various programs that must be accounted for separately in accordance with budgetary authorizations.

**CITY OF MILFORD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
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(In Thousands)

**7. LONG-TERM DEBT**

A summary of the long-term indebtedness transactions for the current fiscal year follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Governmental Activities:					
Bonds payable:					
General obligation bonds	\$ 147,570	\$ 9,680	\$ 11,490	\$ 145,760	\$ 11,580
Bond premium	10,227	350	859	9,718	
Total bonds payable	<u>157,797</u>	<u>10,030</u>	<u>12,349</u>	<u>155,478</u>	<u>11,580</u>
Clean water serial notes payable	24,456		2,324	22,132	2,370
Capital lease		1,604	41	1,563	79
Long-term note payable	158		77	81	81
Claims and judgments	6,430	40,753	40,794	6,389	416
Compensated absences	17,599	1,156	1,144	17,611	1,145
Net pension liability	72,163	19,474		91,637	
Net OPEB liability - City	160,417	30,662		191,079	
Total OPEB liability - BOE	<u>176,856</u>	<u>41,848</u>		<u>218,704</u>	
Total Governmental Activities Long-Term Liabilities	\$ <u>615,876</u>	\$ <u>145,527</u>	\$ <u>56,729</u>	\$ <u>704,674</u>	\$ <u>15,671</u>

For the governmental activities, compensated absences, net pension liability, OPEB liabilities are generally liquidated by the General Fund.

**CITY OF MILFORD, CONNECTICUT**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2020**

(In Thousands)

**General Obligation Bonds**

Bonds payable at June 30, 2020 amounted to \$145,760 with interest rates ranging from 2.0% to 5.0% on bonds maturing at various dates through the year 2039. A schedule of government bonds outstanding at June 30, 2020 is presented below:

Description	Date of Issue	Interest Rate (%)	Original Issue	Outstanding June 30, 2020
General purpose:				
2010 - Refunding - General Purpose	02/02/10	3.50-4.00%	\$ 5,346	\$ 959
2012 - Refunding - General Purpose	02/27/12	2.13-4.00%	4,912	2,357
2012 - Refunding - General Purpose	11/02/12	2.00-4.00%	9,270	5,665
2012 - Refunding - General Purpose	12/13/12	2.00-5.00%	6,384	2,241
2013 - Refunding - General Purpose	11/12/13	3.00-4.00%	1,940	1,165
2014 - General Purpose	11/10/14	2.13-5.00%	3,740	2,790
2014 - Refunding - General Purpose	12/17/14	4.00-5.00%	3,416	2,740
2015 - General Purpose	11/09/15	2.00-5.00%	2,555	2,035
2016 - Refunding - General Purpose	03/03/16	3.00-5.00%	3,822	3,619
2016 - General Purpose	11/07/16	2.00-5.00%	6,497	5,525
2017 - General Purpose	11/06/17	3.00-5.00%	9,345	8,405
2017 - Refunding - General Purpose	12/22/17	3.00-5.00%	3,186	3,186
2018 - General Purpose	11/05/18	3.00-5.00%	13,065	12,410
2019 - General Purpose	11/04/19	2.00-5.00%	6,690	6,690
Total general purpose				<u>59,787</u>
School:				
2010 - Refunding - Schools	02/02/10	3.50-4.00%	3,825	552
2012 - Refunding - Schools	02/27/12	2.13-4.00%	3,179	1,382
2012 - Refunding - Schools	11/02/12	2.00-4.00%	1,804	1,101
2012 - Refunding - Schools	12/13/12	2.00-5.00%	5,032	1,814
2013 - Refunding - Schools	11/12/13	3.00-4.00%	4,096	2,434
2014 - Schools	11/10/14	2.13-5.00%	6,475	4,860
2014 - Refunding - Schools	12/17/14	4.00-5.00	6,083	4,759
2015 - Schools	11/09/15	2.00-5.00%	1,725	1,365
2016 - Refunding - Schools	03/03/16	3.00-5.00%	4,847	4,380
2016 - Schools	11/07/16	2.00-5.00%	6,788	5,770
2017 - Schools	11/06/17	3.00-5.00%	6,285	5,655
2017 - Refunding - Schools	12/22/17	3.00-5.00%	4,533	4,533
2018 - Schools	11/05/18	3.00-5.00%	4,600	4,370
2019 - Schools	11/04/19	2.00-5.00%	650	650
Total schools				<u>43,625</u>
Sewer:				
2010 - Refunding - Sewer	02/02/10	3.50-4.00%	1,379	194
2012 - Refunding -Sewer	02/27/12	2.13-4.00%	674	196
2012 - Refunding - Sewer	11/02/12	2.00-4.00%	9,976	6,094
2012 - Refunding - Sewer	12/13/12	2.00-5.00%	2,629	125
2013 - Refunding - Sewer	11/12/13	3.00-4.00%	4,204	2,486
2014 - Sewer	11/10/14	2.13-5.00%	3,980	3,000
2014 - Refunding - Sewer	12/17/14	4.00-5.00	5,436	4,166
2015 - Sewer	11/09/15	2.00-5.00%	4,070	3,270
2016 - Refunding - Sewer	03/03/16	3.00-5.00%	7,346	6,386
2016 - Sewer	11/07/16	2.00-5.00%	3,155	2,675
2017 - Sewer	11/06/17	3.00-5.00%	3,105	2,790
2017 - Refunding - Sewer	12/22/17	3.00-5.00%	5,411	5,411
2018 - Sewer	11/05/18	3.00-5.00%	3,380	3,215
2019 - Sewer	11/04/19	2.00-5.00%	2,340	2,340
Total sewer				<u>42,348</u>
Total			\$	<u><u>145,760</u></u>

**CITY OF MILFORD, CONNECTICUT  
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(In Thousands)

Principal and interest payments for bonds payable are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 11,580	\$ 2,714	\$ 14,294
2022	11,405	4,919	16,324
2023	11,300	4,385	15,685
2024	10,880	3,878	14,758
2025	10,485	3,431	13,916
2026-2030	47,600	11,624	59,224
2031-2035	31,030	4,634	35,664
2036-2039	11,480	871	12,351
<b>Total</b>	<b>\$ 145,760</b>	<b>\$ 36,456</b>	<b>\$ 182,216</b>

**Clean Water Serial Notes Payable**

The City has several State of Connecticut Clean Water serial notes outstanding. The interest rate is 2% and the notes are payable through May 31, 2029. The principal and interest payments are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 2,370	\$ 420	\$ 2,790
2022	2,418	373	2,791
2023	2,467	324	2,791
2024	2,519	273	2,792
2025	2,569	223	2,792
2026-2029	9,789	391	10,180
<b>Total</b>	<b>\$ 22,132</b>	<b>\$ 2,004</b>	<b>\$ 24,136</b>

**Long-Term Note Payable**

The City has a long-term note payable for a new ambulance. The interest rate is 3.79% and the note was paid off on October 2, 2020. The principal and interest payments are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 81	\$ 3	\$ 84

**Prior Year Defeasance of Debt**

In prior years, the City had defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the City's financial statements. The outstanding balance of the defeased bonds as of June 30, 2020 is \$7,455 and the escrow balance is \$7,723.



**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2020**

(In Thousands)

**Bond Anticipation Notes**

Bond anticipation notes, which serve as temporary financing for certain capital projects, were outstanding at June 30, 2020.

	<u>Amount</u>
Notes payable, July 1, 2019	\$ 23,280
Notes issued	23,635
Notes retired	<u>(23,280)</u>
Notes Payable, June 30, 2020	<u>\$ 23,635</u>

During the year, the City issued \$23,635 in notes dated November 4, 2019, which mature on November 3, 2020. The notes carry an interest rate of 2.50%. These notes serve as temporary financing for various school, public improvements and sewer projects.

**Capital Lease**

The City has entered into a multi-year lease for a micro grid generation system to power certain critical facilities within the City. The lease agreement qualifies as a capital lease for accounting purposes (title transfer at the end of lease term) and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of inception. The asset has not yet been placed in service as of June 30, 2020 and is reported as part of construction in progress for \$1,604.

The following is a schedule of future minimum lease payment under this capital lease and the present value of the net minimum lease payments at June 30, 2020:

<u>Year Ending June 30,</u>	<u>Principal</u>
2021	\$ 135
2022	135
2023	135
2024-2028	716
2029-2033	756
2024	<u>152</u>
Total lease payments	2,029
Less: Amount representing interest	<u>(466)</u>
Present value of minimum lease payments	<u>\$ 1,563</u>

**Other Obligations**

At June 30, 2020, the dollar value of City employees' and Board of Education employees' accumulated vacation and sick time has been valued using the vesting methods outlined in GASB Statement No. 16. These obligations are typically funded by the General Fund.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
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(In Thousands)

**Debt Limitation**

The City's indebtedness does not exceed the legal debt limitations as required by the Connecticut General Statutes as reflected in the following schedule:

<u>Category</u>	<u>Debt Limit</u>	<u>Net Indebtedness</u>	<u>Balance</u>
General purpose	\$ 408,794	\$ 100,254	\$ 308,540
Schools	817,587	64,441	753,146
Sewers	681,323	76,653	604,670
Urban renewal	590,480		590,480
Pension deficit	545,058		545,058

The total overall statutory debt limit for the City is equal to seven times annual receipts from taxation (\$1,271,802). The authorized/unissued debt has been reduced by grant proceeds of \$33,799 relative to general purpose and school construction projects.

The indebtedness reflected above includes long-term debt outstanding in addition to the amount of bonds authorized and unissued of \$71,812 against which bond anticipation notes are issued and outstanding.

**8. RISK MANAGEMENT (AMOUNTS NOT ROUNDED UNLESS NOTED)**

The City and the Board of Education are exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and others; and natural disasters. For FY2020, the City and the Board of Education Property, General Liability, Auto Liability, Public Officials' Liability, Police Professional Liability and Educators' Liability were insured by CIRMA with deductibles of \$1,000 for auto physical damage and \$-0- for other liability coverage. Law Enforcement/Public Officials/School Leaders has a \$25,000 deductible and Employee Benefits has a deductible of \$1,000. The Board of Education insures its Workers' Compensation with CIRMA.

The Property/Inland Marine Insurance and Boiler and Machinery Insurance are with CIRMA Insurance. The policy has a deductible of \$50,000. There is \$20,000,000 of coverage for flood damage under this policy. Flood Zones A and V have a deductible of \$1,000,000. The City has purchased coverage from the National Flood Program to cover this deductible. The National Flood Program has a maximum deductible of \$25,000.

All City deductibles and premiums for the City portion of insurance are paid from the City's Property and Casualty Self Insurance Fund. The Board of Education pays for its premiums and deductibles from its operations budget.

The Property and Casualty Self Insurance Fund is an internal service fund that was established by the Board of Aldermen in April 2003 along with a self-insurance program for property and casualty insurance. This fund pays for claims that occurred between April 23, 2003 and June 30, 2008. The General Liability, Auto Liability, Public Officials' Liability, Police Professional Liability and Educator's Liability were self-insured for the first \$250 thousand dollars of each claim. There is still one claim open from this period. The City and Board of Education did not have any claims that exceeded insurance coverage in the past three years.

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The claims liability reported in the Internal Service Fund at June 30, 2020 is based on GASB Statement No. 10, which requires that a liability for estimated claims incurred but not reported be recorded.

<i>In thousands</i>		<b>Liability July 1,</b>	<b>Current Year Claims</b>	<b>Claim Payments</b>	<b>Liability June 30,</b>
6/30/2019	\$	187	\$ 1,096	\$ 1,171	\$ 112
6/30/2020		112	1,016	1,066	62

The Workers' Compensation Internal Service Fund is used to account for and finance workers' compensation costs for City employees and City Grant Agency employees. Contributions to the Workers' Compensation Fund from the General Fund are made based upon actuarial calculations. Payments are made by Grant Agencies and the Sewer Fund based upon NCCI rates based on payroll.

The City carries an Excess Workers' Compensation Policy with Safety National Casualty Corporation with a self-insured retention per occurrence of \$600,000. The City and Board of Education did not have any claims that exceeded insurance coverage in the past three years.

The General Fund and/or the Property and Casualty Self Insurance Fund will be used to cover any uninsured risks of loss.

Changes in the claims liability for the years ended June 30, 2020 and 2019 were as follows:

<i>In thousands</i>		<b>Liability July 1,</b>	<b>Current Year Claims</b>	<b>Claim Payments</b>	<b>Liability June 30,</b>
6/30/2019	\$	3,921	\$ 1,068	\$ 1,476	\$ 3,513
6/30/2020		3,513	2,530	1,812	4,231

The Health Insurance Service Fund is used to account for and finance indemnity medical coverage for eligible City, Board of Education and City Grant Agency employees and dependents, and prior employees and dependents entitled to continue participation in the City's plan under the provisions of COBRA. For the year ended June 30, 2020, the annual limit on individual medical claims chargeable to the Fund is \$100,000. Payments to the Health Insurance Fund are made by the Grant Agencies, the Sewer Use Fund, the Special Education Grants Fund, the Special Grants Fund, the Harbor Management Enterprise Fund and persons continuing coverage under COBRA in an amount equal to the premium an individual would pay for continuation coverage under the group program. The City makes General Fund contributions to the Health Insurance Fund based on budgeted amounts, which, in conjunction with estimated Grant contributions, total the year's estimated expected losses. Employee and applicable retirees under age 65 also make contributions to the fund through premium cost share. The City and Board of Education did not have any claims that exceeded insurance coverage in the past three years.

**CITY OF MILFORD, CONNECTICUT  
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JUNE 30, 2020**

**(In Thousands)**

Changes in the claims liability for the years ended June 30, 2020 and 2019 were as follows:

<i>In thousands</i>		<b>Liability July 1,</b>	<b>Current Year Claims</b>	<b>Claim Payments</b>	<b>Liability June 30,</b>
6/30/2019	\$	2,646	\$ 39,086	\$ 38,927	\$ 2,805
6/30/2020		2,805	37,207	37,916	2,096

## **9. EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS**

### **A. City of Milford Retirement System**

The City is the administrator of a single-employer public employee retirement system (PERS) established and administered by the City to provide pension benefits for its full-time employees other than teachers who are covered by the Retirement System - State Teachers Retirement Board. The Retirement System is considered to be part of the City of Milford's financial reporting entity and is included in the City's financial reports as a pension trust fund. The City does not issue stand-alone financial statements for the Pension Trust Fund.

Management of the Retirement System rests with the Pension and Retirement Board, which consists of 24 members, who are appointed by the Board of Aldermen.

#### **Plan Descriptions and Benefits Provided**

Benefits vest after 10 years for General City members (5 years for Public Works, Supervisors, Custodians and Cafeteria Workers); there is no vesting for Police and Fire members. Except for Police and Fire, members who retire after age 60 with 10 years of service (5 years for Public Works, Supervisors, Custodians and Cafeteria Workers) or the age at which the sum of age and service equal 80 (79 for non-represented members and Board of Education Contract Secretaries) are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 2% or 2-1/4% of their final average salary for each year of credited service. Police and Fire members who retire after 20 years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 45% times average annual pay plus 2% times average annual pay times credited service over 20 years. Supplemental benefits for Police members who were hired prior to April 6, 1989 and Fire members are based on 1/2 of salary increases given to members in the grade that the member was in at the time of retirement.

Final average salary is the average of the 2 or 3 highest fiscal years compensation. General city members with 10 years of service (5 years for Public Works, Custodians and Cafeteria Workers) may retire at or after age 50 and receive a reduced benefit. If a member leaves covered employment or dies before meeting the vesting requirements, accumulated employee contributions with interest thereon are refunded. Benefits and employee contributions are fixed by contract and may be amended by union negotiation. The surviving spouse of a Fire active member or retiree who retired after November 1, 1988 receives a fixed pension supplement equal to 50% of average annual pay at death or retirement, payable monthly for life. The surviving spouse of a Police active member or retiree who retired after June 29, 2001 receives a fixed pension supplement equal to 50% of average annual pay at death or retirement, payable monthly for life.

**CITY OF MILFORD, CONNECTICUT  
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**(In Thousands)**

Membership in the plan consisted of the following at July 1, 2019:

	<b>City of Milford Retirement System</b>
Retirees and beneficiaries receiving benefits	825
Terminated employees entitled to benefits but not yet receiving them	35
Active plan members	667
Total	<u>1,527</u>

**Summary of Significant Accounting Policies and Plan Asset Matters**

**Basis of Accounting**

The PERS financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized when due, pursuant to formal commitments, as well as per statutory or contractual requirements. Benefit payments and refunds are payable when due and payable in accordance with the terms of the PERS. All administrative costs are financed through investment earnings.

**Method Used to Value Investments**

Investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price. Investment income is recognized as earned.

**Plan Changes**

The City benefits reflect the 2012 ad-hoc COLA that was approved effective May 1, 2013. The change increased the City cost about \$140,000 (not rounded).

**Funding Policy**

General City members are required to contribute 2.25% of annual compensation up to \$4,200 (not rounded) plus 5% of compensation in excess of \$4,200 (not rounded) (4% of compensation in excess of \$4,200 (not rounded) for MEA and MSA members and non-represented members with 15 or more years of service). Fire employees hired on or before January 31, 2015 shall contribute 8% of annual salary; upon reaching 15 years of service, the contribution requirement is 7% and at the 25-year contribution is 6%. Fire employees hired on or after February 1, 2015 shall contribute 10%. Police employees hired prior to February 2, 1995 are required to contribute 5% of annual salary; at 20 years of service contribution is 4.5%. Police employees hired on or after February 2, 1995 but prior to November 22, 2014 are required to contribute 8%. Police employees hired on or after November 22, 2014 are required to contribute 10%. The contributions by employees are determined by collective bargaining. The City is required by ordinance to contribute the remaining amounts necessary to provide benefits for the members.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
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**(In Thousands)**

**Investments**

**Investment Policy**

The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the Pension Board by a majority vote of its members. It is the policy of the Pension Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes. The pension plan's investment policy discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the Board's adopted asset allocation policy as of June 30, 2020:

<u>Asset Class</u>	<u>Target Allocation</u>
U.S. Large Cap Equity	25.00%
U.S. Mid/Small Cap Equity	15.00%
International Developed Equity	10.00%
International Emerging Market Equity	5.00%
Core Fixed Income	25.00%
High Yield Fixed Income	2.50%
International Fixed Income	2.50%
REITs	5.00%
Other (hedge fund, etc.)	10.00%
	<u>100.00%</u>

**Rate of Return**

For the year ended June 30, 2020, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 3.43%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
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(In Thousands)

**Net Pension Liability**

The components of the net pension liability at June 30, 2020, were as follows:

Total pension liability	\$	438,091
Plan fiduciary net position		<u>346,454</u>
Net Pension Liability	\$	<u><u>91,637</u></u>
Plan Fiduciary Net Position as a Percentage of the Total Pension		79.08%

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of July 1, 2019 and measurement date of June 30, 2020, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Salary increases	Age related table
Investment rate of return	7.50%
Cost of living adjustments:	
Post-retirement benefit increases	None, except for Police hired after April 6, 1989 - 3%/annum

Mortality rates were based on RP-2014 adjusted to 2006 Total Dataset Mortality Table, projected to the valuation date with Scale MP-2019. The actuarial method used for calculating the total pension liability was the Entry Age Normal cost method.

The actuarial assumptions used in the valuation were based on the results of an actuarial experience study for the period July 1, 2004 to June 30, 2011.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
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**(In Thousands)**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020 (see the discussion of the pension plan's investment policy) are summarized in the following table:

<b>Asset Class</b>	<b>Long-Term Expected Real Rate of Return</b>
U.S. Large Cap Equity	4.50%
U.S. Mid/Small Cap Equity	5.00%
International Developed Equity	5.25%
International Emerging Market Equity	6.25%
Core Fixed Income	2.00%
High Yield Fixed Income	3.25%
International Fixed Income	1.50%
REITs	4.50%
Other (hedge fund, etc.)	4.50%

**Discount Rate**

The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.



**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
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(In Thousands)

**Changes in the Net Pension Liability**

	Increase (Decrease)		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (a)-(b)</b>
Balances as of July 1, 2019	\$ 424,026	\$ 351,863	\$ 72,163
Changes for the year:			
Service cost	8,233		8,233
Interest on total pension liability	31,387		31,387
Differences between expected and actual experience	3,708		3,708
Changes in assumptions	(1,230)		(1,230)
Employer contributions		7,914	(7,914)
Member contributions		2,923	(2,923)
Net investment income		11,869	(11,869)
Benefit payments, including refund to employee contributions	(28,033)	(28,033)	-
Administrative expenses		(82)	82
Net changes	14,065	(5,409)	19,474
Balances as of June 30, 2020	\$ 438,091	\$ 346,454	\$ 91,637

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the City, calculated using the current discount rate, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	<b>1% Decrease (6.50%)</b>	<b>Current Discount Rate (7.50%)</b>	<b>1% Increase (8.50%)</b>
City Net Pension Liability	\$ 140,015	\$ 91,637	\$ 50,959

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2020**

(In Thousands)

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2020, the City recognized pension expense of \$18,303. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 2,922	\$ 741
Changes of assumptions	46	2,494
Net difference between projected and actual earnings on pension plan investments	<u>9,376</u>	<u></u>
Total	<u><u>\$ 12,344</u></u>	<u><u>\$ 3,235</u></u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

**Year Ending June 30**

2021	\$ (342)
2022	1,894
2023	4,411
2024	3,146

**B. State of Connecticut Police and Fire Survivors' Plan**

The City makes monthly contributions to the State Survivors' Plan based upon an amount invoiced by the State. The State Survivors' Plan makes monthly payments to the surviving spouses of police and fire retirees. The City has no information concerning payments made by or the funding status of this plan. City contributions for the year ended June 30, 2020 were \$567.

**C. Connecticut State Teachers' Retirement System - Pension**

**Plan Description**

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with pensions through the Connecticut State Teachers' Retirement System, a cost sharing multiple-employer defined benefit pension plan administered by the Teachers Retirement Board. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the Teachers Retirement Board. The Teachers Retirement Board issues a publicly available financial report that can be obtained at [www.ct.gov](http://www.ct.gov).

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
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**(In Thousands)**

**Benefit Provisions**

The plan provides retirement, disability and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

**Normal Retirement**

Retirement benefits for employees are calculated as 2% of the average annual salary times the years of credited service (maximum benefit is 75% of average annual salary during the 3 years of highest salary).

**Early Retirement**

Employees are eligible after 25 years of credited service including 20 years of Connecticut service, or age 55 with 20 years of credited service including 15 years of Connecticut service with reduced benefit amounts.

**Disability Retirement**

Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required for nonservice-related disability eligibility. Disability benefits are calculated as 2% of average annual salary times credited service to date of disability, but not less than 15% of average annual salary, nor more than 50% of average annual salary.

**Contributions**

Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are approved, amended and certified by the State Teachers Retirement Board and appropriated by the General Assembly.

*Employer (School Districts)*

School District employers are not required to make contributions to the plan.

The statutes require the State of Connecticut to contribute 100% of each school districts' required contributions, which are actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of the benefits earned by employees during the year, with any additional amount to finance any unfunded accrued liability.

For the year ended June 30, 2020, the amount of "on-behalf" contributions made by the State was \$16,197 and is recognized in the General Fund as intergovernmental revenues and education expenditures.

*Employees*

Effective July 1, 1992, each teacher is required to contribute 6% of salary for the pension benefit.

Effective January 1, 2018, the required contribution increased to 7% of pensionable salary.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
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(In Thousands)

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2020, the City reports no amounts for its proportionate share of the net pension liability, and related deferred outflows and inflows, due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the City as its proportionate share of the net pension liability, the related state support, and the total portion of the net pension liability that was associated with the City were as follows:

City's proportionate share of the net pension liability	\$ -
State's proportionate share of the net pension liability associated with the City	<u>213,972</u>
Total	\$ <u><u>213,972</u></u>

The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2018. At June 30, 2020, the City has no proportionate share of the net pension liability.

For the year ended June 30, 2020, the City recognized pension expense and revenue of \$26,279 in Exhibit II.

**Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2019, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increase	3.25-6.50%, including inflation
Investment rate of return	6.90%, net of pension plan investment expense, including inflation

Mortality rates were based on the RPH-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale, and further adjusted to grade in increased rates (5% for females and 8% for males) over age 80 for the period after service retirement and for dependent beneficiaries as well as for active members. The RPH-2014 Disabled Mortality Table projected to 2017 with Scale BB is used for the period after disability retirement.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the period July 1, 2010 - June 30, 2015.

For teachers who retired prior to September 1, 1992, pension benefit adjustments are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5% per annum.

For teachers who were members of the Teachers' Retirement System before July 1, 2007 and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%.

**CITY OF MILFORD, CONNECTICUT  
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**(In Thousands)**

For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The current capital market assumptions and the target asset allocation as provided by the State of Connecticut Treasurer's are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Large Cap U.S. equities	20.00%	8.10%
Developed non-U.S. equities	11.00%	8.50%
Emerging markets (non-U.S.)	9.00%	10.40%
Core fixed income	16.00%	4.60%
Inflation linked bond fund	5.00%	3.60%
Emerging market bond	5.00%	5.20%
High yield bonds	6.00%	6.50%
Real estate	10.00%	7.00%
Private equity	10.00%	9.80%
Alternative investments - real assets	4.00%	8.20%
Alternative investments - hedge	3.00%	5.40%
Liquidity fund	1.00%	2.90%
Total	<u>100.00%</u>	

**Discount Rate**

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that State contributions will be made at the actuarially determined contribution rates in the future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The City's proportionate share of the net pension liability is \$-0- and, therefore, the change in the discount rate would only impact the amount recorded by the State of Connecticut.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
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(In Thousands)

**Other Information**

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the City has no obligation to contribute to the plan.

**10. OTHER POSTEMPLOYMENT BENEFITS**

**A. Plan Description and Benefits Provided**

**City Plan**

In addition to the pension benefits, all City employees retiring under the City of Milford Retirement Plan are provided postemployment benefits. Individual stand-alone statements are not issued. Effective July 1, 2011, the City established the OPEB Trust Fund, which converted the existing balance in the OPEB fund to the Trust. The City continues to make annual contributions to the OPEB Trust Fund. This trust fund was opened for the purpose of segregating balances for postemployment benefits. All related activity is now shown in the newly established OPEB Trust Fund. The level of these benefits is determined by contract for all union employees and by a City ordinance for all non-represented employees. Per contracts and ordinances, the City will pay a portion of the cost of these benefits. Benefits provided are as follows: 1) for retirees under 65, the City must currently provide Blue Cross/Blue Shield hospitalization, medical/surgical, prescription drug and major medical coverage's (varying deductibles) with coverages provided to both the retired employee and eligible dependents; 2) for retired employees and their eligible dependents, the City must provide Blue Cross/Blue Shield 65 coverage and also reimburse the Medicare Part B premium for each eligible retiree and retiree spouse eligible for Medicare; 3) the City also provides life insurance coverage based on union contracts. Health care costs are as follows (amounts not rounded):

Pre-65:	
General City	\$14,563 per year
Fire	\$14,206 per year
Police	\$14,206 per year
Post-65:	
BC 65 Low Option	\$1,582 per year
Plan 82	\$2,797 per year
Medicare Part B:	
Actives	\$1,735 per year
Retirees	\$1,735 per year

**Board of Education Plan**

The Board of Education provides certain post-retirement benefits to retirees through negotiated contracts. The Board of Education does not have a trust fund for the OPEB plan. Eligibility for benefits is as follows:

**Teachers**

Prior to age 65 retiree and spouse pay full premium minus the Teachers' Retirement Board subsidy (eligible if receiving a retirement allowance from the Teacher's Retirement Board). Post 65, Board of Education pays premium in full for participant only, spouse pays premium minus subsidy. Effective September 1, 2014, Board of Education pays the premium for insurance obtained through the Teachers' Retirement Board (either plan choice) for the participant only. No coverage is offered to spouses. Coverage may be obtained through the Teachers' Retirement Board or other sources.

**CITY OF MILFORD, CONNECTICUT  
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**(In Thousands)**

**Para-professionals**

Retiree and spouse pay 50% of premium at age 60 with 15 years of service. Employees hired on or after September 1, 2020 can purchase single coverage only until age 65. No benefits after age 65.

**Custodians**

No cost to retiree or spouse until age 65 if at least age 60 with 10 years of service at retirement. For those retiring after June 30, 2022, retiree pays cost of retiree medical insurance at the same percentage contributed at the time of retirement. Employees hired on or after January 22, 2020 are eligible for single coverage postretirement. At age 65, retiree and spouse must pay for prescription and dental coverage if elected.

**Secretaries**

No cost to retiree or spouse if retiree is at least 60, with 10 years of service or age plus service equals 79 at retirement. (Note: Rule of 79 also applies to custodians and cafeteria workers.) If employee was hired after June 30, 2002, retiree and spouse pay same cost share as active employees until age 65. If employee was hired on or after December 31, 2011, retiree and spouse pay full premium until age 65. If hired on or after September 1, 2015, post-65 coverage is for retired employees only.

**Cafeteria Workers**

No cost to retiree or spouse until age 65 if employee is at least age 60 with 10 years of service at retirement. At age 65, retiree and spouse must pay for prescription and dental coverage if elected. Employees hired on or after October 11, 2006 are eligible for single coverage only postretirement.

**Administrators**

If retired before age 65, must be receiving retirement allowance from the Teachers' Retirement Board to qualify for benefits. No cost to retiree or spouse if the percentage of premium that the employee pays prior to retirement is less than the Teachers' Retirement Board subsidy. If cost is greater than the subsidy, retiree pays the difference. If subsidy is eliminated, retiree pays percentage of cost in effect at time of retirement. For administrators hired on or after July 1, 2010 who retire before age 65 with ten or more years of service, retiree and spouse pay the full premium minus the Teachers' Retirement Board subsidy until age 65. At age 65, there is no cost to the retiree or spouse for medical insurance. Effective July 1, 2016, the Board of Education pays the premium for insurance obtained through the Teachers' Retirement Board (either plan choice) for the retiree and spouse. Effective July 1, 2019, Board of Education pays for Medicare Advantage Plan coverage obtained through the Teachers' Retirement Board. Employees hired as administrators on or after July 1, 2010 receive retiree only benefit post age 65. Retirement date on or after July 1, 2010, retiree and spouse must pay for dental coverage, regardless of age. Effective July 1, 2016, dental coverage is provided under the Teachers' Retirement Board's plan.

The Board provides Medicare Part A and B supplemental coverage and life insurance for retirees over 65. The State Teachers' Retirement Board provides a \$110 (single) and/or \$220 (two-person) per month per employee (figures not rounded) as a subsidy to offset the post-employment costs until age 65. Life insurance is provided to Union employees as follows: Administrators 100% of salary if hired on or before July 1, 2019; new hires after July 1, 2019 receive \$50,000 to age 65, \$25,000 to age 70, and coverage ends at age 70; teachers 50% of salary; support or non-certified staff is \$15,000 or less. The Life Insurance Amount is fixed and does not get adjusted for inflation, cost of living, or any other index.

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Health care costs are as follows (amounts not rounded):

Pre-65 (for current active members who retire):	<u>As of July 1, 2019:</u>
Board of Ed-Café	\$14,401 per year
Board of Ed-Cust	\$14,401 per year
Board of Ed-Sec	\$13,488 per year
Board of Ed-Para	\$10,736 per year
Administrators	\$10,736 per year
Teachers	\$10,736 per year
Pre-65 (for current retirees who are under 65):	
Based on plan selected	
Post-65 (for current active members who retire and current retirees who are over 65):	<u>As of January 1, 2020:</u>
Plan 82 only	\$1,022 per year
Hi Option with Plan 82 and Major Medical (\$50,000)	\$5,180 per year
Hi Option with Plan 82 and Major Medical (\$250,000)	\$5,321 per year
Hi Option with Plan 82 and No Rx	\$2,376 per year
Plan F with Rx	\$9,018 per year
Medicare Part B:	
Retirees	\$1,735 per year
Post-65 (for current retirees who are under 65):	
Based on plan selected - Dental plan	\$559 per year

**B. Membership**

Membership in the plan consisted of the following at July 1, 2018:

	<u>Board of Education Retiree Medical Benefit Plan</u>	<u>City of Milford Retiree Medical Benefit Plan</u>	<u>Total</u>
Number of retirees and eligible surviving spouses	663	576	1,239
Number of active participants	<u>974</u>	<u>490</u>	<u>1,464</u>
Total Participants	<u>1,637</u>	<u>1,066</u>	<u>2,703</u>



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**Investments**

**Investment Policy**

The City's Retiree Healthcare Trust's (OPEB Trust) policy in regard to the allocation of invested assets is established and may be amended by the Retiree Healthcare Trust by a majority vote of its members. It is the policy of the Board of Trustees for the Retiree Healthcare Trust to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of asset classes or mutual funds. The Retiree Healthcare Trust's investment policy aims to refrain from dramatically shifting asset class allocations over short time spans. The following was the Board's adopted asset allocation policy as of June 30, 2020:

<b>Asset Class</b>	<b>Target Allocation</b>
U.S. Large Cap Equity	25.00%
U.S. Mid/Small Cap Equity	17.00%
International Developed Equity	10.00%
International Emerging Market Equity	8.00%
Core Fixed Income	10.00%
High Yield Fixed Income	5.00%
International Fixed Income	5.00%
Inflation Adjusted Fixed Income	5.00%
Cash	3.00%
Commodities	2.00%
Other (REITs, Alternative Assets, etc.)	10.00%
	<b>100.00%</b>

**Rate of Return**

For the year ended June 30, 2020, the annual money-weighted rate of return on investments, net of investment expense, was 0.86%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Net OPEB Liability of the City - City Plan**

The City's net OPEB liability was measured as of June 30, 2020. The components of the net OPEB liability of the Town at June 30, 2020 were as follows:

	<b>City of Milford Retiree Medical Benefit Plan</b>
Total OPEB liability	\$ 199,558
Plan fiduciary net position	<u>8,479</u>
Net OPEB Liability	<u><u>\$ 191,079</u></u>
Plan fiduciary net position as a percentage of the total OPEB liability	4.25%

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**Total OPEB Liability of the City - Board of Education Plan**

The City's total OPEB liability of \$218,704 was measured as of June 30, 2020 and was determined by an actuarial valuation as of July 1, 2018.

**Actuarial Assumptions - City Plan**

The total OPEB liability at June 30, 2020 was determined by an actuarial valuation as of July 1, 2018, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.75%
Salary increases	Age related table
Investment rate of return	3.13%
Healthcare cost trend rates	7.00% for 2018, decreasing 0.5% per year to an ultimate rate of 4.75% for 2023 and later years

Mortality rates for the City were based on the RP-2014 Adjusted to 2006 Total Dataset Mortality Table projected to valuation date with Scale MP-2018. Fire and Police were based on the RP-2014 Adjusted to 2006 Blue Collar Mortality Table projected to valuation date with Scale MP-2018.

The actuarial assumptions used in the July 1, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2004 - June 30, 2011.

**Retirement Assumptions**

**City Plan**

General City: Age 62 or completion of 10 years of service if later, minimum age on valuation date plus one year.

Fire: 20 years of service, minimum age 53, maximum age 60, minimum age on valuation date plus one year.

Police: 20 years of service, minimum age 45, maximum age 60, minimum age on valuation date plus one year.

**Actuarial Assumptions and Other Inputs - Board of Education Plan**

The total OPEB liability in the July 1, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement unless otherwise specified:

Inflation	2.75%
Salary increases	2.75%, average, including inflation
Discount rate	2.21%
Healthcare cost trend rates	7.00% for 2018, decreasing 0.5% per year to an ultimate rate of 4.75% for 2023 and later years
Retirees' share of benefit-related costs	Varies based on union and hire date - ranges from 50% to 100%

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The discount rate was based on the 20-year AA municipal bond index fund.

Mortality rates were based on RP-2014 to 2006 Total Dataset Mortality Table projected to valuation date with Scale MP-2018.

A full actuarial experience study has not been completed.

**Board of Education**

Cafeteria Workers, Custodians, Secretaries: age 50 with 10 years of service, minimum age on valuation date plus one year.

Teachers and Administrators: age 60 with 10 years of service or age 55 with 20 years of service, minimum age on valuation date plus one year.

Para-professionals: age 60 with 15 years of service, minimum age on valuation date plus one year.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset as of June 30, 2020 are summarized in the following table:

<b>Asset Class</b>	<b>Long-Term Expected Real Rate of Return</b>
U.S. Large Cap Equity	4.75%
U.S. Mid/Small Cap Equity	5.50%
International Developed Equity	5.25%
International Emerging Market Equity	6.00%
Core Fixed Income	2.00%
High Yield Fixed Income	3.25%
International Fixed Income	2.50%
Inflation Adjusted Fixed Income	0.25%
Cash	0.25%
Commodities	5.25%
Other (REITs, Alternative Assets, etc.)	5.00%

**Discount Rate - City Plan**

The discount rate used to measure the total OPEB liability was 3.13%, down from 4.33% in the prior year. The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

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(In Thousands)

**Change in the Net OPEB Liability - City Plan**

	<b>Increase (Decrease)</b>		
	<b>Total OPEB Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net OPEB Liability (a)-(b)</b>
Balances as of July 1, 2019	\$ 168,326	\$ 7,909	\$ 160,417
Changes for the year:			
Service cost	6,111		6,111
Interest on total OPEB liability	7,371		7,371
Differences between expected and actual experience	(460)		(460)
Changes in assumptions	26,701		26,701
Employer contributions		8,991	(8,991)
Net investment income (loss)		70	(70)
Benefit payments, including refund to employee contributions	(8,491)	(8,491)	-
Net changes	31,232	570	30,662
Balances as of June 30, 2020	\$ 199,558	\$ 8,479	\$ 191,079

**Change in the Total OPEB Liability - Board of Education Plan**

	<b>Total OPEB Liability (a)</b>
Balances as of July 1, 2019	\$ 176,856
Changes for the year:	
Service cost	4,121
Interest on total OPEB liability	6,238
Differences between expected and actual experience	(91)
Changes in assumptions	38,142
Employee contributions	(6,562)
Net changes	41,848
Balances as of June 30, 2020	\$ 218,704

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**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the net OPEB liability of the City using the current discount rate, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<b>1% Decrease (2.13%)</b>	<b>Current Discount Rate (3.13%)</b>	<b>1% Increase (4.13%)</b>
City Plan - Net OPEB Liability	\$ <u>218,990</u>	\$ <u>191,079</u>	\$ <u>168,401</u>
	<b>1% Decrease (1.21%)</b>	<b>Current Discount Rate (2.21%)</b>	<b>1% Increase (3.21%)</b>
BOE Plan - Total OPEB Liability	\$ <u>256,863</u>	\$ <u>218,704</u>	\$ <u>188,413</u>

**Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<b>1% Decrease (6.00% Decreasing to 3.75%)</b>	<b>Healthcare Cost Trend Rates (7.00% Decreasing to 4.75%)</b>	<b>1% Increase (8.00% Decreasing to 5.75%)</b>
City Plan - Net OPEB Liability	\$ <u>162,648</u>	\$ <u>191,079</u>	\$ <u>227,196</u>
BOE Plan - Total OPEB Liability	\$ <u>184,297</u>	\$ <u>218,704</u>	\$ <u>265,810</u>

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2020, the City recognized OPEB expense of \$21,479, of which \$12,110 was reported for the City plan and \$9,369 was reported for the BOE plan. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>BOE</b>		<b>City</b>		<b>Total</b>	
	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 77	\$ 6,725	\$ 5,888	\$ 77	\$ 12,613	
Changes of assumptions	33,252	23,664	21,934	14,560	55,186	38,224
Net difference between projected and actual earnings on pension plan investments			80		80	-
Total	\$ <u>33,329</u>	\$ <u>30,389</u>	\$ <u>22,014</u>	\$ <u>20,448</u>	\$ <u>55,343</u>	\$ <u>50,837</u>

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Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending June 30</u>	<u>BOE</u>	<u>City</u>	<u>Total</u>
2021	\$ (407)	\$ (1,020)	\$ (1,427)
2022	(407)	(1,020)	(1,427)
2023	(407)	(974)	(1,381)
2024	(407)	1,768	1,361
2025	(407)	2,812	2,405
Thereafter	4,975		4,975

**11. OTHER POSTEMPLOYMENT BENEFITS - CONNECTICUT STATE TEACHERS RETIREMENT PLAN**

**A. Plan Description**

Teachers, principals, superintendents or supervisors engaged in service of public schools plus professional employees at State Schools of higher education are eligible to participate in the Connecticut State Teachers' Retirement System Retiree Health Insurance Plan (TRS-RHIP), a cost sharing multiple-employer defined benefit other post-employment benefit plan administered by the Teachers' Retirement Board (TRB), if they choose to be covered.

Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS-RHIP issues a publicly available financial report that can be obtained at [www.ct.gov/trb](http://www.ct.gov/trb).

**B. Benefit Provisions (amounts not rounded)**

There are two types of the health care benefits offered through the system. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the CTRB Sponsored Medicare Supplement Plans provide coverage for those participating in Medicare but not receiving Subsidized Local School District Coverage.

Any member who is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, and any remaining portion is used to offset the district's cost. The subsidy amount is set by statute and has not increased since July 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan.

Any member who is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

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**(In Thousands)**

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplement Plans. Effective July 1, 2018, the System added a Medicare Advantage Plan option. Active members, retirees and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits) under the Medicare Advantage Plan. Retired members who choose to enroll in the Medicare Supplement Plan are responsible for the full difference in the premium cost between the two plans. Additionally, effective July 1, 2018, retired members who cancel their health care coverage or elect to not enroll in a CTRB sponsored health care coverage option must wait two years to enroll.

**Survivor Health Care Coverage (amounts not rounded)**

Survivors of former employees or retirees remain eligible to participate in the plan and continue to be eligible to receive either the \$110 monthly subsidy or participate in the TRB-Sponsored Medicare Supplement Plans, as long as they do not remarry.

**C. Eligibility**

Any member who is currently receiving a retirement or disability benefit is eligible to participate in the plan.

**Credited Service**

One month for each month of service as a teacher in Connecticut public schools, maximum 10 months for each school year. Ten months of credited service constitutes one year of Credited Service. Certain other types of teaching services, State employment, or wartime military service may be purchased prior to retirement if the member pays one-half the cost.

**Normal Retirement**

Age 60 with 20 years of Credited Service in Connecticut, or 35 years of Credited Service including at least 25 years of service in Connecticut.

**Early Retirement**

Age 55 with 20 years of Credited Service including 15 years of Connecticut service, or 25 years of Credited Service including 20 years of Connecticut service.

**Proratable Retirement**

Age 60 with 10 years of Credited Service.

**Disability Retirement**

No service requirement if incurred in the performance of duty, and 5 years of Credited Service in Connecticut if not incurred in the performance of duty.

**Termination of Employment**

Ten or more years of Credited Service.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
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**(In Thousands)**

**D. Contributions (amounts not rounded)**

*State of Connecticut*

Per Connecticut General Statutes Section 10-183z, contribution requirements of active employees and the State of Connecticut are approved, amended and certified by the State Teachers' Retirement Board and appropriated by the General Assembly. The State contributions are not currently actuarially funded. The State appropriates from the General Fund one third of the annual costs of the Plan. Administrative costs of the Plan are financed by the State. Based upon Chapter 167a, Subsection D of Section 10-183t of the Connecticut statutes, it is assumed the State will pay for any long-term shortfall arising from insufficient active member contributions.

*Employer (School Districts)*

School District employers are not required to make contributions to the plan.

For the year ended June 30, 2020, the amount of "on-behalf" contributions made by the State was \$443 and is recognized in the General Fund as intergovernmental revenues and education expenditures.

*Employees/Retirees*

The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers' pay for one-third of the Plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one-third of the Plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

**E. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2020, the City reports no amounts for its proportionate share of the net OPEB liability, and related deferred outflows and inflows, due to the statutory requirement that the State pay 100% of the required contribution. The amount recognized by the City as its proportionate share of the net OPEB liability, the related State support and the total portion of the net OPEB liability that was associated with the City was as follows:

City's proportionate share of the net OPEB liability	\$	-
State's proportionate share of the net OPEB liability associated with the City		<u>33,370</u>
Total	\$	<u><u>33,370</u></u>

The net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2018. At June 30, 2020, the City has no proportionate share of the net OPEB liability.

For the year ended June 30, 2020, the City recognized OPEB expense and revenue of \$(2,442) in Exhibit II.



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NOTES TO FINANCIAL STATEMENTS  
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**F. Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Health care costs trend rate	
Pre-Medicare	5.95% decreasing to 4.75% by 2025
Medicare	5.00% decreasing to 4.75% by 2028
Salary increases	3.25-6.50%, including inflation
Investment rate of return	3.00%, net of OPEB plan investment expense, including inflation
Year fund net position will be depleted	2019

Mortality rates were based on the RPH-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale.

The actuarial assumptions used in the June 30, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2010 - June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the GASB 75 valuation process. Several factors are considered in evaluating the long-term rate of return assumption, including the plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net investment expense and inflation) for each major asset class. The long-term expected rate of return was determined by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years. The plan is 100% invested in U.S. Treasuries (Cash Equivalents) for which the expected 10-Year Geometric Real Rate of Return is (0.41%).

**G. Discount Rate**

The discount rate used to measure the total OPEB liability was 3.50%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current member contribution rate and that contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members. No future State contributions were assumed to be made. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be depleted in 2019 and, as a result, the Municipal Bond Index Rate was used in the determination.

**H. Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate and the Discount Rate**

The City's proportionate share of the net OPEB liability is \$-0- and, therefore, the change in the health care cost trend rate or the discount rate would only impact the amount recorded by the State of Connecticut.

**CITY OF MILFORD, CONNECTICUT  
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**I. Other Information**

Additional information is included in the required supplementary information section of the financial statements. A schedule of contributions is not presented as the City has no obligation to contribute to the plan. Detailed information about the Connecticut State Teachers OPEB Plan fiduciary net position is available in the separately issued State of Connecticut Comprehensive Annual Financial Report at [www.ct.gov](http://www.ct.gov).

**12. PENSION AND OPEB TRUST FUNDS COMBINING SCHEDULES**

**Combining Schedule of Net Position - Trust Funds**

	<b>Pension Trust Funds</b>	<b>City OPEB Trust Fund</b>	<b>Total</b>
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Assets:			
Cash and cash equivalents	\$ <u>21,153</u>	\$ <u>105</u>	\$ <u>21,258</u>
Investments:			
Corporate bonds	6,614		6,614
U.S. government securities	4,141		4,141
U.S. government agencies	4,549		4,549
Marketable equity securities	144,357	1,129	145,486
Alternative investments	131,217		131,217
Mutual funds	34,569	7,245	41,814
Total investments	<u>325,447</u>	<u>8,374</u>	<u>333,821</u>
Total assets	346,600	8,479	355,079
Liabilities:			
Accounts and other payables	<u>146</u>	<u>            </u>	<u>146</u>
Net Position:			
Restricted for Retirement Benefits	\$ <u>346,454</u>	\$ <u>8,479</u>	\$ <u>354,933</u>

**CITY OF MILFORD, CONNECTICUT**  
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**Combining Schedules of Changes in Net Position - Trust Funds**

	<b>Pension Trust Funds</b>	<b>City OPEB Trust Fund</b>	<b>Total</b>
Additions:			
Contributions:			
Plan members	\$ 2,923	\$	\$ 2,923
Employer-current year	7,914	8,991	16,905
Total contributions	<u>10,837</u>	<u>8,991</u>	<u>19,828</u>
Investment income:			
Net change in fair value of investments	18,902	(88)	18,814
Interest and dividends	4,194	183	4,377
Net loss on sale of investments	<u>(9,046)</u>		<u>(9,046)</u>
Total investment income	14,050	95	14,145
Less investment expense	<u>2,181</u>	<u>25</u>	<u>2,206</u>
Net investment income	<u>11,869</u>	<u>70</u>	<u>11,939</u>
Total additions	<u>22,706</u>	<u>9,061</u>	<u>31,767</u>
Deductions:			
Benefit payments and withdrawals	28,033	8,491	36,524
Administration	<u>82</u>		<u>82</u>
Total deductions	<u>28,115</u>	<u>8,491</u>	<u>36,606</u>
Net Change	(5,409)	570	(4,839)
Net Position at Beginning of Year	<u>351,863</u>	<u>7,909</u>	<u>359,772</u>
Net Position at End of Year	<u>\$ 346,454</u>	<u>\$ 8,479</u>	<u>\$ 354,933</u>

**CITY OF MILFORD, CONNECTICUT  
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**13. FUND BALANCE**

Significant encumbrances at June 30, 2020 are contained in the table below in both the assigned and committed categories of the General Fund.

	<b>General Fund</b>	<b>Capital Nonrecurring Fund</b>	<b>School Facilities Fund</b>	<b>Nonmajor Governmental Funds</b>	<b>Total</b>
Fund balances:					
Nonspendable:					
Inventory	\$	\$	\$	\$ 46	\$ 46
Prepays	21				21
Restricted for:					
Grants				490	490
Capital projects		3,182	1,038	692	4,912
Committed to:					
Compensated absences	1,359				1,359
Sewer operations				6,672	6,672
General government				7,303	7,303
Capital projects		4,805	223		5,028
Education				960	960
Debt service				2,832	2,832
Community development				49	49
Assigned to:					
Subsequent year's budget	9,000				9,000
Debt service	341				341
Encumbrances:					
General government	150				150
Public safety	274				274
Public services	568				568
Health and welfare	44				44
Education	1,973				1,973
Unassigned	<u>23,477</u>	<u>(10,754)</u>	<u>(13,466)</u>	<u>(3,796)</u>	<u>(4,539)</u>
Total Fund Balances	\$ <u>37,207</u>	\$ <u>(2,767)</u>	\$ <u>(12,205)</u>	\$ <u>15,248</u>	\$ <u>37,483</u>

Major encumbrances are reported in the assigned fund balance of the General Fund of \$3,009.

**CITY OF MILFORD, CONNECTICUT  
NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2020**

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**(In Thousands)**

**14. COMMITMENTS AND CONTINGENCIES (amounts not rounded)**

On December 2, 2014, the City of Milford and Milford Power Company, LLC (the MPC) agreed to extend their existing Property Tax Payment Agreement for a term of 10 years. The initial agreement was the result of an assessment appeal of the Grand Lists of 2001, 2002, 2003 and 2004. Originally, the assessment had been \$183,073,530 generating over \$5,000,000 in taxes. (The assessment and the taxes would have significantly decreased in future years due to depreciation of the personal property.) In return, the City accepted scheduled payments in lieu of taxes for the Fiscal Years of 2006 through 2015. The original agreement called for payments to be made in July and January of each fiscal year. The payment schedule was \$1,687,500 for each six-month period from July 2005 through January 2009. Payments were \$1,875,000 for each six-month period from July 2009 through January 2011 and were \$1,750,000 for each six-month period from July 2011 through January 2015.

The new agreement calls for annual payments of \$4,700,000. Payments of \$2,350,000 are to be made in January and July of each year starting on July of 2015 and running through January of 2025. The payments are based on an assessment of \$172,667,000 and a stabilized mill rate of 27.22mills. MPC is up to date with all of its payments.

On June 28, 2010, the City entered into a Property Tax Payment Agreement with GenConn Devon LLC. The City accepted a 30-year payment schedule calling for annual payments in lieu of taxes to be made to the City through May 1, 2040. Payment amounts are as follows: June 30, 2010 - \$ 500,000; May 1, 2011 - \$2,500,000; May 1, 2012 - \$3,000,000; May 1, 2013 through May 1, 2040 - \$2,025,000. GenConn is up to date with all their payments.

There are various lawsuits and claims pending against the City's various Boards and Departments, none of which, individually or in the aggregate, is believed by counsel to be likely to result in a judgment or judgments which would seriously affect the City's financial position.

The City has received state and federal grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditures disallowed under the terms of the grant. Based on prior experience, City management believes that such disallowances, if any, will not be material.

**15. SUBSEQUENT EVENTS**

On October 15, 2020, the City issued \$16,460 in general obligation refunding bonds (Series A) with interest rates varying from 3.00% and 5.00% and maturity date of November 1, 2032. These bonds were issued to refund the following: 2010 Series A refunding bonds, 2012 refunding bonds, 2012 general obligation bonds and 2012 Series B refunding bonds.

On October 21, 2020, the City issued \$22,560 of general obligation bonds (Series B) with an interest rate varying from 2.125% to 5.00% and maturity date of November 1, 2040. In addition, the City issued \$25,525 of bond anticipation notes dated November 3, 2020 maturing November 2, 2021. The bond anticipation notes carry an interest rate of 2.00%.

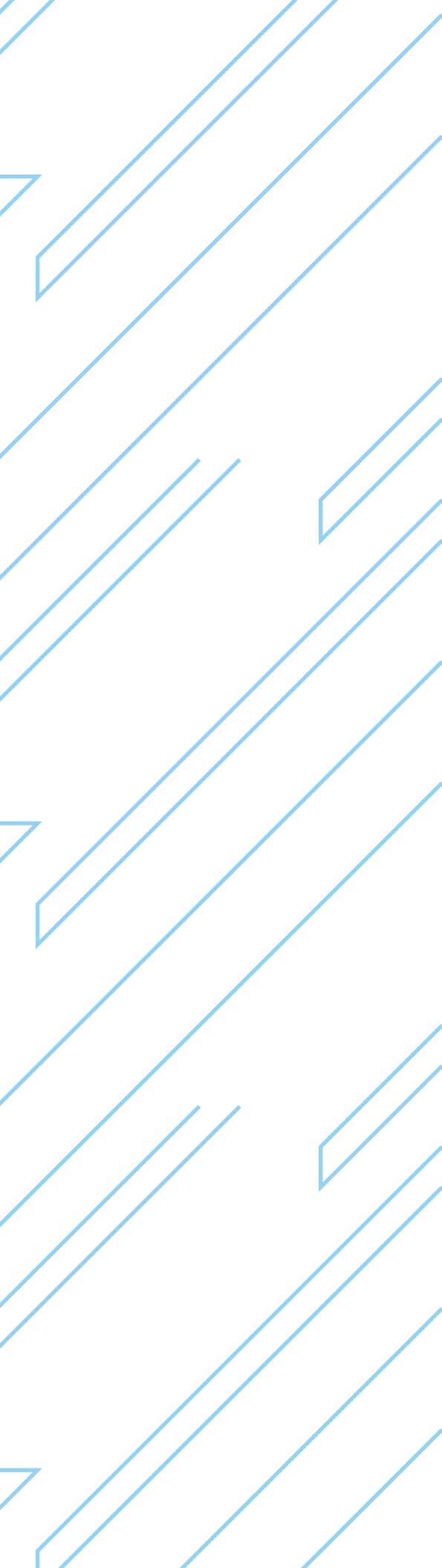
On November 24, 2020, the City issued \$17,560 of general obligation refunding bonds (Series C) with an interest rate of 5.00% and maturity date of November 1, 2028. These bonds were issued to refinance 2% State of Connecticut Clean Water Fund loan obligations originally used to fund various sewer projects.

**(In Thousands)**

**16. CORONAVIRUS (COVID-19)**

On January 30, 2020, the World Health Organization declared the coronavirus to be a public health emergency. On March 10, 2020, the Governor of the State of Connecticut declared a public health emergency and a civil preparedness emergency due to COVID-19.

The City derives a significant portion of its revenues from property taxes. While the City has not experienced any significant increase in the amount of delinquency from its taxpayers, the situation creates uncertainty about the impact of future revenues that might be generated. In addition, at this time, it is uncertain what the effects of the pandemic will be on the City's health care costs, changes in interest rates, investment valuation and the future federal or state fiscal relief.



## **Required Supplementary Information**

**CITY OF MILFORD, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED JUNE 30, 2020**  
(In Thousands)

	<b>Budgeted Amounts</b>			<b>Variance -</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Favorable</b>
				<b>(Unfavorable)</b>
General Property Taxes and Assessments:				
Current taxes	\$ 177,398	\$ 177,398	\$ 180,402	\$ 3,004
Prior year's levies	2,900	2,900	2,104	(796)
Suspense collections	15	15	64	49
Total general property taxes and assessments	<u>180,313</u>	<u>180,313</u>	<u>182,570</u>	<u>2,257</u>
Fines, Forfeitures Penalties and Interest:				
Interest and liens	<u>1,700</u>	<u>1,700</u>	<u>1,634</u>	<u>(66)</u>
Federal, State and Local Governments:				
Education cost sharing	9,885	9,885	9,921	36
State realty in lieu of tax	282	282	282	-
Pequot State Aid	237	237	237	-
Miscellaneous State Revenue	1,130	1,130	1,130	-
Total disability exemptions			6	6
PILOT - private exemptions	286	286	286	-
Veteran grants	126	126	112	(14)
Telephone access grant	95	95	91	(4)
Shellfish Taxes	2	2	2	-
State aid for health	72	72	75	3
OTB Wagering Share	90	90	56	(34)
Additional Special Education	100	100		(100)
Public Welfare			19	19
Total federal, state and local government	<u>12,305</u>	<u>12,305</u>	<u>12,217</u>	<u>(88)</u>
Investment Income:				
Investments in idle funds	800	800	1,203	403
Rental of other property	50	50	59	9
Total investment income	<u>850</u>	<u>850</u>	<u>1,262</u>	<u>412</u>
Other Revenue:				
Rental of school property	12	12	12	-
Tuition from others			21	21
PILOT - Water Authority	492	492	491	(1)
Power Plant Settlement	4,700	4,700	4,700	-
Genconn PT	2,025	2,025	2,025	-
Miscellaneous other revenues	30	30	324	294
Inland wetland fees	6	6	3	(3)
Total other revenue	<u>7,265</u>	<u>7,265</u>	<u>7,576</u>	<u>311</u>

(Continued on next page)



**CITY OF MILFORD, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)**  
**FOR THE YEAR ENDED JUNE 30, 2020**  
(In Thousands)

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance - Favorable (Unfavorable)</u>
	<u>Original</u>	<u>Final</u>		
Licenses, Permits and Other Charges:				
Devices and amusements	\$ 18	\$ 18	\$ 12	\$ (6)
Vending permits	15	15	19	4
Disposal area licenses	55	55	63	8
Recording documents	400	400	316	(84)
Conveyance tax	900	900	1,231	331
General copying fees	75	75	70	(5)
Fire Department fees	61	61	52	(9)
Paramedic fees	1,030	1,030	848	(182)
Building inspection fees	1,000	1,000	1,132	132
Fingerprinting	7	7	7	-
Police fines and forfeits	45	45	30	(15)
False alarm fees	25	25	27	2
Street opening permits	39	39	32	(7)
Engineering fees	10	10	8	(2)
Residential waste fees	270	270	142	(128)
Health inspection fees	87	87	91	4
Planning and zoning fees	30	30	28	(2)
Zoning appeals fees	7	7	15	8
Recreation fees	55	55	35	(20)
Walnut Beach parking	85	85	151	66
Parking fines judicial	12	12	15	3
Vehicle violations judicial	20	20	19	(1)
Mobile fee	5	5	5	-
Sewer assessments	13	13	15	2
Animal shelter redemption	3	3	2	(1)
Dog Fund - City share	8	8	7	(1)
Sale of Other Property	500	500	10	(490)
Recycling revenues	40	40	35	(5)
PILOT - Federal payments	1	1	1	-
Hunting and angling fees			1	1
Sticker fees			1	1
Bingo permits share	1	1		(1)
Total licenses, permits and other charges	<u>4,817</u>	<u>4,817</u>	<u>4,420</u>	<u>(397)</u>
Total revenues	207,250	207,250	209,679	2,429
Other financing sources:				
Use of fund balance	<u>9,300</u>	<u>10,590</u>		<u>(10,590)</u>

(Continued on next page)

**CITY OF MILFORD, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)**  
**FOR THE YEAR ENDED JUNE 30, 2020**  
(In Thousands)

Total Budgeted Revenues and Other Financing Sources	\$	<u>216,550</u>	\$	<u>217,840</u>	\$	209,679	\$	<u>(8,161)</u>
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Budgetary revenues are different than GAAP revenues because:

State of Connecticut "on-behalf" contributions to the Connecticut State Teachers'

Retirement System for City teachers are not budgeted:

Pension	16,197
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OPEB	443
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Premium on bonds issued	350
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Nonbudgetary items and eliminations related to the Compensated Absences Fund	77
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Encumbrances for purchases and commitments that were subsequently cancelled in the next fiscal year	<u>(179)</u>
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Total Revenues and Other Financing Sources as Reported on the Statement of  
Revenues, Expenditures and Changes in Fund Balances - Governmental Funds -  
Exhibit IV

\$	<u>226,567</u>
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**CITY OF MILFORD, CONNECTICUT**  
**GENERAL FUND**  
**SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES**  
**BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)**  
**FOR THE YEAR ENDED JUNE 30, 2020**  
**(In Thousands)**

	<u>Budgeted Amounts</u>		<u>Expenditures and Encumbrances</u>	<u>Uncommitted Balance</u>
	<u>Original</u>	<u>Amended</u>		
General Government:				
Board of Aldermen	\$ 6	\$ 6	\$ 5	\$ 1
Elections	105	105	68	37
Registrar of Voters	167	167	160	7
Milford Govt Access Television	25	25	20	5
Mayor's Office	316	317	316	1
General expenses	401	390	372	18
Community Development Department	128	128	126	2
City Clerk	403	403	319	84
Law Department	648	604	538	66
Ethics Commission	1	1		1
Probate Court	17	17	16	1
Board of Finance	1	1	1	-
Planning and Zoning Board	1,064	1,056	939	117
Board of Tax Review	3	3	2	1
Board of Zoning Appeals	9	9	5	4
Pension Board	4	4	3	1
Flood and Erosion Board	1	1	1	-
Tree Commission	2	2	1	1
Park and Recreation Commission	1	1	1	-
Conservation Commission	1	1	1	-
Veterans Ceremony and Parade Commission	6	6	4	2
Open Space	69	69	15	54
Public library	1,175	1,175	1,075	100
Total general government	<u>4,553</u>	<u>4,491</u>	<u>3,988</u>	<u>503</u>
Administration:				
Finance Department	2,028	1,956	1,784	172
MIS Department	948	974	950	24
Human Resources Department	276	312	305	7
Total administration	<u>3,252</u>	<u>3,242</u>	<u>3,039</u>	<u>203</u>
Public Safety:				
Police Department	14,023	13,421	12,635	786
Fire Department	12,194	12,727	12,666	61
Civil Preparedness	103	103	87	16
Animal Control	341	335	286	49
Lighting hydrant water	1,963	1,963	1,943	20
Total public safety	<u>28,624</u>	<u>28,549</u>	<u>27,617</u>	<u>932</u>

(Continued on next page)

## CITY OF MILFORD, CONNECTICUT

## GENERAL FUND

## SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)

FOR THE YEAR ENDED JUNE 30, 2020

(In Thousands)

	Budgeted Amounts		Expenditures and	Uncommitted
	Original	Amended	Encumbrances	Balance
Public Services:				
Public Works Office	\$ 481	\$ 482	\$ 452	\$ 30
Highway-parks division	2,702	2,539	2,293	246
Building maintenance division	3,167	3,068	2,924	144
Engineering division	397	397	333	64
General garage division	1,366	1,527	1,460	67
Solid waste operations	4,251	4,251	4,153	98
Total public services	12,364	12,264	11,615	649
Board of Education:				
Private School textbooks	20	20	20	-
Educational audit fees	22	22	22	-
Employee benefits	1,262	1,262	1,030	232
Educational operations	95,079	94,077	94,077	-
Educational Contribution Health Insurance Fund	20,136	20,136	20,136	-
Educational School Nurses	1,441	1,441	1,306	135
Total board of education	117,960	116,958	116,591	367
Health and Welfare:				
Health Department	923	921	891	30
Recreation Department	871	871	765	106
Total health and welfare	1,794	1,792	1,656	136
General Charges:				
Employee benefits - general	24,294	24,282	24,248	34
Insurance and bonds	1,783	1,780	1,775	5
Claims and refunds	419	422	422	-
Benefits and salary reserve	383	346	346	-
Unallocated contingency	20	20		20
Total general charges	26,899	26,850	26,791	59
Grants to Agencies:				
Milford Council on Aging	1,369	1,362	1,361	1
Milford Fine Arts Council	70	70	70	-
CMED	80	80	64	16
Regional Mental Health Board	3	3		3
Borough of Woodmont	233	233	233	-
Milford Transit District	350	350	350	-
Milford Mental Health	380	380	380	-
Veterans' Graves	3	3	3	-
U.S. Coast Guard Auxiliary	9	9	9	-

(Continued on next page)

## CITY OF MILFORD, CONNECTICUT

## GENERAL FUND

## SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES

## BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)

FOR THE YEAR ENDED JUNE 30, 2020

(In Thousands)

	Budgeted Amounts		Expenditures and Encumbrances	Uncommitted Balance
	Original	Amended		
Grants to Agencies (continued):				
Milford Historical District Commission	\$ 1	\$ 1	\$ 1	\$ -
Milford Progress Inc	8	8	8	-
Milford Historic #2	1	1	1	-
Historic Preservation	1	1	1	-
Visiting Nurses Association	12	12	1	11
Cemetery Association	9	9	9	-
Boys and Girls Club	80	80	80	-
Homeless Shelter/CPAC	85	85	85	-
Literacy Volunteers	5	5	5	-
Total grants to agencies	<u>2,699</u>	<u>2,692</u>	<u>2,661</u>	<u>31</u>
Debt Service:				
Public Debt Service	12,523	12,523	12,253	270
School Debt	5,447	5,447	5,310	137
Total debt service	<u>17,970</u>	<u>17,970</u>	<u>17,563</u>	<u>407</u>
Other Financing Uses:				
Transfers out	<u>435</u>	<u>3,032</u>	<u>3,032</u>	<u>-</u>
Total	<u>\$ 216,550</u>	<u>\$ 217,840</u>	214,553	<u>\$ 3,287</u>

Budgetary expenditures are different than GAAP expenditures because:

State of Connecticut "on-behalf" contributions to the Connecticut State Teachers'

Retirement System for City teachers are not budgeted:

Pension

16,197

OPEB

443

Encumbrances for purchases and commitments ordered but not received are reported in the year the order is placed for budgetary purposes, but in the year received for financial reporting purposes

(2,151)

Prior year encumbrances reported in the current year for financial reporting purposes

3,139

Change in Board of Education's Summer Payroll originally charged to subsequent years budget for budgetary purposes

(254)

Nonbudgetary items and eliminations related to the Compensated Absences Fund

1

Total Expenditures and Other Financing Uses as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds - Exhibit IV

\$ 231,928

**CITY OF MILFORD, CONNECTICUT**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**LAST SEVEN FISCAL YEARS\***  
(In Thousands)

	2014	2015	2016	2017	2018	2019	2020
Total pension liability:							
Service cost	\$ 7,087	\$ 7,299	\$ 7,809	\$ 7,979	\$ 8,023	\$ 8,322	\$ 8,233
Interest	27,046	27,998	28,604	29,924	29,952	30,582	31,387
Changes of benefits terms		(1,759)				509	
Differences between expected and actual experience		(908)	(2,281)	14	(1,654)	(136)	3,708
Changes of assumptions		9,513	7,100	248	(2,253)	(1,071)	(1,230)
Benefit payments, including refunds of member contributions	(21,862)	(23,057)	(24,025)	(24,717)	(25,217)	(26,749)	(28,033)
Net change in total pension liability	12,271	19,086	17,207	13,448	8,851	11,457	14,065
Total pension liability - beginning	341,706	353,977	373,063	390,270	403,718	412,569	424,026
Total pension liability - ending	353,977	373,063	390,270	403,718	412,569	424,026	438,091
Plan fiduciary net position:							
Contributions - employer	2,225	3,925	4,525	5,203	5,984	6,881	7,914
Contributions - member	2,169	2,332	2,672	2,736	2,788	2,893	2,923
Net investment income (loss)	44,193	(2,192)	(3,210)	35,184	32,666	19,037	11,869
Benefit payments, including refunds of member contributions	(21,862)	(23,057)	(24,025)	(24,717)	(25,217)	(26,749)	(28,033)
Administrative expense	(48)	(76)	(143)	(47)	(56)	(57)	(82)
Other	11	20	47	23	167	32	
Net change in plan fiduciary net position	26,688	(19,048)	(20,134)	18,382	16,332	2,037	(5,409)
Plan fiduciary net position - beginning	327,606	354,294	335,246	315,112	333,494	349,826	351,863
Plan fiduciary net position - ending	354,294	335,246	315,112	333,494	349,826	351,863	346,454
Net Pension Liability (Asset) - Ending	\$ (317)	\$ 37,817	\$ 75,158	\$ 70,224	\$ 62,743	\$ 72,163	\$ 91,637
Plan fiduciary net position as a percentage of the total pension liability	100.09%	89.86%	80.74%	82.61%	84.79%	82.98%	79.08%
Covered payroll	\$ 42,773	\$ 43,811	\$ 43,811	\$ 45,923	\$ 47,748	\$ 49,449	\$ 49,563
Net pension (asset) liability as a percentage of covered payroll	-0.74%	86.32%	171.55%	152.92%	131.40%	145.93%	184.89%

\*Note - This schedule is intended to show information for ten years. Additional information will be added as it becomes available.

**CITY OF MILFORD, CONNECTICUT  
SCHEDULE OF EMPLOYER CONTRIBUTIONS  
CITY OF MILFORD RETIREMENT SYSTEM  
LAST TEN FISCAL YEARS  
(In Thousands)**

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Actuarially determined contribution	\$	342	\$ 324	\$ 2,225	\$ 5,871	\$ 6,348	\$ 7,351	\$ 9,519	\$ 10,554	\$ 11,395
Contributions in relation to the actuarially determined contribution		342	324	2,225	3,925	4,525	5,203	5,984	6,881	7,914
Contribution Deficiency	\$ -	\$ -	\$ -	\$ -	\$ 1,946	\$ 1,823	\$ 2,148	\$ 3,535	\$ 3,673	\$ 3,481
Covered payroll	\$ 40,622	\$ 41,597	\$ 43,010	\$ 42,773	\$ 43,811	\$ 44,587	\$ 45,923	\$ 47,748	\$ 49,449	\$ 49,563
Contributions as a percentage of covered payroll	0.00%	0.82%	0.75%	5.20%	8.96%	10.15%	11.33%	12.53%	13.92%	15.97%

**Notes to Schedule**

Valuation date:

July, 1 2019

Measurement date:

June 30, 2020

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry Age Method, level percentage of salary
Amortization method	None
Remaining amortization period	N/A
Asset valuation method	5-year smoothed market
Inflation	2.75%
Salary increases	Age related table
Investment rate of return	7.50%
Retirement age	Age related table
Mortality	Non-Disabled - Based on RP-2014 adjusted to 2006 Total Dataset Mortality Table, projected to the valuation date with Scale MP-2019 Disabled - Based on RP-2014 adjusted to 2006 Disabled Mortality Table, projected to the valuation date with Scale MP-2019

**CITY OF MILFORD, CONNECTICUT  
SCHEDULE OF INVESTMENT RETURNS  
CITY OF MILFORD RETIREMENT SYSTEM  
LAST SEVEN FISCAL YEARS\***

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Annual money-weighted rate of return, net of investment expense	13.78%	-0.62%	-0.99%	11.37%	10.00%	5.53%	3.43%

\*Note - This schedule is intended to show information for ten years. Additional information will be added as it becomes available.



**CITY OF MILFORD, CONNECTICUT**  
**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**TEACHERS RETIREMENT PLAN**  
**LAST SIX FISCAL YEARS\***  
(In Thousands)

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
City's proportion of the net pension liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
City's proportionate share of the net pension liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the net pension liability associated with the City	131,584	142,361	180,837	171,408	164,985	213,972
Total	<u>\$ 131,584</u>	<u>\$ 142,361</u>	<u>\$ 180,837</u>	<u>\$ 171,408</u>	<u>\$ 164,985</u>	<u>\$ 213,972</u>
City's covered payroll	\$ 49,466	\$ 49,287	\$ 49,376	\$ 49,316	\$ 49,972	\$ 50,980
City's proportionate share of the net pension liability as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the total pension liability	61.51%	59.50%	52.26%	55.93%	57.69%	52.00%

**Notes to Schedule**

Changes in benefit terms	<p>HB 7424 made the following provision changes:</p> <ul style="list-style-type: none"> <li>- Beginning July 1, 2019, annual interest credited on mandatory contributions set at 4.0%.</li> <li>- For members retiring on or after July 1, 2019 with a partial refund option election (Plan N), if 50% of the benefits paid prior to death do not exceed the Member's mandatory contributions plus interest frozen at the date of benefit commencement, the difference is paid to the Member's beneficiary.</li> </ul>
Changes of assumptions	<p>HB 7424 made the following assumption changes:</p> <ul style="list-style-type: none"> <li>- Reduce the inflation assumption from 2.75% to 2.50%.</li> <li>- Reduce the real rate of return assumption from 5.25% to 4.40% which, when combined with the inflation assumption change, results in a decrease in the investment rate of return assumption from 8.00% to 6.90%.</li> <li>- Increase the annual rate of wage increase assumption from 0.50% to 0.75%.</li> <li>- Phase in to a level dollar amortization method for the June 30, 2024 valuation.</li> </ul>
Actuarial cost method	Entry age
Amortization method	Level percent of pay, closed
Remaining amortization period	17.6 years
Asset valuation method	4-year smoothed market
Inflation	2.75%
Salary increase	3.25%-6.50%, including inflation
Investment rate of return	8.00%, net of investment related expense

\*Note - This schedule is intended to show information for ten years. Additional information will be added as it becomes available.

**CITY OF MILFORD, CONNECTICUT**  
**SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS**  
**CITY OPEB PLAN**  
**LAST FOUR FISCAL YEARS\***

(In Thousands)

	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Total OPEB liability:				
Service cost	\$ 5,653	\$ 6,568	\$ 6,430	\$ 6,111
Interest	7,351	7,150	7,707	7,371
Differences between expected and actual experience	(1,017)	(596)	(8,085)	(460)
Changes of assumptions	11,890	(8,754)	(15,516)	26,701
Benefit payments	<u>(6,664)</u>	<u>(7,468)</u>	<u>(7,419)</u>	<u>(8,491)</u>
Net change in total OPEB liability	17,213	(3,100)	(16,883)	31,232
Total OPEB liability - beginning	<u>171,096</u>	<u>188,309</u>	<u>185,209</u>	<u>168,326</u>
Total OPEB liability - ending	<u>188,309</u>	<u>185,209</u>	<u>168,326</u>	<u>199,558</u>
Plan fiduciary net position:				
Contributions - employer	7,164	7,968	7,919	8,991
Contributions - member				
Net investment income (loss)	564	463	389	70
Benefit payments	(6,664)	(7,468)	(7,419)	(8,491)
Administrative expense				
Other		1		
Net change in plan fiduciary net position	<u>1,064</u>	<u>964</u>	<u>889</u>	<u>570</u>
Plan fiduciary net position - beginning	<u>4,992</u>	<u>6,056</u>	<u>7,020</u>	<u>7,909</u>
Plan fiduciary net position - ending	<u>6,056</u>	<u>7,020</u>	<u>7,909</u>	<u>8,479</u>
Net OPEB Liability - Ending	<u>\$ 182,253</u>	<u>\$ 178,189</u>	<u>\$ 160,417</u>	<u>\$ 191,079</u>
Plan fiduciary net position as a percentage of the total OPEB liability	3.22%	3.79%	4.70%	4.25%
Covered payroll	\$ 38,282	\$ 39,335	\$ 39,225	\$ 40,303
Net OPEB liability as a percentage of covered payroll	476.08%	453.00%	408.97%	474.11%

\*Note - This schedule is intended to show information for ten years. Additional information will be added as it becomes available.

**CITY OF MILFORD, CONNECTICUT  
SCHEDULE OF EMPLOYER CONTRIBUTIONS  
CITY OPEB PLAN**

**LAST TEN FISCAL YEARS**

(In Thousands)

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
Actuarially determined contribution (1)	\$ 14,774	\$ 14,081	\$ 14,785	\$ 12,248	\$ 12,455	\$ 12,103	\$ 12,321	\$ 15,745	\$ 16,033	\$ 12,419
Contributions in relation to the actuarially determined contribution	5,078	8,112	6,424	6,407	6,498	7,086	7,164	7,968	7,919	8,991
Contribution Deficiency	\$ 9,696	\$ 5,969	\$ 8,361	\$ 5,841	\$ 5,957	\$ 5,017	\$ 5,157	\$ 7,777	\$ 8,114	\$ 3,428
Covered payroll	\$ 33,986	\$ 34,856	\$ 35,901	\$ 35,442	\$ 36,506	\$ 37,258	\$ 38,282	\$ 39,335	\$ 39,225	\$ 40,303
Contributions as a percentage of covered payroll	14.94%	23.27%	17.89%	18.08%	17.80%	19.02%	18.71%	20.26%	20.19%	22.31%

(1) Actuarially Determined Contributions prior to fiscal year ending June 30, 2017 is based on the Annual Required Contribution (ARC) calculated in accordance with GASB No. 45.

**Notes to Schedule**

Valuation date:

July, 1 2018

Measurement date:

June 30, 2020

Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age
Amortization method	None
Amortization period	N/A
Asset valuation method	Plan assets equal the market value of assets
Inflation	2.75%
Healthcare cost trend rates	7.00% initial, decreasing 0.5% per year to an ultimate rate of 4.75%
Salary increases	Age related table
Investment rate of return	3.13%; Prior: 4.33%
Retirement age	In the 2018 actuarial valuation, expected retirement ages of general employees were adjusted to more closely reflect actual experience.

**Mortality**

City: RP-2014 Adjusted to 2006 Total Dataset Mortality Table projected to valuation date with Scale MP-2018.  
Fire and Police: RP-2014 Adjusted to 2006 Blue Collar Mortality Table projected to valuation date with Scale MP-2018.

**CITY OF MILFORD, CONNECTICUT  
SCHEDULE OF INVESTMENT RETURNS  
CITY OPEB PLAN  
LAST FOUR FISCAL YEARS\***

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	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
Annual money-weighted rate of return, net of investment expense	10.44%	7.16%	5.23%	0.86%

\*Note - This schedule is intended to show information for ten years. Additional information will be added as it becomes available.

## CITY OF MILFORD, CONNECTICUT

## SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

## BOE OPEB PLAN

## LAST THREE FISCAL YEARS\*

(In Thousands)

	2018	2019	2020
Total OPEB liability:			
Service cost	\$ 5,946	\$ 5,849	\$ 4,121
Interest	7,395	7,930	6,238
Differences between expected and actual experience	120	(8,936)	(91)
Changes of assumptions	(8,972)	(24,067)	38,142
Benefit payments	(6,223)	(5,884)	(6,562)
Net change in total OPEB liability	(1,734)	(25,108)	41,848
Total OPEB liability - beginning	203,698	201,964	176,856
Total OPEB Liability - Ending	\$ 201,964	176,856	218,704
Covered payroll	\$ 65,131	\$ 64,617	\$ 66,394
Net OPEB liability as a percentage of covered payroll	310.09%	273.70%	329.40%

\*Note - This schedule is intended to show information for ten years. Additional information will be added as it becomes available.

**CITY OF MILFORD, CONNECTICUT**  
**SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY**  
**TEACHERS RETIREMENT PLAN**  
**LAST THREE FISCAL YEARS\***  
(In Thousands)

	<u>2018</u>	<u>2019</u>	<u>2020</u>
City's proportion of the net OPEB liability	0.00%	0.00%	0.00%
City's proportionate share of the net OPEB liability	\$ -	\$ -	\$ -
State's proportionate share of the net OPEB liability associated with the City	<u>44,119</u>	<u>32,982</u>	<u>33,370</u>
Total	<u>\$ 44,119</u>	<u>\$ 32,982</u>	<u>\$ 33,370</u>
City's covered payroll	\$ 49,316	\$ 49,972	\$ im fin
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the total OPEB liability	1.79%	1.49%	2.08%

**Notes to Schedule**

Changes in benefit terms	The Plan was amended by the Board, effective January 1, 2019, during the September 12, 2018 meeting.
Changes of assumptions	Based on the procedure described in GASB 74, the discount rate used to measure Plan obligations for financial accounting purposes as of June 30, 2019 was updated to equal the Municipal Bond Index Rate of 3.50% as of June 30, 2019.
	Expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience both before and after the plan change that became effective on July 1, 2019.
	The expected rate of inflation was decreased, and the real wage growth assumption was increased.
Actuarial cost method	Entry age normal (level percent of pay)
Amortization method	Level percent of pay over an open period
Remaining amortization period	30 years
Asset valuation method	Market value of assets
Investment rate of return	3.00%, net of investment related expense including price inflation
Price inflation	2.75%

\*Note - This schedule is intended to show information for ten years. Additional information will be added as it becomes available.

## ***Appendix B-1***

### ***Form of Opinion of Bond Counsel for the Series A Bonds***

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**FORM OF OPINION OF BOND COUNSEL  
CITY OF MILFORD, CONNECTICUT  
\$25,700,000 GENERAL OBLIGATION BONDS, ISSUE OF 2021, SERIES A**

November 2, 2021

City of Milford  
City Hall  
110 River Street  
Milford, Connecticut 06460

We have acted as Bond Counsel to the City of Milford, Connecticut (the “City”) in connection with the issuance by the City of its \$25,700,000 General Obligation Bonds, Issue of 2021, Series A, dated November 2, 2021 (the “Bonds”). In such capacity, we have examined a record of proceedings of the City authorizing the Bonds, a Tax Regulatory Agreement of the City dated November 2, 2021 (the “Agreement”), such law and such other proceedings, certifications, and documents as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation.

We are of the opinion that when the Bonds are duly certified by U.S. Bank National Association, they will be valid and legally binding general obligations of the City payable as to both principal and interest from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts pursuant to Connecticut statutes. We are further of the opinion that the Agreement is a valid and binding agreement of the City and was duly authorized by the City.

The rights of the holders of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors’ rights generally and by equitable principles, whether considered at law or in equity.

The Internal Revenue Code of 1986, as amended (the “Code”), establishes certain requirements that must be satisfied at and subsequent to the issuance and delivery of the Bonds in order that interest on the Bonds be excluded from gross income under Section 103 of the Code. In the Agreement, the City has made covenants and representations designed to assure compliance with such requirements of the Code. The City has covenanted in the Agreement that it will at all times comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds to ensure that interest on the Bonds shall not be included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds, including covenants regarding, among other matters, the use, expenditure and investment of the proceeds of the Bonds.

In rendering the below opinions regarding the federal treatment of interest on the Bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Agreement, and (ii) continuing compliance by the City with the covenants set forth in the Agreement as to such tax matters.

In our opinion, under existing law, interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of calculating the federal alternative minimum tax. We express no opinion regarding other federal income tax consequences caused by the ownership or disposition of, or receipt of interest on, the Bonds.

We are further of the opinion that, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based for individuals, trusts and estates required to pay the federal alternative minimum tax. We express no opinion regarding other State income tax consequences caused by the ownership or disposition of, or receipt of interest on the Bonds.

We express no opinion herein regarding the accuracy, adequacy, or completeness of the Official Statement dated October 19, 2021 and other offering material relating to the Bonds.

The foregoing opinion is based upon existing laws, regulations, rules and court decisions. We undertake no responsibility to inform you of changes in law or fact occurring after the date hereof which may affect the conclusions herein. We have not undertaken to advise whether any events after the date of issuance of the Bonds, including the adoption of federal tax legislation, may affect the tax status of interest on the Bonds.

Respectfully,

PULLMAN & COMLEY, LLC

## ***Appendix B-2***

### ***Form of Opinion of Bond Counsel for the Series B Bonds***

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**FORM OF OPINION OF BOND COUNSEL  
CITY OF MILFORD, CONNECTICUT  
\$3,715,000 GENERAL OBLIGATION REFUNDING BONDS, ISSUE OF 2021, SERIES B**

November 2, 2021

City of Milford  
City Hall  
110 River Street  
Milford, Connecticut 06460

We have acted as Bond Counsel to the City of Milford, Connecticut (the “City”) in connection with the issuance by the City of its \$3,715,000 General Obligation Refunding Bonds, Issue of 2021, Series B, dated November 2, 2021 (the “Bonds”). In such capacity, we have examined a record of proceedings of the City authorizing the Bonds, a Tax Regulatory Agreement of the City dated November 2, 2021 (the “Agreement”), such law and such other proceedings, certifications, and documents as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation.

We are of the opinion that when the Bonds are duly certified by U.S. Bank National Association, they will be valid and legally binding general obligations of the City payable as to both principal and interest from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts pursuant to Connecticut statutes. We are further of the opinion that the Agreement is a valid and binding agreement of the City and was duly authorized by the City.

The rights of the holders of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors’ rights generally and by equitable principles, whether considered at law or in equity.

The Internal Revenue Code of 1986, as amended (the “Code”), establishes certain requirements that must be satisfied at and subsequent to the issuance and delivery of the Bonds in order that interest on the Bonds be excluded from gross income under Section 103 of the Code. In the Agreement, the City has made covenants and representations designed to assure compliance with such requirements of the Code. The City has covenanted in the Agreement that it will at all times comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds to ensure that interest on the Bonds shall not be included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds, including covenants regarding, among other matters, the use, expenditure and investment of the proceeds of the Bonds.

In rendering the below opinions regarding the federal treatment of interest on the Bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Agreement, and (ii) continuing compliance by the City with the covenants set forth in the Agreement as to such tax matters.

In our opinion, under existing law, interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of calculating the federal alternative minimum tax. We express no opinion regarding other federal income tax consequences caused by the ownership or disposition of, or receipt of interest on, the Bonds.

We are further of the opinion that, under existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based for individuals, trusts and estates required to pay the federal alternative minimum tax. We express no opinion regarding other State income tax consequences caused by the ownership or disposition of, or receipt of interest on the Bonds.

We express no opinion herein regarding the accuracy, adequacy, or completeness of the Official Statement dated October 19, 2021 and other offering material relating to the Bonds.

The foregoing opinion is based upon existing laws, regulations, rules and court decisions. We undertake no responsibility to inform you of changes in law or fact occurring after the date hereof which may affect the conclusions herein. We have not undertaken to advise whether any events after the date of issuance of the Bonds, including the adoption of federal tax legislation, may affect the tax status of interest on the Bonds.

Respectfully,

PULLMAN & COMLEY, LLC

## ***Appendix B-3***

### ***Form of Opinion of Bond Counsel for the Notes***

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**FORM OF OPINION OF BOND COUNSEL  
CITY OF MILFORD, CONNECTICUT  
\$15,300,000 GENERAL OBLIGATION BOND ANTICIPATION NOTES**

November 2, 2021

City of Milford  
City Hall  
110 River Street  
Milford, Connecticut 06460

We have acted as Bond Counsel to the City of Milford, Connecticut (the “City”) in connection with the issuance by the City of its \$15,300,000 General Obligation Bond Anticipation Notes, dated November 2, 2021 (the “Notes”). In such capacity, we have examined a record of proceedings of the City authorizing the Notes, a Tax Regulatory Agreement of the City dated November 2, 2021 (the “Agreement”), such law and such other proceedings, certifications, and documents as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion we have relied upon the certified proceedings and other certifications of public officials furnished to us without undertaking to verify the same by independent investigation.

We are of the opinion that when the Notes are duly certified by U.S. Bank National Association, they will be valid and legally binding general obligations of the City payable as to both principal and interest from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts pursuant to Connecticut statutes. We are further of the opinion that the Agreement is a valid and binding agreement of the City and was duly authorized by the City.

The rights of the holders of the Notes and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors’ rights generally and by equitable principles, whether considered at law or in equity.

The Internal Revenue Code of 1986, as amended (the “Code”), establishes certain requirements that must be satisfied at and subsequent to the issuance and delivery of the Notes in order that interest on the Notes be excluded from gross income under Section 103 of the Code. In the Agreement, the City has made covenants and representations designed to assure compliance with such requirements of the Code. The City has covenanted in the Agreement that it will at all times comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Notes to ensure that interest on the Notes shall not be included in gross income for federal income tax purposes retroactive to the date of issuance of the Notes, including covenants regarding, among other matters, the use, expenditure and investment of the proceeds of the Notes.

In rendering the below opinions regarding the federal treatment of interest on the Notes, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and reasonable expectations, and certifications of fact contained in the Agreement, and (ii) continuing compliance by the City with the covenants set forth in the Agreement as to such tax matters.

In our opinion, under existing law, interest on the Notes is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of calculating the federal alternative minimum tax. We express no opinion regarding other federal income tax consequences caused by the ownership or disposition of, or receipt of interest on, the Notes.

We are further of the opinion that, under existing statutes, interest on the Notes is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates and is excluded from amounts on which the net Connecticut minimum tax is based for individuals, trusts and estates required to pay the federal alternative minimum tax. We express no opinion regarding other State income tax consequences caused by the ownership or disposition of, or receipt of interest on the Notes.

We express no opinion herein regarding the accuracy, adequacy, or completeness of the Official Statement dated October 19, 2021 and other offering material relating to the Notes.

The foregoing opinion is based upon existing laws, regulations, rules and court decisions. We undertake no responsibility to inform you of changes in law or fact occurring after the date hereof which may affect the conclusions herein. We have not undertaken to advise whether any events after the date of issuance of the Notes, including the adoption of federal tax legislation, may affect the tax status of interest on the Notes.

Respectfully,

PULLMAN & COMLEY, LLC

## ***Appendix C-1***

### ***Form of Continuing Disclosure Agreement for the Series A Bonds***

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**FORM OF CONTINUING DISCLOSURE AGREEMENT  
BY THE CITY OF MILFORD, CONNECTICUT**

**In Connection With The Issuance and Sale of  
\$25,700,000 City of Milford, Connecticut  
General Obligation Bonds, Issue of 2021, Series A**

This Continuing Disclosure Agreement (“Agreement”) is made as of November 2, 2021, by the City of Milford, Connecticut (the “Issuer”) acting by its undersigned officers, duly authorized, in connection with the issuance of its \$25,700,000 General Obligation Bonds, Issue of 2021, Series A dated November 2, 2021 (the “Bonds”).

**Section 1. Definitions.** In addition to the terms defined above, the following capitalized terms shall have the meanings ascribed thereto:

“Annual Report” shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Section 2 of this Agreement.

“EMMA” means the Electronic Municipal Market Access System as described in the 1934 Act Release #59062 and maintained by the Municipal Securities Rulemaking Board for the purposes of the Rule and as further described in Section 13 hereof.

“Final Official Statement” means the official statement of the Issuer dated October 19, 2021 prepared in connection with the issuance of the Bonds.

“Fiscal Year End” shall mean the last day of the Issuer’s fiscal year, currently June 30.

“Listed Events” shall mean any of the events listed in Section 4 of this Agreement.

“MSRB” shall mean the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, as amended, or any successor thereto.

“Rule” means rule 15c2-12 under the Securities Exchange Act of 1934, as of the date of this Agreement.

“SEC” means the Securities and Exchange Commission of the United States, or any successor thereto.

**Section 2. Annual Reports.**

(a) The Issuer shall provide or cause to be provided to the MSRB, in accordance with the provisions of the Rule and of this Agreement, the following annual financial information and operating data regarding the Issuer:

(i) Audited financial statements as of and for the year ending on its Fiscal Year End, prepared in accordance with generally accepted accounting principles, as promulgated by the Governmental Accounting Standards Board from time to time or mandated state statutory principles as in effect from time to time; and

**(ii)** Financial information and operating data as of and for the year ending on its Fiscal Year End of the following type to the extent not included in the audited financial statements described in (i) above:

- (A)** the amounts of the gross and net taxable grand list;
  - (B)** a listing of the ten largest taxpayers on the grand list, together with each such taxpayer's taxable valuation thereon;
  - (C)** the percentage and amount of the annual property tax levy collected and uncollected;
  - (D)** a schedule of the annual debt service on outstanding long-term bonded indebtedness;
  - (E)** a calculation of the net direct debt, total direct debt, and total overall net debt (reflecting overlapping and underlying debt);
  - (F)** the total direct debt, total net direct debt and total overall net debt of the Issuer per capita;
  - (G)** the ratios of total direct debt and total overall net debt of the Issuer to the Issuer's net taxable grand list;
  - (H)** a statement of statutory debt limitations and debt margins;
- and
- (I)** the funding status of the Issuer's pension benefit obligations.

**(b)** The above-referenced information is expected to be provided by the filing of and cross reference to the Issuer's audited financial statements. The information may be provided in whole or in part by cross-reference to other documents provided to the MSRB, including official statements of the Issuer which will be available from the MSRB's internet web site or filed with the SEC. All or a portion of the financial information and operating data may be provided in the form of a comprehensive annual financial report or the annual adopted budget.

**(c)** Subject to the requirements of Section 8 hereof, the Issuer reserves the right to modify from time to time the specific types of information or data provided or the format of the presentation of such information or data, to the extent necessary or appropriate; provided that the Issuer agrees that any such modification will be done in a manner consistent with the Rule. The Issuer also reserves the right to modify the preparation and presentation of financial statements described herein as may be required to conform with changes in Connecticut law applicable to municipalities or any changes in generally accepted accounting principles, as promulgated by the Governmental Accounting Standards Board from time to time.

**Section 3.      Timing.** The Issuer shall provide the information and data referenced in Section 2(a) not later than eight months after each Fiscal Year End subsequent to the date of issuance of the Bonds, provided, however, that if such financial information and data for the Fiscal Year End preceding the date of issuance of the Bonds is not contained in the Final Official Statement for the Bonds or has not otherwise been previously provided, the Issuer shall provide such information and data no later than eight months after the close of such preceding Fiscal Year End. The Issuer agrees that if audited information is not available eight months after the close of any Fiscal Year End, it shall submit unaudited information by such time and will submit audited information when available.

**Section 4.      Event Notices.**

**(a)**      The Issuer agrees to provide or cause to be provided to the MSRB, within ten (10) business days of the occurrence of any of the following events with respect to the Bonds, notice of the occurrence of such event:

- (i)**      principal and interest payment delinquencies;
- (ii)**      unscheduled draws on debt service reserves reflecting financial difficulties;
- (iii)**      unscheduled draws on credit enhancements reflecting financial difficulties;
- (iv)**      substitution of credit or liquidity providers, or their failure to perform;
- (v)**      adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Bonds, or other events affecting the tax status of the Bonds;
- (vi)**      tender offers;
- (vii)**      bankruptcy, insolvency, receivership, or a similar proceeding by the Issuer;

*Note to clause (a)(vii): For the purposes of the event identified in clause (a)(vii) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.*

- (viii)**      Bond defeasances;
- (ix)**      rating changes; and

(x) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the Issuer, any of which reflect financial difficulties.

(b) The Issuer agrees to provide or cause to be provided to the MSRB, within ten (10) business days of the occurrence of any of the following events with respect to the Bonds, notice of the occurrence of such event, if material:

(i) non-payment related defaults;

(ii) modifications to rights of Bondholders;

(iii) Bond calls;

(iv) release, substitution, or sale of property securing repayment of the Bonds;

(v) consummation of a merger, consolidation, acquisition involving the Issuer, other than the ordinary course of business, or the sale of all or substantially all the assets of the Issuer, or the entry into a definitive agreement to engage in such a transaction, or a termination of such an agreement, other than in accordance with its terms;

(vi) appointment of a successor or additional trustee, or the change in the name of the trustee; and

(vii) incurrence of a financial obligation of the Issuer or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the Issuer, any of which affect security holders.

*Note to clauses (a)(x) and (b)(vii): For purposes of the events identified in clauses (a)(x) and (b)(vii), the term “financial obligation” means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term “financial obligation” shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.*

**Section 5. Notice of Failure.** The Issuer agrees to provide or cause to be provided, in a timely manner to the MSRB, notice of any failure by the Issuer to provide the annual financial information described in Section 2(a) of this Agreement on or before the date set forth in Section 3 hereof.

**Section 6. Termination of Reporting Obligation.** The Issuer’s obligations under this Agreement shall terminate upon the defeasance, prior redemption or payment in full of all of the Bonds.

**Section 7. Agent.** The Issuer may, from time to time, appoint or engage an agent to assist it in carrying out its obligations under this Agreement, and may discharge any such agent, with or without appointing a successor agent.



**Section 8. Amendment; Waiver.** Notwithstanding any other provision of this Agreement, the Issuer may amend this Agreement, and any provision of this Agreement may be waived, if such amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the Issuer, and is supported by an opinion of counsel expert in federal securities laws, to the effect that (i) such amendment or waiver would not materially adversely affect the beneficial owners of the Bonds and (ii) the Agreement as so amended would have complied with the requirements of the Rule as of the date of the Agreement, taking in account any amendments or interpretations of the Rule as well as any changes in circumstances. A copy of any such amendment will be filed in a timely manner with the MSRB. The annual financial information provided on the first date following adoption of any such amendment will explain, in narrative form, the reasons for the amendment and the impact of the change in the type of operating or financial information provided.

**Section 9. Additional Information.** Nothing in this Agreement shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Agreement or any other means of communications, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Agreement. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Agreement, the Issuer shall have no obligation under this Agreement to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

**Section 10. Indemnification.** The Issuer agrees to indemnify and save its officials, officers and employees harmless against any loss, expense and liabilities which they may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorney's fees) of defending against any claim of liability hereunder, but excluding any such liabilities due to any such person's malicious, wanton, or willful act. The obligations of the Issuer under this Section shall survive, notwithstanding that such person may no longer be serving in such capacity.

**Section 11. Enforceability.** The Issuer agrees that its undertaking pursuant to the Rule set forth in this Agreement is intended to be for the benefit of and enforceable by the beneficial owners of the Bonds. In the event the Issuer shall fail to perform its duties hereunder, the Issuer shall have the option to cure such failure after its receipt of written notice from any beneficial owner of the Bonds of such failure. The present address of the Issuer is City of Milford, Finance Department, 70 W. River Street, Milford, Connecticut 06460, Attn: Director of Finance. In the event the Issuer does not cure such failure, the right of any beneficial owner of the Bonds to enforce the provisions of this undertaking shall be limited to a right to obtain specific enforcement of the Issuer's obligations hereunder. No monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Agreement constitute default of the Issuer with respect to the Bonds.

**Section 12. Governing Law.** This Agreement shall be governed by the laws of the State of Connecticut.

**Section 13. Method of Filing.** To the extent filings are required to be made to the MSRB under this Agreement, the Issuer shall transmit such filings or notices in an electronic format to the continuing disclosure service portal provided through MSRB's EMMA as provided at <http://emma.msrb.org/> or any similar system that is acceptable to the SEC.

**IN WITNESS WHEREOF**, the Issuer has caused this Agreement to be executed in its name by its undersigned officers, duly authorized, all as of the date first above written.

**CITY OF MILFORD, CONNECTICUT**

By: \_\_\_\_\_  
Benjamin G. Blake, Mayor

By: \_\_\_\_\_  
Marianne Klinga, City Treasurer

By: \_\_\_\_\_  
Peter A. Erodict, Jr., Director of Finance

## ***Appendix C-2***

### ***Form of Continuing Disclosure Agreement for the Series B Bonds***

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**FORM OF CONTINUING DISCLOSURE AGREEMENT  
BY THE CITY OF MILFORD, CONNECTICUT**

**In Connection With The Issuance and Sale of  
\$3,715,00 City of Milford, Connecticut  
General Obligation Refunding Bonds, Issue of 2021, Series B**

This Continuing Disclosure Agreement (“Agreement”) is made as of November 2, 2021, by the City of Milford, Connecticut (the “Issuer”) acting by its undersigned officers, duly authorized, in connection with the issuance of its \$3,715,000 General Obligation Refunding Bonds, Issue of 2021, Series B dated November 2, 2021 (the “Bonds”).

**Section 1. Definitions.** In addition to the terms defined above, the following capitalized terms shall have the meanings ascribed thereto:

“Annual Report” shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Section 2 of this Agreement.

“EMMA” means the Electronic Municipal Market Access System as described in the 1934 Act Release #59062 and maintained by the Municipal Securities Rulemaking Board for the purposes of the Rule and as further described in Section 13 hereof.

“Final Official Statement” means the official statement of the Issuer dated October 19, 2021 prepared in connection with the issuance of the Bonds.

“Fiscal Year End” shall mean the last day of the Issuer’s fiscal year, currently June 30.

“Listed Events” shall mean any of the events listed in Section 4 of this Agreement.

“MSRB” shall mean the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, as amended, or any successor thereto.

“Rule” means rule 15c2-12 under the Securities Exchange Act of 1934, as of the date of this Agreement.

“SEC” means the Securities and Exchange Commission of the United States, or any successor thereto.

**Section 2. Annual Reports.**

(a) The Issuer shall provide or cause to be provided to the MSRB, in accordance with the provisions of the Rule and of this Agreement, the following annual financial information and operating data regarding the Issuer:

(i) Audited financial statements as of and for the year ending on its Fiscal Year End, prepared in accordance with generally accepted accounting principles, as promulgated by the Governmental Accounting Standards Board from time to time or mandated state statutory principles as in effect from time to time; and

**(ii)** Financial information and operating data as of and for the year ending on its Fiscal Year End of the following type to the extent not included in the audited financial statements described in (i) above:

- (A)** the amounts of the gross and net taxable grand list;
  - (B)** a listing of the ten largest taxpayers on the grand list, together with each such taxpayer's taxable valuation thereon;
  - (C)** the percentage and amount of the annual property tax levy collected and uncollected;
  - (D)** a schedule of the annual debt service on outstanding long-term bonded indebtedness;
  - (E)** a calculation of the net direct debt, total direct debt, and total overall net debt (reflecting overlapping and underlying debt);
  - (F)** the total direct debt, total net direct debt and total overall net debt of the Issuer per capita;
  - (G)** the ratios of total direct debt and total overall net debt of the Issuer to the Issuer's net taxable grand list;
  - (H)** a statement of statutory debt limitations and debt margins;
- and
- (I)** the funding status of the Issuer's pension benefit obligations.

**(b)** The above-referenced information is expected to be provided by the filing of and cross reference to the Issuer's audited financial statements. The information may be provided in whole or in part by cross-reference to other documents provided to the MSRB, including official statements of the Issuer which will be available from the MSRB's internet web site or filed with the SEC. All or a portion of the financial information and operating data may be provided in the form of a comprehensive annual financial report or the annual adopted budget.

**(c)** Subject to the requirements of Section 8 hereof, the Issuer reserves the right to modify from time to time the specific types of information or data provided or the format of the presentation of such information or data, to the extent necessary or appropriate; provided that the Issuer agrees that any such modification will be done in a manner consistent with the Rule. The Issuer also reserves the right to modify the preparation and presentation of financial statements described herein as may be required to conform with changes in Connecticut law applicable to municipalities or any changes in generally accepted accounting principles, as promulgated by the Governmental Accounting Standards Board from time to time.

**Section 3.      Timing.** The Issuer shall provide the information and data referenced in Section 2(a) not later than eight months after each Fiscal Year End subsequent to the date of issuance of the Bonds, provided, however, that if such financial information and data for the Fiscal Year End preceding the date of issuance of the Bonds is not contained in the Final Official Statement for the Bonds or has not otherwise been previously provided, the Issuer shall provide such information and data no later than eight months after the close of such preceding Fiscal Year End. The Issuer agrees that if audited information is not available eight months after the close of any Fiscal Year End, it shall submit unaudited information by such time and will submit audited information when available.

**Section 4.      Event Notices.**

**(a)** The Issuer agrees to provide or cause to be provided to the MSRB, within ten (10) business days of the occurrence of any of the following events with respect to the Bonds, notice of the occurrence of such event:

- (i)** principal and interest payment delinquencies;
- (ii)** unscheduled draws on debt service reserves reflecting financial difficulties;
- (iii)** unscheduled draws on credit enhancements reflecting financial difficulties;
- (iv)** substitution of credit or liquidity providers, or their failure to perform;
- (v)** adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB), or other material notices or determinations with respect to the tax status of the Bonds, or other events affecting the tax status of the Bonds;
- (vi)** tender offers;
- (vii)** bankruptcy, insolvency, receivership, or a similar proceeding by the Issuer;

*Note to clause (a)(vii): For the purposes of the event identified in clause (a)(vii) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.*

- (viii)** Bond defeasances;
- (ix)** rating changes; and

(x) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the Issuer, any of which reflect financial difficulties.

(b) The Issuer agrees to provide or cause to be provided to the MSRB, within ten (10) business days of the occurrence of any of the following events with respect to the Bonds, notice of the occurrence of such event, if material:

(i) non-payment related defaults;

(ii) modifications to rights of Bondholders;

(iii) Bond calls;

(iv) release, substitution, or sale of property securing repayment of the Bonds;

(v) consummation of a merger, consolidation, acquisition involving the Issuer, other than the ordinary course of business, or the sale of all or substantially all the assets of the Issuer, or the entry into a definitive agreement to engage in such a transaction, or a termination of such an agreement, other than in accordance with its terms;

(vi) appointment of a successor or additional trustee, or the change in the name of the trustee; and

(vii) incurrence of a financial obligation of the Issuer or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the Issuer, any of which affect security holders.

*Note to clauses (a)(x) and (b)(vii): For purposes of the events identified in clauses (a)(x) and (b)(vii), the term “financial obligation” means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term “financial obligation” shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.*

**Section 5. Notice of Failure.** The Issuer agrees to provide or cause to be provided, in a timely manner to the MSRB, notice of any failure by the Issuer to provide the annual financial information described in Section 2(a) of this Agreement on or before the date set forth in Section 3 hereof.

**Section 6. Termination of Reporting Obligation.** The Issuer’s obligations under this Agreement shall terminate upon the defeasance, prior redemption or payment in full of all of the Bonds.

**Section 7. Agent.** The Issuer may, from time to time, appoint or engage an agent to assist it in carrying out its obligations under this Agreement, and may discharge any such agent, with or without appointing a successor agent.



**Section 8. Amendment; Waiver.** Notwithstanding any other provision of this Agreement, the Issuer may amend this Agreement, and any provision of this Agreement may be waived, if such amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the Issuer, and is supported by an opinion of counsel expert in federal securities laws, to the effect that (i) such amendment or waiver would not materially adversely affect the beneficial owners of the Bonds and (ii) the Agreement as so amended would have complied with the requirements of the Rule as of the date of the Agreement, taking in account any amendments or interpretations of the Rule as well as any changes in circumstances. A copy of any such amendment will be filed in a timely manner with the MSRB. The annual financial information provided on the first date following adoption of any such amendment will explain, in narrative form, the reasons for the amendment and the impact of the change in the type of operating or financial information provided.

**Section 9. Additional Information.** Nothing in this Agreement shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Agreement or any other means of communications, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Agreement. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Agreement, the Issuer shall have no obligation under this Agreement to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

**Section 10. Indemnification.** The Issuer agrees to indemnify and save its officials, officers and employees harmless against any loss, expense and liabilities which they may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorney's fees) of defending against any claim of liability hereunder, but excluding any such liabilities due to any such person's malicious, wanton, or willful act. The obligations of the Issuer under this Section shall survive, notwithstanding that such person may no longer be serving in such capacity.

**Section 11. Enforceability.** The Issuer agrees that its undertaking pursuant to the Rule set forth in this Agreement is intended to be for the benefit of and enforceable by the beneficial owners of the Bonds. In the event the Issuer shall fail to perform its duties hereunder, the Issuer shall have the option to cure such failure after its receipt of written notice from any beneficial owner of the Bonds of such failure. The present address of the Issuer is City of Milford, Finance Department, 70 W. River Street, Milford, Connecticut 06460, Attn: Director of Finance. In the event the Issuer does not cure such failure, the right of any beneficial owner of the Bonds to enforce the provisions of this undertaking shall be limited to a right to obtain specific enforcement of the Issuer's obligations hereunder. No monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Agreement constitute default of the Issuer with respect to the Bonds.

**Section 12. Governing Law.** This Agreement shall be governed by the laws of the State of Connecticut.

**Section 13. Method of Filing.** To the extent filings are required to be made to the MSRB under this Agreement, the Issuer shall transmit such filings or notices in an electronic format to the continuing disclosure service portal provided through MSRB's EMMA as provided at <http://emma.msrb.org/> or any similar system that is acceptable to the SEC.

**IN WITNESS WHEREOF**, the Issuer has caused this Agreement to be executed in its name by its undersigned officers, duly authorized, all as of the date first above written.

**CITY OF MILFORD, CONNECTICUT**

By: \_\_\_\_\_  
Benjamin G. Blake, Mayor

By: \_\_\_\_\_  
Marianne Klinga, City Treasurer

By: \_\_\_\_\_  
Peter A. Erodict, Jr., Director of Finance

## ***Appendix C-3***

### ***Form of Continuing Disclosure Agreement for the Notes***

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**FORM OF CONTINUING DISCLOSURE AGREEMENT  
BY THE CITY OF MILFORD, CONNECTICUT**

**In Connection With The Issuance and Sale of  
\$15,300,000 City of Milford, Connecticut  
General Obligation Bond Anticipation Notes**

This Continuing Disclosure Agreement (“Agreement”) is made as of November 2, 2021, by the City of Milford, Connecticut (the “Issuer”) acting by its undersigned officers, duly authorized, in connection with the issuance of its \$15,300,000 General Obligation Bond Anticipation Notes dated November 2, 2021 (the “Notes”).

**Section 1.     Definitions.** In addition to the terms defined above, the following capitalized terms shall have the meanings ascribed thereto:

“EMMA” means the Electronic Municipal Market Access System as described in the 1934 Act Release #59062 and maintained by the Municipal Securities Rulemaking Board for the purposes of the Rule and as further described in Section 10 hereof.

“Final Official Statement” means the official statement of the Issuer dated October 19, 2021 prepared in connection with the issuance of the Notes.

“Listed Events” shall mean any of the events listed in Section 2 of this Agreement.

“MSRB” shall mean the Municipal Securities Rulemaking Board established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, as amended, or any successor thereto.

“Rule” means rule 15c2-12 under the Securities Exchange Act of 1934, as of the date of this Agreement.

“SEC” means the Securities and Exchange Commission of the United States, or any successor thereto.

**Section 2.     Event Notices.**

(a) The Issuer agrees to provide or cause to be provided to the MSRB, within ten (10) business days of the occurrence of any of the following events with respect to the Notes, notice of the occurrence of such event:

- (i) principal and interest payment delinquencies;
- (ii) unscheduled draws on debt service reserves reflecting financial difficulties;
- (iii) unscheduled draws on credit enhancements reflecting financial difficulties;
- (iv) substitution of credit or liquidity providers, or their failure to perform;
- (v) adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-

TEB), or other material notices or determinations with respect to the tax status of the Notes, or other events affecting the tax status of the Notes;

(vi) tender offers;

(vii) bankruptcy, insolvency, receivership, or a similar proceeding by the Issuer;

*Note to clause (a)(vii): For the purposes of the event identified in clause (a)(vii) above, the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or government authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.*

(viii) Note defeasances;

(ix) rating changes; and

(x) default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a financial obligation of the Issuer, any of which reflect financial difficulties.

(b) The Issuer agrees to provide or cause to be provided to the MSRB, within ten (10) business days of the occurrence of any of the following events with respect to the Notes, notice of the occurrence of such event, if material:

(i) non-payment related defaults;

(ii) modifications to rights of Noteholders;

(iii) Note calls;

(iv) release, substitution, or sale of property securing repayment of the Notes;

(v) consummation of a merger, consolidation, acquisition involving the Issuer, other than the ordinary course of business, or the sale of all or substantially all the assets of the Issuer, or the entry into a definitive agreement to engage in such a transaction, or a termination of such an agreement, other than in accordance with its terms;

(vi) appointment of a successor or additional trustee, or the change in the name of the trustee; and

(vii) incurrence of a financial obligation of the Issuer or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a financial obligation of the Issuer, any of which affect security holders.

*Note to clauses (a)(x) and (b)(vii): For purposes of the events identified in clauses(a)(x) and (b)(vii), the term “financial obligation” means a (i) debt obligation; (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (iii) guarantee of (i) or (ii). The term “financial obligation” shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.*

**Section 3. Termination of Reporting Obligation.** The Issuer’s obligations under this Agreement shall terminate upon the defeasance, prior redemption or payment in full of all of the Notes.

**Section 4. Agent.** The Issuer may, from time to time, appoint or engage an agent to assist it in carrying out its obligations under this Agreement, and may discharge any such agent, with or without appointing a successor agent.

**Section 5. Amendment; Waiver.** Notwithstanding any other provision of this Agreement, the Issuer may amend this Agreement, and any provision of this Agreement may be waived, if such amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the Issuer, and is supported by an opinion of counsel expert in federal securities laws, to the effect that (i) such amendment or waiver would not materially adversely affect the beneficial owners of the Notes and (ii) the Agreement as so amended would have complied with the requirements of the Rule as of the date of the Agreement, taking in account any amendments or interpretations of the Rule as well as any changes in circumstances. A copy of any such amendment will be filed in a timely manner with the MSRB. The annual financial information provided on the first date following adoption of any such amendment will explain, in narrative form, the reasons for the amendment and the impact of the change in the type of operating or financial information provided.

**Section 6. Additional Information.** Nothing in this Agreement shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Agreement or any other means of communications, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Agreement. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Agreement, the Issuer shall have no obligation under this Agreement to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

**Section 7. Indemnification.** The Issuer agrees to indemnify and save its officials, officers and employees harmless against any loss, expense and liabilities which they may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorney’s fees) of defending against any claim of liability hereunder, but excluding any such liabilities due to any such person’s malicious, wanton, or willful act. The obligations of the Issuer under this Section shall survive, notwithstanding that such person may no longer be serving in such capacity.

**Section 8.      Enforceability.** The Issuer agrees that its undertaking pursuant to the Rule set forth in this Agreement is intended to be for the benefit of and enforceable by the beneficial owners of the Notes. In the event the Issuer shall fail to perform its duties hereunder, the Issuer shall have the option to cure such failure after its receipt of written notice from any beneficial owner of the Notes of such failure. The present address of the Issuer is City of Milford, Finance Department, 70 W. River Street, Milford, Connecticut 06460, Attn: Director of Finance. In the event the Issuer does not cure such failure, the right of any beneficial owner of the Notes to enforce the provisions of this undertaking shall be limited to a right to obtain specific enforcement of the Issuer's obligations hereunder. No monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Agreement constitute default of the Issuer with respect to the Notes.

**Section 9.      Governing Law.** This Agreement shall be governed by the laws of the State of Connecticut.

**Section 10.    Method of Filing.** To the extent filings are required to be made to the MSRB under this Agreement, the Issuer shall transmit such filings or notices in an electronic format to the continuing disclosure service portal provided through MSRB's EMMA as provided at <http://emma.msrb.org/> or any similar system that is acceptable to the SEC.



**IN WITNESS WHEREOF**, the Issuer has caused this Agreement to be executed in its name by its undersigned officers, duly authorized, all as of the date first above written.

**CITY OF MILFORD, CONNECTICUT**

By: \_\_\_\_\_  
Benjamin G. Blake, Mayor

By: \_\_\_\_\_  
Marianne Klinga, City Treasurer

By: \_\_\_\_\_  
Peter A. Erodict, Jr., Director of Finance

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## ***Appendix D-1***

### ***Notice of Sale for the Series A Bonds***

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## NOTICE OF SALE

**CITY OF MILFORD, CONNECTICUT**  
**\$25,700,000 GENERAL OBLIGATION BONDS, ISSUE OF 2021, SERIES A**  
**BOOK-ENTRY-ONLY**

NOTICE IS GIVEN that ELECTRONIC BIDS solely via **PARITY**® will be received by the CITY OF MILFORD, CONNECTICUT (the “Issuer”), until 11:30 A.M. (E.T.) on TUESDAY, OCTOBER 19, 2021

(the “Sale Date”) for the purchase, when issued, of all (but not less than all) of the Issuer’s \$25,700,000 General Obligation Bonds, Issue of 2021, Series A, dated November 2, 2021 (the “Bonds”), at no less than par and accrued interest from the date of the Bonds to the date of delivery, if any, maturing on November 1 in the principal amounts and in each of the years as follows:

<u>Maturity</u>	<u>Amount (\$)</u>	<u>Maturity</u>	<u>Amount (\$)</u>
2022	1,285,000	2032	1,285,000
2023	1,285,000	2033	1,285,000
2024	1,285,000	2034	1,285,000
2025	1,285,000	2035	1,285,000
2026	1,285,000	2036	1,285,000
2027	1,285,000	2037	1,285,000
2028	1,285,000	2038	1,285,000
2029	1,285,000	2039	1,285,000
2030	1,285,000	2040	1,285,000
2031	1,285,000	2041	1,285,000

The Bonds will bear interest commencing May 1, 2022 and semiannually thereafter on November 1 and May 1 in each year until maturity, as further described in the Preliminary Official Statement (as hereinafter defined), at the rate or rates per annum specified by the winning bidder.

**Optional Redemption**

The Bonds maturing on or before November 1, 2028 are not subject to redemption prior to maturity. The Bonds maturing November 1, 2029 and thereafter are subject to redemption prior to maturity, at the option of the Issuer, on or after November 1, 2028 either in whole or in part at any time, in such order of maturity and amount as the Issuer may determine, and by lot within a maturity, at the respective prices (expressed as a percentage of the principal amount of the Bonds to be redeemed) set forth in the following table, plus interest accrued and unpaid to the redemption date:

<u>Period During Which Redeemed</u>	<u>Redemption Price</u>
November 1, 2028 and thereafter	100.0%

## **Nature of Obligation**

The Bonds will constitute general obligations of the Issuer, and the Issuer will pledge its full faith and credit to pay the principal of and interest on the Bonds when due. Unless paid from other sources, the Bonds are payable from ad valorem taxes which may be levied on all taxable property subject to taxation by the Issuer without limit as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts pursuant to provisions of the Connecticut General Statutes, as amended.

## **Bank Qualification**

The Bonds SHALL NOT be designated by the Issuer as qualified tax-exempt obligations under the provisions of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.

## **Registration**

The Bonds will be issued by means of a book-entry system with no physical distribution of bond certificates made to the public. The Bonds will be issued in registered form and one bond certificate for each maturity will be issued to The Depository Trust Company (“DTC”), New York, New York, registered in the name of its nominee, Cede & Co., and immobilized in its custody. A book-entry system will be employed, evidencing ownership of the Bonds in principal amounts of \$5,000 or any integral multiple thereof, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures adopted by DTC and its participants. The purchaser, as a condition to delivery of the Bonds, will be required to deposit the bond certificates with DTC, registered in the name of Cede & Co. Principal of, redemption premium, if any, and interest on the Bonds will be payable by the Issuer or its agent to DTC or its nominee as registered owner of the Bonds. Principal and interest payments by DTC to participants of DTC will be the responsibility of DTC; principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The Issuer will not be responsible or liable for payments by DTC to its participants or by DTC participants or indirect participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants. Upon receipt from the Issuer, the Paying Agent will pay principal of and interest on the Bonds directly to DTC so long as DTC or its nominee, Cede & Co, is the bondholder.

In the event that (a) DTC determines not to continue to act as securities depository for the Bonds and the Issuer fails to identify another qualified securities depository to replace DTC, or (b) the Issuer determines to discontinue the book-entry system of evidence and transfer of ownership of the Bonds, the Issuer will authenticate and deliver replacement Bonds in the form of fully registered certificates. Any such replacement Bonds will provide that interest will be payable by check mailed by the Paying Agent to the registered owner whose name appears on the registration books of the Issuer as of the close of business on the record date preceding each interest payment date. The record dates for the Bonds will be the fifteenth day of April and October, or the preceding business day if such fifteenth day is not a business day, in each year.

## **Proposals**

Each bid must be for the entire \$25,700,000 of the Bonds. Each proposal must specify the amount bid for the Bonds (which shall be the aggregate par value of the Bonds, and, at the option of the bidder, a premium), and must specify in a multiple of one-twentieth of one percent ( $1/20$  of 1%) or one-eighth of one percent ( $1/8$  of 1%) the rate or rates of interest per annum which the Bonds are to bear, provided that such proposal shall not state (a) more than one interest rate for any Bonds having a like maturity or (b) any interest rate for any Bonds of one maturity which exceeds the interest rate stated in such proposal for Bonds of a different maturity by more than three (3) percentage points. In addition to the amount bid for the Bonds, the purchaser must pay an amount equal to the interest on the Bonds accrued to the date of delivery. For the purpose of the bidding process, the time as maintained on **PARITY**® shall constitute the official time. For information purposes only, bidders are requested to state in their bids the true interest cost ("TIC") to the Issuer, as described under "Basis of Award" below, represented by the rate or rates of interest and the bid price specified in their respective bids. Interest shall be calculated on the basis of a 360-day year consisting of twelve 30-day months. No proposal for less than par and accrued interest to the date of delivery will be considered.

## **Basis of Award; Right to Reject Proposals; Waiver; Postponement; Change of Terms**

Unless all bids are rejected, as between proposals which comply with this Notice of Sale, the Bonds will be awarded to the bidder whose bid proposes the lowest true interest cost ("TIC") to the Issuer. The TIC will be the annual interest rate, compounded semiannually, which, when used to discount all payments of principal and interest payable on the Bonds results in an amount equal to the purchase price for the Bonds, excluding interest accrued to the date of delivery. If there is more than one bidder making said offer at the same lowest TIC, the Bonds will be sold to the bidder whose proposal is selected by the Issuer by lot from among all such proposals. It is requested that each proposal be accompanied by a statement of the percentage of TIC computed and rounded to six decimal places. Such statement shall not be considered as part of the proposal. The purchase price must be paid in immediately available federal funds.

The right is reserved to reject any and all proposals and to reject any proposal not complying with this Notice of Sale and to waive any irregularity or informality with respect to any proposal.

The Issuer further reserves the right to postpone the sale to another time and date in its sole discretion for any reason, including Internet difficulties. The Issuer will use its best efforts to notify prospective bidders in a timely manner of any need for a postponement. Upon the establishment of an alternative sale date, any bidder may submit proposals for the purchase of the Bonds in accordance with the provisions of this Notice of Sale.

## CUSIP Numbers

The deposit of the Bonds with DTC under a book-entry system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of Phoenix Advisors LLC to obtain CUSIP numbers for the Bonds prior to delivery, and Phoenix Advisors, LLC, will provide the CUSIP Service Bureau with the final details of the sale, including the identity of the winning bidder. The Issuer will not be responsible for any delay occasioned by the inability to deposit the Bonds with DTC due to the failure of Phoenix Advisors, LLC to obtain such numbers and to supply them to the Issuer in a timely manner. Neither the failure to print such CUSIP number on any bond, nor any error with respect thereto, shall constitute cause for a failure or refusal by the purchaser thereof to accept delivery of and pay for the Bonds. All expenses in relation to the printing of CUSIP numbers on the Bonds shall be paid for by the Issuer; provided, however, that the Issuer assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the purchaser.]

## Electronic Proposals Bidding Procedure

Electronic bids for the purchase of the Bonds must be submitted through the facilities of **PARITY®**. Any prospective bidder must be a subscriber of i-Deal's BiDCOMP competitive bidding system. Further information about **PARITY®**, including any fee charged, may be obtained from **PARITY®**, c/o i-Deal LLC, 1359 Broadway, 2nd Floor, New York, New York 10018, Attention: Customer Support (telephone: (212) 849-5021 – email notice: [parity@i-deal.com](mailto:parity@i-deal.com)). The Issuer neither will confirm any subscription nor be responsible for any failure of a prospective bidder to subscribe.

Once an electronic bid made through the facilities of **PARITY®** is communicated to the Issuer, it shall constitute an irrevocable offer, in response to this Notice, and shall be binding upon the bidder as if made by the signed, sealed bid delivered to the Issuer. By submitting a bid for the Bonds via **PARITY®**, the bidder represents and warrants to the Issuer that such bidder's bid for the purchase of the Bonds is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder by an irrevocable offer and that acceptance of such bid by the Issuer will bind the bidder by a legal, valid and enforceable contract, for the purchase of the Bonds on the terms described in this Notice. **The Issuer shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of PARITY®, or the inaccuracies of any information, including bid information or worksheets supplied by PARITY®, the use of PARITY® facilities being the sole risk of the prospective bidder. Each Bidder is solely responsible for knowing the terms of the sale as set forth herein.**

**Disclaimer.** Each of **PARITY®** prospective electronic bidders shall be solely responsible to make necessary arrangements to access **PARITY®** for the purpose of submitting its bid in a timely manner and in compliance with the requirements of this Notice. Neither the Issuer nor **PARITY®** shall have any duty or obligation to undertake such arrangements to bid for any prospective bidder or to provide or assure such access to any prospective bidder, and neither the



Issuer or **PARITY®** shall be responsible for a bidder's failure to make a bid or for the proper operation of, or have any liability for any delays or interruptions of, or any damages caused by, **PARITY®**. The Issuer is using **PARITY®** as a communication mechanism, and not as the Issuer's agent, to conduct the electronic bidding for the Bonds. The Issuer is not bound by any advice and determination of **PARITY®** to the effect that any particular bid complies with the terms of this Notice and in particular the bid requirements herein set forth. All costs and expenses incurred by prospective bidders in connection with their subscription to, arrangements with and submission of bids via **PARITY®** are the sole responsibility of the bidders; and the Issuer is not responsible directly or indirectly, for any of such costs or expenses. If the prospective bidder encounters any difficulty in arranging to bid or submitting, modifying or withdrawing a bid for the Bonds, the prospective bidder should telephone **PARITY®** at (212) 849-5021. If any provision of this Notice shall conflict with information provided by **PARITY®**, this Notice shall control.

For the purpose of the electronic bidding process, the time maintained on **PARITY®** shall constitute the official time.

### **Certifying Agent, Registrar, Paying Agent and Transfer Agent**

The Bonds will be authenticated by U.S. Bank National Association, Hartford, Connecticut. U.S. Bank National Association will also act as Registrar, Paying Agent and Transfer Agent.

### **Delivery, Payment and Closing Requirements**

At or prior to the delivery of the Bonds the purchaser shall be furnished, without cost, with (a) the approving opinion of Pullman & Comley, LLC of Bridgeport, Connecticut, Bond Counsel ("Bond Counsel") (see "Bond Counsel Opinion" below); (b) a signature and no litigation certificate, in form satisfactory to said firm, dated as of the date of delivery of the Bonds, and stating that there is no litigation pending, or to the knowledge of the signer or signers thereof threatened, affecting the validity of the Bonds or the power of the Issuer to levy and collect taxes to pay them; (c) a signed copy of the Official Statement prepared for this bond issue; (d) a certificate of Issuer Officials relating to the accuracy and completeness of the Official Statement; (e) a Continuing Disclosure Agreement; and (f) a receipt of payment for the Bonds.

The Bonds will be delivered against payment in immediately available federal funds through the facilities of DTC, New York, New York or its agent via Fast Automated Securities Transfer ("FAST") on or about November 2, 2021 (the "Closing Date").

The Issuer will have no responsibility to pay for any expenses of the purchaser except to the extent specifically stated in this Notice of Sale. The purchaser will have no responsibility to pay for any of the Issuer's costs of issuance except to the extent specifically stated in this Notice of Sale.

The purchaser will be responsible for the clearance or exemption with respect to the status of the Bonds for sale under securities or "Blue Sky" laws and the preparation of any surveys or memoranda in connection with such sale. The Issuer shall have no responsibility for such clearance, exemption or preparation.

## **Bond Counsel Opinion**

The legality of the issue will be passed upon by Pullman & Comley, LLC of Bridgeport, Connecticut, Bond Counsel, and the purchaser will be furnished with its opinion, without charge, substantially in the form set forth in Appendix B-1 to the Official Statement. The opinion will appear on each Bond certificate and will state that the Bonds are valid and binding obligations of the Issuer. If the Competitive Sale Rule (as defined below in the “Establishment of Issue Price” section) is met, Bond Counsel will require as a precondition to release of its opinion printed on the Bonds that the purchaser of such Bonds deliver to it a completed “issue price” certificate, or similar certificate, regarding expectations or public offering prices, as applicable, with respect to the Bonds awarded to such bidder, as described below under “Establishment of Issue Price”. In rendering such legal opinion, Pullman & Comley, LLC will rely upon and assume the material accuracy of the representations and statements of expectation contained in the Tax Regulatory Agreement entered into by the Issuer for the benefit of the owners of the Bonds, and further, will assume compliance by the Issuer with the covenants and procedures set forth in such Tax Regulatory Agreement.

## **Establishment of Issue Price**

In order to provide the Issuer with information that enables it to comply with certain requirements of the Internal Revenue Code of 1986, as amended (the “Code”), relating to the exclusion of interest on the Bonds from the gross income of their owners, the winning bidder will be required to complete, execute, and deliver to the Issuer at or prior to the delivery of the Bonds an “issue price” or similar certificate setting forth the reasonably expected initial offering price to the Public (the “Initial Offering Price”) or the actual sales price or prices of the Bonds, as circumstances may determine, together with the supporting pricing wires or equivalent communications, with such modifications as may be appropriate or necessary, in the reasonable judgment of Bond Counsel. Communications relating to this “Establishment of Issue Price” section, the completed certificate(s) and any supporting information shall be delivered to (1) Bond Counsel at Michael J. Andreana, Esq., Pullman & Comley, LLC, 90 State House Square, Hartford, CT 06103, Telephone: (203) 330-2235, E-mail: mandreana@pullcom.com and (2) the Municipal Advisor at Matthew Spoerndle, Phoenix Advisors, LLC, 53 River Street, Milford, CT 06460, Telephone: (203) 878-4945, E-mail: mspoerndle@muniadvisors.com (the “Municipal Advisor”). Questions related to this “Establishment of Issue Price” section should be directed to Bond Counsel or the Municipal Advisor. For purposes of this “Establishment of Issue Price” section, Bond Counsel may act on behalf of the Issuer and the Municipal Advisor may act on behalf of the Issuer.

By submitting a bid, each bidder is certifying that its bid is a firm offer to purchase the Bonds, is a good faith offer which the bidder believes reflects current market conditions, and is not a “courtesy bid” being submitted for the purpose of assisting in meeting the competitive sale requirements relating to the establishment of the “issue price” of the Bonds pursuant to Section 148 of the Code, including the requirement that bids be received from at least three (3) underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds.

By submitting a bid, a bidder represents to the Issuer that it has an established industry reputation for underwriting new issuances of municipal bonds such as the Bonds, represents that such bidder's bid is submitted for or on behalf of such bidder by an officer or agent who is duly authorized to bind the bidder to a legal, valid and enforceable contract for the purchase of the Bonds, and understands that upon award by the Issuer that this Notice of Sale constitutes a written contract between such bidder, as winning bidder, and the Issuer.

By submitting a bid, the bidder agrees that if the Competitive Sale Rule (as set forth below) is not met, it will satisfy either the Actual Sales Rule (as set forth below) or the Hold-the-Offering-Price Rule (as set forth below).

Bids will not be subject to cancellation in the event that the competitive sale requirements are not satisfied.

***Notification of Contact Information of Winning Bidder.*** Promptly upon award, the winning bidder shall notify the Municipal Advisor and Bond Counsel of the contact name, telephone number and e-mail address of the person(s) of the winning bidder for purposes of communications concerning this "Establishment of Issue Price" section.

***Competitive Sale Rule.*** The Issuer intends that the provisions of Treasury Regulations Section 1.148-1(f)(3)(i) (defining "competitive sale" for purposes of establishing the issue price of the Bonds) will apply to the initial sale of the Bonds (the "Competitive Sale Rule") because:

- (1) the Issuer shall disseminate, or have disseminated on its behalf, this Notice of Sale to potential bidders in a manner that is reasonably designed to reach potential bidders;
- (2) all bidders shall have an equal opportunity to bid;
- (3) the Issuer anticipates receiving bids from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and
- (4) the Issuer anticipates awarding the sale of the Bonds to the bidder who submits a firm offer to purchase the Bonds at the lowest true interest cost ("TIC"), as set forth in this Notice of Sale.

***Competitive Sale Rule Met.*** The Issuer, or the Municipal Advisor on behalf of the Issuer, shall at the time of award advise the winning bidder if the Competitive Sale Rule has been met. Within two (2) hours of award (or such other time as agreed to by Bond Counsel), the winning bidder shall provide Bond Counsel and the Municipal Advisor, via e-mail, a completed "ISSUE PRICE CERTIFICATE" in the form attached hereto as Attachment A.

***Competitive Sale Rule Not Met.*** In the event that the Competitive Sale Rule is not satisfied, the Issuer, or the Municipal Advisor on behalf of the Issuer, shall at the time of award advise the winning bidder. The Issuer may determine to treat (i) the first price at which ten percent (10%) of a Maturity of the Bonds (the "Actual Sales Rule") is sold to the Public as the issue price of that

Maturity, and/or (ii) the Initial Offering Price to the Public as of the Sale Date of any Maturity of the Bonds as the issue price of that Maturity (the “Hold-the-Offering-Price Rule”), in each case applied on a Maturity-by-Maturity basis. In the event that the Competitive Sale Rule is not satisfied, the winning bidder, by 4:30 p.m. (E.T.) on the Sale Date, shall notify and provide, via e-mail, Bond Counsel and the Municipal Advisor (I) of the first price at which ten percent (10%) of each Maturity of Bonds has been sold to the Public and (II) reasonable supporting documentation or certifications of such price the form of which is acceptable to Bond Counsel; i.e., those Maturities of the Bonds that satisfy the Actual Sales Rule as of the Sale Date. After such receipt, the Issuer, or Bond Counsel on behalf of the Issuer, shall promptly confirm with the winning bidder, via e-mail, which Maturities of the Bonds shall be subject to the Actual Sales Rule and which Maturities shall be subject to the Hold-the-Offering-Price Rule.

For those Maturities of Bonds subject to the Hold-the-Offering-Price Rule, the winning bidder shall (i) provide Bond Counsel (via e-mail) a copy of pricing wire or equivalent communication for the Bonds (ii) confirm that each Underwriter (as defined below) has offered or will offer all of the Bonds to the Public on or before the date of award at the Initial Offering Prices and (ii) agree, on behalf of each Underwriter participating in the purchase of the Bonds, that each Underwriter will neither offer nor sell unsold Bonds of any Maturity to which the Hold-the-Offering-Price Rule shall apply to any person at a price that is higher than the Initial Offering Price for such Maturity during the period starting on the Sale Date and ending on the earlier of the following:

- (1) the close of the fifth (5th) business day after the Sale Date; or
- (2) the date on which the Underwriters have sold at least ten percent (10%) of that Maturity of the Bonds to the Public at a price that is no higher than the Initial Offering Price.

The winning bidder shall promptly advise Bond Counsel and the Municipal Advisor, via e-mail, when the Underwriters have sold ten percent (10%) of that Maturity of the Bonds to the Public at a price that is no higher than the Initial Offering Price, if that occurs prior to the close of the fifth (5th) business day after the Sale Date.

By submitting a bid, each bidder confirms that: (i) any agreement among underwriters, any selling group agreement and each retail distribution agreement (to which the bidder is a party) relating to the initial sale of the Bonds to the Public, together with the related pricing wires, contains or will contain language obligating each Underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such retail distribution agreement, as applicable, to (A) report the prices at which it sells to the Public the unsold Bonds of each Maturity allotted to it until it is notified by the winning bidder that either the Actual Sales Rule has been satisfied as to the Bonds of that Maturity or all Bonds of that Maturity have been sold to the Public and (B) comply with the Hold-the-Offering-Price Rule, if applicable, in each case if and for so long as directed by the winning bidder and as set forth in the related pricing wires, and (ii) any agreement among underwriters relating to the initial sale of the Bonds to the Public, together with the related pricing wires, contains or will contain language obligating each Underwriter that is a party to a retail distribution agreement to be employed in connection with the initial sale of the

Bonds to the Public to require each broker-dealer that is a party to such retail distribution agreement to (A) report the prices at which it sells to the Public the unsold Bonds of each Maturity allotted to it until it is notified by the winning bidder or such Underwriter that either the Actual Sales Rule has been satisfied as to the Bonds of that Maturity or all Bonds of that Maturity have been sold to the Public and (B) comply with the Hold-the-Offering-Price Rule, if applicable, in each case if and for so long as directed by the winning bidder or such Underwriter and as set forth in the related pricing wires.

Sales of any Bonds to any person that is a Related Party (as defined below) to an Underwriter shall not constitute sales to the Public for purposes of this Notice of Sale.

***Definitions.*** For purposes of this “Establishment of Issue Price” section:

- (1) “Maturity” means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate Maturities.
- (2) “Public” means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a Related Party to an Underwriter.
- (3) “Related Party” generally means any two or more persons who have greater than 50% common ownership, directly or indirectly.
- (4) “Underwriter” means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead Underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this definition to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

## **Official Statement**

For more information regarding the Bonds or the Issuer, reference is made to the Preliminary Official Statement dated October 12, 2021 (the “Official Statement”) describing the Bonds and the financial condition of the Issuer. The Preliminary Official Statement is available in electronic format at <https://munihub.com>, and such electronic access is being provided as a matter of convenience only. Copies of the Preliminary Official Statement may be obtained from Matthew Spoerndle, Phoenix Advisors, LLC, 53 River Street, Milford, CT 06460, Telephone: (203) 878-4945, E-mail: [mspoerndle@muniadvisors.com](mailto:mspoerndle@muniadvisors.com). The Issuer deems such Official Statement to be a final official statement for purposes of complying with Securities and Exchange Commission Rule 15c2-12 (the “Rule”), but such Official Statement is subject to revision or amendment as appropriate. The Issuer will make available to the purchaser twenty-five (25) copies of the final Official Statement at the Issuer’s expense, and the final Official Statement will be made available

to the purchaser by no later than the earlier of the delivery of the Bonds or by the seventh (7th) business day after the day bids on the Bonds are received. If the Issuer's Municipal Advisor, is provided with the necessary information from the purchaser by 12:00 o'clock noon on the day after the Sale Date, the copies of the final Official Statement will include an additional cover page and other pages, if necessary, indicating the interest rates, rating(s), yields or reoffering prices and the name of the managing underwriter of the Bonds, and any corrections. The purchaser shall arrange with the Municipal Advisor the method of delivery of the copies of the final Official Statement to the purchaser. Additional copies of the final Official Statement may be obtained by the purchaser at its own expense by arrangement with the printer.

### **Continuing Disclosure Agreement**

As required by the Rule, the Issuer will undertake, pursuant to a Continuing Disclosure Agreement (the "Agreement"), to provide annual financial information and operating data including audited financial statements, notice of the occurrence of certain events with respect to the Bonds within ten (10) business days of such event, and timely notice of any failure by the Issuer to provide annual reports on or before the date specified in the Agreement. A form of the Agreement is attached to the Official Statement as Appendix C-1. The purchaser's obligation to purchase the Bonds shall be conditioned upon its receiving, at or prior to delivery of the Bonds, an executed Agreement.

BENJAMIN G. BLAKE  
Mayor

MARIANNE KLINGA  
City Treasurer

PETER A. ERODICI, JR.  
Director of Finance

October 12, 2021

**ATTACHMENT A**

**ISSUE PRICE CERTIFICATE**

*(If Competitive Sale Rule Met)*

CITY OF MILFORD, CONNECTICUT  
\$25,700,000 GENERAL OBLIGATION BONDS, ISSUE OF 2021, SERIES A  
Dated November 2, 2021

The undersigned, on behalf of [UNDERWRITER] (“[SHORT NAME OF UNDERWRITER]”), hereby certifies as set forth below with respect to the sale of the above-captioned obligations (the “Bonds”).

1. ***Due Authorization.*** The undersigned is a duly authorized representative of [SHORT NAME OF UNDERWRITER], the purchaser of the Bonds.

2. ***Purchase Price.*** The CITY OF MILFORD, CONNECTICUT (the “Issuer”) sold to [SHORT NAME OF UNDERWRITER], for delivery on or about November 2, 2021, the Bonds at a price of par (\$ \_\_\_\_\_), plus an aggregate net premium of \$ \_\_\_\_\_ and less an underwriter’s discount of \$ \_\_\_\_\_, resulting in an aggregate net purchase price of \$ \_\_\_\_\_.

3. ***Reasonably Expected Initial Offering Price.***

(a) As of October 19, 2021 (the “Sale Date”), the reasonably expected initial offering prices of the Bonds to the Public by [SHORT NAME OF UNDERWRITER] are the prices listed in **Schedule A** (the “Expected Offering Prices”). The Expected Offering Prices are the prices for the Maturities of the Bonds used by [SHORT NAME OF UNDERWRITER] in formulating its bid to purchase the Bonds. Attached as **Schedule B** is a true and correct copy of the bid provided by [SHORT NAME OF UNDERWRITER] to purchase the Bonds.

(b) [SHORT NAME OF UNDERWRITER] was not given the opportunity to review other bids prior to submitting its bid.

(c) The bid submitted by [SHORT NAME OF UNDERWRITER] constituted a firm offer to purchase the Bonds.

4. ***Defined Terms.***

(a) “Maturity” means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate Maturities.

(b) “Public” means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an

Underwriter. The term “related party” for purposes of this certificate generally means any two or more persons who have greater than fifty percent (50%) common ownership, directly or indirectly.

(c) “Underwriter” means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this definition to participate in the initial sale of the Bonds to the Public (including a member of the selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

5. ***Representations and Information.*** The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [SHORT NAME OF UNDERWRITER]’s interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder (collectively, the “Code”). The undersigned understands that the foregoing information will be relied upon by the Issuer in making its certification as to issue price of the Bonds under the Code and with respect to compliance with the federal income tax rules affecting the Bonds. Pullman & Comley, LLC, bond counsel, may rely on the foregoing representations in rendering its opinion on the exclusion from federal gross income of the interest on the Bonds, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer relating to the Bonds. Except as set forth above, no third party may rely on the foregoing certifications, and no party may rely hereon for any other purpose.

IN WITNESS WHEREOF, the undersigned has executed this Certificate as of October 19, 2021.

[UNDERWRITER]

By: \_\_\_\_\_  
Name:  
Title:



**Schedule A to Issue Price Certificate**

<u>Maturity, November 1</u>	<u>Principal Amount (\$)</u>	<u>Interest Rate (%)</u>	<u>Price (\$, not Yield)</u>
2022	1,285,000		
2023	1,285,000		
2024	1,285,000		
2025	1,285,000		
2026	1,285,000		
2027	1,285,000		
2028	1,285,000		
2029	1,285,000		
2030	1,285,000		
2031	1,285,000		
2032	1,285,000		
2033	1,285,000		
2034	1,285,000		
2035	1,285,000		
2036	1,285,000		
2037	1,285,000		
2038	1,285,000		
2039	1,285,000		
2040	1,285,000		
2041	1,285,000		

**Schedule B to Issue Price Certificate**

## ***Appendix D-2***

### ***Notice of Sale for the Series B Bonds***

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## NOTICE OF SALE

### CITY OF MILFORD, CONNECTICUT \$4,215,000\* GENERAL OBLIGATION REFUNDING BONDS, ISSUE OF 2021, SERIES B BOOK-ENTRY-ONLY

NOTICE IS GIVEN that ELECTRONIC BIDS solely via **PARITY**® will be received by the CITY OF MILFORD, CONNECTICUT (the “Issuer”), until 12:00 Noon (E.T.) on TUESDAY,

OCTOBER 19, 2021

(the “Sale Date”) for the purchase, when issued, of all (but not less than all) of the Issuer’s \$4,215,000\* General Obligation Refunding Bonds, Issue of 2021, Series B, dated November 2, 2021 (the “Bonds”), at no less than par and accrued interest from the date of the Bonds to the date of delivery, if any, maturing on November 1 in the principal amounts and in each of the years as follows:

<u>Maturity</u>	<u>Amount (\$)*</u>	<u>Maturity</u>	<u>Amount (\$)*</u>
2022	170,000	2029	810,000
2027	815,000	2030	805,000
2028	815,000	2031	800,000

The Bonds will bear interest commencing May 1, 2022 and semiannually thereafter on November 1 and May 1 in each year until maturity, as further described in the Preliminary Official Statement (as hereinafter defined), at the rate or rates per annum specified by the winning bidder.

***\*Preliminary, subject to change. See “Adjustment of Principal Amount and Maturity Schedule of the Bonds” herein.***

### Optional Redemption

The Bonds are NOT subject to redemption prior to maturity.

### Nature of Obligation

The Bonds will constitute general obligations of the Issuer, and the Issuer will pledge its full faith and credit to pay the principal of and interest on the Bonds when due. Unless paid from other sources, the Bonds are payable from ad valorem taxes which may be levied on all taxable property subject to taxation by the Issuer without limit as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts pursuant to provisions of the Connecticut General Statutes, as amended.

## **Bank Qualification**

The Bonds SHALL NOT be designated by the Issuer as qualified tax-exempt obligations under the provisions of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.

## **Registration**

The Bonds will be issued by means of a book-entry system with no physical distribution of bond certificates made to the public. The Bonds will be issued in registered form and one bond certificate for each maturity will be issued to The Depository Trust Company (“DTC”), New York, New York, registered in the name of its nominee, Cede & Co., and immobilized in its custody. A book-entry system will be employed, evidencing ownership of the Bonds in principal amounts of \$5,000 or any integral multiple thereof, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures adopted by DTC and its participants. The purchaser, as a condition to delivery of the Bonds, will be required to deposit the bond certificates with DTC, registered in the name of Cede & Co. Principal of, redemption premium, if any, and interest on the Bonds will be payable by the Issuer or its agent to DTC or its nominee as registered owner of the Bonds. Principal and interest payments by DTC to participants of DTC will be the responsibility of DTC; principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The Issuer will not be responsible or liable for payments by DTC to its participants or by DTC participants or indirect participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants. Upon receipt from the Issuer, the Paying Agent will pay principal of and interest on the Bonds directly to DTC so long as DTC or its nominee, Cede & Co, is the bondholder.

In the event that (a) DTC determines not to continue to act as securities depository for the Bonds and the Issuer fails to identify another qualified securities depository to replace DTC, or (b) the Issuer determines to discontinue the book-entry system of evidence and transfer of ownership of the Bonds, the Issuer will authenticate and deliver replacement Bonds in the form of fully registered certificates. Any such replacement Bonds will provide that interest will be payable by check mailed by the Paying Agent to the registered owner whose name appears on the registration books of the Issuer as of the close of business on the record date preceding each interest payment date. The record dates for the Bonds will be the fifteenth day of April and October, or the preceding business day if such fifteenth day is not a business day, in each year.

## **Proposals**

Each bid must be for the entire \$4,215,000 of the Bonds. Each proposal must specify the amount bid for the Bonds (which shall be the aggregate par value of the Bonds, and, at the option of the bidder, a premium), and must specify in a multiple of one-twentieth of one percent (1/20 of 1%) or one-eighth of one percent (1/8 of 1%) the rate or rates of interest per annum which the Bonds are to bear, provided that such proposal shall not state (a) more than one interest rate for any Bonds having a like maturity or (b) any interest rate for any Bonds of one maturity which exceeds the interest rate stated in such proposal for Bonds of a different maturity by more than three (3) percentage points. In addition to the amount bid for the Bonds, the purchaser must pay an amount equal to the interest on the Bonds accrued to the date of delivery. For the purpose of the bidding process, the time as maintained on **PARITY®** shall constitute the official time. For information purposes only, bidders are requested to state in their bids the true interest cost ("TIC") to the Issuer, as described under "Basis of Award" below, represented by the rate or rates of interest and the bid price specified in their respective bids. Interest shall be calculated on the basis of a 360-day year consisting of twelve 30-day months. No proposal for less than par and accrued interest to the date of delivery will be considered.

## **Basis of Award; Right to Reject Proposals; Waiver; Postponement; Change of Terms**

Unless all bids are rejected, as between proposals which comply with this Notice of Sale, the Bonds will be awarded to the bidder whose bid proposes the lowest true interest cost ("TIC") to the Issuer. The TIC will be the annual interest rate, compounded semiannually, which, when used to discount all payments of principal and interest payable on the Bonds results in an amount equal to the purchase price for the Bonds, excluding interest accrued to the date of delivery. If there is more than one bidder making said offer at the same lowest TIC, the Bonds will be sold to the bidder whose proposal is selected by the Issuer by lot from among all such proposals. It is requested that each proposal be accompanied by a statement of the percentage of TIC computed and rounded to six decimal places. Such statement shall not be considered as part of the proposal. The purchase price must be paid in immediately available federal funds.

The right is reserved to reject any and all proposals and to reject any proposal not complying with this Notice of Sale and to waive any irregularity or informality with respect to any proposal.

The Issuer further reserves the right to postpone the sale to another time and date in its sole discretion for any reason, including Internet difficulties. The Issuer will use its best efforts to notify prospective bidders in a timely manner of any need for a postponement. Upon the establishment of an alternative sale date, any bidder may submit proposals for the purchase of the Bonds in accordance with the provisions of this Notice of Sale.

## **Adjustment of Principal Amount and Maturity Schedule of the Bonds**

The Issuer reserves the right to change the maturity schedule after the determination of the winning bidder. In such event, the final aggregate principal amount of the Bonds will be increased or decreased by a net amount of such change or changes in principal amount of one or more

maturities. The winning bidder will be required to provide the coupon, yield and reoffering price information to be included in the issue price certificate, if requested, for purposes of determining the adjustment. The dollar amount bid by the bidder will be adjusted to reflect any adjustments in the final maturity schedule and the aggregate principal amount of the Bonds to be issued. The adjusted bid price will reflect changes in the dollar amount of the underwriter's discount and original issue discount/premium, if any, but every effort will be made to not change the per bond underwriter's discount as calculated from the bid and the initial reoffering prices required to be delivered to the Issuer as stated herein. **The winning bidder may not withdraw its bid or change the interest rates bid or initial reoffering prices provided as a result of any changes made to the principal amounts within these limits.**

## **CUSIP Numbers**

The deposit of the Bonds with DTC under a book-entry system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of Phoenix Advisors LLC to obtain CUSIP numbers for the Bonds prior to delivery, and Phoenix Advisors, LLC, will provide the CUSIP Service Bureau with the final details of the sale, including the identity of the winning bidder. The Issuer will not be responsible for any delay occasioned by the inability to deposit the Bonds with DTC due to the failure of Phoenix Advisors, LLC to obtain such numbers and to supply them to the Issuer in a timely manner. Neither the failure to print such CUSIP number on any bond, nor any error with respect thereto, shall constitute cause for a failure or refusal by the purchaser thereof to accept delivery of and pay for the Bonds. All expenses in relation to the printing of CUSIP numbers on the Bonds shall be paid for by the Issuer; provided, however, that the Issuer assumes no responsibility for any CUSIP Service Bureau charge or other charge that may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the purchaser.

## **Electronic Proposals Bidding Procedure**

Electronic bids for the purchase of the Bonds must be submitted through the facilities of **PARITY®**. Any prospective bidder must be a subscriber of i-Deal's BiDCOMP competitive bidding system. Further information about **PARITY®**, including any fee charged, may be obtained from **PARITY®**, c/o i-Deal LLC, 1359 Broadway, 2nd Floor, New York, New York 10018, Attention: Customer Support (telephone: (212) 849-5021 – email notice: [parity@i-deal.com](mailto:parity@i-deal.com)). The Issuer neither will confirm any subscription nor be responsible for any failure of a prospective bidder to subscribe.

Once an electronic bid made through the facilities of **PARITY®** is communicated to the Issuer, it shall constitute an irrevocable offer, in response to this Notice, and shall be binding upon the bidder as if made by the signed, sealed bid delivered to the Issuer. By submitting a bid for the Bonds via **PARITY®**, the bidder represents and warrants to the Issuer that such bidder's bid for the purchase of the Bonds is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder by an irrevocable offer and that acceptance of such bid by the Issuer will bind the bidder by a legal, valid and enforceable contract, for the purchase of the Bonds on the terms described in this Notice. **The Issuer shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities**



of **PARITY®**, or the inaccuracies of any information, including bid information or worksheets supplied by **PARITY®**, the use of **PARITY®** facilities being the sole risk of the prospective bidder. Each Bidder is solely responsible for knowing the terms of the sale as set forth herein.

**Disclaimer.** Each of **PARITY®** prospective electronic bidders shall be solely responsible to make necessary arrangements to access **PARITY®** for the purpose of submitting its bid in a timely manner and in compliance with the requirements of this Notice. Neither the Issuer nor **PARITY®** shall have any duty or obligation to undertake such arrangements to bid for any prospective bidder or to provide or assure such access to any prospective bidder, and neither the Issuer or **PARITY®** shall be responsible for a bidder's failure to make a bid or for the proper operation of, or have any liability for any delays or interruptions of, or any damages caused by, **PARITY®**. The Issuer is using **PARITY®** as a communication mechanism, and not as the Issuer's agent, to conduct the electronic bidding for the Bonds. The Issuer is not bound by any advice and determination of **PARITY®** to the effect that any particular bid complies with the terms of this Notice and in particular the bid requirements herein set forth. All costs and expenses incurred by prospective bidders in connection with their subscription to, arrangements with and submission of bids via **PARITY®** are the sole responsibility of the bidders; and the Issuer is not responsible directly or indirectly, for any of such costs or expenses. If the prospective bidder encounters any difficulty in arranging to bid or submitting, modifying or withdrawing a bid for the Bonds, the prospective bidder should telephone **PARITY®** at (212) 849-5021. If any provision of this Notice shall conflict with information provided by **PARITY®**, this Notice shall control.

For the purpose of the electronic bidding process, the time maintained on **PARITY®** shall constitute the official time.

### **Certifying Agent, Registrar, Paying Agent and Transfer Agent**

The Bonds will be authenticated by U.S. Bank National Association, Hartford, Connecticut. U.S. Bank National Association will also act as Registrar, Paying Agent and Transfer Agent.

### **Delivery, Payment and Closing Requirements**

At or prior to the delivery of the Bonds the purchaser shall be furnished, without cost, with (a) the approving opinion of Pullman & Comley, LLC of Bridgeport, Connecticut, Bond Counsel ("Bond Counsel") (see "Bond Counsel Opinion" below); (b) a signature and no litigation certificate, in form satisfactory to said firm, dated as of the date of delivery of the Bonds, and stating that there is no litigation pending, or to the knowledge of the signer or signers thereof threatened, affecting the validity of the Bonds or the power of the Issuer to levy and collect taxes to pay them; (c) a signed copy of the Official Statement prepared for this bond issue; (d) a certificate of Issuer Officials relating to the accuracy and completeness of the Official Statement; (e) a Continuing Disclosure Agreement; and (f) a receipt of payment for the Bonds.

The Bonds will be delivered against payment in immediately available federal funds through the facilities of DTC, New York, New York or its agent via Fast Automated Securities Transfer ("FAST") on or about November 2, 2021 (the "Closing Date").

The Issuer will have no responsibility to pay for any expenses of the purchaser except to the extent specifically stated in this Notice of Sale. The purchaser will have no responsibility to pay for any of the Issuer's costs of issuance except to the extent specifically stated in this Notice of Sale.

The purchaser will be responsible for the clearance or exemption with respect to the status of the Bonds for sale under securities or "Blue Sky" laws and the preparation of any surveys or memoranda in connection with such sale. The Issuer shall have no responsibility for such clearance, exemption or preparation.

### **Bond Counsel Opinion**

The legality of the issue will be passed upon by Pullman & Comley, LLC of Bridgeport, Connecticut, Bond Counsel, and the purchaser will be furnished with its opinion, without charge, substantially in the form set forth in Appendix B-2 to the Official Statement. The opinion will appear on each Bond certificate and will state that the Bonds are valid and binding obligations of the Issuer. If the Competitive Sale Rule (as defined below in the "Establishment of Issue Price" section) is met, Bond Counsel will require as a precondition to release of its opinion printed on the Bonds that the purchaser of such Bonds deliver to it a completed "issue price" certificate, or similar certificate, regarding expectations or public offering prices, as applicable, with respect to the Bonds awarded to such bidder, as described below under "Establishment of Issue Price". In rendering such legal opinion, Pullman & Comley, LLC will rely upon and assume the material accuracy of the representations and statements of expectation contained in the Tax Regulatory Agreement entered into by the Issuer for the benefit of the owners of the Bonds, and further, will assume compliance by the Issuer with the covenants and procedures set forth in such Tax Regulatory Agreement.

### **Establishment of Issue Price**

In order to provide the Issuer with information that enables it to comply with certain requirements of the Internal Revenue Code of 1986, as amended (the "Code"), relating to the exclusion of interest on the Bonds from the gross income of their owners, the winning bidder will be required to complete, execute, and deliver to the Issuer at or prior to the delivery of the Bonds an "issue price" or similar certificate setting forth the reasonably expected initial offering price to the Public (the "Initial Offering Price") or the actual sales price or prices of the Bonds, as circumstances may determine, together with the supporting pricing wires or equivalent communications, with such modifications as may be appropriate or necessary, in the reasonable judgment of Bond Counsel. Communications relating to this "Establishment of Issue Price" section, the completed certificate(s) and any supporting information shall be delivered to (1) Bond Counsel at Michael J. Andreana, Esq., Pullman & Comley, LLC, 90 State House Square, Hartford, CT 06103, Telephone: (203) 330-2235, E-mail: mandreana@pullcom.com and (2) the Municipal Advisor at Matthew Spoerndle, Phoenix Advisors, LLC, 53 River Street, Milford, CT 06460, Telephone: (203) 878-4945, E-mail: mspoerndle@muniadvisors.com (the "Municipal Advisor"). Questions related to this "Establishment of Issue Price" section should be directed to Bond Counsel

or the Municipal Advisor. For purposes of this “Establishment of Issue Price” section, Bond Counsel may act on behalf of the Issuer and the Municipal Advisor may act on behalf of the Issuer.

By submitting a bid, each bidder is certifying that its bid is a firm offer to purchase the Bonds, is a good faith offer which the bidder believes reflects current market conditions, and is not a “courtesy bid” being submitted for the purpose of assisting in meeting the competitive sale requirements relating to the establishment of the “issue price” of the Bonds pursuant to Section 148 of the Code, including the requirement that bids be received from at least three (3) underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds.

By submitting a bid, a bidder represents to the Issuer that it has an established industry reputation for underwriting new issuances of municipal bonds such as the Bonds, represents that such bidder’s bid is submitted for or on behalf of such bidder by an officer or agent who is duly authorized to bind the bidder to a legal, valid and enforceable contract for the purchase of the Bonds, and understands that upon award by the Issuer that this Notice of Sale constitutes a written contract between such bidder, as winning bidder, and the Issuer.

By submitting a bid, the bidder agrees that if the Competitive Sale Rule (as set forth below) is not met, it will satisfy either the Actual Sales Rule (as set forth below) or the Hold-the-Offering-Price Rule (as set forth below).

Bids will not be subject to cancellation in the event that the competitive sale requirements are not satisfied.

***Notification of Contact Information of Winning Bidder.*** Promptly upon award, the winning bidder shall notify the Municipal Advisor and Bond Counsel of the contact name, telephone number and e-mail address of the person(s) of the winning bidder for purposes of communications concerning this “Establishment of Issue Price” section.

***Competitive Sale Rule.*** The Issuer intends that the provisions of Treasury Regulations Section 1.148-1(f)(3)(i) (defining “competitive sale” for purposes of establishing the issue price of the Bonds) will apply to the initial sale of the Bonds (the “Competitive Sale Rule”) because:

- (1) the Issuer shall disseminate, or have disseminated on its behalf, this Notice of Sale to potential bidders in a manner that is reasonably designed to reach potential bidders;
- (2) all bidders shall have an equal opportunity to bid;
- (3) the Issuer anticipates receiving bids from at least three underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and
- (4) the Issuer anticipates awarding the sale of the Bonds to the bidder who submits a firm offer to purchase the Bonds at the lowest true interest cost (“TIC”), as set forth in this Notice of Sale.

***Competitive Sale Rule Met.*** The Issuer, or the Municipal Advisor on behalf of the Issuer, shall at the time of award advise the winning bidder if the Competitive Sale Rule has been met. Within two (2) hours of award (or such other time as agreed to by Bond Counsel), the winning bidder shall provide Bond Counsel and the Municipal Advisor, via e-mail, a completed “ISSUE PRICE CERTIFICATE” in the form attached hereto as Attachment A.

***Competitive Sale Rule Not Met.*** In the event that the Competitive Sale Rule is not satisfied, the Issuer, or the Municipal Advisor on behalf of the Issuer, shall at the time of award advise the winning bidder. The Issuer may determine to treat (i) the first price at which ten percent (10%) of a Maturity of the Bonds (the “Actual Sales Rule”) is sold to the Public as the issue price of that Maturity, and/or (ii) the Initial Offering Price to the Public as of the Sale Date of any Maturity of the Bonds as the issue price of that Maturity (the “Hold-the-Offering-Price Rule”), in each case applied on a Maturity-by-Maturity basis. In the event that the Competitive Sale Rule is not satisfied, the winning bidder, by 4:30 p.m. (E.T.) on the Sale Date, shall notify and provide, via e-mail, Bond Counsel and the Municipal Advisor (I) of the first price at which ten percent (10%) of each Maturity of Bonds has been sold to the Public and (II) reasonable supporting documentation or certifications of such price the form of which is acceptable to Bond Counsel; i.e., those Maturities of the Bonds that satisfy the Actual Sales Rule as of the Sale Date. After such receipt, the Issuer, or Bond Counsel on behalf of the Issuer, shall promptly confirm with the winning bidder, via e-mail, which Maturities of the Bonds shall be subject to the Actual Sales Rule and which Maturities shall be subject to the Hold-the-Offering-Price Rule.

For those Maturities of Bonds subject to the Hold-the-Offering-Price Rule, the winning bidder shall (i) provide Bond Counsel (via e-mail) a copy of pricing wire or equivalent communication for the Bonds (ii) confirm that each Underwriter (as defined below) has offered or will offer all of the Bonds to the Public on or before the date of award at the Initial Offering Prices and (ii) agree, on behalf of each Underwriter participating in the purchase of the Bonds, that each Underwriter will neither offer nor sell unsold Bonds of any Maturity to which the Hold-the-Offering-Price Rule shall apply to any person at a price that is higher than the Initial Offering Price for such Maturity during the period starting on the Sale Date and ending on the earlier of the following:

- (1) the close of the fifth (5th) business day after the Sale Date; or
- (2) the date on which the Underwriters have sold at least ten percent (10%) of that Maturity of the Bonds to the Public at a price that is no higher than the Initial Offering Price.

The winning bidder shall promptly advise Bond Counsel and the Municipal Advisor, via e-mail, when the Underwriters have sold ten percent (10%) of that Maturity of the Bonds to the Public at a price that is no higher than the Initial Offering Price, if that occurs prior to the close of the fifth (5th) business day after the Sale Date.

By submitting a bid, each bidder confirms that: (i) any agreement among underwriters, any selling group agreement and each retail distribution agreement (to which the bidder is a party) relating to the initial sale of the Bonds to the Public, together with the related pricing wires,

contains or will contain language obligating each Underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such retail distribution agreement, as applicable, to (A) report the prices at which it sells to the Public the unsold Bonds of each Maturity allotted to it until it is notified by the winning bidder that either the Actual Sales Rule has been satisfied as to the Bonds of that Maturity or all Bonds of that Maturity have been sold to the Public and (B) comply with the Hold-the-Offering-Price Rule, if applicable, in each case if and for so long as directed by the winning bidder and as set forth in the related pricing wires, and (ii) any agreement among underwriters relating to the initial sale of the Bonds to the Public, together with the related pricing wires, contains or will contain language obligating each Underwriter that is a party to a retail distribution agreement to be employed in connection with the initial sale of the Bonds to the Public to require each broker-dealer that is a party to such retail distribution agreement to (A) report the prices at which it sells to the Public the unsold Bonds of each Maturity allotted to it until it is notified by the winning bidder or such Underwriter that either the Actual Sales Rule has been satisfied as to the Bonds of that Maturity or all Bonds of that Maturity have been sold to the Public and (B) comply with the Hold-the-Offering-Price Rule, if applicable, in each case if and for so long as directed by the winning bidder or such Underwriter and as set forth in the related pricing wires.

Sales of any Bonds to any person that is a Related Party (as defined below) to an Underwriter shall not constitute sales to the Public for purposes of this Notice of Sale.

***Definitions.*** For purposes of this “Establishment of Issue Price” section:

- (1) “Maturity” means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate Maturities.
- (2) “Public” means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a Related Party to an Underwriter.
- (3) “Related Party” generally means any two or more persons who have greater than 50% common ownership, directly or indirectly.
- (4) “Underwriter” means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead Underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this definition to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

## **Official Statement**

For more information regarding the Bonds or the Issuer, reference is made to the Preliminary Official Statement dated October 12, 2021 (the “Official Statement”) describing the Bonds and the financial condition of the Issuer. The Preliminary Official Statement is available in electronic format at <https://munihub.com>, and such electronic access is being provided as a matter of convenience only. Copies of the Preliminary Official Statement may be obtained from Matthew Spoerndle, Phoenix Advisors, LLC, 53 River Street, Milford, CT 06460, Telephone: (203) 878-4945, E-mail: [mspoerndle@muniadvisors.com](mailto:mspoerndle@muniadvisors.com). The Issuer deems such Official Statement to be a final official statement for purposes of complying with Securities and Exchange Commission Rule 15c2-12 (the “Rule”), but such Official Statement is subject to revision or amendment as appropriate. The Issuer will make available to the purchaser twenty-five (25) copies of the final Official Statement at the Issuer’s expense, and the final Official Statement will be made available to the purchaser by no later than the earlier of the delivery of the Bonds or by the seventh (7th) business day after the day bids on the Bonds are received. If the Issuer’s Municipal Advisor, is provided with the necessary information from the purchaser by 12:00 o’clock noon on the day after the Sale Date, the copies of the final Official Statement will include an additional cover page and other pages, if necessary, indicating the interest rates, rating(s), yields or reoffering prices and the name of the managing underwriter of the Bonds, and any corrections. The purchaser shall arrange with the Municipal Advisor the method of delivery of the copies of the final Official Statement to the purchaser. Additional copies of the final Official Statement may be obtained by the purchaser at its own expense by arrangement with the printer.

## **Continuing Disclosure Agreement**

As required by the Rule, the Issuer will undertake, pursuant to a Continuing Disclosure Agreement (the “Agreement”), to provide annual financial information and operating data including audited financial statements, notice of the occurrence of certain events with respect to the Bonds within ten (10) business days of such event, and timely notice of any failure by the Issuer to provide annual reports on or before the date specified in the Agreement. A form of the Agreement is attached to the Official Statement as Appendix C-2. The purchaser’s obligation to purchase the Bonds shall be conditioned upon its receiving, at or prior to delivery of the Bonds, an executed Agreement.

BENJAMIN G. BLAKE  
Mayor

MARIANNE KLINGA  
City Treasurer

PETER A. ERODICI, JR.  
Director of Finance

October 12, 2021

**ATTACHMENT A**

**ISSUE PRICE CERTIFICATE**

*(If Competitive Sale Rule Met)*

CITY OF MILFORD, CONNECTICUT  
\$4,215,000\* GENERAL OBLIGATION REFUNDING BONDS,  
ISSUE OF 2021, SERIES B  
Dated November 2, 2021

The undersigned, on behalf of [UNDERWRITER] (“[SHORT NAME OF UNDERWRITER]”), hereby certifies as set forth below with respect to the sale of the above-captioned obligations (the “Bonds”).

1. ***Due Authorization.*** The undersigned is a duly authorized representative of [SHORT NAME OF UNDERWRITER], the purchaser of the Bonds.

2. ***Purchase Price.*** The CITY OF MILFORD, CONNECTICUT (the “Issuer”) sold to [SHORT NAME OF UNDERWRITER], for delivery on or about November 2, 2021, the Bonds at a price of par (\$ \_\_\_\_\_), plus an aggregate net premium of \$ \_\_\_\_\_ and less an underwriter’s discount of \$ \_\_\_\_\_, resulting in an aggregate net purchase price of \$ \_\_\_\_\_.

3. ***Reasonably Expected Initial Offering Price.***

(a) As of October 19, 2021 (the “Sale Date”), the reasonably expected initial offering prices of the Bonds to the Public by [SHORT NAME OF UNDERWRITER] are the prices listed in **Schedule A** (the “Expected Offering Prices”). The Expected Offering Prices are the prices for the Maturities of the Bonds used by [SHORT NAME OF UNDERWRITER] in formulating its bid to purchase the Bonds. Attached as **Schedule B** is a true and correct copy of the bid provided by [SHORT NAME OF UNDERWRITER] to purchase the Bonds.

(b) [SHORT NAME OF UNDERWRITER] was not given the opportunity to review other bids prior to submitting its bid.

(c) The bid submitted by [SHORT NAME OF UNDERWRITER] constituted a firm offer to purchase the Bonds.

4. ***Defined Terms.***

(a) “Maturity” means Bonds with the same credit and payment terms. Bonds with different maturity dates, or Bonds with the same maturity date but different stated interest rates, are treated as separate Maturities.

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\* Preliminary, subject to change.

(b) “Public” means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term “related party” for purposes of this certificate generally means any two or more persons who have greater than fifty percent (50%) common ownership, directly or indirectly.

(c) “Underwriter” means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this definition to participate in the initial sale of the Bonds to the Public (including a member of the selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

5. ***Representations and Information.*** The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [SHORT NAME OF UNDERWRITER]’s interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder (collectively, the “Code”). The undersigned understands that the foregoing information will be relied upon by the Issuer in making its certification as to issue price of the Bonds under the Code and with respect to compliance with the federal income tax rules affecting the Bonds. Pullman & Comley, LLC, bond counsel, may rely on the foregoing representations in rendering its opinion on the exclusion from federal gross income of the interest on the Bonds, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer relating to the Bonds. Except as set forth above, no third party may rely on the foregoing certifications, and no party may rely hereon for any other purpose.

IN WITNESS WHEREOF, the undersigned has executed this Certificate as of October 19, 2021.

[UNDERWRITER]

By: \_\_\_\_\_  
Name:  
Title:



**Schedule A to Issue Price Certificate**

<u>Maturity, November 1</u>	<u>Principal Amount (\$)</u>	<u>Interest Rate (%)</u>	<u>Price (\$, not Yield)</u>
2022			
2027			
2028			
2029			
2030			
2031			

**Schedule B to Issue Price Certificate**

## ***Appendix D-3***

### ***Notice of Sale for the Notes***

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**NOTICE OF SALE****\$15,300,000****CITY OF MILFORD, CONNECTICUT  
GENERAL OBLIGATION BOND ANTICIPATION NOTES  
BOOK-ENTRY ONLY**

SEALED PROPOSALS, TELEPHONIC BIDS and ELECTRONIC BIDS via **PARITY**<sup>®</sup> (as described herein) will be received by the **CITY OF MILFORD, CONNECTICUT** (the “City”) at the Office of the Mayor, City Hall, 110 River Street, Milford, Connecticut 06460, until **11:00 A.M. (Eastern Time), TUESDAY,**

**OCTOBER 19, 2021**

for the purchase of \$15,300,000 City of Milford, Connecticut General Obligation Bond Anticipation Notes (the “Notes”). Sealed proposals will be received at the Office of the Mayor, City Hall, 110 River Street, Milford, Connecticut 06460 (See “Sealed Proposal Procedures”). Telephone bids will be received by an authorized agent of Phoenix Advisors, LLC, the City’s municipal advisor (See “Telephone Bidding Procedures”). Electronic bids must be submitted via **PARITY**<sup>®</sup> (See “Electronic Bidding Procedures”).

**The Notes**

The Notes are expected to be dated November 2, 2021 and will mature and be payable to the registered owner on November 1, 2022 as further described in the Preliminary Official Statement for the Notes dated October 12, 2021 (the “Preliminary Official Statement”). The Notes will bear interest (which interest shall be computed on a 360-day year, 30-day month basis) payable at maturity at the rate or rates per annum fixed in the proposal or proposals accepted for their purchase, which rates shall be in multiples of 1/100 of 1% per annum.

**Nature of Obligation**

The Notes will constitute general obligations of the Issuer, and the Issuer will pledge its full faith and credit to pay the principal of and interest on the Notes when due. Unless paid from other sources, the Notes are payable from ad valorem taxes which may be levied on all taxable property subject to taxation by the Issuer without limit as to rate or amount except as to classified property such as certified forest lands taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts pursuant to provisions of the Connecticut General Statutes, as amended. The information in this Notice of Sale is only a brief summary of certain provisions of the Notes. For further information about the Notes, reference is hereby made to the Preliminary Official Statement.

**Bank Qualification**

The Notes SHALL NOT be designated by the Issuer as qualified tax-exempt obligations under the provisions of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Notes.

## **Registration**

The Notes will be issued by means of a book-entry system with no physical distribution of note certificates made to the public. The Notes will be issued in registered form and one note certificate for each interest rate will be issued to The Depository Trust Company ("DTC"), New York, New York, registered in the name of its nominee, Cede & Co., and immobilized in its custody. A book-entry system will be employed, evidencing ownership of the Notes in principal amounts of \$1,000 or any integral multiple thereof, with transfers of ownership effected on the records of DTC and its participants pursuant to rules and procedures adopted by DTC and its participants. The purchaser(s), as a condition to delivery of the Notes, will be required to deposit the Note certificates with DTC, registered in the name of Cede & Co. Principal of and interest on the Notes will be payable by the Issuer or its agent to DTC or its nominee as registered owner of the Notes. Principal and interest payments by DTC to participants of DTC will be the responsibility of DTC; principal and interest payments to beneficial owners by participants of DTC will be the responsibility of such participants and other nominees of beneficial owners. The Issuer will not be responsible or liable for payments by DTC to its participants or by DTC participants or indirect participants to beneficial owners or for maintaining, supervising or reviewing the records maintained by DTC, its participants or persons acting through such participants. Upon receipt from the Issuer, the Paying Agent will pay principal of and interest on the Notes directly to DTC so long as DTC or its nominee, Cede & Co, is the Noteholder.

## **Bid Specifications; Basis of Award; Right to Reject Proposals; Waiver; Postponement; Change of Terms**

Each bid for the purchase of the Notes must be in the form of the Proposal for Notes attached hereto or, if submitted electronically, in accordance with the requirements prescribed herein. A proposal may be for all or any part of the Notes but any proposal for a part must be for at least \$100,000, or a whole multiple thereof, and a separate proposal will be required for each part of the Notes for which a separate interest rate is bid. Unless all bids are rejected, the Notes will be awarded to the bidder or bidders offering to purchase the Notes at the lowest net interest cost ("NIC"), computed as to each interest rate stated by adding the total interest which will be paid at such rate and deducting therefrom the premium offered, if any. As between proposals resulting in the same lowest net interest cost to the Issuer, the award will be made on the basis of the highest principal amount of the Notes specified. No bid for less than par and accrued interest, if any, will be considered and the Issuer reserves the right to award to any bidder all or any part of the Notes bid for in its proposal. If a bidder is awarded only a part of the Notes bid for in its proposal, any premium offered in such proposal will be proportionately reduced so that the resulting net interest cost to the Issuer with respect to the Notes awarded is the same as that contained in the bidder's proposal with respect to the entire amount bid, carried to six decimal places. The purchase price must be paid in immediately available federal funds.

The right is reserved to reject any and all proposals and to reject any proposal not complying with this Notice of Sale and to waive any irregularity or informality with respect to any proposal.

The Issuer further reserves the right to postpone the sale to another time and date in its sole discretion for any reason, including Internet difficulties. The Issuer will use its best efforts to notify prospective bidders in a timely manner of any need for a postponement. Upon the establishment of an alternative sale date, any bidder may submit proposals for the purchase of the Notes in accordance with the provisions of this Notice of Sale.

### **Electronic Bidding Procedures**

Any prospective bidder intending to submit an electronic bid must submit its electronic bid through the facilities of **PARITY**<sup>®</sup>. Subscription to i-Deal LLC's BiDCOMP Competitive Bidding System is required in order to submit an electronic bid and the Issuer will neither confirm any subscription nor be responsible for the failure of any prospective bidder to subscribe.

An electronic bid made through the facilities of **PARITY**<sup>®</sup> shall be deemed an irrevocable offer to purchase the Notes on the terms provided in this Notice of Sale and shall be binding upon the bidder as if made by a signed, sealed bid delivered to the Issuer. By submitting a bid for the Notes via **PARITY**<sup>®</sup>, the bidder represents and warrants to the Issuer that such bidder's bid for the purchase of the Notes is submitted for and on behalf of such prospective bidder by an officer or agent who is duly authorized to bind the prospective bidder by an irrevocable offer and that acceptance of such bid by the Issuer will bind the bidder by a legal, valid and enforceable contract, for the purchase of the Notes on the terms described in this Notice of Sale. **The Issuer shall not be responsible for any malfunction or mistake made by, or as a result of the use of the facilities of **PARITY**<sup>®</sup>, or the inaccuracies of any information, including bid information or worksheets supplied by **PARITY**<sup>®</sup>, the use of **PARITY**<sup>®</sup> facilities being the sole risk of the prospective bidder. Each Bidder is solely responsible for knowing the terms of the sale as set forth herein.**

If any provisions of this Notice of Sale shall conflict with information provided by **PARITY**<sup>®</sup> as the approved provider of electronic bidding services, this Notice of Sale shall control. Further information about **PARITY**<sup>®</sup>, including any fee charged, may be obtained from **PARITY**<sup>®</sup>, 1359 Broadway, 36<sup>th</sup> Street, 2<sup>nd</sup> Floor, New York, NY 10018, Attention: Customer Service Department (telephone: (212) 849-5021 - email notice: [www.parity@i-deal.com](mailto:www.parity@i-deal.com)).

For purposes of the sealed proposal process, the telephone bidding process and the electronic bidding process, the time as maintained by **PARITY**<sup>®</sup> shall constitute the official time. For information purposes only, bidders are requested to state in their bids the net interest cost to the Issuer, as described under "Bid Specifications; Basis of Award; Right to Reject Proposals; Waiver; Postponement; Change of Terms" above, and in the written form of Proposal for Notes. All electronic bids shall be deemed to incorporate the provisions of this Notice of Sale and form of Proposal for Notes.

**Disclaimer.** Each **PARITY**<sup>®</sup> prospective electronic bidder shall be solely responsible to make necessary arrangements to access **PARITY**<sup>®</sup> for the purposes of submitting its bid in a timely manner and in compliance with the requirements of this Notice of Sale. Neither the Issuer nor **PARITY**<sup>®</sup> shall have any duty or obligation to undertake such arrangements to bid for any prospective bidder or to provide or assure such access to any prospective bidder, and neither the

Issuer nor **PARITY**<sup>®</sup> shall be responsible for a bidder's failure to make a bid or for proper operation of, or have any liability for any delays or interruptions of, or any damages caused by, **PARITY**<sup>®</sup>. The Issuer is using **PARITY**<sup>®</sup> as a communication mechanism, and not as the Issuer's agent, to conduct the electronic bidding for the Notes. The Issuer is not bound by any advice and determination of **PARITY**<sup>®</sup> to the effect that any particular bid complies with the terms of this Notice of Sale and in particular the bid requirements herein set forth. All costs and expenses incurred by prospective bidders in connection with their subscription to, arrangements with and submission of bids via **PARITY**<sup>®</sup> are the sole responsibility of the bidders; and the Issuer is not responsible, directly or indirectly, for any such costs or expenses. If a prospective bidder encounters any difficulty in arranging to bid or submitting, modifying or withdrawing a bid for the Notes, the prospective bidder should telephone **PARITY**<sup>®</sup> at (212) 849-5021.

### **Sealed Proposal Procedures**

Bids will be accepted in written form on the form of Proposal for Notes attached hereto, at the place and time indicated above. Bids must be enclosed in sealed envelopes marked "Proposal for Notes" and addressed to The Honorable Benjamin G. Blake, Mayor, City of Milford, Connecticut, 110 River Street, Milford, Connecticut 06460.

### **Telephone Bidding Procedures**

Telephone bids will be received until 11:00 A.M. (Eastern Time) by an authorized agent of Phoenix Advisors, LLC, the Issuer's municipal advisor. All telephone bids must be made to (203) 878-4945 and be completed by 11:00 A.M. (Eastern Time) on Tuesday, October 11, 2021.

Bidders shall recognize that a bid by telephone means that the bidder accepts the terms and conditions of this Notice of Sale and agrees to be bound by such and, further, such bidder recognizes and accepts the risk that its telephone bid may not be received by the Issuer or may be received later than the time specified as the result of a failure in communications including, but not limited to, a failure in telephonic communications, or the inability to reach the Issuer by the time required. A bid received after the time specified, as determined in the Issuer's sole discretion, will not be reviewed or honored by the Issuer.

### **CUSIP Numbers**

The deposit of the Notes with DTC under a book-entry system requires the assignment of CUSIP numbers prior to delivery. It shall be the responsibility of Phoenix Advisors LLC to obtain CUSIP numbers for the Notes prior to delivery, and Phoenix Advisors, LLC, will provide the CUSIP Service Bureau with the final details of the sale, including the identity of the winning bidder(s). The Issuer will not be responsible for any delay occasioned by the inability to deposit the Notes with DTC due to the failure of Phoenix Advisors, LLC to obtain such numbers and to supply them to the Issuer in a timely manner. Neither the failure to print such CUSIP number on any note, nor any error with respect thereto, shall constitute cause for a failure or refusal by the purchaser thereof to accept delivery of and pay for the Notes. All expenses in relation to the printing of CUSIP numbers on the Notes shall be paid for by the Issuer; provided, however, that the Issuer assumes no responsibility for any CUSIP Service Bureau charge or other charge that



may be imposed for the assignment of such numbers, which charges shall be the responsibility of and shall be paid for by the purchaser.

### **Certifying Agent, Registrar, Paying Agent and Transfer Agent**

The Notes will be authenticated by U.S. Bank National Association, Hartford, Connecticut. U.S. Bank National Association will also act as Registrar, Paying Agent and Transfer Agent.

### **Delivery, Payment and Closing Requirements**

At or prior to the delivery of the Notes the winning bidder shall be furnished, without cost, with (a) the approving opinion of Pullman & Comley, LLC of Bridgeport, Connecticut, Bond Counsel (“Bond Counsel”) (see “Bond Counsel Opinion” below); (b) a signature and no litigation certificate, in form satisfactory to said firm, dated as of the date of delivery of the Notes, and stating that there is no litigation pending, or to the knowledge of the signer or signers thereof threatened, affecting the validity of the Notes or the power of the Issuer to levy and collect taxes to pay them; (c) a copy of the Official Statement prepared for this note issue; (d) a certificate of Issuer Officials relating to the accuracy and completeness of the Official Statement; (e) a Continuing Disclosure Agreement; and (f) a receipt of payment for the Notes.

The Notes will be delivered against payment in immediately available federal funds through the facilities of DTC, New York, New York or its agent via Fast Automated Securities Transfer (“FAST”) on or about November 2, 2021 (the “Closing Date”).

The Issuer will have no responsibility to pay for any expenses of the purchaser except to the extent specifically stated in this Notice of Sale. The purchaser will have no responsibility to pay for any of the Issuer’s costs of issuance except to the extent specifically stated in this Notice of Sale.

The purchaser will be responsible for the clearance or exemption with respect to the status of the Notes for sale under securities or “Blue Sky” laws and the preparation of any surveys or memoranda in connection with such sale. The Issuer shall have no responsibility for such clearance, exemption or preparation.

### **Bond Counsel Opinion**

The legality of the issue will be passed upon by Pullman & Comley, LLC of Bridgeport, Connecticut, Bond Counsel, and the purchaser will be furnished with its opinion, without charge, substantially in the form set forth in Appendix B-3 to the Official Statement. The opinion will appear on each note certificate and will state that the Notes are valid and binding obligations of the Issuer. If the Competitive Sale Rule (as defined below in the “Establishment of Issue Price” section) is met, Bond Counsel will require as a precondition to release of its opinion printed on the Notes that the purchaser of such Notes deliver to it a completed “issue price” certificate, or similar certificate, regarding expectations or public offering prices, as applicable, with respect to the Notes awarded to such bidder, as described below under “Establishment of Issue Price”. In rendering such legal opinion, Pullman & Comley, LLC will rely upon and assume the material

accuracy of the representations and statements of expectation contained in the Tax Regulatory Agreement entered into by the Issuer for the benefit of the owners of the Notes, and further, will assume compliance by the Issuer with the covenants and procedures set forth in such Tax Regulatory Agreement.

### **Establishment of Issue Price**

In order to provide the Issuer with information that enables it to comply with certain requirements of the Internal Revenue Code of 1986, as amended (the “Code”), relating to the exclusion of interest on the Notes from the gross income of their owners, the winning bidder will be required to complete, execute, and deliver to the Issuer at or prior to the delivery of the Notes an “issue price” or similar certificate setting forth the reasonably expected initial offering price to the Public (the “Initial Offering Price”) or the actual sales price or prices of the Notes, as circumstances may determine, together with the supporting pricing wires or equivalent communications, with such modifications as may be appropriate or necessary, in the reasonable judgment of Bond Counsel. Communications relating to this “Establishment of Issue Price” section, the completed certificate(s) and any supporting information shall be delivered to (1) Bond Counsel at Michael J. Andreana, Esq., Pullman & Comley, LLC, 90 State House Square, Hartford, CT 06103, Telephone: (203) 330-2235, E-mail: mandreana@pullcom.com and (2) the Municipal Advisor at Matthew Spoerndle, Phoenix Advisors, LLC, 53 River Street, Milford, CT 06460, Telephone: (203) 878-4945, E-mail: mspoerndle@muniadvisors.com (the “Municipal Advisor”). Questions related to this “Establishment of Issue Price” section should be directed to Bond Counsel or the Municipal Advisor. For purposes of this “Establishment of Issue Price” section, Bond Counsel may act on behalf of the Issuer and the Municipal Advisor may act on behalf of the Issuer.

By submitting a bid, each bidder is certifying that its bid is a firm offer to purchase the Notes, is a good faith offer which the bidder believes reflects current market conditions, and is not a “courtesy bid” being submitted for the purpose of assisting in meeting the competitive sale requirements relating to the establishment of the “issue price” of the Notes pursuant to Section 148 of the Code, including the requirement that bids be received from at least three (3) underwriters of municipal bonds or notes who have established industry reputations for underwriting new issuances of municipal bonds or notes.

By submitting a bid, a bidder represents to the Issuer that it has an established industry reputation for underwriting new issuances of municipal bonds or notes such as the Notes, represents that such bidder’s bid is submitted for or on behalf of such bidder by an officer or agent who is duly authorized to bind the bidder to a legal, valid and enforceable contract for the purchase of the Notes, and understands that upon award by the Issuer that this Notice of Sale constitutes a written contract between such bidder, as winning bidder, and the Issuer.

By submitting a bid, the bidder agrees that if the Competitive Sale Rule (as set forth below) is not met, it will satisfy either the Actual Sales Rule (as set forth below) or the Hold-the-Offering-Price Rule (as set forth below).

Bids will not be subject to cancellation in the event that the competitive sale requirements are not satisfied.

***Notification of Contact Information of Winning Bidder.*** Promptly upon award, the winning bidder shall notify the Municipal Advisor and Bond Counsel of the contact name, telephone number and e-mail address of the person(s) of the winning bidder for purposes of communications concerning this “Establishment of Issue Price” section.

***Competitive Sale Rule.*** The Issuer intends that the provisions of Treasury Regulations Section 1.148-1(f)(3)(i) (defining “competitive sale” for purposes of establishing the issue price of the Notes) will apply to the initial sale of the Notes (the “Competitive Sale Rule”) because:

- (1) the Issuer shall disseminate, or have disseminated on its behalf, this Notice of Sale to potential bidders in a manner that is reasonably designed to reach potential bidders;
- (2) all bidders shall have an equal opportunity to bid;
- (3) the Issuer anticipates receiving bids from at least three underwriters of municipal bonds or notes who have established industry reputations for underwriting new issuances of municipal bonds or notes; and
- (4) the Issuer anticipates awarding the sale of the Notes to the bidder who submits a firm offer to purchase the Notes at the lowest net interest cost, as set forth in this Notice of Sale.

***Competitive Sale Rule Met.*** The Issuer, or the Municipal Advisor on behalf of the Issuer, shall at the time of award advise the winning bidder if the Competitive Sale Rule has been met. Within two (2) hours of award (or such other time as agreed to by Bond Counsel), the winning bidder shall provide Bond Counsel and the Municipal Advisor, via e-mail, a completed “ISSUE PRICE CERTIFICATE” in the form attached hereto as Attachment A.

***Competitive Sale Rule Not Met.*** In the event that the Competitive Sale Rule is not satisfied, the Issuer, or the Municipal Advisor on behalf of the Issuer, shall at the time of award advise the winning bidder. The Issuer may determine to treat (i) the first price at which ten percent (10%) of a Maturity of the Notes (the “Actual Sales Rule”) is sold to the Public as the issue price of that Maturity, and/or (ii) the Initial Offering Price to the Public as of the Sale Date of any Maturity of the Notes as the issue price of that Maturity (the “Hold-the-Offering-Price Rule”), in each case applied on a Maturity-by-Maturity basis. In the event that the Competitive Sale Rule is not satisfied, the winning bidder, by 4:30 p.m. (E.T.) on the Sale Date, shall notify and provide, via e-mail, Bond Counsel and the Municipal Advisor (I) of the first price at which ten percent (10%) of each Maturity has been sold to the Public and (II) reasonable supporting documentation or certifications of such price the form of which is acceptable to Bond Counsel; i.e., those Maturities that satisfy the Actual Sales Rule as of the Sale Date. After such receipt, the Issuer, or Bond Counsel on behalf of the Issuer, shall promptly confirm with the winning bidder, via e-mail, which Maturities of the Notes shall be subject to the Actual Sales Rule and which Maturities shall be subject to the Hold-the-Offering-Price Rule.

For those Maturities of Notes subject to the Hold-the-Offering-Price Rule, the winning bidder shall (i) provide Bond Counsel (via e-mail) a copy of pricing wire or equivalent communication for the Notes (ii) confirm that each Underwriter (as defined below) has offered or will offer all of the Notes to the Public on or before the date of award at the Initial Offering Prices and (ii) agree, on behalf of each Underwriter participating in the purchase of the Notes, that each Underwriter will neither offer nor sell unsold Notes of any Maturity to which the Hold-the-Offering-Price Rule shall apply to any person at a price that is higher than the Initial Offering Price for such Maturity during the period starting on the Sale Date and ending on the earlier of the following:

- (1) the close of the fifth (5th) business day after the Sale Date; or
- (2) the date on which the Underwriters have sold at least ten percent (10%) of that Maturity of the Notes to the Public at a price that is no higher than the Initial Offering Price.

The winning bidder shall promptly advise Bond Counsel and the Municipal Advisor, via e-mail, when the Underwriters have sold ten percent (10%) of that Maturity of the Notes to the Public at a price that is no higher than the Initial Offering Price, if that occurs prior to the close of the fifth (5th) business day after the Sale Date.

By submitting a bid, each bidder confirms that: (i) any agreement among underwriters, any selling group agreement and each retail distribution agreement (to which the bidder is a party) relating to the initial sale of the Notes to the Public, together with the related pricing wires, contains or will contain language obligating each Underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such retail distribution agreement, as applicable, to (A) report the prices at which it sells to the Public the unsold Notes of each Maturity allotted to it until it is notified by the winning bidder that either the Actual Sales Rule has been satisfied as to the Notes of that Maturity or all Notes of that Maturity have been sold to the Public and (B) comply with the Hold-the-Offering-Price Rule, if applicable, in each case if and for so long as directed by the winning bidder and as set forth in the related pricing wires, and (ii) any agreement among underwriters relating to the initial sale of the Notes to the Public, together with the related pricing wires, contains or will contain language obligating each Underwriter that is a party to a retail distribution agreement to be employed in connection with the initial sale of the Notes to the Public to require each broker-dealer that is a party to such retail distribution agreement to (A) report the prices at which it sells to the Public the unsold Notes of each Maturity allotted to it until it is notified by the winning bidder or such Underwriter that either the Actual Sales Rule has been satisfied as to the Notes of that Maturity or all Notes of that Maturity have been sold to the Public and (B) comply with the Hold-the-Offering-Price Rule, if applicable, in each case if and for so long as directed by the winning bidder or such Underwriter and as set forth in the related pricing wires.

Sales of any Notes to any person that is a Related Party (as defined below) to an Underwriter shall not constitute sales to the Public for purposes of this Notice of Sale.

**Definitions.** For purposes of this “Establishment of Issue Price” section:

- (3) “Maturity” means Notes with the same credit and payment terms. Notes with the same maturity date but different stated interest rates, are treated as separate Maturities.
- (4) “Public” means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a Related Party to an Underwriter.
- (5) “Related Party” generally means any two or more persons who have greater than 50% common ownership, directly or indirectly.
- (6) “Underwriter” means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead Underwriter to form an underwriting syndicate) to participate in the initial sale of the Notes to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this definition to participate in the initial sale of the Notes to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Notes to the Public).

### **Official Statement**

For more information regarding the Notes or the Issuer, reference is made to the Preliminary Official Statement dated October 12, 2021 (the “Official Statement”) describing the Notes and the financial condition of the Issuer. The Preliminary Official Statement is available in electronic format at <https://munihub>, and such electronic access is being provided as a matter of convenience only. Copies of the Preliminary Official Statement may be obtained from Matthew Spoerndle, Phoenix Advisors, LLC, 53 River Street, Milford, CT 06460, Telephone: (203) 878-4945, E-mail: [mspoerndle@muniadvisors.com](mailto:mspoerndle@muniadvisors.com). The Issuer deems such Official Statement to be a final official statement for purposes of complying with Securities and Exchange Commission Rule 15c2-12 (the “Rule”), but such Official Statement is subject to revision or amendment as appropriate. The Issuer will make available to the purchaser ten (10) copies of the final Official Statement at the Issuer’s expense, and the final Official Statement will be made available to the purchaser by no later than the earlier of the delivery of the Notes or by the seventh (7th) business day after the day bids on the Notes are received. If the Issuer’s Municipal Advisor, is provided with the necessary information from the purchaser by 12:00 o’clock noon on the day after the Sale Date, the copies of the final Official Statement will include an additional cover page and other pages, if necessary, indicating the interest rates, rating(s), yields or reoffering prices and the name of the managing underwriter of the Notes, and any corrections. The purchaser shall arrange with the Municipal Advisor the method of delivery of the copies of the final Official Statement to the purchaser. Additional copies of the final Official Statement may be obtained by the purchaser at its own expense by arrangement with the printer.

## **Continuing Disclosure Agreement**

As required by the Rule, the Issuer will undertake, pursuant to a Continuing Disclosure Agreement (the “Agreement”), to provide notice of the occurrence of certain events with respect to the Notes within ten (10) business days of such event. A form of the Agreement is attached to the Official Statement as Appendix C-3. The purchaser’s obligation to purchase the Notes shall be conditioned upon its receiving, at or prior to delivery of the Notes, an executed Agreement.

BENJAMIN G. BLAKE  
Mayor

MARIANNE KLINGA  
City Treasurer

PETER A. ERODICI, JR.  
Director of Finance

October 12, 2021

(See attached for form of Proposal for Notes)

PROPOSAL FOR NOTES

October \_\_, 2021

BENJAMIN G. BLAKE, Mayor  
 MARIANNE KLINGA, City Treasurer  
 PETER A. ERODICI, JR., Director of Finance  
 City of Milford, Connecticut  
 City Hall  
 110 River Street  
 Milford, CT 06460

City of Milford Officials:

Subject to the provisions of the Notice of Sale dated October 12, 2021, which Notice is made part of this proposal, we offer to purchase the indicated principal amount of the \$15,300,000 General Obligation Bond Anticipation Notes of the City of Milford, Connecticut (the "Issuer"), dated November 2, 2021 and maturing on November 1, 2022 (the "Notes"), specified below at the stated interest rate (provided not less than \$100,000 of principal amount per interest rate is bid and the total of all principal amounts bid does not exceed \$15,300,000) plus the premium specified below, if any, and to pay therefor par plus the premium specified below, if any, on the date of delivery. We further provide our computation of net interest cost as to each bid, carried to six decimals, and made as provided in the above-mentioned Notice of Sale, but not constituting any part of the foregoing proposal.

For \$ \_\_\_\_\_ of the Notes, bearing an interest rate of \_\_\_\_\_ % per annum, we bid par plus a premium of \$ \_\_\_\_\_. The net interest cost to the Issuer is \_\_\_\_\_ % (six decimals).

For \$ \_\_\_\_\_ of the Notes, bearing an interest rate of \_\_\_\_\_ % per annum, we bid par plus a premium of \$ \_\_\_\_\_. The net interest cost to the Issuer is \_\_\_\_\_ % (six decimals).

For \$ \_\_\_\_\_ of the Notes, bearing an interest rate of \_\_\_\_\_ % per annum, we bid par plus a premium of \$ \_\_\_\_\_. The net interest cost to the Issuer is \_\_\_\_\_ % (six decimals).

This undersigned hereby agrees to accept delivery of and make payment for the indicated principal amount of Notes in immediately available federal funds on the date of the Notes.

Dated: October 19, 2021

\_\_\_\_\_  
 (Name of Bidder)

\_\_\_\_\_  
 (Mailing Address)

\_\_\_\_\_  
 (Authorized Signature)

\_\_\_\_\_  
 (Telephone Number)

\_\_\_\_\_  
 (Facsimile Number)

\_\_\_\_\_  
 (E-mail Address)

**ATTACHMENT A**

**ISSUE PRICE CERTIFICATE**

*(If Competitive Sale Rule Met)*

\$15,300,000

CITY OF MILFORD, CONNECTICUT  
GENERAL OBLIGATION BOND ANTICIPATION NOTES  
Dated November 2, 2021

The undersigned, on behalf of [UNDERWRITER] (“[SHORT NAME OF UNDERWRITER]”), hereby certifies as set forth below with respect to the sale of the above-captioned obligations (the “Notes”).

1. ***Due Authorization.*** The undersigned is a duly authorized representative of [SHORT NAME OF UNDERWRITER], the purchaser of the Notes.

2. ***Purchase Price.*** The CITY OF MILFORD, CONNECTICUT (the “Issuer”) sold to [SHORT NAME OF UNDERWRITER], for delivery on or about November 2, 2021, the Notes at a price of par (\$ \_\_\_\_\_), plus an aggregate net premium of \$ \_\_\_\_\_ and less an underwriter’s discount of \$ \_\_\_\_\_, resulting in an aggregate net purchase price of \$ \_\_\_\_\_.

3. ***Reasonably Expected Initial Offering Price.***

(a) As of October 19, 2021 (the “Sale Date”), the reasonably expected initial offering price of the Notes to the Public by [SHORT NAME OF UNDERWRITER] is \_\_\_\_\_% (the “Expected Offering Price”). The Expected Offering Price is the price for the Notes used by [SHORT NAME OF UNDERWRITER] in formulating its bid to purchase the Notes. Attached as **Exhibit A** is the true and correct copy of the bid provided by [SHORT NAME OF UNDERWRITER] to purchase the Notes.

(b) [SHORT NAME OF UNDERWRITER] was not given the opportunity to review other bids prior to submitting its bid.

(c) The bid submitted by [SHORT NAME OF UNDERWRITER] constituted a firm offer to purchase the Notes.

4. ***Defined Terms.***

(a) “Maturity” means Notes with the same credit and payment terms. Notes with the same maturity date but different stated interest rates, are treated as separate Maturities.

(b) “Public” means any person (including an individual, trust, estate, partnership, association, company, or corporation) other than an Underwriter or a related party to an Underwriter. The term “related party” for purposes of this certificate generally means any two or



more persons who have greater than fifty percent (50%) common ownership, directly or indirectly.

(c) “Underwriter” means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Notes to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this definition to participate in the initial sale of the Notes to the Public (including a member of the selling group or a party to a retail distribution agreement participating in the initial sale of the Notes to the Public).

5. ***Representations and Information.*** The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [SHORT NAME OF UNDERWRITER]’s interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder (collectively, the “Code”). The undersigned understands that the foregoing information will be relied upon by the Issuer in making its certification as to issue price of the Notes under the Code and with respect to compliance with the federal income tax rules affecting the Notes. Pullman & Comley, LLC, bond counsel, may rely on the foregoing representations in rendering its opinion on the exclusion from federal gross income of the interest on the Notes, the preparation of the Internal Revenue Service Form 8038-G, and other federal income tax advice that it may give to the Issuer relating to the Notes. Except as set forth above, no third party may rely on the foregoing certifications, and no party may rely hereon for any other purpose.

IN WITNESS WHEREOF, the undersigned has executed this Certificate as of October 19, 2021.

[UNDERWRITER]

By: \_\_\_\_\_  
Name:  
Title:

**Exhibit A**

**Copy of Purchaser's Bid**